



Agenda Bill 2018-06-18-08

Date: June 18, 2018

To: Russ Axelrod, Mayor
Members, West Linn City Council

From: Jennifer Arnold, Associate Planner JA

Through: John R. Williams, Community Development Director *JRW*
Eileen Stein, City Manager *ES*

Subject: Parks, Recreation, and Open Space Plan Update, Community Development Code and Comprehensive Plan Amendments

Purpose:

A request for City Council to consider adoption of the West Linn Parks, Recreation, and Open Space Plan update along with proposed amendments to Comprehensive Plan Goals 2, 5, and 8; and Community Development Code Chapters 2 and 56.

Question(s) for Council:

Should the Council adopt the proposal as recommended by the Planning Commission?

Public Hearing Required:

Yes.

Background & Discussion:

The plan update process began in December 2016, and engaged stakeholders from the City of West Linn and from external agencies, as well as members of the public. A survey was conducted in 2017, and received 1,898 total responses.

Ultimately, the data collected by this survey was helpful in creating new parks and recreation goals. These goals include:

- Goal 1: Re-envision West Linn's water experience
- Goal 2: Create social hubs that provide year-round gathering places for all West Linn Residents
- Goal 3: Create parks and open spaces that showcase West Linn's unique qualities
- Goal 4: Provide new and extraordinary experiences in West Linn's parks
- Goal 5: Re-imagine West Linn's future indoor recreation opportunities
- Goal 6: Activate parks with recreation programs and events that encourage social interaction and sense of community
- Goal 7: Create a more connected and accessible environment for pedestrians, bicyclists, and other recreation uses

Proposed Comprehensive Plan Amendments

In addition to adopting the West Linn Parks, Recreation, and Open Space Plan, a number of amendments are proposed to the West Linn Comprehensive Plan. The proposed amendments will ensure consistency and compliance with regional and state plans and policies, and include the following:

- Update to Exhibit Figure 2-1 (map) in Goal 2- Land Use Planning
- Update to Exhibit Figure 5-3 (map) in Goal 5- Intergovernmental Coordination
- Update language in the Background and Findings section of Goal 8- Parks and Recreation
- Update language in the Policies section of Goal 8- Parks and Recreation
- Update language in the Recommended Action Measures section of Goal 8- Parks and Recreation
- Update to Exhibit Figure 8-1 (map) in Goal 8- Parks and Recreation

Proposed Community Development Code Amendments

Amendments are proposed for the West Linn Community Development Code definitions. The purpose of the proposed amendments are to eliminate inconsistencies within the code. The proposed amendments include:

- Update 02.030 Specific Words and Terms – Passive-oriented parks definition and title
- Update 56.015 Categories of Parks and Natural Resource Facilities – park categories and renumbering
- Update definition of Active-oriented parks – 56.015 Categories of Parks and Natural Resource Facilities
- Update definition and title of Passive-oriented parks – 56.015 Categories of Parks and Natural Resource Facilities
- Update definition and title of Special use parks – 56.015 Categories of Parks and Natural Resource Facilities
- Add Multi-use parks category and definition – 56.015 Categories of Parks and Natural Resource Facilities

Budget Impact:

None

Sustainability Impact:

The City is currently in compliance with the State’s Goal 5 program and Metro’s Title 13: Nature in Neighborhoods program, which implements Goal 5. The amendments do not alter the City’s acknowledged Goal 5 inventories or associated land use programs. No changes will occur to current natural resource protections. As a result, the amendments are in compliance with Goal 5 process requirements.

Council Options:

1. Adopt the plan and changes as recommended by Planning Commission;
2. Do not adopt the plan and changes as recommended by Planning Commission.

Staff Recommendation:

Staff supports the Planning Commission recommendation, and recommends Council approve Motions 1 and 2 below.

Potential Motion:



1. Move to adopt Ordinance 1678, as recommended by Planning Commission, adopting the West Linn Parks, Recreation, and Open Space Plan and amendments to the Comprehensive Plan Goals 2, 5, and 8.
2. Move to adopt Ordinance 1683, as recommended by the Planning Commission, adopting the amendments to the Community Development Code Chapters 2 and 56.

Attachments:

1. Ordinance 1678
2. Ordinance 1683
3. Planning Commission Recommendation and Meeting Notes
4. Planning Commission Staff Report, dated May 16, 2018
5. Executive Summary and a list of amendments to the Parks, Recreation, and Open Space Plan
6. Draft Parks, Recreation, and Open Space Plan as presented at the June 4, 2018 City Council Work Session
7. All public testimony received on the record for PLN-18-01 as of June 6, 2018

ORDINANCE NO. 1678

AN ORDINANCE ADOPTING THE WEST LINN PARKS, RECREATION, AND OPEN SPACE PLAN UPDATE AS AN ATTACHMENT AND SUPPORTING DOCUMENT OF THE WEST LINN COMPREHENSIVE PLAN; AND AMENDING THE WEST LINN COMPREHENSIVE PLAN GOALS 2, 5, AND 8.

Annotated to show deletions and additions to the code sections being modified. Deletions are ~~bold lined through~~ and additions are **bold underlined**.

WHEREAS, Chapter II, Section 4, of the West Linn City Charter provides: Powers of the City. The City shall have all powers which the Constitution, statutes and common law of the United States and of this State now or hereafter expressly or implied grant or allow the City, as fully as though this Charter specifically enumerated each of those powers; and

WHEREAS, Information was distributed throughout the process via the project website, through social media and email, a stakeholder open house, public survey, and discussions at Parks Advisory Board meetings; and

NOW, THEREFORE, THE CITY OF WEST LINN ORDAINS AS FOLLOWS:

SECTION 1. West Linn Parks, Recreation, and Open Space Plan. The West Linn Parks, Recreation, and Open Space Plan, attached as Exhibit A, is adopted as an attachment and a supporting document of the West Linn Comprehensive Plan.

SECTION 2. West Linn Comprehensive Plan amendment. West Linn Comprehensive Plan Goal 8: Parks and Recreation, is amended to read as follows:

BACKGROUND AND FINDINGS

A variety of recreational opportunities exist in the City of West Linn. Over time, the Willamette and Tualatin Rivers have created bluffs that provide many spectacular view-points; water flowing from higher elevations to these rivers has, in turn, created scenic view corridors. There are over nine miles of shoreline in West Linn along the Willamette and Tualatin Rivers. There are eight public access points to the water, some of which have beaches and boat ramps. Some of the best sports fishing on the Willamette are found near the Willamette's confluence with the Clackamas River.

West Linn contains a hierarchy of parks, each type offering a specific mix of recreational opportunities. The park system includes neighborhood, community, regional, and linear parks, mini-parks, and special use facilities, landscaped areas, and natural and open space areas. The City owns and/or manages ~~approximately 373~~ **over 500** acres of parks and natural open spaces ~~the state and the Nature Conservancy own an additional 168.6 acres~~ within the City limits (Figure 8-1). ~~The state-owned Mary S. Young Park consists of 128 acres.~~

~~Results from a survey conducted for the 1998 Park, Recreation and Open Space Plan noted that walking, jogging, nature walks, and hiking participation were rated higher among West Linn residents than the average in the Pacific Northwest. Currently, the City has trail systems within five major parks, but no pedestrian linkages between them. The 2013 West Linn Trails Plan: A 50 Year Vision for the Future identifies gaps in the City's existing trails network and recommends solutions to eliminate these gaps.~~

The City's natural beauty and parks system afford residents access to a rich variety of recreation resources, including boating, athletics, hiking, biking, and ample opportunities for naturalists and photographers. Despite West Linn's increased urban development in recent years, wooded hillsides and the preservation of natural areas continue to give City neighborhoods a park-like setting.

...

POLICIES

...

4. Provide a range of active/passive and structured/non-structured recreation experiences.
 5. Provide for specialized recreation needs such as soccer fields, baseball diamonds, tennis courts, swimming pools, senior centers, and other facilities that have City-wide demand, based on the ~~2007~~ Parks, Recreation and Open Space Plan and the ~~2013~~ West Linn Trails Plan.
 6. Design City parks to encourage best use consistent with their natural features and carrying capacity.
 7. Reduce noxious weeds and vegetation, as appropriate, on City-owned land.
 8. Require land divisions and major developments to set aside or dedicate land based on standards that provide for:
 - a. An area composed of developable lands that may provide active recreational space;
 - b. An adequate passive open space area to protect natural resources at the site and protect development from hazard areas; and,
 - c. A link between existing public-owned parks or open space areas and/or public rights-of-way.
- ~~3.9.~~ Plan for park usage of a quiet, contemplative nature as well as for more active uses such as athletics.

RECOMMENDED ACTION MEASURES

1. Continue an aggressive program for acquisition and development of a park and open space system to provide an adequate supply of usable open space and recreational facilities, directly related to the specific needs of the local residents, based on the park classification system and standards in the ~~2007~~ Parks, Recreation and Open Space Plan and the ~~2013~~ West Linn Trails Plan.
2. Continue cooperation between the West Linn-Wilsonville School District and the City's Parks and Recreation Department.

3. Update the City's Community Development Code to ensure implantation of the ~~2007~~ Parks, Recreation and Open Space Plan and the ~~2013~~ West Linn Trails Plan, consistent with industry best standards.
 4. Integrate those trail recommendations from the ~~2013~~ West Linn Trails Plan that occur within the public right-of-way or that serve primarily a transportation function, into the analysis and evaluation of pedestrian, bicycle, transit and other non-motor vehicle alternatives in the City's Transportation System Plan.
- ...

SECTION 3. Severability. The sections, subsections, paragraphs and clauses of this ordinance are severable. The invalidity of one section, subsection, paragraph, or clause shall not affect the validity of the remaining sections, subsections, paragraphs and clauses.

SECTION 4. Effective Date. This ordinance shall take effect on the 30th day after its passage.

The foregoing ordinance was first read by title only in accordance with Chapter VIII, Section 33(c) of the City Charter on the ____ day of _____, 2018, and duly PASSED and ADOPTED this ____ day of _____, 2018.

RUSSELL B. AXELROD, MAYOR

ATTEST:

KATHY MOLLUSKY, CITY RECORDER

APPROVED AS TO FORM:

CITY ATTORNEY

ORDINANCE NO. 1683

AN ORDINANCE AMENDING THE COMMUNITY DEVELOPMENT CODE CHAPTERS 2 AND 56.

Annotated to show deletions and additions to the code sections being modified. Deletions are ~~bold lined through~~ and additions are **bold underlined**.

WHEREAS, Chapter II, Section 4, of the West Linn City Charter provides: Powers of the City. The City shall have all powers which the Constitution, statutes and common law of the United States and of this State now or hereafter expressly or implied grant or allow the City, as fully as though this Charter specifically enumerated each of those powers; and

WHEREAS, Information was distributed throughout the process via the project website, through social media and email, a stakeholder open house, public survey, and discussions at Parks Advisory Board meetings; and

NOW, THEREFORE, THE CITY OF WEST LINN ORDAINS AS FOLLOWS:

SECTION 1. Amendment. West Linn Community Development Code Chapter 2 Definitions, section 2.030 Specific Words and Terms is amended to read as follows:

02.030 SPECIFIC WORDS AND TERMS

~~Passive-oriented recreation and parks. The focus is upon unstructured play, relaxation, environmental interpretation, family picnics and similar activities. Support facilities, such as covered picnic, play structures or playing fields, etc. are discouraged or limited. Restrooms, trails and interpretive facilities would be appropriate.~~ **Passive-oriented parks are more natural sites that provide trail-related recreation opportunities and passive outdoor activities such as wildlife watching, nature interpretation and picnicking. Several sites also provide river views or river access.**

SECTION 2. Amendment. West Linn Community Development Code Chapter 56, Parks and Natural Area Design Review, section 56.015 Categories of Parks and Natural Resource Facilities is amended to read as follows:

56.015 CATEGORIES OF PARKS AND NATURAL RESOURCE FACILITIES

There are eight categories of park and natural resource facilities as established in the Parks Master Plan. The categories are:

1. Active-oriented parks.

2. Passive-oriented parks.
- ~~3. Mini parks.~~
- ~~4.~~ 3. Special use ~~areas~~ parks.
- ~~5.~~ 4. Linear parks/open space.
- ~~6.~~ 5. City beautification areas.
- ~~7.~~ 6. Pathways and trails.
- ~~8.~~ 7. Natural resource areas.
8. Multi-use parks.

Active-oriented parks. ~~An active-oriented parks are park's primary focus is providing playing fields and other facilities that can be used for team and individual sports and activities. An active-oriented park is intended to serve a large area. As a result, it will require more support facilities such as restrooms, playgrounds, shelters and parking.~~ Active-oriented parks are park's primary focus is providing playing fields and other facilities that can be used for team and individual sports and activities. An active-oriented park is intended to serve a large area. As a result, it will require more support facilities such as restrooms, playgrounds, shelters and parking. developed sites that support recreation opportunities including sports and play with facilities, often featuring restrooms, picnic shelters and tables.

Passive-oriented parks. ~~Passive-oriented parks' focus is upon unstructured play, relaxation, family picnics and similar activities. These parks are often within walking or biking distance of most users; the activities they support often become a daily pastime for neighborhood children. Support facilities, such as covered picnic or play areas, etc. are discouraged unless the facilities of a more community-wide nature are included at the park.~~ Passive-oriented parks' focus is upon unstructured play, relaxation, family picnics and similar activities. These parks are often within walking or biking distance of most users; the activities they support often become a daily pastime for neighborhood children. Support facilities, such as covered picnic or play areas, etc. are discouraged unless the facilities of a more community-wide nature are included at the park. are more natural sites that provide trail-related recreation opportunities and passive outdoor activities such as wildlife watching, nature interpretation and picnicking. Several sites also provide river views or river access.

Special use ~~parks~~ areas. ~~Special use parks areas are public recreation areas occupied by a single purpose facility or containing activities that do not fall into the other categories. In West Linn, typical examples include the McLean House and the City's boat ramps. Another example might be an enclosed leash-free dog park. Design of these facilities should be specific to the needs of that facility and intended user group. These uses are not considered essential to the development of a basic parks inventory and should only be considered when full cost benefit analysis and understanding of operation and maintenance costs are understood and justified.~~ Special use parks areas are public recreation areas occupied by a single purpose facility or containing activities that do not fall into the other categories. In West Linn, typical examples include the McLean House and the City's boat ramps. Another example might be an enclosed leash-free dog park. Design of these facilities should be specific to the needs of that facility and intended user group. These uses are not considered essential to the development of a basic parks inventory and should only be considered when full cost benefit analysis and understanding of operation and maintenance costs are understood and justified. are single-purpose developed sites that include specialized facilities such as a community center, boat ramp, or fishing dock or other unique use.

Linear parks/Open space. Linear parks are open space areas that often bring together patchworks of City-owned lands, stream corridors, and rights-of-way to create a linear facility whose primary goal is to provide a passive recreation experience.

...

Since the emphasis is upon the protection of the resource, the facilities should be limited. Typically, these facilities include interpretive centers, restrooms, trails, vehicular access, and parking lots. Active recreation facilities, such as organized playing fields, are discouraged. They should only be accommodated if the park is large enough and there is adequate separation between the activity area and the natural resource. At all times, the central philosophy is deference to the natural resource over human needs. (Ord. 1604 § 54, 2011)

Multi-use parks. Multi-use parks mix developed and natural areas and offer both active and passive recreation opportunities, ranging from active sports to quiet nature strolls. Several of these parks also have amenities and facilities to support large group gatherings and events.

SECTION 3. Severability. The sections, subsections, paragraphs and clauses of this ordinance are severable. The invalidity of one section, subsection, paragraph, or clause shall not affect the validity of the remaining sections, subsections, paragraphs and clauses.

SECTION 4. Effective Date. This ordinance shall take effect on the 30th day after its passage.

The foregoing ordinance was first read by title only in accordance with Chapter VIII, Section 33(c) of the City Charter on the _____ day of _____, 2018, and duly PASSED and ADOPTED this _____ day of _____, 2018.

RUSSELL B. AXELROD, MAYOR

ATTEST:

KATHY MOLLUSKY, CITY RECORDER

APPROVED AS TO FORM:

CITY ATTORNEY



Memorandum

Date: May 22, 2018
To: West Linn City Council
From: West Linn Planning Commission
Subject: PLN-18-01 Recommendation

The Planning Commission held a public hearing on May 16, 2018 for the purpose of making a recommendation to the City Council on the adoption of the proposed Community Development Code Amendment found in Ordinance 1678 (Land Use File PLN-18-01). The proposed amendment was previously discussed at the Commission's April 18, 2018 work session.

After conducting the public hearing, the Commission deliberated and voted unanimously (7 to 0) to recommend adoption of the proposed Parks, Recreation and Open Space Plan and associated Community Development Code and Comprehensive Plan amendments with one proposed change. The Planning Commission motion recommends approval if the updated Parks, Recreation, and Open Space plan includes importance and budgetary support for local satellite community centers, specifically Sunset Fire Hall, Bolton Fire Station, and Robinwood Station, within the plan update.

Respectfully,

A handwritten signature in blue ink that reads "Gary Walvatne".

Gary Walvatne
Planning Commission Chair



CITY OF West Linn

STAFF REPORT FOR THE PLANNING COMMISSION

FILE NUMBER: PLN-18-01

HEARING DATE: May 16, 2018

REQUEST: To consider a recommendation to City Council for adoption of the West Linn Parks, Recreation, and Open Space Plan update along with proposed amendments to Comprehensive Plan Goals 2, 5, and 8; and Community Development Code Chapters 2 and 56.

APPROVAL

CRITERIA: Community Development Code (CDC) Chapters 98, 100, and 105

STAFF REPORT

PREPARED BY: Jennifer Arnold, Associate Planner

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GENERAL INFORMATION

- APPLICANT:** City of West Linn Parks Department
- DESCRIPTION:** The Planning Commission is requesting to consider a recommendation for City Council evaluation on the proposed West Linn Parks, Recreation, and Open Space Plan update. The Commission will also consider recommendations on proposed amendments to West Linn Comprehensive Plan Goals 2, 5, and 8, and West Linn Community Development Code (CDC) Chapters 2 and 56.
- APPROVAL CRITERIA:** Community Development Code (CDC) Chapter 98 provides administrative procedures for legislative amendments to the Comprehensive Plan. Section 98.100 of the CDC lists the factors upon which a decision shall be based. These are briefly described below and addressed in greater detail in a separate Section of this report:
1. The Statewide Planning Goals and rules adopted under ORS Chapter 197 and other applicable state statutes;
 2. Any federal or state statutes or rules found applicable;
 3. Applicable plans and rules adopted by the Metropolitan Service District (Metro);
 4. The applicable Comprehensive Plan policies and map; and,
 5. The applicable provisions of implementing ordinances.
- PUBLIC NOTICE:** Legal notice was published in the West Linn Tidings on April 26, 2018 and provided to required public agencies and persons who requested notice in writing on April 18, 2018.
- ORS 227.186 NOTICE:** A Measure 56 notice is not required because no zone changes or new regulations are proposed.
- 120-DAY RULE:** Not applicable to this legislative action.

EXECUTIVE SUMMARY

In 2007, the City of West Linn adopted the current Parks, Recreation and Open Space Plan. This plan established a 10 year outlook of the West Linn Parks System. In 2017, the City hired project consultants, MIG, Inc. to draft the update to the Parks, Recreation, and Open Space Plan.

The proposed amendments to the Comprehensive Plan and Community Development Code are found in Exhibit PC-3. Adoption of the proposal will ensure goals and policies, and land use development criteria, are aligned with the vision outlined in the draft Parks, Recreation, and Open Space Plan.

The primary intent of this legislative action is to ensure the City's the Comprehensive Plan and Community Development Code remain viable tools for decision-makers. By adopting the amendments, the City will also ensure continued compliance with applicable laws, rules, regulations, plans, and programs.

RECOMMENDATION

Staff recommends the Planning Commission finds this request to meet the necessary approval criteria. Therefore, staff recommends the Planning Commission **RECOMMEND** to the West Linn City Council that it adopt amendments to the Parks, Recreation, and Open Space Plan, West Linn Comprehensive Plan, and West Linn Community Development Code as provided in Exhibits PC-2 and PC-3.

Project Background

The plan update process began in December 2016, and engaged stakeholders from the City of West Linn and from external agencies, as well as members of the public. A survey was conducted in 2017, and received 1,898 total responses.

Ultimately, the data collected by this survey was helpful in creating new parks and recreation goals. These goals include:

- Goal 1: Re-envision West Linn's water experience
- Goal 2: Create social hubs that provide year-round gathering places for all West Linn Residents
- Goal 3: Create parks and open spaces that showcase West Linn's unique qualities
- Goal 4: Provide new and extraordinary experiences in West Linn's parks
- Goal 5: Re-imagine West Linn's future indoor recreation opportunities
- Goal 6: Activate parks with recreation programs and events that encourage social interaction and sense of community
- Goal 7: Create a more connected and accessible environment for pedestrians, bicyclists, and other recreation uses

Proposed Comprehensive Plan Amendments (see Exhibit PC-3)

In addition to adopting the West Linn Parks, Recreation, and Open Space Plan, a number of amendments are proposed to the West Linn Comprehensive Plan. The proposed amendments will ensure consistency and compliance with regional and state plans and policies, and include the following:

- Update to Exhibit Figure 2-1 (map) in Goal 2- Land Use Planning
- Update to Exhibit Figure 5-3 (map) in Goal 5- Intergovernmental Coordination
- Update language in the Background and Findings section of Goal 8- Parks and Recreation
- Update language in the Policies section of Goal 8- Parks and Recreation
- Update language in the Recommended Action Measures section of Goal 8- Parks and Recreation
- Update to Exhibit Figure 8-1 (map) in Goal 8- Parks and Recreation

Proposed Community Development Code Amendments (see Exhibit PC-3)

Amendments are proposed for the West Linn Community Development Code definitions. The purpose of the proposed amendments are to eliminate inconsistencies within the code. The proposed amendments include:

- Update 02.030 Specific Words and Terms – Passive-oriented parks definition and title
- Update 56.015 Categories of Parks and Natural Resource Facilities – park categories and renumbering
- Update definition of Active-oriented parks – 56.015 Categories of Parks and Natural Resource Facilities
- Update definition and title of Passive-oriented parks – 56.015 Categories of Parks and Natural Resource Facilities
- Update definition and title of Special use parks – 56.015 Categories of Parks and Natural Resource Facilities
- Add Multi-use parks category and definition – 56.015 Categories of Parks and Natural Resource Facilities

ADDENDUM
PLANNING COMMISSION STAFF REPORT
May 16, 2018

APPLICABLE CRITERIA AND COMMISSION FINDINGS

West Linn Community Development Code

Chapter 98 - Procedures for Decision Making: Legislative

CDC 98.040 Duties of Director

A. The Director shall:

1. If appropriate, or if directed by the City Council or Planning Commission in their motion, consolidate several legislative proposals into a single file for consideration;

Findings: The proposed legislative amendments to the West Linn Comprehensive Plan and Community Development Code have been consolidated into one file as allowed. The consolidation is appropriate as all proposed amendments are the result of recent planning efforts conducted within the City and are necessary to ensure the documents remain viable tools for decision-makers.

2. Upon the initiation of a legislative change, pursuant to this chapter:

a. Give notice of the Planning Commission hearing as provided by CDC 98.070 and 98.080;

Findings: The Planning Commission public hearing will be held on May 16, 2018, with the City Council public hearing tentatively scheduled for June 11, 2018. Legislative notice was provided as required and affidavit documentation can be found in Exhibit PC-1.

b. Prepare a staff report that shall include:

1) The facts found relevant to the proposal and found by the Director to be true;

2) The Statewide planning goals and rules adopted under Chapter 197 ORS found to be applicable and the reasons why any other goal or rule is not applicable to the proposal except that goals 16 through 19 which are not applicable to the City of West Linn need not be addressed;

3) Any federal or State statutes or rules the Director found applicable;

4) Metro plans and rules the Director found to be applicable;

5) Those portions of the Comprehensive Plan found to be applicable, and if any portion of the plan appears to be reasonably related to the proposals and is not applied, the Director shall explain the reasons why such portions are not applicable;

6) Those portions of the implementing ordinances relevant to the proposal, and if the provisions are not considered, the Director shall explain the reasons why such portions of the ordinances were not considered; and

7) An analysis relating the facts found to be true by the Director to the applicable criteria and a statement of the alternatives; a recommendation for approval, denial, or approval with modifications; and at the Director's option, an alternative recommendation;

Findings: Relevant facts and associated analysis for applicable Statewide Planning Goals, federal and state statutes/rules, Metro plans/rules, West Linn Comprehensive Plan goals and policies, and West Linn Community Development Code criteria are found in the sections of the Staff Report below.

c. *Make the staff report and all case file materials available 10 days prior to the scheduled date of the public hearing under CDC 98.070;*

Findings: The staff report, proposed amendments, and all other associated project materials were made available on May 4, 2018.

d. *Cause a public hearing to be held pursuant to CDC 98.070;*

Findings: The West Linn Planning Commission is scheduled to hold the first evidentiary public hearing on May 16, 2018 with the West Linn City Council tentatively scheduled to hold its public hearing and make a final decision on June 11, 2018.

CDC 98.100 Standards for Decision

A. *The recommendation of the Planning Commission and the decision by the City Council shall be based on consideration of the following factors:*

1. *The Statewide planning goals and rules adopted under Chapter 197 ORS and other applicable State statutes;*

Statewide Planning Goal 1 – Citizen Involvement:

This goal outlines the citizen involvement requirement for the adoption of Comprehensive Plans and changes to the Comprehensive Plan and implementing documents.

Findings: This goal was met through a robust public involvement process. Information was distributed throughout the process via the project website, through social media and email, a stakeholder open house, public survey, and discussions at Parks Advisory Board meetings. All of the aforementioned venues provided the opportunity for gathering feedback and comments.

As part of the legislative process, public notice of the Planning Commission public hearing was sent to impacted property owners, persons who requested notice, affected government agencies, and was published in the April 26, 2018 issue of the West Linn Tidings. Notice will be published again prior to the City Council public hearing. The notice invited public input and included the phone number of a contact person to answer questions. The notice also included the address of the City's webpage where the entire draft of proposed amendments could be viewed.

Statewide Planning Goal 2 – Land Use Planning:

This goal outlines the land use planning process and policy framework. The Comprehensive Plan was acknowledged by DLCD as being consistent with the statewide planning goals.

Findings: The amendments to the West Linn Comprehensive Plan and Community Development Code are being undertaken to update the City's acknowledged land use planning program in a manner consistent with current conditions and citizen values. The amendments are being processed in accordance to the City's adopted procedures, which requires any applicable statewide planning goals, federal or state statutes or regulations, Metro regulations or plans, comprehensive plan policies, and the City's implementing ordinances be addressed as part of the decision-making process. The amendments are being processed as post-acknowledgement plan amendments (PAPA) and noticing requirements have been met. All applicable review criteria have been addressed within this staff report; therefore, the requirements of Goal 2 have been met.

Statewide Planning Goal 5 – Natural Resources:

This goal requires the inventory and protection of natural resources, open spaces, historic sites and areas.

Findings: The City is currently in compliance with the State’s Goal 5 program and Metro’s Title 13: Nature in Neighborhoods program, which implements Goal 5. The amendments do not alter the City’s acknowledged Goal 5 inventories or associated land use programs. No changes will occur to current natural resource protections. As a result, the amendments are in compliance with Goal 5 process requirements.

Statewide Planning Goal 6 – Air, Water, and Land Resource Quality:

To maintain and improve the quality of air, water, and land resources of the state.

Findings: The City is currently in compliance with Metro’s Title 3: Water Quality and Flood Management program, which implements Goal 6. The amendment does not alter the City’s acknowledged land use programs regarding water quality and flood management protections. The City is included in the Metro Area Airshed, which is in compliance with Federal Clean Air Act regulations. As a result, the amendments are in compliance with Goal 6.

Statewide Planning Goal 7 – Areas Subject to Natural Hazards:

To protect people and property from natural hazards.

Findings: The City is currently in compliance with Goal 7 and Metro’s Title 3: Water Quality and Flood Management program. The amendments do not alter the City’s acknowledged Goal 7 land use programs. No changes will occur to current natural hazard protections. As a result, the amendments are in compliance with Goal 7.

Statewide Planning Goal 8 – Recreational Needs:

This goal requires the satisfaction of the recreational needs of the citizens of the state and visitors.

Findings: The West Linn Parks system is a major reason residents enjoy such a high quality of life. The update to the Parks, Recreation, and Open Space plan and proposed amendments to the Comprehensive Plan and Community Development Code are to ensure this quality of life continues. The West Linn Parks System offers a wide variety of recreation opportunities for residents to enjoy without leaving the City. The amendments are consistent with this goal.

Statewide Planning Goal 9 – Economic Development:

To provide adequate opportunities for a variety of economic activities vital to the health, welfare, and prosperity of Oregon’s citizens.

Findings: The City is currently in compliance with Goal 9 and Metro’s Title 1: Requirements for Housing an Employment Accommodation and Title 4: Industrial and Other Employment Areas. The amendments do not alter the City’s compliance with Goal 9, therefore this does not apply to the proposed amendments.

Statewide Planning Goal 10 – Housing:

To provide adequate housing for the needs of the community, region and state.

Findings: The City is currently in compliance with Goal 10 and the Metropolitan Housing Rule (OAR 660-007/Division 7), and Metro’s Title 1: Requirements for Housing an Employment Accommodation. The amendments do not alter the City’s compliance with Goal 10, therefore this does not apply to the proposed amendments.

Statewide Planning Goal 11 – Public Facilities and Services:

To plan and develop a timely, orderly, and efficient arrangement of public facilities and services to serve as framework for urban and rural development.

Findings: The City is currently in compliance with Goal 11 through its acknowledged Comprehensive Plan. This includes an adopted Public Facility Plan as required by Oregon Revised Statute 197.712 and Oregon Administrative Rule 660-011. The amendment does not alter the City’s acknowledged Public Facilities Plan. The amendments do not alter the City’s compliance with Goal 11, therefore this does not apply to the proposed amendments.

Statewide Planning Goal 12 – Transportation:

To provide and encourage a safe, convenient, and economic transportation system.

Findings: The City is currently in compliance with Goal 12 and Metro’s Regional Transportation Plan. The amendments do not alter the transportation component of the Public Facility Plan as allowed by Oregon Administrative Rule 660-012-0000(4). The amendments do not alter the City’s compliance with Goal 12, therefore this does not apply to the proposed amendments.

Statewide Planning Goal 13 – Energy Conservation:

Land and uses developed on the land shall be managed and controlled so as to maximize the conservation of all forms of energy, based on sound economic principles.

Findings: The City is currently in compliance with Goal 13 through its acknowledged Comprehensive Plan. The adoption of the Parks, Recreation, and Open Space Plan and associated amendments does not alter the City’s compliance with Goal 13. The amendments do not alter the City’s compliance with Goal 13, therefore this does not apply to the proposed amendments.

Statewide Planning Goal 14 – Urbanization:

To provide for orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities.

Findings: The City is currently in compliance with Goal 14 and Metro’s Title 11: Planning for New Urban Areas through its acknowledged Comprehensive Plan and land use regulations. The City also has a signed Urban Growth Management Agreement with Clackamas County as required by ORS 195.065. The adoption of the Parks, Recreation, and Open Space Plan and associated amendments does not alter the City’s compliance with Goal 14. The amendments do not alter the City’s compliance with Goal 14, therefore this does not apply to the proposed amendments.

Statewide Planning Goal 15 – Willamette River Greenway:

To provide for keeping the land green along the banks of the river and providing for recreation access.

Findings: The City is currently in compliance with Goal 15 through its acknowledged Comprehensive Plan and land use regulations. The adoption of the Parks, Recreation, and Open Space Plan update does not alter the City's compliance with Goal 15. The amendments are consistent with this goal.

2. *Any federal or State statutes or rules found applicable;*

Finding: Staff did not find any federal or state statutes applicable to this application.

3. *Applicable plans and rules adopted by the Metropolitan Service District;*

Findings: Staff did not find any adopted rules by the Metropolitan Service District applicable to this application.

4. *The applicable Comprehensive Plan policies and map; and*

Goal 1: Citizen Involvement

Policy 2. Support neighborhood associations as a forum for discussion and advice on issues affecting the community.

Findings: Members of the neighborhood associations were encouraged to participate in the community stakeholder open house, community survey, or attend Park Advisory Board meetings during the plan development process.

Policy 3. Encourage individuals to organize and work in groups to develop recommended programs or positions on various issues.

Findings: Members of the neighborhood associations were encouraged to participate in the community stakeholder open house, community survey, or attend Park Advisory Board meetings during the plan development process. The Parks Advisory Board also held many work sessions in 2016 and 2017 to discuss the plan update, which were all noticed and open to the public.

Policy 4. Provide timely and adequate notice of proposed land use matters to the public to ensure that all citizens have an opportunity to be heard on issues and actions that affect them.

Findings: As part of the legislative process, public notice of the Planning Commission public hearing was sent to persons who requested notice, affected government agencies, and was published in the April 26, 2018 issue of the West Linn Tidings. Notice will be published again prior to the City Council public hearing. The notice invited public input and included the phone number of a contact person to answer questions. The notice also included the address of the City's webpage where the entire draft of proposed amendments could be viewed.

Policy 5. Communicate with citizens through a variety of print and broadcast media early in and throughout the decision-making process.

Findings: Information was distributed throughout the process via the project website, through social media and email, a stakeholder open house, public survey, and discussions at Parks Advisory Board

meetings. All of the aforementioned venues provided the opportunity for gathering feedback and comments.

As part of the legislative process, public notice of the Planning Commission public hearing was sent to persons who requested notice, affected government agencies, and was published in the April 26, 2018 issue of the West Linn Tidings. Notice will be published again prior to the City Council public hearing. The notice invited public input and included the phone number of a contact person to answer questions. The notice also included the address of the City's webpage where the entire draft of proposed amendments could be viewed.

Goal 2: Land Use Planning

Section 5: Intergovernmental Coordination

Policy 1. Maintain effective coordination with other local governments, special districts, state and federal agencies, Metro, the West Linn-Wilsonville School District, and other governmental and quasi-public organizations.

Finding: The amendments to the West Linn Comprehensive Plan are being undertaken to update the City's acknowledged land use planning program in a manner consistent with current conditions and citizen values. The amendments are being processed in accordance to the City's adopted procedures, which requires any applicable statewide planning goals, federal or state statutes or regulations, Metro regulations or plans, comprehensive plan policies, and the City's implementing ordinances be addressed as part of the decision-making process. The amendments are being processed as post-acknowledgement plan amendments (PAPA) and noticing requirements have been met. All applicable review criteria have been addressed within this staff report; therefore, the requirements of Goal 2 have been met.

Policy 2. Coordinate the City's plans and programs with affected governmental units in the developing solutions to environmental quality problems, hazardous physical conditions, natural resource management programs, public facilities and services programs, transportation planning, annexation proceedings, and other municipal concerns with intergovernmental implications.

Finding: The development of the West Linn Parks, Recreation, and Open Space Plan was coordinated with advisory board members, West Linn residents, the Oregon Department of Land Conservation and Development (DLCD), Metro, and Clackamas County to ensure consistency across jurisdictions' plans and compliance with federal, state, and regional requirements. They were provided the opportunity to review and comment on all work leading up to the documents proposed for adoption.

Goal 6: Air, Water, and Land Resources Quality

Section 1: Air Quality

Policy 1. Coordinate with DEQ, Metro, and other relevant agencies to reduce air pollution emission levels in West Linn and the Portland area.

Finding: The development of the West Linn Parks, Recreation, and Open Space Plan was coordinated with advisory board members, West Linn residents, the Oregon Department of Land Conservation and Development (DLCD), Metro, and Clackamas County to ensure consistency across jurisdictions' plans and compliance with federal, state, and regional requirements. They were provided the opportunity to review and comment on all work leading up to the documents proposed for adoption.

Section 2: Water Quality

Policy 5. Where feasible, use open, naturally vegetated drainageways to reduce stormwater runoff and improve water quality.

Finding: The proposal to update the Parks, Recreation, and Open Space plan, amendments to the Comprehensive Plan, and Community Development Code do not change regulations regarding improved water quality. By maintaining the parks and open spaces near waterways, stormwater filters through the area prior to reaching the neighboring stream or river. The amendments are consistent with this policy.

Goal 7: Areas Subject to Natural Disasters and Hazards

Policy 11. Meet the goals of Title 3 of the Metro Urban Growth Management Functional Plan to protect floodplains and other hazard areas.

Finding: The City is currently in compliance with Metro's Title 3: Water Quality and Flood Management program, which implements Goal 6. The amendment does not alter the City's acknowledged land use programs regarding water quality and flood management protections. The amendments do not alter the City's compliance with Metro's Title 3, therefore this does not apply to the proposed amendments.

Goal 8: Parks and Recreation

Policy 5: Provide for specialized recreation needs such as soccer fields, baseball diamonds, tennis courts, swimming pools, senior centers, and other facilities that have City-wide demand, based on the 2007 Parks, Recreation and Open Space Plan and the 2013 West Linn Trails Plan.

Findings: The update to the Parks, Recreation, and Open Space plan and proposed amendments to the Comprehensive Plan update and remove the years associated with each referenced plan. This will allow future changes to be made to these contributing plans without necessarily requiring Comprehensive Plan amendments. No policy changes are proposed with this update.

Goal 9: Economic Development

Policy 2. Enhance recreation based tourism in the City focused on parcels constrained by Willamette River floodplain or other environmental constraints.

Finding: The update to the Parks, Recreation, and Open Space plan and proposed amendments to the Comprehensive Plan and Community Development Code do not prevent the City from continuing to comply with this goal. The West Linn Parks System offers a wide variety of recreation opportunities and

open space for residents to enjoy without leaving the City. The amendments are consistent with this policy.

Goal 10: Housing

Policy 1. Ensure that the Comprehensive Plan is consistent with LCDC's Metropolitan Housing regulations.

Findings: The City is currently in compliance with Goal 10 and the Metropolitan Housing Rule (OAR 660-007/Division 7), and Metro's Title 1: Requirements for Housing an Employment Accommodation. The amendments do not alter the City's compliance with Goal 10. The amendments are consistent with this goal, therefore this does not apply to the proposed amendments.

Goal 11: Public Facilities and Services

Policy 13. Adopt, maintain, and periodically update, as supporting documents to this Plan, a Public Facilities Plan for the development of public services and facilities in conformance with the policies of the Comprehensive Plan. The Public Facilities Plan shall include a summary. The summary, but not any other part of the Public Facilities Plan, is hereby incorporated as part of this Comprehensive Plan. The Public Facilities Plan Summary shall list the planned water, sewer, storm drainage, and transportation projects by title; shall provide a map or written description of the locations of the projects or their service areas; and shall list the service providers for each project. In establishing the priorities and preparing the CIP, the City will consider the following:

- a. The health, safety, and general welfare of the citizens.*
- b. The projected population and employment levels stated in the Comprehensive Plan.*
- c. The need to equitably distribute the cost based on the benefit received from the facility.*
- d. The existing plans and programs which have provided the basis for decision-making (e.g., sewer plans, water service plans, and drainage plans).*
- e. Timing, coordination, and available dedicated funding.*

Findings: The City is currently in compliance with Goal 11 through its acknowledged Comprehensive Plan. This includes an adopted Public Facility Plan as required by Oregon Revised Statute 197.712 and Oregon Administrative Rule 660-011. The amendments do not alter the transportation component of the Public Facility Plan as allowed by Oregon Administrative Rule 660-012-000(4). As a result, the amendments are in compliance with Goal 11 and consistent with this policy.

Goal 12: Transportation

Findings: The Comprehensive Plan amendments that result from the proposed update to the Parks, Recreation, and Open Space Plan will not impact regulations regarding transportation. There are no proposed changes to the transportation policies. Therefore this does not apply to the proposed amendments.

Goal 13: Energy Conservation

Policy 1. Reduce the need to travel outside the City to obtain goods and services when possible.

Finding: The West Linn Parks system is a major reason residents enjoy such a high quality of life. The update to the Parks, Recreation, and Open Space plan and proposed amendments to the Comprehensive Plan and Community Development Code are to ensure this quality of life continues. The West Linn Parks System offers a wide verity of recreation opportunities for residents to enjoy without leaving the City. The amendments are consistent with this policy.

Goal 14: Urbanization

Policy 1. Promote cooperation between the City, County, and regional agencies to ensure that urban development is coordinated with public facilities and services within the Urban Growth Boundary.

Finding: The development of the West Linn Parks, Recreation, and Open Space Plan was coordinated with advisory board members, West Linn residents, the Oregon Department of Land Conservation and Development (DLCD), Metro, and Clackamas County to ensure consistency across jurisdictions' plans and compliance with federal, state, and regional requirements. They were provided the opportunity to review and comment on all work leading up to the documents proposed for adoption.

5. *The applicable provisions of the implementing ordinances.*

Finding: Staff is not aware of any additional applicable provisions, which are not found above, of the implementing ordinances related to the proposed amendments.

Conclusion: Based on the analysis above, the Staff finds the proposed amendments are consistent with applicable chapters of the West Linn Community Development Code.

Executive Summary and List of Amendments to the Parks, Recreation, and Open Space Plan

Draft Parks, Recreation, and Open Space Plan as presented at the June 4th, 2018 City Council Work Session



CITY OF West Linn

Memorandum

Date: June 6, 2018

To: West Linn City Council

From: Jennifer Arnold, Associate Planner

Subject: Public Testimony submitted for the Parks, Recreation and Open Space Plan update
(PLN-18-01)

On June 5, 2018 Staff received written testimony from Rebecca Adams expressing concern about making sure the City Council was made aware of the recommendation from the Planning Commission.

Arnold, Jennifer

From: R Adams <radams014@gmail.com>
Sent: Tuesday, June 05, 2018 3:04 PM
To: Walvatne, Gary; Arnold, Jennifer
Cc: City Council
Subject: The PC Recommendation about the Parks Master Plan appear to be absent

Hi Chair Walvatne,

I thought the PC members should be aware that last night was the night that the Planning Consultant and Parks Director presented the Parks Master Plan to the City Council for the first time. I hope each of the PC members were able to watch, but understand that you all already invest a lot of time and can't watch everything. Anyway, I thought it was surprising to see that what was presented appeared to be the exact plan presented to you. What I mean was I was not able to see or hear any reference or note referring to the actual PC recommendations, nor was I able to see that the plan had been altered, though I did not check every alteration you required such as in the budget lines which I cannot actually read due to the small print. I did have to miss 3 minutes of Planner Arnold's introduction. I was playing close attention to the language excluding smaller community centers from the Master Plan, a topic I wrote to you all about a few weeks ago. Interestingly the consultant, who is a very skilled communicator, also explicitly supported this idea of exclusion from both planning and budget without any reference to the PC's objections.

So, I do not quite know what to make of this absence of your recommendations since I think that is actually part of the required process. I definitely got the impression there were some councilpersons who likely had not watched how thoroughly your Commission had considered the plan over those 2.5 hours of your hearing. Luckily Council has not voted on it yet, and they did express some concerns similar to yours, especially about the massive expense of the "Rec Center" which the Director has in the last year renamed as a "Community Center" as more and more support has grown from the smaller Community Centers.

In any case from a legislative stand point, I just do not know what to make of this when your recommendation is nowhere to be seen in the packet or in the testimony given to Council, and yet the Plan is forwarded as if the PC hearing recommendations did not occur. Of course there's lots of good in the Plan, but the consultant actually pushed the very part that you all objected to, and the Director emphasized a few times this is the Parks Board's vision and the PC as if all parks board members endorse it all, and of course no mention of the PC ideas. I understand the Council does not have to follow your recommendation, but for them to not even see/hear your recommendations while the Director and Consultant argue their exclusionary angle seemed a bit like gaming the process.

The Planning Commission not "closing the door" on the smaller centers really meant a lot to the growing number of citizens who value what the smaller centers offer. Our city has recently lost one important non-profit (The Friends of the Library) due to a space/facility issue, and we really may also lose the Community Pre-school and the Food Pantry if nothing is done. To me the non-profits not only help people in need, but provide the opportunity to meaningfully help others. These types of venues for volunteerism are very important to the fabric of our community. So keeping the "door open" as you all discussed with the visionary document really made sense to me.

Possibly, if staff is just not up to the task of forwarding your recommendations, your group could just forward something itself. Or perhaps since the recommendations were apparently skipped, the PC hearing should just be reopened so that your role in the process can be fully completed with recommendations specifically noted in a

transparent record. Possibly this should be discussed at CCI also since it does really have implications for legitimate engagement and due process in Planning if the PC recommendations can be left out like this. Going through the proper steps (due process) is a "technical adequacy" issue that has actual implications for citizen engagement.

Thank you for such time and care devoted to citizens' issues.

I'm really sorry to have to alert you to this puzzling occurrence, but we will be living with this plan for a very long time,

Rebecca Adams
Address on Record



CITY OF West Linn

Memorandum

Date: May 16, 2018

To: West Linn Planning Commission

From: Jennifer Arnold, Associate Planner

Subject: Public Testimony submitted for the Parks, Recreation and Open Space Plan update
(PLN-18-01)

On May 15, 2018 Staff received written testimony from Roberta Schwarz expressing concern about draft Parks, Recreation and Open Space Plan presented. Mrs. Schwarz also requests that the plan be presented to each Neighborhood Association and requests support for smaller community centers to be added to this plan.

On May 15, 2018 Staff received written testimony from Ed Schwarz expressing concern about draft Parks, Recreation and Open Space Plan presented. Mr. Schwarz also expresses concern over the expense related to a community center/aquatic center.



CITY OF West Linn

Memorandum

Date: May 16, 2018

To: West Linn Planning Commission

From: Jennifer Arnold, Associate Planner

Subject: Public Testimony submitted for the Parks, Recreation and Open Space Plan update
(PLN-18-01)

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On May 15, 2018 Staff received written testimony from Ed Schwarz expressing concern about draft Parks, Recreation and Open Space Plan presented. Mr. Schwarz also expresses concern over the expense related to a community center/aquatic center.

Arnold, Jennifer

From: Boyd, John
Sent: Tuesday, May 15, 2018 7:16 PM
To: Arnold, Jennifer; Shroyer, Shauna
Subject: FW: Regarding Public Hearing: Parks Master Plan Update, PLN-18-01

From: Ed Schwarz [mailto:ed.schwarz@gmail.com]
Sent: Tuesday, May 15, 2018 5:51 PM
To: Boyd, John <jboyd@westlinnoregon.gov>
Cc: Zak, Teresa <tzak@westlinnoregon.gov>
Subject: FW: Regarding Public Hearing: Parks Master Plan Update, PLN-18-01

Resending.

Please add the below email to the Planning Commission packet for tomorrow evening's meeting.

Thank you.

Ed

From: Ed Schwarz <ed.schwarz@gmail.com>
Sent: Tuesday, May 15, 2018 5:42 PM
To: Planning Commission (planningcommission@westlinnoregon.gov) <planningcommission@westlinnoregon.gov>
Cc: West Linn City Council (citycouncil@westlinnoregon.gov) <citycouncil@westlinnoregon.gov>
Subject: Regarding Public Hearing: Parks Master Plan Update, PLN-18-01

Please add this email to the public record for the subject Planning Commission agenda item.

Dear Planning Commission,

I am concerned about two items in the staff report for the Parks Master Plan Update:

1. Support of a large community center/aquatic center and
2. Lack of support for smaller, community centers.

I would like to remind the commission that the aquatic center idea has already been "floated" and it sank like a rock. Measure 3-432 was voted on by West Linn citizens in 2013 and it failed miserably with 76 percent voting against. This measure asked if West Linn should "sell bonds to refinance land and construct, equip and furnish a new indoor aquatic and community center." The most recent community survey conducted in preparation for this master plan update also saw scant support (22% of those polled) for a community center. And, I would like to point out that the survey did not include the initial construction and ongoing maintenance costs of such a facility. I believe that if costs had been included in the survey, the "support" would have been even lower. I know that there are some vocal citizens who would like to see an aquatic/community center, but the overall West Linn community has shown, time and again, that it is opposed to this idea. Please remove consideration of the aquatic/community center from the master plan update.

What I do support and hope you will consider in the master plan update, are smaller, local community centers using already existing buildings. Constructing new facilities from scratch is prohibitively expensive so why not better use what we already have in our community? Currently, we have three building which could be converted to fully ADA-compliant

community centers for much less than new construction – I am speaking of Robinwood, Bolton, and Sunset. These buildings are former fire stations and are well-dispersed across West Linn making them easily accessible to all our residents, whether or not they live in Robinwood, Bolton, or Sunset Neighborhood Associations. There is significant neighborhood support to finish what the citizens have already started – converting these three building into community centers.

I ask that you please change the focus of the master plan update from one, large, expensive aquatic/community center to smaller, more financially-friendly facilities.

Thank you for your consideration.

Ed Schwarz
West Linn

Arnold, Jennifer

From: Boyd, John
Sent: Tuesday, May 15, 2018 7:16 PM
To: Arnold, Jennifer; Shroyer, Shauna
Subject: FW: Planning Commission May 16th Meeting testimony for the public record regarding Parks Master Plan Update PLN-18-01

From: Roberta Schwarz [mailto:roberta.schwarz@comcast.net]
Sent: Tuesday, May 15, 2018 6:42 PM
To: #Board - Planning Commission <PlanningCommission@westlinnoregon.gov>; City Council <citycouncil@westlinnoregon.gov>; Boyd, John <jboyd@westlinnoregon.gov>; Zak, Teresa <tzak@westlinnoregon.gov>
Subject: Planning Commission May 16th Meeting testimony for the public record regarding Parks Master Plan Update PLN-18-01

Please enter this email into the Public Record for the Planning Commission agenda item listed as Parks Master Plan Update PLN-18-01

Dear Planning Commission,

I just reviewed the information available online for the Parks, Recreation, and Open Space Plan. There has been very little citizen input on this plan because there has not been much outreach. This should have been discussed at all eleven Neighborhood Associations and at the most recent meeting of the NAP since it will impact all of the people who live in West Linn.

I am very much opposed to the large community center/aquatic center which is once again being proposed in West Linn. Check page 156 for this proposed 16,500 square feet of pool space. How many times does a unified "No" need to be heard? In November of 2013 the people of our city spoke very forcefully when they voted "No" on this idea on Measure 3-432. In an article the Tidings headlined "Pool Measure Sinks by Large Margin" the 76 percent vote against spoke volumes. A recent Poll done by the City in December of 2017 and January of 2018 once again showed support of only 22 percent. That makes it twice in the past 5 years that the people have said that they oppose this idea and by almost exactly the same numbers.

In the past nine years more than 2,000 pools have closed throughout the US. This is according to Mike Nelson, facilities development director for USA Swimming. The substantial expenses that accompany public pools include lifeguard wages, training, and insurance. Construction, maintenance and PERS contributions are also major costs.

Instead, I am in support of smaller community centers which are already existing facilities that just need to be updated and made ADA compliant. The three that fit the bill are Robinwood, Bolton Fire House, and Sunset Fire Hall.

Neighborhood support for all three of these facilities is solid.

I respectfully ask that you who will vote on this Parks Master Plan reflect the vote of the people and say "No" to the large community center and pool. Please say "Yes" to reusing what we already have in the three community centers.

Thank you for considering this request,

Roberta Schwarz
West Linn



CITY OF West Linn

Memorandum

Date: May 15, 2018

To: West Linn Planning Commission

From: Jennifer Arnold, Associate Planner

Subject: Public Testimony submitted for the Parks, Recreation and Open Space Plan update
(PLN-18-01)

On May 14, 2018 Staff received written testimony from Rebecca Adams expressing concern about draft Parks, Recreation and Open Space Plan presented.

On May 15, 2018 Staff received written testimony from Alan Smith requesting the plan be presented to each Neighborhood Association prior to making a decision or approval.

This is the only written testimony received by Staff prior to the Planning Commission public hearing for this application. Any further testimony received will be presented to the Planning Commission on May 16, 2018.

Boyd, John

From: Mollusky, Kathy
Sent: Monday, May 14, 2018 7:37 PM
To: Boyd, John; Shroyer, Shauna
Subject: FW: PLEASE ADD AS WRITTEN TESTIMONY FOR FOR THE PLANNING COMMISSION HEARING ON THE PARKS MASTER PLAN: MAY 16TH , 2018

From: Alan Smith [mailto:aalansmith57@gmail.com]
Sent: Monday, May 14, 2018 7:36 PM
To: Mollusky, Kathy <kmollusky@westlinnoregon.gov>; Flynn, Courtney <cflynn@westlinnoregon.gov>; Digby, Dylan <ddigby@westlinnoregon.gov>
Subject: Fwd: PLEASE ADD AS WRITTEN TESTIMONY FOR FOR THE PLANNING COMMISSION HEARING ON THE PARKS MASTER PLAN: MAY 16TH , 2018

Hi,
Will you please include this in the testimony for the Planning Commission on Wednesday May 16?
Thank you.

----- Forwarded message -----

From: Alan Smith <aalansmith57@gmail.com>
Date: Mon, May 14, 2018 at 7:19 PM
Subject: PLEASE ADD AS WRITTEN TESTIMONY FOR FOR THE PLANNING COMMISSION HEARING ON THE PARKS MASTER PLAN: MAY 16TH , 2018
To: planningcommission@westlinnoregon.gov

Dear Planning Commission,

When I was a youth heavily involved in my home city sports programs back east, we played all our basckettball games in the high schools in the city. I do not see anywhere in this plan utlizing the good will between the WLWVSD and the City to open up the gyms for use. The only thing this Plan offers is a \$13 million dollar recreation center. Many problems with that:

- 1) No such gym is in any of the City's Master Plans.
- 2) We have a beautiful and a complete gym at the high school that can be used. If people want to swim go support the Clackamas swim center. The voters just in 2014 voted down a swim center in West Linn. Why is Ken pushing that idea again? Very suspicious to me.
- 3) Whatever parks programs they now offer can be done with one tenth the cost of a new center, with the old fire stations. There are a lot of people who appreciate the historic value AND structurally fit stations.
- 4) The Council gave the Parks Department money to study the old fire stations, but they have not done that. Until that happens then and only then can we have an honest discussion about a \$13 million dollar gym.
- 5) The Bolton Neighborhood Master Plan calls for a local recreation center.

Please push Ken's Master Plan back to the Parks Department with the caveat that it will not be voted on until they have gone to all Neighborhood Associations with it. All other City Departments have visited NAs. This Plan is about our future and without serious vetting, our children will get swindled into a \$13 million dollar tax bill.

Thank you for your service and consideration.

Alan Smith
VP Bolton Neighborhood Association

Arnold, Jennifer

From: R Adams <radams014@gmail.com>
Sent: Monday, May 14, 2018 3:57 PM
To: Arnold, Jennifer
Subject: Fwd: WRITTEN TESTIMONY FOR Parks Master Plan...a few concerning things

----- Forwarded message -----

From: **R Adams** <radams014@gmail.com>
Date: Mon, May 14, 2018 at 3:47 PM
Subject: WRITTEN TESTIMONY FOR Parks Master Plan...a few concerning things
To: planningcommission@westlinnoregon.gov
Cc: City Council <citycouncil@westlinnoregon.gov>

PLEASE ADD AS WRITTEN TESTIMONY FOR FOR THE PLANNING COMMISSION HEARING ON THE PARKS MASTER PLAN: MAY 16TH , 2018

Dear Planning Commission,

There is much good in this Parks Master Plan, but also some odd things about it. I hope you can improve the draft. Please look at it with a critical eye to detail. Here are some things that are troubling. General page references provided for your convenience:

Concessions

page 69 Staff and concessions

page 77 concessionaires

page 79 riverfront regional cost generation...

page 51 potential commercialization of use in parks

There is quite a lot of mention of the possibility of bringing concessions into the Parks, but no Mention of Chapter XI, Section 46 of the the West Linn Charter which states a prohibition in leasing of parks, except for some grandfathered instances. It may be that concessions of some sort really are going to be appropriate in a future Riverfront Park, but it seems this rental use would need to go to a vote of the people given the way our Charter reads. Since concession is mentioned so much in the Master Plan, what I suggest is just a simple mention that concessions may require a vote of the people per the Charter. Maybe also adding the idea that presence of Concessions significantly alters the feel of a public space, so should be approached in a space by space manner.

Encroachments and Importance of Rights of Way, especially near Parks

Page 7. State goal 5 and goal 6 and goal 7

page 8 goal 12....connectivity Transportation

page 52 Encroachment policy

page 55 goal seven connectivity insure ROW vacation considers use

While getting serious about the Encroachment Policy is long over due since it would allow completion of Public Resources such as the Palomino loop and address the private building and excavation that is going on in the ROWs adjacent to Burnside Park and other parks. I think it would be useful to also create a vigorous policy that any vacation of Right of Way is reviewed with respect to its impact on Parks and on the Trails Master Plan. The recent vacation of the Willson Street Right of Way was recommended for approval by staff WITHOUT any written provision for the ongoing pedestrian access specifically planned for in the Master Trails Plan. Having watched a number of vacations now, not only is the city routinely giving away public land for free, but often the larger questions of whether a vacation contradicts some of our Planning Goals are not being fully explored by staff in the lead up to the Council Hearing which decides the matter. The donor of the Burnside Park, E.G. Caufield, had asked that adjacent ROWs be included in the park, though did not require it. It still has not happened, so those green buffers to the park are vulnerable to our lax vacation policy.

What I suggest is that the Parks Master Plan contain a line stating that ROWs adjacent to Parks should not be vacated, and that all ROW vacation requests be reviewed with respect to our Goal 5 aspirations and Master trails Plans, as well as our overall vision for connectivity of habitat and transportation. We can do better with state goal 5 and goal 6 and goal 7 by stopping the practice of flagrantly giving away ROWs.

Bias against Smaller Community Recreation Centers should be left out of document

page 34 On map Bolton is an indoor facility

page 35 indoor uses are scheduled to capacity

page 42 improved indoor space, very flexible concept

page 50 Goal 2 Social Hubs

page 53 problematic revisioning to exclude small community centers

page 54 goal six importance of community focus

page 78 biasing language about not funding neighborhood projects

page 79

annual prioritizing process will be pre-biased if criteria are not allowed to be applied to worthy satellite community centers

This part of the proposal was not subject to much, if any, citizen engagement. It comes late in the game, and was surprisingly the subject of some recent misinformation in a Tidings article. That was very surprising article with political undertones given the Bond election now going on.

It has long been staff's policy not support local satellite Community Centers such as Robinwood Station, Sunset Fire hall and the proposed Community Resource Center at Bolton Fire Hall, *despite these things being part of our Neighborhood Plans which are part of the Comprehensive Plan*. The only way Robinwood was able to move forward was by creating a non-profit to run it, as Bolton has been also pressured to do. This is in contrast to many cities that would just run the community centers themselves, like our Sunset Fire Hall model, which is the model that makes the most sense to me. But in West Linn, staff has been able to create what I think is a tradition of artificial exclusion of smaller centers which in fact could supply more indoor capacity at very low cost.

There is much public support for these local facilities and I think it is a mistake to embed staff's bias against smaller centers in a long range planning document such as this. I disagree with staff's assessment that these facilities are unsuitable for recreation use, though they do all need upgrades to be optimally usable. It is noteworthy that while the city budgeted for the evaluation and planning of both Robinwood and Bolton Fire hall upgrades over a year ago, this money has gone unspent, despite these projects being in the City's Capital

Improvement Plan. It is possible that once upgraded (especially with the ADA upgrades) these facilities could be very valuable to extend the indoor capacity for activities, but I am not seeing that in this Plan at all.

It is unfortunate to see such as deliberate attempt in this document to denigrate the recreational and community hub potential of the satellite Centers. If one looked at the Parks survey about Bolton, for example, the question was framed as "do you support rehabilitation the Bolton Fire Hall?", but no description of the intended new use was given, or why one might support it. Imagine if the question had been to rehabilitate it to provide meeting and class space, as well as provide a permanent home for the Food Pantry, the Community Pre-school and a coordinated base of food and medical stores for emergency preparedness. Of course, the support would be greater. What I suggest is a more open ended, fair and measured treatment of the entire community center idea so as not to lock into this current staff bias.

Bias toward a big gym style Rec Center should be toned down

page 70 Cost associated with big rec center

Page 70 Final words seem to be missing on page

page 74 numbers are very high

Support for funding a big Gym style Rec center is an unknown. We know from the Aquatic Center that while people want a swimming facility, the capital costs and the operating cost (staff heavy) were prohibitive. A big Rec Center may have some of the same issue. At \$13 million estimate and the need to hire staff to run it, this is untested territory with the voters. It is only very recently that this idea is being called a Rec/Community Center, probably due to the overall support for community centers that is growing because of the efforts of the supporters of the smaller community centers. I think this whole topic should be treated in a more speculative manner in the document. If Gym space is the real need, then partnering with the School District to access some of the newly built facilities is probably much more reasonable and affordable, given that the population now carries about \$226 million in Bonded indebtedness for building those beautiful new school facilities. It is not unreasonable for voters to expect some partnering from WLWV School District to provide more Gym access. The very large cost for the proposed Rec Center and the ongoing staffing needs seem to be skewing the total Park needs financial figures very high and should not be approved for that one reason alone. In contrast the modest expense to the smaller city facilities could really deliver a lot of bang for the buck with no staff requirement if the non-profit model continues to be the way things are done in West Linn.

Spelling of Maddax

page 3

Maddax is spelled with and "ax" in it. It would be nice to honor the generous donors of the entire park, Dorothy and Virgil Maddax, by correcting their name on page 3.

Lack of Specific Mention of State and Federal Historic Area Status which may someday provide funding opportunities

page 51 Goal 3

The document should more clearly articulate our goals to integrate interpretive aspects of cultural history and natural history by stating an interest in coordinating with the Heritage Area efforts at state and federal levels. Such larger initiatives may provide important grant money for interpretive amendments to our Park, especially the potential Riverfront Regional Park.

Thank you for your careful consideration of this Master Plan as well as for considering my ideas,

Rebecca Adams

Address on file

p.s. Planning Commission email is not functioning, by the way. Please forward to them and to Record for meeting.



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