



18 OCTOBER, 2023

JOHN FLOYD

Associate Planner Community Development Department | Planning 22500 Salamo Road West Linn, OR 97068 p: 503-742-6058 e: jfloyd@westlinnoregon.org

SGA PROJECT NO. 20-119

Design Review Application **DR-23-01**PART 3: Design Adjustments in Response to Comments from October 4th Planning Commission Meeting – Remanded to Historic Review Board for Review

DEAR MR. FLOYD,

Please find enclosed our written narrative in response to the Planning Commission's decision to remand our application to the Historic Review Board for further review. Below I have summarized the process thus far, then have provided an updated Design Exception request to allow the rooftop mechanical equipment enclosure and building storage with exhibits attached.

We would greatly appreciate your including this narrative and its attendant exhibits with the submittal package for the Historic Review Board.

THE PROCESS SO FAR – A SUMMARY:

13 JUNE 2023 - HISTORIC REVIEW BOARD HEARING

At the Historic Review Board (HRB) hearing, our application was well received, with the Board in agreeing with Staff's findings and recommendations, including design exceptions for brick masonry, fiber cement siding, and canopy columns. Via public testimony and Board deliberation, the following were discussed:

- The Board deferred the question of the mezzanine for review by the Planning Commission for their decision. (SEE EXHIBIT ELO5/3, dated 12-2022)
- 2. There was concern that the uppermost windows along 12th Street suggested a third story that might be out of the norm for the WFD Design District. (SEE EXHIBIT EL05/2, dated 07-13-2022)
- 3. Some Knapps Alley neighbors were concerned the windows on that elevation were larger than on the adjacent existing 1969 WFD building. (SEE EXHIBIT ELO5/3, dated 12-2022)
- 4. The Board felt that the exhibits did not show clearly enough that the north (WFD) building complies with the 35' height limit in the District. (EL05/1, dated 04-20-2023)
- 5. West Linn Engineering was concerned that the canopy columns at near the 12th Street intersection would conflict with the utility lines running beneath the sidewalks.

(SEE EXHIBITS EL05/1, dated 04-20-2023, and EL05/2, dated 07-13-2022)

10940 SW Barnes Rd #364 Portland, OR 97225 503.201.0725

15 AUGUST 2023 - INITIAL DESIGN ADJUSTMENTS

In preparation for the October 4th Planning Commission hearing, we proposed to Staff several design concessions as a gesture of goodwill in response to concerns from the HRB hearing:

- The enclosed rooftop space was repurposed from lounge to building storage, and the
 restrooms and western elevator deleted. An HVAC equipment space was added near the
 remaining elevator. Both spaces will also be unoccupied and unconditioned. The outdoor
 roof deck remains for general use by tenants and guests.
 (SEE EXHIBIT ELO5/3, dated 08-15-2023)
- 2. The windows along 12th Street were removed and replaced with a redesigned cornice, painted panels, and painted vertical pilasters, breaking up the facade into vertical components. Windows remain at the corner as a clerestory to the second floor. (SEE EXHIBIT ELO5/2, dated 08-15-2023)
- 3. The windows on the Knapps Alley elevation were re-designed to match the size and spacing of the same 1969 WFD elevation. These were deemed acceptable during that building's HRB and Planning Commission reviews.

 (SEE EXHIBIT EL05/3, dated 08-15-2023)
- 4. Per Chapter 58, the 35' height limit occurs midway between eave and top of parapet (without a gable, the flat roof line serves as the eave). Per Chapter 41, height is measured at grade, 5' from the front elevation. A heavy dashed red line shows the 35' height on the WFD elevation. A second red line was added, indicating the flat roof/eave behind the parapet. (SEE EXHIBIT EL05/1, dated 08-15-2023)
- 5. The canopy support columns have been eliminated. The canopy will be supported by tie-back rods matching those approved on the 1969 WFD building.

 (SEE EXHIBITS EL05/1, dated 08-15-2023 and EL05/2, dated 08-15-2023)

15 SEPTEMBER 2023 - DESIGN ADJUSTMENTS, PART 2

Per Staff recommendation, we generated a Chapter 58 Design Exception for the rooftop storage and HVAC enclosures to be reviewed by the Planning Commission. The narrative and exhibit supported our application with examples of similar spaces existing in the District and an illustration of how the proposed spaces be used.

(SEE EXHIBITS EX01 & EX02, dated 09-15-2023)

04 OCTOBER 2023 - PLANNING COMMISSION HEARING

At the Planning Commission Hearing, there was no official testimony from either Applicant or Public. However, the following topics were discussed by the Commissioners:

- 1. In response to neighbors' submitted concerns about the proposed outdoor deck the commission noted that the deck, by definition, does not constitute a third floor, as it is not enclosed and has no roof. They agreed with Staff that the deck is allowed in the District.
- 2. The neighbors also raised the concern regarding noise emanating from users of the proposed deck. We and the Commissioners noted that any users will be required to observe the City's existing noise ordinances.
- 3. The Commission did not make a determination regarding the question of whether the storage and HVAC spaces constitute a third story, or the design exception.
- 4. The Commission agreed that the HRB should have the opportunity to rule on the proposed design exception, and remanded the exception for their evaluation.

REQUEST FOR DESIGN EXCEPTION

Section 58.090 'Design Exception Procedures', allows that the applicant can either:

- a. "...demonstrate by review of historical records or photographs that the alternative is <u>correct</u> and appropriate to architecture in the region, and especially West Linn, in 1880 1915." OR
- b. "...incorporate[e] exceptional 1880 1915 architecture into the building which overcompensates for an omission, deviation, or use of non-period materials. The emphasis is upon superior design, detail, or workmanship."

EXISTING CONDITIONS IN THE DESIGN DISTRICT

1. At least 5 of 24 (20%) existing buildings in the WFD Commercial Design District have rooftop spaces, including 1672, 1880,1849, 1914, & 1980 WFD. There are 7 spaces on the 5 buildings, where 5 appear to be for storage, and 2 (1672 & 1849) appear to house habitable space. These existing examples are mostly hidden from view from WFD by their western false front facades, although they can be seen from some angles.

(SEE EXHIBIT EX01, dated 09-15-2023)

PROPOSED DESIGN EXCEPTION

- 1. We are proposing a design exception to allow the two roof top spaces shown on the roof plan: one for housing building HVAC systems and one for critically needed building storage. They serve only as support spaces and will be *un*-occupied and *un*-conditioned. (SEE EXHIBIT EX02, dated 09-15-2023)
- 2. Maintaining modern buildings and systems requires substantial amounts of storage likely more than was commonly needed on buildings built between 1880 and 1915. Onsite storage is also a green alternative, reducing built space, material and fuel consumption, traffic, and other impacts. As well, the HVAC enclosure will reduce noise from the roof.
- 3. The elevator and stairwells extend from the lower floors to the roof to allow for roof maintenance, access to the rooftop deck, and required exiting from the outdoor patio.
- 4. Small portions of the proposed roof top spaces are visible in 2D elevation views. The top of the elevator shaft is also visible, but that is expressly allowed under Chapter 41 and does not require a design exception.

 (SEE EXHIBITS EX03, EX04, and EX05, dated 11-14-2023)
- 5. However, a 2D elevation view does not represent what can be seen at street level. We have included sections showing that the proposed rooftop spaces are not visible from WFD, 12th Street, or Knapps Alley nor even from the second stories across Knapps Alley and WFD. (SEE EXHIBIT EX06, dated 11-14-2023)

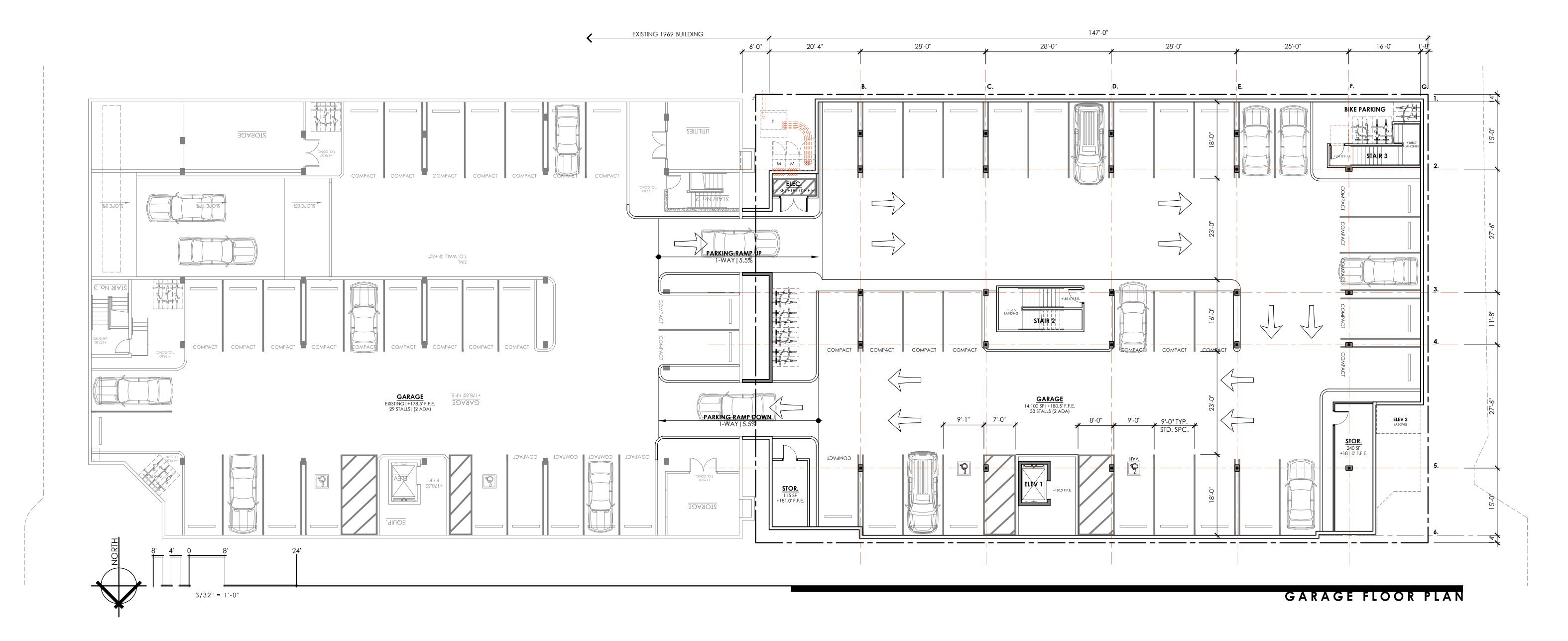
We respectfully ask the HRB to approve this Chapter 58 design exception, based upon the precedence of comparable rooftop spaces existing on 20 percent of the buildings in the District. <u>This is by definition a historical record</u> that these spaces are recognized by the City to be <u>appropriate to the architecture in the region</u> along Willamette Falls Drive. Thank you for your consideration.

John, thank you for your review and consideration, we look forward to any comments you may have. Please let me know if you have any questions, or if you need any additional information.

Sincerely,

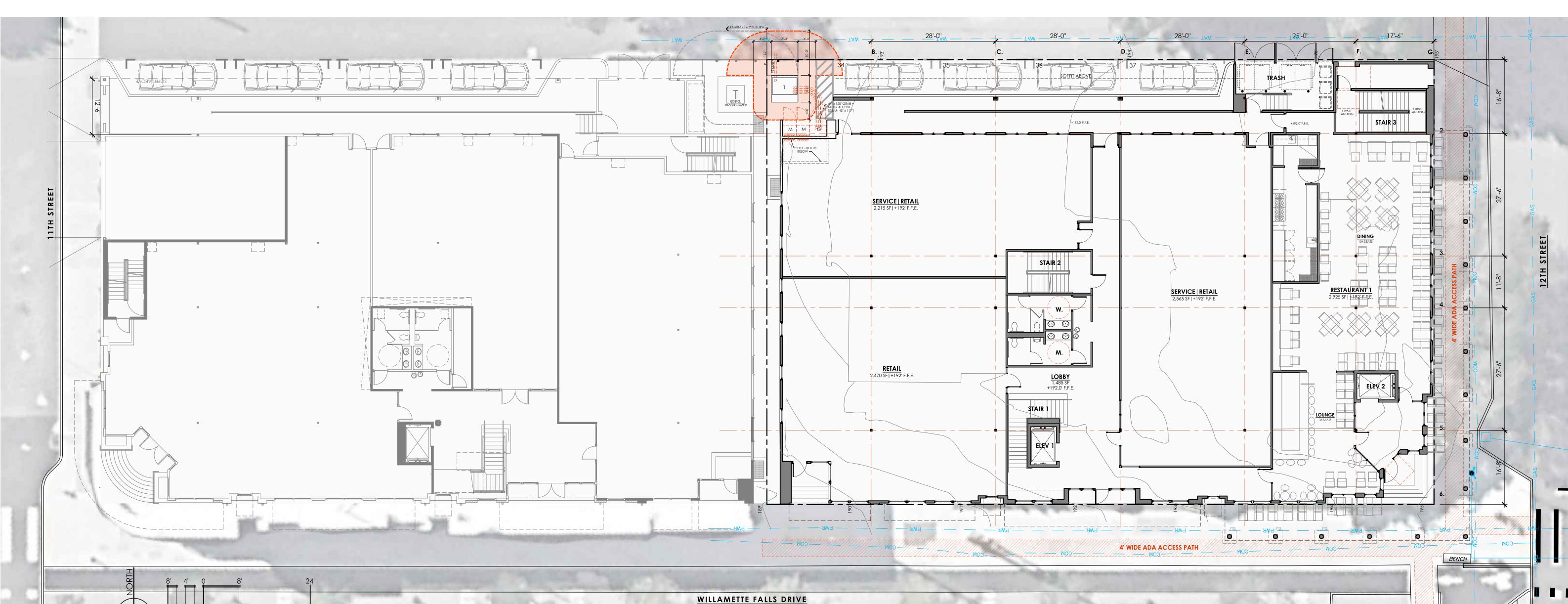
scot sutton | SG Architecture, LLC 503-347-4685 | <u>ssutton@sg-arch.net</u>

Enc: Exhibits as noted in the text.





ORIGINAL SUBMISSION TO HISTORIC REVIEW BOARD







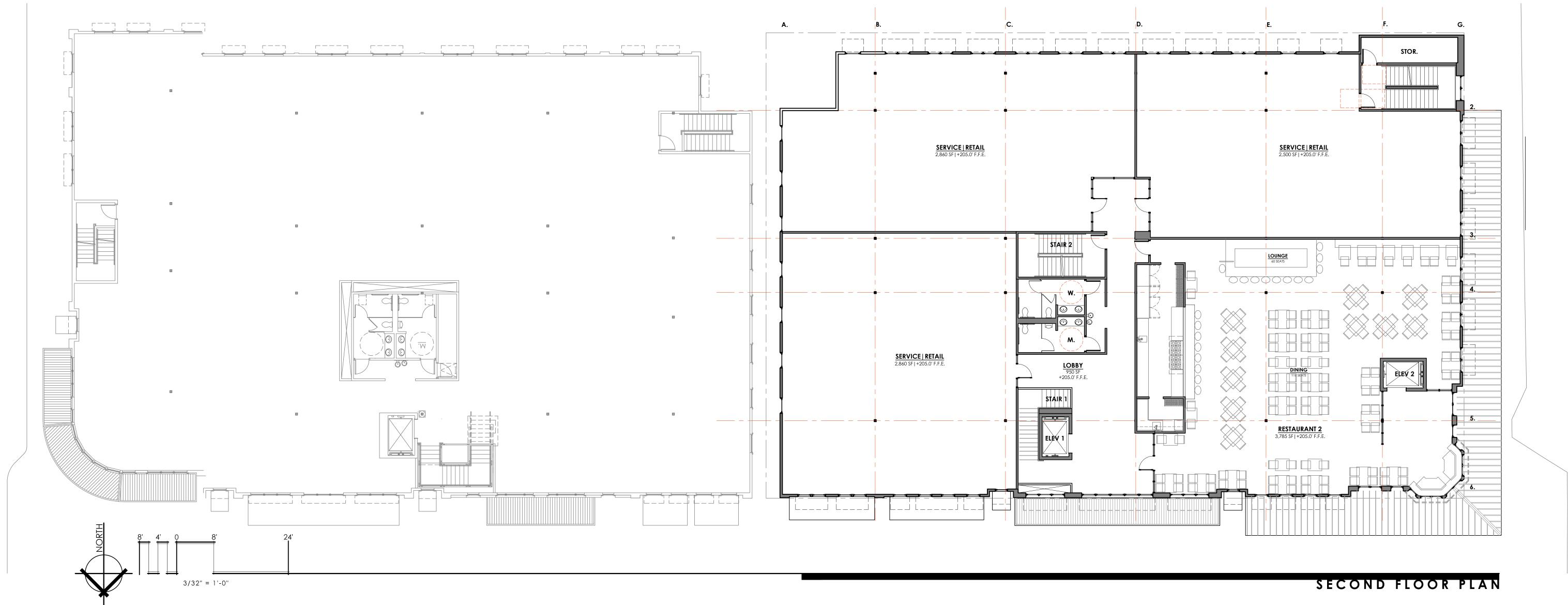
GROUND FLOOR PLAN + WILLAMETTE FALLS DRIVE ELEVATION

ARCHITECTURE PLANNING

3/32" = 1'-0"

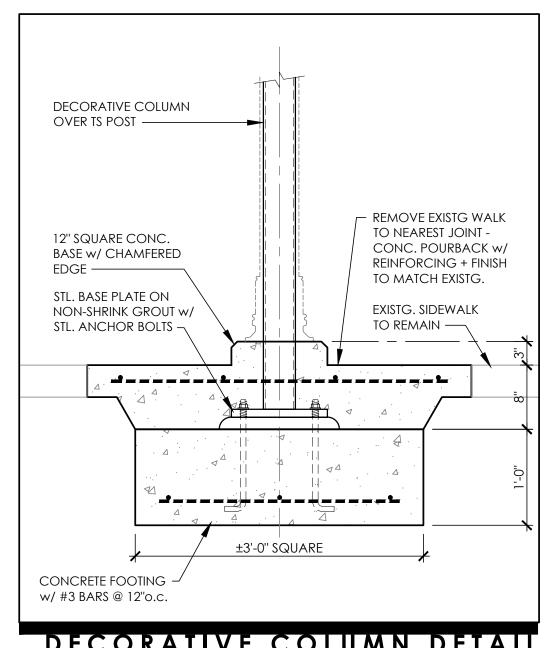


CONSTRUCTION AND DEVELOPMENT







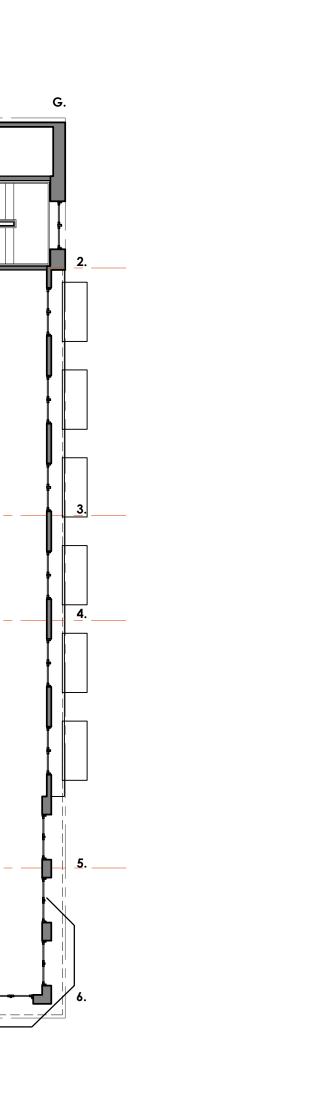


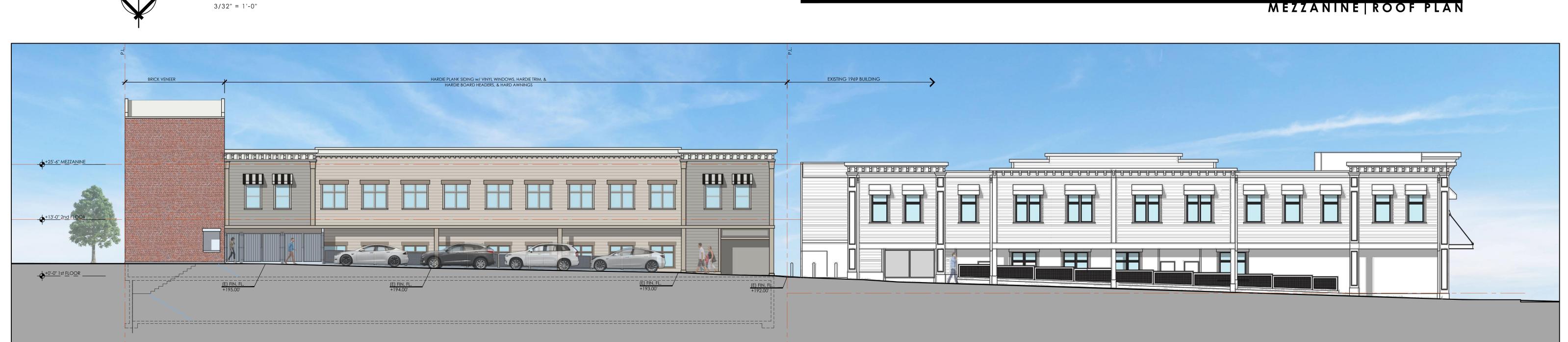
WEST (12th STREET) ELEVATION

2 SECOND FLOOR PLAN + EAST & 12th STREET ELEVATIONS

ORIGINAL SUBMISSION TO HISTORIC REVIEW BOARD

ARCHITECTURE PLANNING ARCHITECTURE, LLC www.sg-arch.net





MEZZANINE FLOOR PLAN | ROOF PLAN + KNAPPS ALLEY ELEVATION

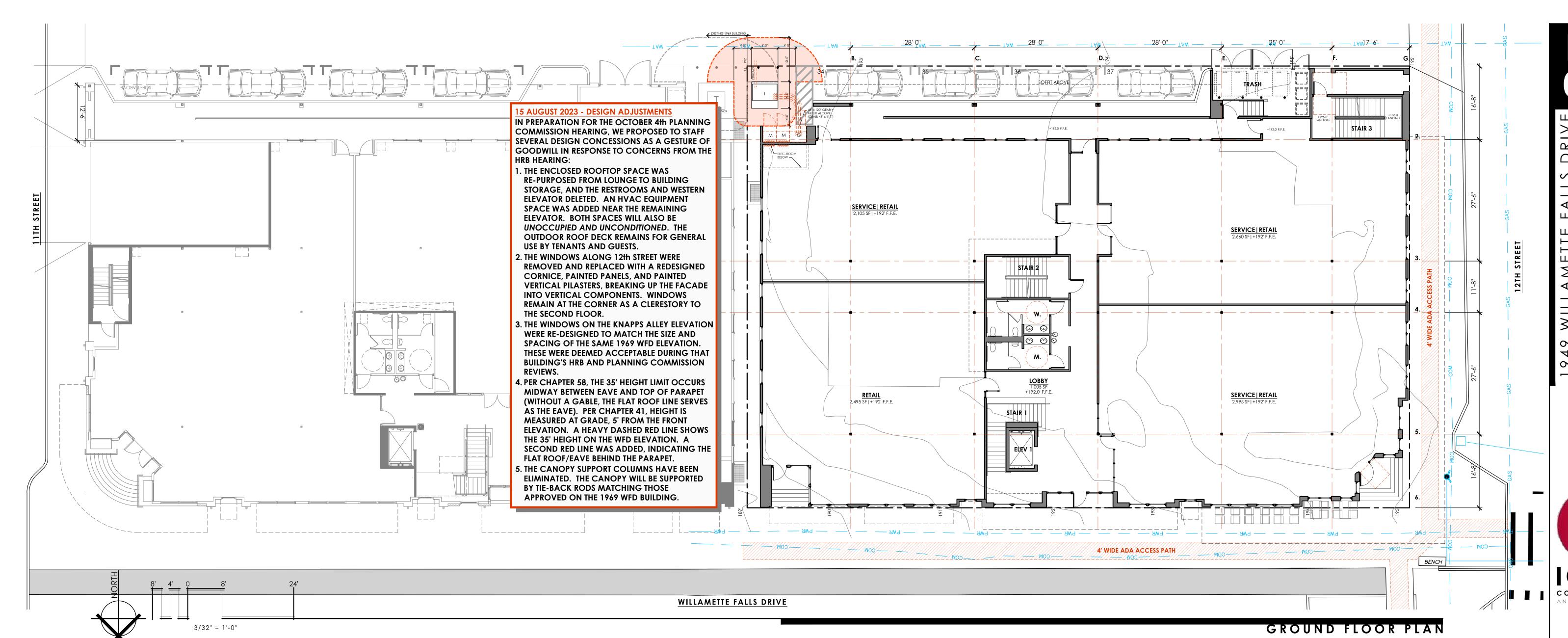
ORIGINAL SUBMISSION TO HISTORIC REVIEW BOARD

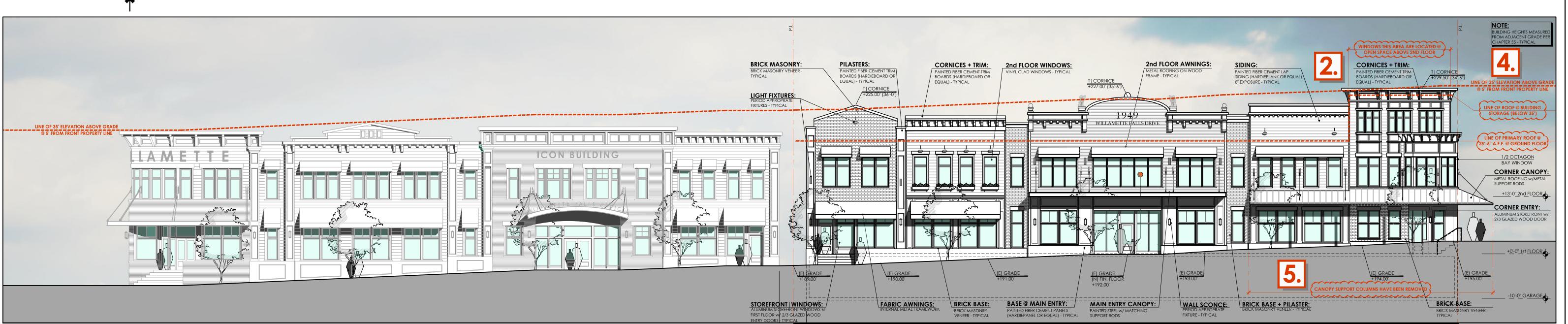
ARCHITECTURE
PLANNING
DESIGN

SUTTON | GODWIN
ARCHITECTURE, LLC

www.sg-arch.net

KNAPPS ALLEY ELEVATION





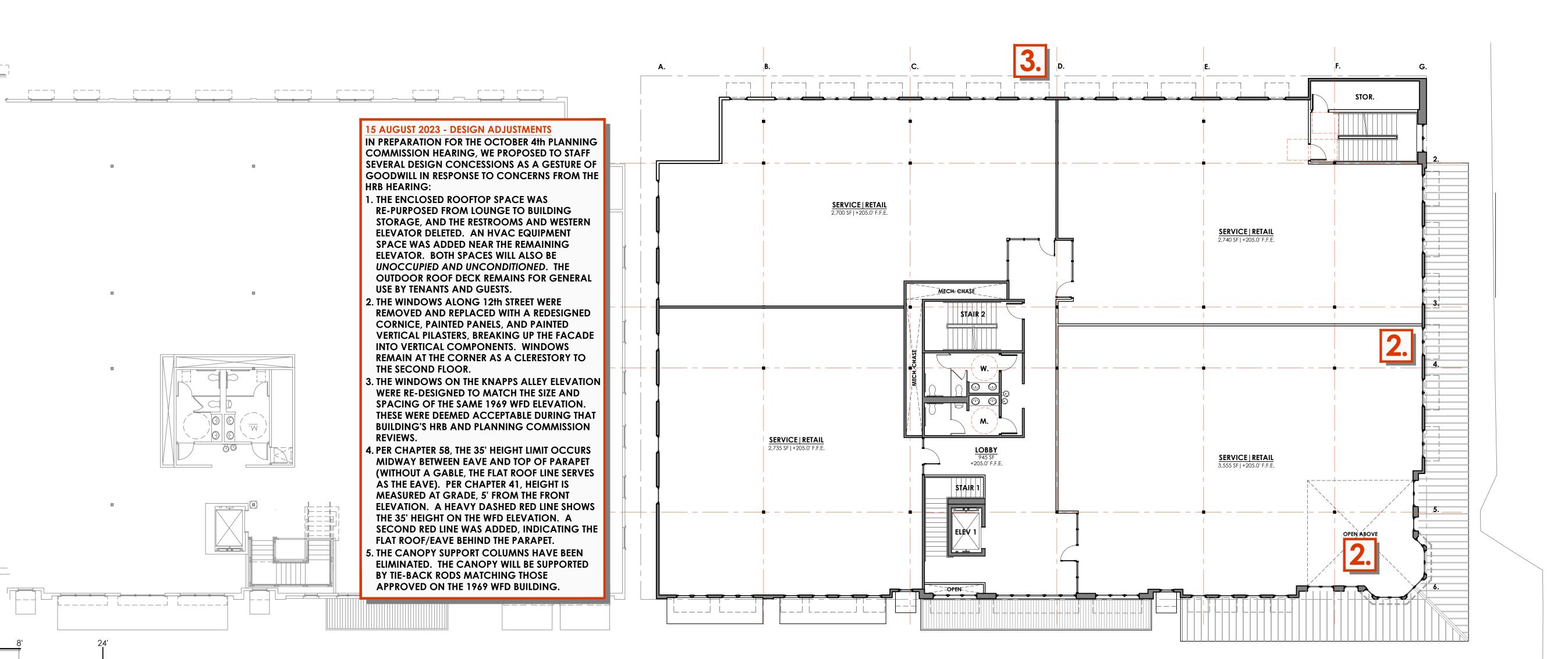
GROUND FLOOR PLAN + WILLAMETTE FALLS DRIVE ELEVATION

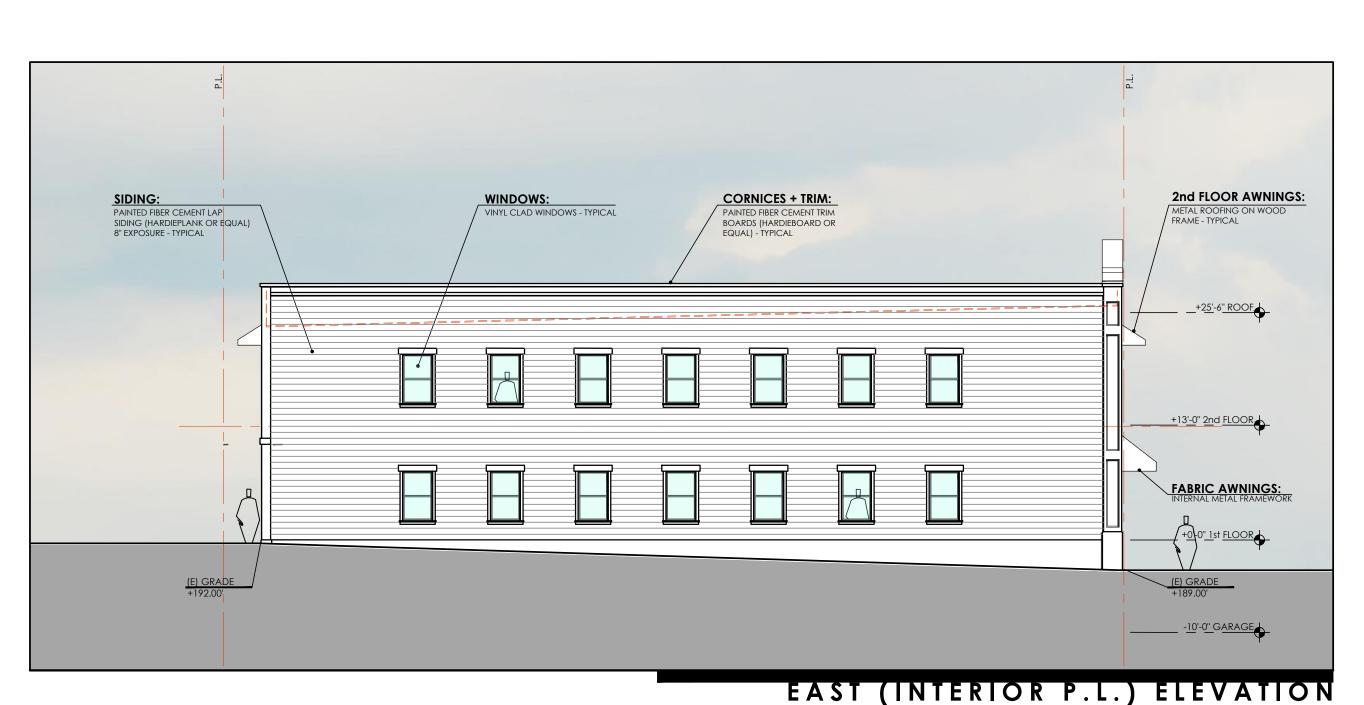
REVISED SUBMISSION FOR PLANN

REVISED FOR PLANNING COMMISSION

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CONSTRUCTION AND DEVELOPMENT



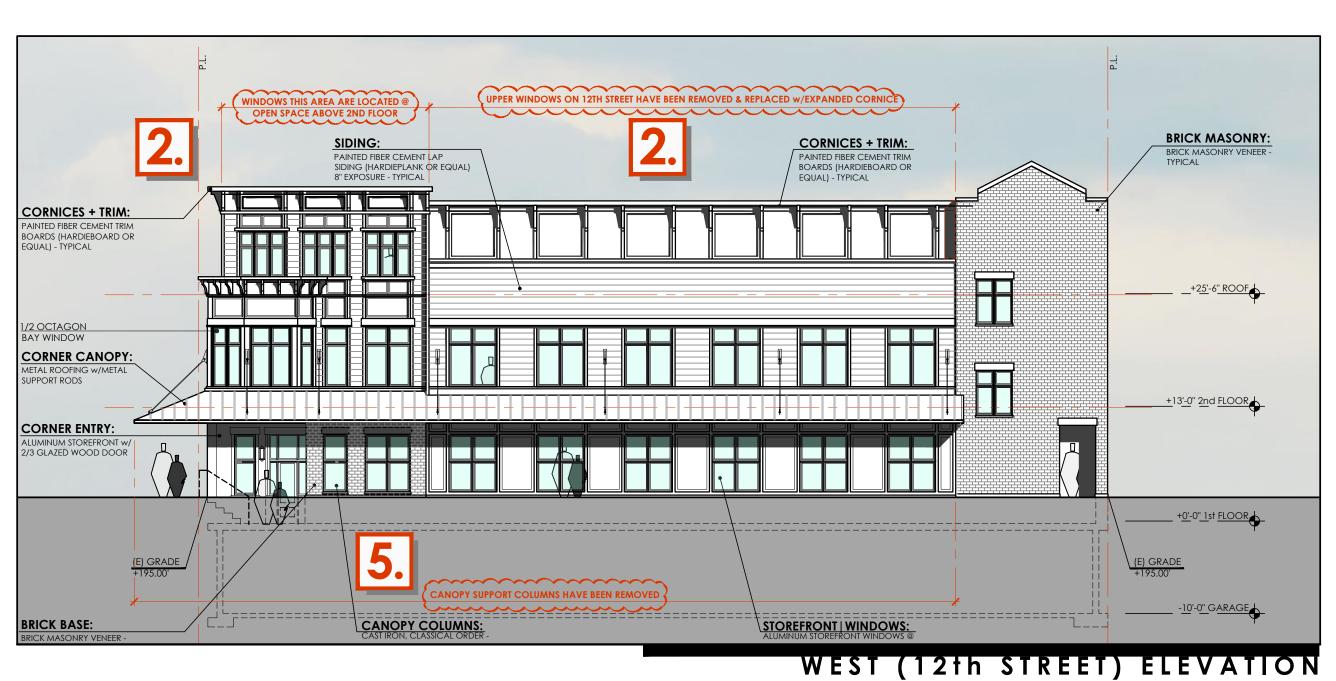


HRB HEARING:

USE BY TENANTS AND GUESTS.

THE SECOND FLOOR.

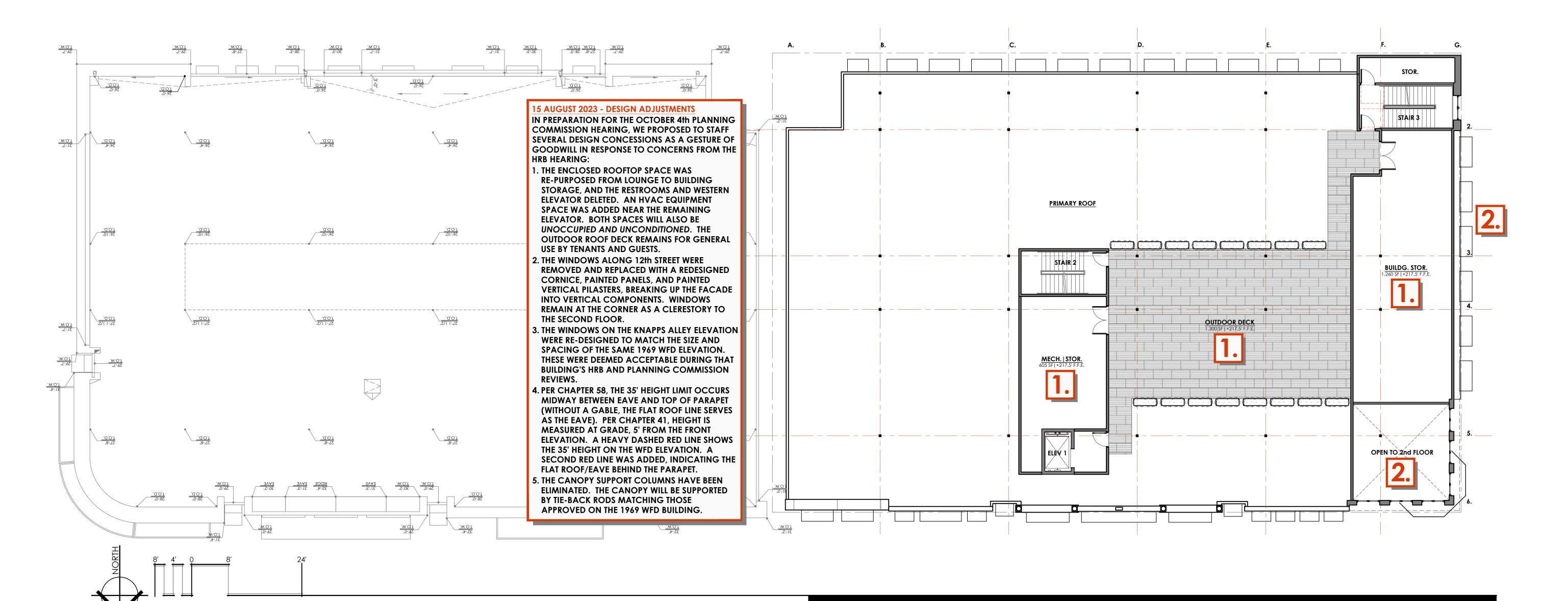
REVIEWS.



2 SECOND FLOOR PLAN + EAST & 12th STREET ELEVATIONS

REVISED SUBMISSION FOR PLANNING COMMISSION

SECOND FLOOR PLAN





3 ROOF PLAN + KNAPPS ALLEY ELEVATION

REVISED SUBMISSION FOR PLANNING COMMISSION

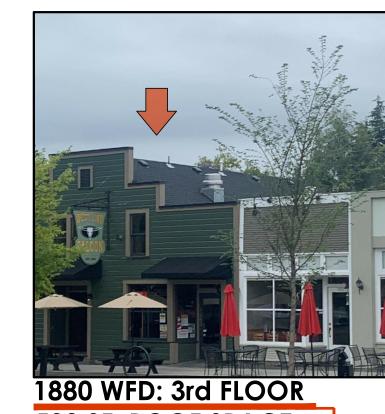
ROOF PLAN

AUGUST 15, 2023

















1,735 SF ROOF SPACE

1,940 SF ROOF SPACE





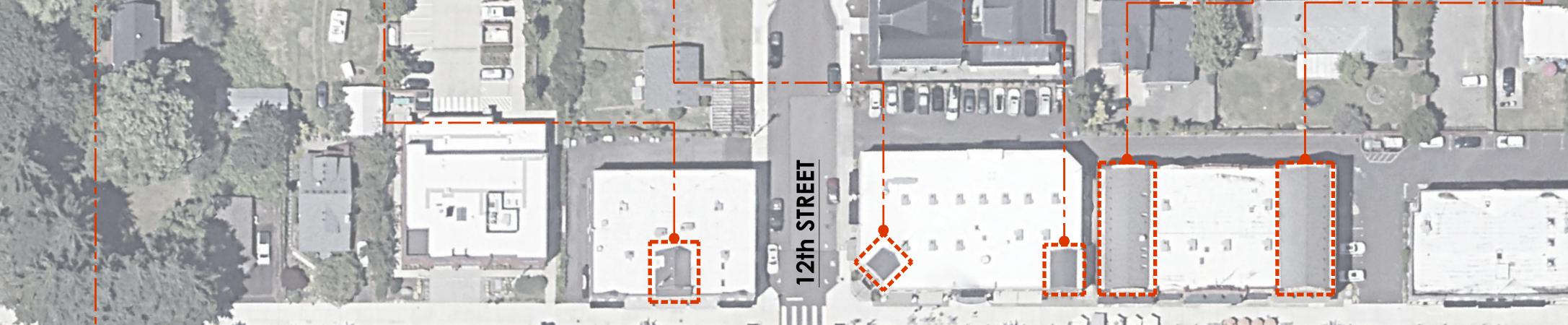


1,710 SF ROOF SPACE

530 SF ROOF SPACE

200 SF ROOF SPACE





CONSTRUCTION AND DEVELOPMENT

15 SEPTEMBER 2023 - DESIGN ADJUSTMENTS, PART 2

PER STAFF RECOMMENDATION, WE GENERATED A CHAPTER 58 DESIGN EXCEPTION FOR THE ROOFTOP STORAGE AND HVAC ENCLOSURES TO BE REVIEWED BY THE PLANNING COMMISSION. THE NARRATIVE AND EXHIBIT SUPPORTED OUR APPLICATION WITH EXAMPLES OF SIMILAR SPACES EXISTING IN THE DISTRICT AND AN ILLUSTRATION OF HOW THE PROPOSED SPACES COULD BE USED.

- . WE ARE PROPOSING A DESIGN EXCEPTION TO ALLOW THE TWO ROOF TOP SPACES SHOWN ON THE ROOF PLAN: ONE FOR HOUSING BUILDING HVAC SYSTEMS AND ONE FOR CRITICALLY NEEDED BUILDING STORAGE. THEY SERVE ONLY AS SUPPORT
- MAINTAINING MODERN BUILDINGS AND SYSTEMS REQUIRES SUBSTANTIAL AMOUNTS OF STORAGE LIKELY MORE THAN WAS COMMONLY NEEDED ON BUILDINGS BUILT BETWEEN 1880 AND 1915. ONSITE STORAGE IS ALSO A GREEN ALTERNATIVE, REDUCING BUILT SPACE, MATERIAL AND FUEL CONSUMPTION, TRAFFIC, AND OTHER IMPACTS. AS WELL, THE HVAC ENCLOSURE WILL REDUCE
- NOISE FROM THE ROOF. 3. THE ELEVATOR AND STAIRWELLS EXTEND FROM THE LOWER FLOORS TO THE ROOF TO ALLOW FOR ROOF MAINTENANCE, ACCESS TO
- SMALL PORTIONS OF THE PROPOSED ROOF TOP SPACES ARE VISIBLE IN 2D ELEVATION VIEWS. THE TOP OF THE ELEVATOR SHAFT IS ALSO VISIBLE, BUT THAT IS EXPRESSLY ALLOWED UNDER CHAPTER 41 AND DOES NOT REQUIRE A DESIGN EXCEPTION.
- 5. HOWEVER, A 2D ELEVATION VIEW DOES NOT REPRESENT WHAT CAN BE SEEN AT STREET LEVEL. WE HAVE INCLUDED SECTIONS SHOWING THAT THE PROPOSED ROOFTOP SPACES ARE NOT VISIBLE FROM WFD, 12th STREET, OR KNAPPS ALLEY - NOR EVEN FROM THE SECOND STORIES ACROSS KNAPPS ALLEY AND WFD.

1'' = 40'-0''



ENCLOSED ROOF SPACES



OI WILLAMETTE FALLS DRIVE - ROOFSCAPE

REVISED SUBMISSION FOR PLANNING COMMISSION

HRB DESIGN EXCEPTION EXHIBIT

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ARCHITECTURE PLANNING



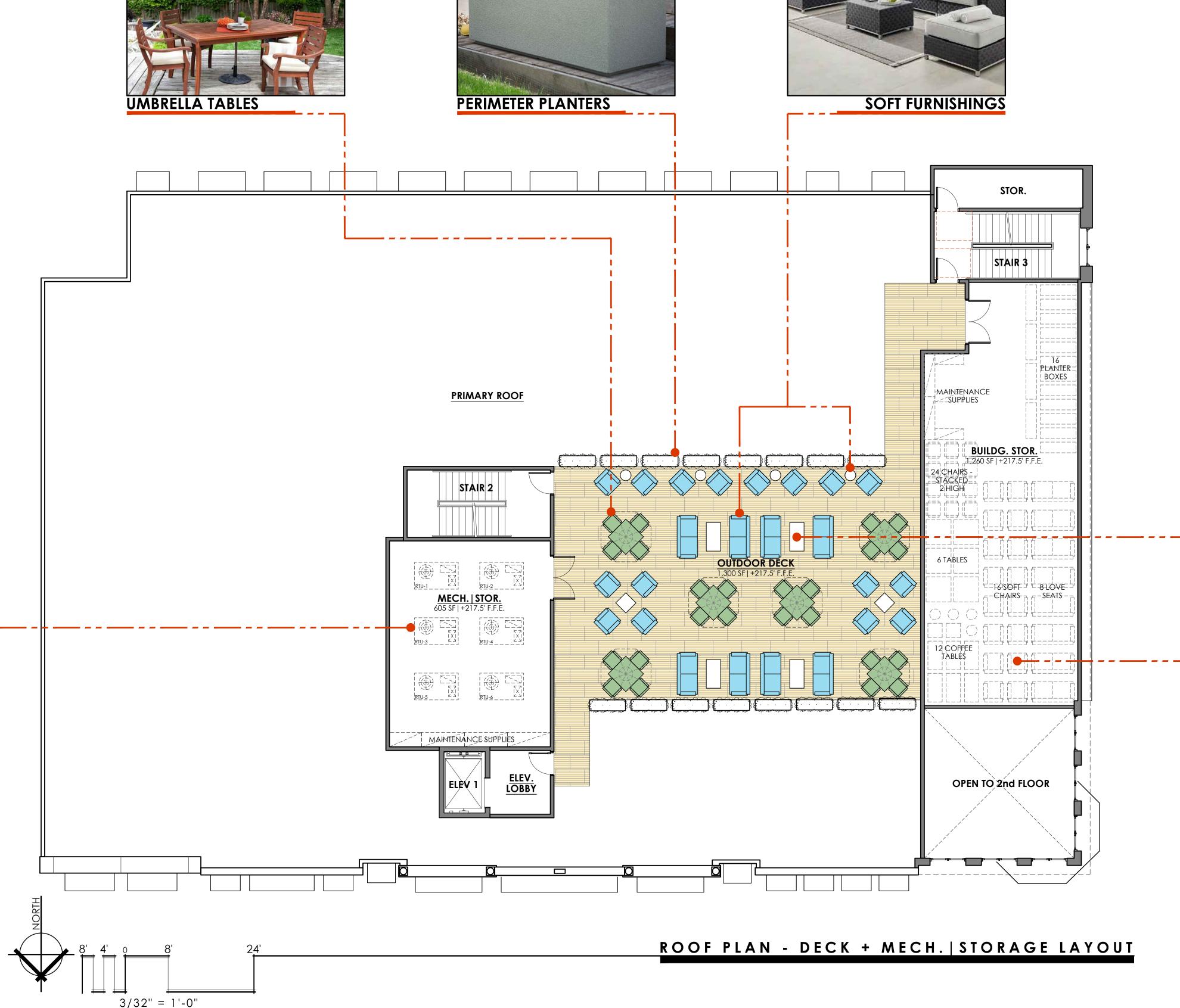
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14 NOVEMBER 2023 - PROPOSED DESIGN EXCEPTION

- 1. WE ARE PROPOSING A DESIGN EXCEPTION TO ALLOW THE TWO ROOF TOP SPACES SHOWN ON THE ROOF PLAN: ONE FOR HOUSING BUILDING HVAC SYSTEMS AND ONE FOR CRITICALLY NEEDED BUILDING STORAGE. THEY SERVE ONLY AS SUPPORT SPACES AND WILL BE UN-OCCUPIED AND UN-CONDITIONED.
- 2. MAINTAINING MODERN BUILDINGS AND SYSTEMS REQUIRES SUBSTANTIAL AMOUNTS OF STORAGE LIKELY MORE THAN WAS COMMONLY NEEDED ON BUILDINGS BUILT BETWEEN 1880 AND 1915. ONSITE STORAGE IS ALSO A GREEN ALTERNATIVE, REDUCING BUILT SPACE, MATERIAL AND FUEL CONSUMPTION, TRAFFIC, AND OTHER IMPACTS. AS WELL, THE HVAC ENCLOSURE WILL REDUCE NOISE FROM THE ROOF.
- 3. THE ELEVATOR AND STAIRWELLS EXTEND FROM THE LOWER FLOORS TO THE ROOF TO ALLOW FOR ROOF MAINTENANCE, ACCESS TO THE ROOFTOP DECK, AND REQUIRED EXITING FROM THE OUTDOOR PATIO.
- 4. SMALL PORTIONS OF THE PROPOSED ROOF TOP SPACES ARE VISIBLE IN 2D ELEVATION VIEWS. THE TOP OF THE ELEVATOR SHAFT IS ALSO VISIBLE, BUT THAT IS EXPRESSLY ALLOWED UNDER CHAPTER 41 AND DOES NOT REQUIRE A DESIGN EXCEPTION.
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FURNISHINGS SHOWN ON DECK IS A POSSIBLE LAYOUT FOR TENANT USE DURING NICE WEATHER

DASHED ITEMS IN BUILDING
STORAGE REPRESENT DECK
FURNITURE STORED DURING
WINTER MONTHS + GENERAL
BUILDING STORAGE
SHELVING



WILLAMETTE FALLS DRIVE - 1949 WFD ROOF DECK PLAN

REVISED SUBMISSION FOR PLANNING COMMISSION

DASHED ITEMS IN

LAYOUT OF HVAC

BUILDING STORAGE

SHELVING

MECHANICAL | STORAGE

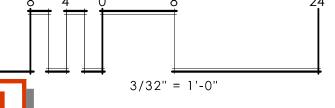
REPRESENT A POTENTIAL

EQUIPMENT + GENERAL





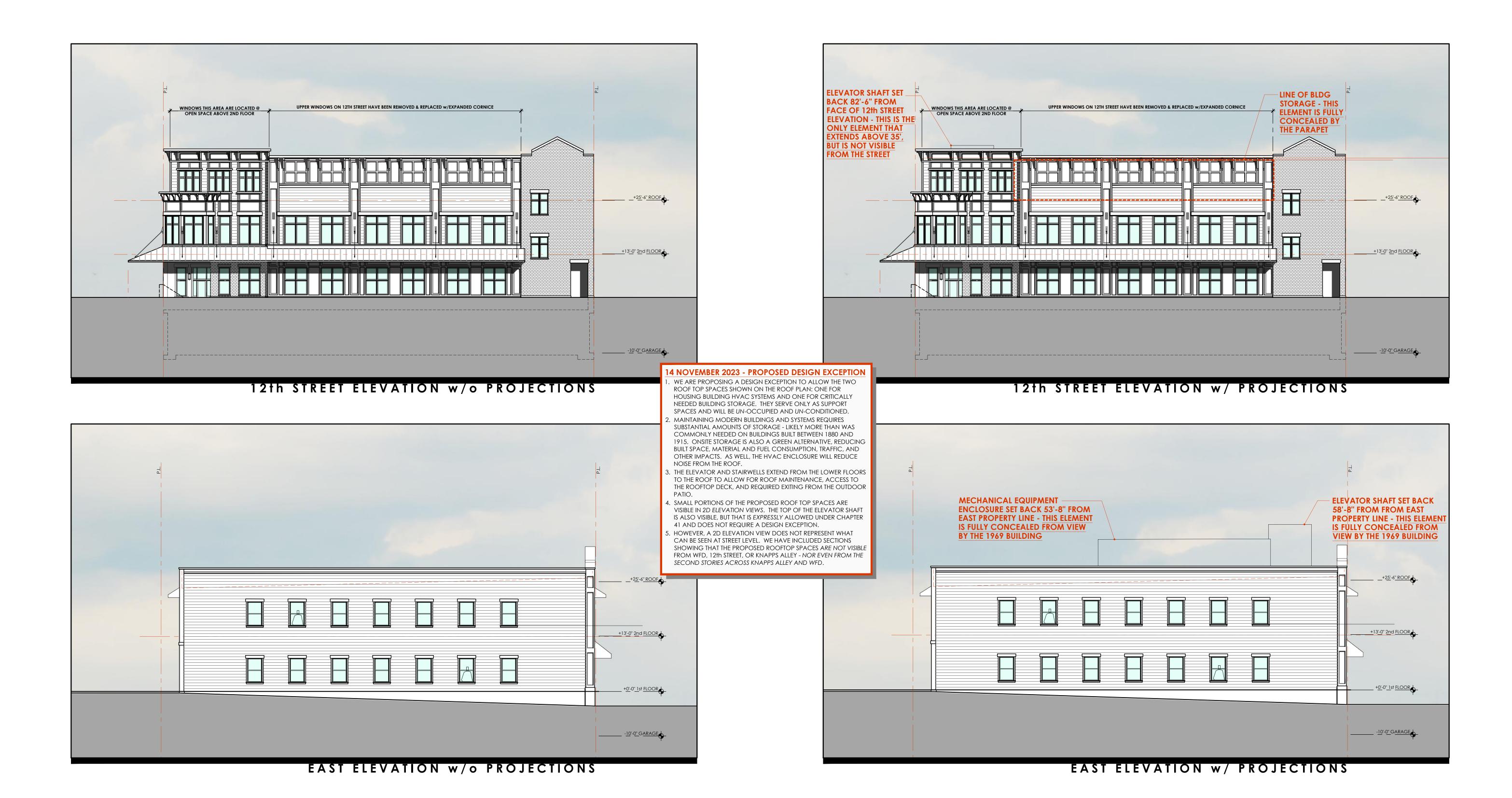
ELEVATION COMPARISONS



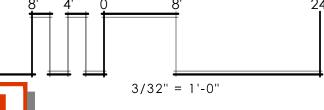
JBMISSION FOR REMAND TO HRB: DESIGN EXCEPTION







2 ELEVATION COMPARISONS



SUBMISSION FOR REMAND TO HRB: DESIGN EXCEPTION

CONSTRUCTION
AND DEVELOPMENT





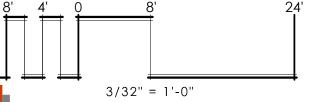
KNAPPS ALLEY ELEVATION w/PROJECTIONS

14 NOVEMBER 2023 - PROPOSED DESIGN EXCEPTION WE ARE PROPOSING A DESIGN EXCEPTION TO ALLOW THE TWO



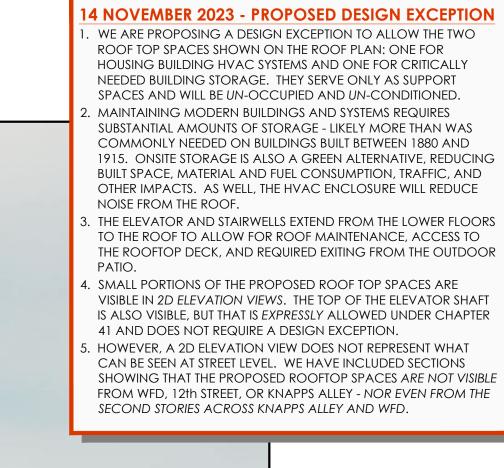
KNAPPS ALLEY ELEVATION w/o PROJECTIONS

ELEVATION COMPARISONS



SUBMISSION FOR REMAND TO HRB: DESIGN EXCEPTION





ROOF OF MECHANICAL TOP OF ELEVATOR **EQUIPMENT ENCLOSURE @** SHAFT @ 39' ABOVE MAX. 35' ELEVATION GRADE **ABOVE GRADE** – TOP OF PARAPET @ WILLAMETTE FALLS DRIVE WILLAMETTE FALLS -ROOF OF ELEVATOR — TOP OF PARAPET @ **DRIVE ELEVATION** WILLAMETTE FALLS **ELEVATION SHOWN** WILLAMETTE FALLS **LOBBY @ MAX. 35'** DRIVE SHOWN SCREENED FOR CONTEXT **ABOVE GRADE** SHOWN SCREENED DRIVE SHOWN DASHED FOR CONTEXT — FOR CONTEXT DASHED FOR CONTEXT LINE OF 35' ELEVATION ABOVE GRADE

© 5' FROM FRONT PROPERTY LINE ELEVATOR ELEV. ROOFTOP PATIO LINE OF PRIMARY ROOF @ 25'-6" A.F.F. @ GROUND FLOOR TENANT SPACE TENANT SPACE TENANT SPACE TENANT SPACE GARAGE -<u>10</u>'-0" GARAGE **EXISTING 1969 WILLAMETTE FALLS DRIVE BUILDING** PROPOSED 1949 WILLAMETTE FALLS DRIVE BUILDING THE CORNER 1889 WILLAMETTE FALLS DRIVE SECTION LOOKING SOUTH A

MECH. EQUIP. ENCLOSURE TOP OF PARAPET @ 12th STREET SHOWN TOP OF PARAPET @ - 12th STREET SHOWN +13'-0" 2nd FLOOR **SIDEWALK** KNAPPS ALLEY **WILLAMETTE FALLS DRIVE** ALLIUM | DEAD GODS
914 WILLAMETTE FALLS DRIVE PROPOSED 1949 WILLAMETTE FALLS DRIVE BUILDING **EXISTING HOMES**

SECTION | VIEW PROJECTIONS

3/32" = 1'-0"

SUBMISSION FOR REMAND TO HRB: DESIGN EXCEPTION

SECTION LOOKING EAST B.