NEW ISSUE
BOOK-ENTRY
BOOK-ENTRY

In the opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the City, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, that portion of the payments under the Obligations (the "Financing Obligations") created under the Financing Agreement (as defined herein) designated as and constituting interest on the Financing Obligations ("Interest") is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the 2010 G.O Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Code of 1986. In the further opinion of Bond Counsel, Interest on the Financing Obligations and the 2010 G.O Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such Interest on the Obligations and interest on the 2010 G.O Bonds is included in adjusted current earnings when calculating federal corporate alternative minimum taxable income. In the further opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, Interest on the Financing Obligations and interest on the 2010 G.O Bonds is exempt from personal income taxation imposed by the State of Oregon. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Obligations or the 2010 G.O Bonds. The City has designated the Obligations and the 2010 G.O Bonds as "qualified tax-exempt obligations" under Section 265(b)(3) of the Code. See "TAX MATTERS" herein

## CITY OF WEST LINN CLACKAMAS COUNTY, OREGON

\$3,065,000
GENERAL OBLIGATION REFUNDING
BONDS, SERIES 2010

Due: June 1, as shown on the inside cover Standard & Poor's Rating: AA (See "Ratings" herein.) Moody's Rating: Aa2 (See "Ratings" herein.) \$2,575,000 FULL FAITH AND CREDIT

REFUNDING OBLIGATIONS, SERIES 2010

Due: December 1, as shown on the inside cover
Standard & Poor's Rating: AA (See "Ratings" herein.)

Moody's Rating: Aa3 (See "Ratings" herein.)

**DATED: Date of Delivery** 

2010 G.O. Bonds – The \$3,065,000 General Obligation Refunding Bonds, Series 2010 (the "2010 G.O. Bonds") are general obligations of the City of West Linn in Clackamas County, Oregon (the "City").

2010 Obligations – The \$2,575,000 Full Faith and Credit Refunding Obligations, Series 2010 (the "2010 Obligations") evidence and represent undivided proportionate interests of the Owners thereof in Financing Payments (defined herein) to be made by the City pursuant to the Financing Agreement between the City and U.S. Bank National Association (the "Financing Agreement").

The 2010 G.O. Bonds and the 2010 Obligations (collectively with the Financing Agreement, the "Securities") will be issued, executed and delivered in fully registered form under a book-entry system, initially registered to Cede & Co., as nominee of The Depository Trust Company ("DTC"), New York, New York, which will act as securities depository for the Securities. Individual purchases of Securities will be made in the principal amount of \$5,000, or integral multiples thereof within a single maturity. The purchasers will not receive certificates representing their interest in the Securities, as long as the Securities are in book-entry form. The City has designated the Securities as "qualified tax-exempt obligations" within the meaning of Section 265(b)(3)(B) of the Code.

Interest on the Securities will be paid on December 1, 2010 and semiannually thereafter on June 1 and December 1 of each year until the maturity of the Securities. The 2010 G.O. Bonds mature on June 1 in each of the years and amounts set forth on the inside cover and will bear interest from the Date of Delivery to the dates of maturity at the rates per annum as shown on the inside cover. The 2010 Obligations mature on December 1 in each of the years and amounts set forth on the inside cover and will bear interest from the Date of Delivery to the dates of maturity at the rates per annum as shown on the inside cover. Principal of and interest on the Securities will be payable through the City's Paying Agent and Escrow Agent (the "Paying Agent") currently U.S. Bank National Association, to DTC which, in turn is required to remit such principal and interest components to DTC Participants for subsequent disbursement to the Beneficial Owners of the Securities. For so long as the Securities are held by DTC in book-entry format, principal and interest payments will be made as described herein. (See "Description of Common Features of the Securities - Book-Entry Bonds" and Appendix F hereto). The Securities are not subject to optional redemption prior to their stated maturities.

2010 G.O. Bonds. The 2010 G.O. Bonds are being issued to refinance all of the City's General Obligation Bonds, Series 2000. The 2010 G.O. Bonds are general obligations of the City. The City has covenanted and is obligated by law to levy annually ad valorem taxes without limitation as to rate or amount on all taxable property in the City in an amount sufficient to pay the principal of and interest on the 2010 G.O. Bonds. Ad valorem taxes assessed and collected for the 2010 G.O. Bonds are not subject to the limitations of Article XI, Sections 11 and 11b of the Oregon Constitution.

2010 Obligations. The 2010 Obligations are being issued to refinance all or a portion of the City's Full Faith and Credit Obligations, Series 2000. In the Financing Agreement, the City has covenanted to pay the Financing Payments from any and all of its legally available taxes, revenues and other funds. The City pledged its full faith and credit and taxing power within the limitations of sections 11 and 11b of Article XI of the Oregon Constitution to pay the Financing Payments and other amounts due under the Financing Agreement. The obligation of the City to make payments is not subject to appropriation.

The Securities do not constitute a debt or indebtedness of Clackamas County, the State of Oregon, or any political subdivision thereof other than the City. The registered Beneficial Owners (as defined herein) of the Securities do not have a lien or security interest on the property financed with the proceeds of the Securities.

The Securities are offered by the Underwriter when, as and if issued by the City, subject to the opinion as to legality of the securities, and tax-exemption of the Securities by Orrick, Herrington & Sutcliffe LLP, Portland, Oregon, Bond Counsel, which opinion will be delivered with the Securities. The Securities, in book-entry form, are expected to be available for delivery through the facilities of DTC for delivery by Fast Automated Securities Transfer on or about September 2, 2010.

This cover page contains certain information for quick reference only. It is not a summary of this issue. Investors must read the entire official statement to obtain information essential to making an informed investment decision.

## CITY OF WEST LINN CLACKAMAS COUNTY, OREGON

DATED: Date of Delivery (Expected to be September 2, 2010)

# \$3,065,000 GENERAL OBLIGATION REFUNDING BONDS, SERIES 2010

## **MATURITY SCHEDULE**

DUE: June 1, except for the amount maturing on December 1, 2010, as shown below

Due		Interest		CUSIP (1)	Due		Interest		CUSIP (1)
June 1	Amounts	Rates	Yields	954039	June 1	Amounts	Rates	Yields	954039
2011	\$ 105,000	3.00%	0.35%	KS1	2017	\$ 290,000	2.25%	1.85%	KY8
2012	200,000	3.00	0.43	KT9	2018	310,000	2.50	2.05	KZ5
2013	220,000	2.00	0.64	KU6	2019	330,000	2.50	2.25	LA9
2014	240,000	2.00	0.83	KV4	2020	355,000	2.75	2.45	LB7
2015	250,000	2.00	1.26	KW2	2021	385,000	3.00	2.64	LC5
2016	275,000	2.00	1.58	KX0					

\$105,000 2.00% Bonds due December 1, 2010 @ 0.30%; CUSIP No. 954039LQ4

# \$2,575,000 FULL FAITH AND CREDIT REFUNDING OBLIGATIONS, SERIES 2010

## **MATURITY SCHEDULE**

DUE: December 1, as shown below

Due		Interest		CUSIP (1)	Due		Interest		CUSIP (1)
December 1	Amounts	Rates	Yields	954039	December 1	Amounts	Rates	Yields	954039
2010	\$ 40,000	2.00%	0.35%	LD3	2016	\$ 255,000	4.00%	1.71%	LK7
2011	220,000	3.00	0.42	LE1	2017	265,000	4.00	1.96	LL5
2012	225,000	3.00	0.55	LF8	2018	275,000	3.00	2.17	LM3
2013	230,000	3.00	0.77	LG6	2019	285,000	3.00	2.37	LN1
2014	240,000	3.00	0.95	LH4	2020	295,000	3.50	2.53	LP6
2015	245,000	3.00	1.42	LJO					

<sup>(1)</sup> CUSIP is a registered trademark of the American Bankers Association. CUSIP data herein is provided by CUSIP Global Services. The CUSIP numbers are included above for convenience of the holders and potential holders of the Securities. No assurance can be given that the CUSIP numbers for the Securities will remain the same after the date of issuance and delivery of the Securities.

## **CITY OF WEST LINN**

22500 Salamo Road West Linn, Oregon 97068 (503) 657-0331

## **Mayor and City Council:**

Interim Mayor	John Kovash
City Council	Scott Burgess, President Jody Carson Teri Cummings (Interim) Jim Mattis

## **Certain Appointed City Officials:**

City Manager	Chris Jordan
Finance Director	Richard Seals
Assistant Finance Director	. Casey Camors

## Underwriter

D. A. DAVIDSON & CO. Two Centerpointe Drive, Suite 400 Lake Oswego, Oregon 97035 (503) 863-5094

## **Bond Counsel**

ORRICK, HERRINGTON & SUTCLIFFE LLP 1120 NW Couch Street, Suite 200 Portland, Oregon 97209

## **Paying Agent**

U.S. Bank National Association 555 SW Oak Street PL-6 Portland, Oregon 97204 No dealer, broker, salesman or other person has been authorized by the City to give any information or to make any representations, other than those contained in this Official Statement, and if given or made, such other information or representations must not be relied upon as having been authorized by the City. The information in this Official Statement was obtained from sources believed to be reliable, but is not guaranteed as to accuracy or completeness.

The Underwriter has reviewed the information in the Official Statement in accordance with, and as a part of, its responsibilities under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of the information. The information and expressions of opinion herein are subject to change without notice, and neither the delivery of this Official Statement nor any sale hereunder shall create any implication that there has been no change in the financial condition or operations of the City described herein since the date of its distribution. This Official Statement contains, in part, estimates and matters of opinion that are not intended as statements of fact, and no representation or warranty is made as to the correctness of such estimates and opinions or that they will be realized.

The following descriptions of the Securities, the Resolutions and the 2010 G.O. Bond Declaration (defined herein) and all references to other documents or materials not claiming to be quoted in full are only brief outlines of some of the provisions and do not claim to summarize or describe all provisions. Copies of such documents may be obtained from the City or the Underwriter.

THE SECURITIES HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION UNDER THE SECURITIES ACT OF 1933, AS AMENDED. IN MAKING AN INVESTMENT DECISION INVESTORS MUST RELY ON THEIR OWN EXAMINATION OF THE ISSUER AND THE TERMS OF THE OFFERING, INCLUDING THE MERITS AND RISKS INVOLVED. THESE SECURITIES HAVE NOT BEEN RECOMMENDED BY ANY FEDERAL OR STATE SECURITIES COMMISSION OR REGULATORY AUTHORITY. FURTHERMORE, THE FOREGOING AUTHORITIES HAVE NOT CONFIRMED THE ACCURACY OR DETERMINED THE ADEQUACY OF THIS DOCUMENT. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

In connection with the offering and issuance of the Securities, the Underwriter may over-allot or effect transactions that stabilize or maintain the market price of the Securities at a level above that which might otherwise prevail in the open market. Such stabilizing, if commenced, may be discontinued at any time.

Certain statements included or incorporated by reference in this Official Statement constitute "forward-looking statements" within the meaning of Section 27A of the United States Securities Act of 1933, as amended. Such statements are generally identifiable by the terminology used such as "plan," "expect," "estimate," "projection," "budget" or other similar words. No assurance can be given that the future results discussed herein will be achieved and actual results may differ materially from the forecasts described herein.

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## CITY OF WEST LINN CLACKAMAS COUNTY, OREGON

\$3,065,000
GENERAL OBLIGATION REFUNDING
BONDS, SERIES 2010

\$2,575,000

FULL FAITH AND CREDIT
REFUNDING OBLIGATIONS, SERIES 2010

## **SUMMARY STATEMENT**

The following summary is qualified in its entirety by reference to the detailed information appearing elsewhere in this Official Statement. No person is authorized to detach this Summary Statement from this Official Statement or to otherwise use it without this entire Official Statement. Certain capitalized terms not otherwise defined herein shall be given definitions provided in the Financing Agreement (defined herein), which definitions are included in Appendix G.

ISSUER	The City of West Linn, Oregon (the "City") is located in Clackamas County, in
	northern Oregon, approximately 14 miles southeast of the City of Portland. The
	City had a 2009 population of 24,400. (See "The City" and "Appendix A -
	Economic and Demographic Information.")

GEN	\$3,065,000 IERAL OBLIGATION REFUNDING BONDS, SERIES 2010
AUTHORITY	
FOR ISSUANCE	Under and in accordance with State laws and provisions, specifically Oregon Revised Statutes ("ORS") Sections 287A.360, the 2010 G.O. Bonds are being issued pursuant to Resolution No. 2010-33 (the "G.O. Resolution") adopted by the City Council (the "Council") on August 9, 2010. The 2010 G.O. Bonds will be issued under a Bond Declaration (the "2010 GO Bond Declaration") to be executed on the Date of Delivery.
INTEREST AND	
PRIOR REDEMPTION	Interest is payable semi-annually each June 1 and December 1, commencing December 1, 2010, as shown on the inside cover. (See the "The 2010 G.O. Bonds - Description of the 2010 G.O. Bonds" herein.) The 2010 G.O. Bonds are not subject to optional redemption prior to their stated maturities. (See "The 2010 G.O. Bonds – Redemption and Purchase" herein.)
SOURCE OF	
	The 2010 G.O. Bonds shall be general obligations of the City. The City has pledged its full faith and credit to pay the principal of and interest due on the 2010 G.O. Bonds, and the City covenants for the benefit of the owners of the 2010 G.O. Bonds that the City shall levy annually, as provided by law, in addition to its other ad valorem property taxes and outside the limitations of Sections 11 and 11b of Article IX of the Oregon Constitution, a direct <i>ad valorem</i> tax upon all of the taxable property within the City in sufficient amount, after considering discounts taken and delinquencies that may occur in the payment of such taxes, to pay the principal and interest on the 2010 G.O. Bonds when due. The 2010 G.O. Bonds do not constitute a debt or indebtedness of Clackamas County, the State of Oregon, or any political subdivision thereof other than the City. (See "Description of the 2010 G.O. Bonds - Security" herein.)
USE OF	
PROCEEDS	The 2010 G.O. Bonds are being issued to refund all of the City's outstanding. General Obligation Bonds, Series 2000 and to pay costs of issuance for the 2010.

G.O. Bonds. (See "The 2010 G.O. Bonds - Purpose and Use of Proceeds" herein.)

## \$2,575,000 FULL FAITH AND CREDIT REFUNDING OBLIGATIONS, SERIES 2010

## AUTHORITY Revised Statutes ("ORS") Section 287A.360, the 2010 Obligations are being issued pursuant to Resolution No. 2010-34 (the "Obligation Resolution") adopted by the City Council (the "Council") on August 9, 2010. **INTEREST AND** PRIOR REDEMPTION ...... Interest is payable semi-annually each June 1 and December 1, commencing December 1, 2010, as shown on the inside cover. (See the "The 2010 Obligations - Description of the 2010 Obligations" herein.) The 2010 Obligations are not subject to optional redemption prior to their stated maturities. (See "The 2010 Obligations - Redemption and Purchase" herein.) **SOURCE OF** REPAYMENT ...... The 2010 Obligations evidence and represent undivided proportionate ownership interests in the installment payments of principal and interest due (the Financing Payments") from the City under the Financing Agreement. Under the Financing Agreement, the Financing Payments are secured by and payable from the City's general non-restricted revenues and other funds that may be available for that purpose. The obligation to pay the Financing Payments is a full faith and credit obligation of the City and it is not subject to annual appropriation. **USE OF** PROCEEDS......The 2010 Obligations are being issued to refund all of the City's outstanding Full Faith and Credit Obligations, Series 2000 and to pay costs of issuance for the

herein.)

2010 Obligations. (See "The 2010 Obligations - Purpose and Use of Proceeds"

## CITY OF WEST LINN CLACKAMAS COUNTY, OREGON

\$3,065,000
GENERAL OBLIGATION REFUNDING
BONDS, SERIES 2010

\$2,575,000

FULL FAITH AND CREDIT
REFUNDING OBLIGATIONS, SERIES 2010

## INTRODUCTION

The City of West Linn, Oregon (the "City") furnishes this Official Statement in connection with the offering of the General Obligation Refunding Bonds, Series 2010 (the "2010 G.O. Bonds") and the Full Faith and Credit Refunding Obligations, Series 2010 (the "2010 Obligations", collectively with the Financing Agreement, the "Securities"). This Official Statement, which includes the cover page, inside cover pages and appendices, provides information concerning the City and the Securities.

The information set forth herein has been obtained from the City and other sources that are believed to be reliable. The information contained herein should not be construed as representing all conditions affecting the City or the Securities. Additional information may be obtained from the City. The statements relating to the Resolutions, the Financing Agreement and the Escrow Agreement (defined herein) are in summarized form, and in all respects are subject to and qualified in their entirety by express reference to the provisions of the complete documents. Copies of the Financing Agreement and Escrow Agreement are attached hereto as Appendix G. The summaries of those agreements in this Official Statement are not to be construed as contracts with Owners of the Securities.

#### **DESCRIPTION OF COMMON FEATURES OF THE SECURITIES**

#### Authorization for Issuance

The Securities are being issued pursuant to Resolution No. 2010-33 adopted by the City Council on August 9, 2010 (the "G.O. Resolution") and Resolution No. 2010-34 adopted by the City Council on August 9, 2010 (the "Obligation Resolution" and collectively with the G.O. Resolution, the "Resolutions"). The 2010 G.O. Bonds will be issued under a Bond Declaration (the "2010 G.O. Bond Declaration") to be executed on the Date of Delivery.

#### **Principal and Interest**

The Securities will be issued in the aggregate principal amounts posted on the inside cover of this Official Statement and will be dated and bear interest from the Date of Delivery. The Securities will mature on the dates and in the principal amounts and will bear interest, payable semiannually, until the maturity of the Securities as set forth on the inside cover of this Official Statement.

Interest on the Securities will be computed on the basis of a 360-day year consisting of twelve 30-day months.

Record Date is the 15th day of the month immediately preceding a payment date.

## **Paying Agent and Registration Features**

The Securities will be issued in fully registered form and, when issued, will be registered in the name of Cede & Co. as Bond Owner and as nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Securities. Individual purchases and sales of the Securities may be made in book-entry form only in minimum denominations of \$5,000 within a single maturity and integral multiples thereof. Purchasers ("Owners") will not receive certificates representing their interest in the Securities.

The principal of and interest on the Securities will be payable by U.S. Bank National Association (the "Paying Agent"), or such other or additional offices as may be specified to the City by the Paying Agent, to DTC, which, in turn, is obligated to remit such principal and interest to its participants for subsequent disbursement to the Owners of the Securities, as further described in Appendix F attached hereto. Interest on the Securities shall be credited to the Beneficial Owners by the DTC Participants.

#### **Book-Entry Bonds**

DTC will act as securities depository for the Securities. The ownership of one fully registered bond for each maturity of the Securities, as set forth on the inside cover of this Official Statement, each in the aggregate principal amount of such maturity, will be registered in the name of Cede & Co., as nominee for DTC. See Appendix F attached hereto for additional information.

Procedure in the Event of Revisions of Book-Entry Transfer System. If the book-entry-only system is discontinued, the Registrar and the City shall amend the 2010 G.O. Bond Declaration to provide for an alternative system of providing notice and such other matters as need to be updated for the Securities that is of general acceptance in the municipal bond markets.

#### **Estimated Sources and Uses of Funds**

The proceeds from the Securities are estimated to be applied as follows:

Sources of Funds	201	0 G.O. Bonds	201	0 Obligations
Principal Amount	\$	3,065,000	\$	2,575,000
Original Issue Premium		90,563		204,298
Total Available Proceeds	\$	3,155,563	\$	2,779,298
Uses of Funds				
Refunding Requirements	\$	3,103,026	\$	2,732,481
Issuance Costs, Underwriter's Discount and Contingency		52,537	-	46,817
Total Uses of Funds	\$	3,155,563	\$	2,779,298

#### **DESCRIPTION OF THE 2010 G.O. BONDS**

## **Purpose**

The City previously issued \$3,900,000 General Obligation Bonds, Series 2000 (collectively the "Refundable General Obligation Bonds"). Proceeds of the 2010 G.O. Bonds will be used to refund all or a portion of the City's outstanding Refundable General Obligation Bonds, and to pay the costs of issuance of the 2010 G.O. Bonds. The 2010 G.O. Bonds are being issued so that the City can obtain a benefit of savings in total debt service requirements.

## **Redemption Provisions**

The 2010 G.O. Bonds are not subject to redemption prior to their stated maturities.

#### **Use of Proceeds**

Refunding Procedure. The proceeds of the 2010 G.O. Bonds will be used to provide funds to currently refund all of the City's Refundable General Obligation Bonds on October 2, 2010 (the "G.O. Redemption Date") at a price of par plus accrued interest to the G.O. Redemption Date.

From the proceeds of the 2010 G.O. Bonds, and with other monies available, the City will purchase Government Obligations. These Government Obligations will be deposited in the custody of U.S. Bank National Association (the "Escrow Agent"). The maturing principal of the Government Obligations, interest earned thereon, and necessary cash balance, if any, will provide funds sufficient to refund all of the City's Refundable General Obligation Bonds plus accrued interest to the G.O. Redemption Date.

The Government Obligations, interest earned thereon, and necessary cash balance, if any, will irrevocably be pledged to and held in trust for the benefit of the owners of the Refundable General Obligation Bonds by the Escrow Agent, pursuant to an escrow deposit agreement to be executed by the City and the Escrow Agent.

Information on the Refundable General Obligation Bonds is as follows:

Refunded Bonds	Refunded Maturities	Amount Outstanding	Amount Refunded	Redemption Date	Redemption Price		
G.O. Series 2000	2011-2021	\$3,050,000	\$3,050,000	10/2/2010	100%		
Refunded Maturities							
CUSIP	Maturity	Amount	CUSIP	Maturity	Amount		
954039GJ6	6/1/2011	\$1 <i>55,</i> 000	954039GQ0	6/1/2017	\$295,000		
954039GK3	6/1/2012	1 <i>75,</i> 000	954039GR8	6/1/2018	325,000		
954039GL1	6/1/2013	195,000	954039GS6	6/1/2019	355,000		
954039GM9	6/1/2014	220,000	954039GT4	6/1/2020	390,000		
954039GN7	6/1/2015	240,000	954039GU1	6/1/2021	430,000		
954039GP2	6/1/2016	270,000					

## Security

The 2010 G.O. Bonds are general obligations of the City and the full faith, credit and taxing powers of the City are pledged to the successive owners of each of the 2010 G.O. Bonds for the punctual payment of the principal of and the interest on the 2010 G.O. Bonds. The 2010 G.O. Bonds are secured by *ad valorem* taxes to be levied against all taxable property within the City without limitation as to rate or amount, and outside of the limitations of Article XI, Section 11 and Article XI, Section 11b of the Oregon Constitution (see "Revenue Sources" herein), after taking into considerations discounts taken and delinquencies that may occur in the payment of such taxes. More specifically, for the purpose of paying the principal of an interest on the 2010 G.O. Bonds as the same will become due, the City will levy on all taxable property located within the City, in addition to all other taxes, direct annual taxes sufficient in amount to provide for the payment of principal of and interest on the 2010 G.O. Bonds. The taxes, when collected, are required to be applied solely for the purpose of payment of principal and interest on the 2010 G.O. Bonds and for no other purpose until the 2010 G.O. Bonds have been fully paid, satisfied and discharged.

The 2010 G.O. Bonds do not constitute a debt or indebtedness of Clackamas County (the "County"), the State of Oregon, or any political subdivision thereof other than the City.

## **DESCRIPTION OF THE 2010 OBLIGATIONS**

## **Purpose**

The City previously issued \$4,300,000 Full Faith and Credit Obligations, Series 2000 (the "Refundable Obligations") to finance costs of the acquisition and renovation of a building, real property and related common areas located at 22500 Salamo Road, West Linn, Oregon 97068 to be used as City Hall (the "Project"). Proceeds of the 2010 Obligations will be used to refund all or a portion of the City's outstanding Refundable Obligations and to pay the costs of issuance of the 2010 Obligations. The 2010 Obligations are being issued so that the City can obtain a benefit of savings in total debt service requirements.

## **Redemption Provisions**

The 2010 Obligations are not subject to redemption prior to their stated maturities.

#### **Use of Proceeds**

Refunding Procedure. The proceeds of the 2010 Obligations will be used to currently refund the callable portion of the City's Refundable Obligations on December 1, 2010 (the "Obligation Redemption Date") at a price of par plus accrued interest to the Obligation Redemption Date.

From the proceeds of the 2010 Obligations the City will purchase Government Obligations. These Government Obligations will be deposited in the custody of the Escrow Agent. The maturing principal of the Government Obligations, interest earned thereon, and necessary cash balance, if any, will provide funds sufficient to refund the callable portion of the City's Refundable Obligations as shown in the table below.

The Government Obligations, interest earned thereon, and necessary cash balance, if any, will irrevocably be pledged to and held in trust for the benefit of the owners of the Refundable Obligations by the Escrow Agent, pursuant to an escrow deposit agreement to be executed by the City and the Escrow Agent.

Information on the Refundable Obligations is as follows:

Refunded Obligations	Refunded Maturities	Amount Outstanding	Amount Refunded	Redemption Date	Redemption Price
FFCO, Series 2000	2011-2021	\$2,865,000	\$2,665,000	12/1/2010	100%
		Refunded Mo	ıturities		
CUSIP	Maturity	Amount	CUSIP	Maturity	Amount
954039HF3	12/1/2011	\$210,000	954039HJ5	12/1/2014	\$245,000
954039HG1	12/1/2012	220,000	954039HK2	12/1/2015	255,000
954039HH9	12/1/2013	230,000	954039HQ9 <sup>(1)</sup>	12/1/2020	1,505,000

<sup>(1)</sup> Represents the term bond maturing on December 1, 2020.

## Security

The 2010 Obligations evidence and represent undivided proportionate ownership interests in the installment payments of principal and interest due (the "Financing Payments") from the City under the Financing Agreement. Under the Financing Agreement, the Financing Payments are secured by and payable from the City's general non-restricted revenues and other funds that may be available for that purpose. The obligation to pay the Financing Payments is a full faith and credit obligation of the City. The City has also entered into an Escrow Agreement with the Escrow Agent, in which the Escrow Agent agrees to issue the 2010 Obligations and to distribute the Financing Payments among the Owners of the 2010 Obligations. The forms of the Financing Agreement and Escrow Agreement are attached to this Official Statement as Appendix G.

In the Financing Agreement, the City has covenanted to pay the Financing Payments from any and all of its legally available taxes, revenues and other funds. The City pledged its full faith and credit and taxing power within the limitations of Sections 11 and 11b of Article XI of the Oregon Constitution to pay the Financing Payments and other amounts due under the Financing Agreement.

The 2010 Obligations are not general obligations of the City, the County, the State of Oregon or any other political subdivision or municipal corporation. The 2010 Obligations are secured solely by the Financing Payments and any sums realized in connection with the remedies available upon the occurrence of an event of default all as provided in the Financing Agreement.

THE OBLIGATION OF THE CITY TO MAKE THE FINANCING PAYMENTS IS ABSOLUTE AND UNCONDITIONAL, AND SHALL NOT BE SUBJECT TO ANNUAL APPROPRIATION. THE REGISTERED OWNERS OF THE 2010 OBLIGATIONS DO NOT HAVE A LIEN OR SECURITY INTEREST IN THE PROJECT FINANCED WITH THE PROCEEDS OF THE 2010 OBLIGATIONS.

The City's obligation to make Financing Payments is not subject to any of the following:

- (1) Any setoff, counterclaim, recoupment, defense or other right which the City may have against the Escrow Agent, any contractor or anyone else for any reason whatsoever;
- (2) Any insolvency, bankruptcy, reorganization or similar proceedings by the City;

- (3) Abatement through damage, destruction or non-availability of the Projects; or
- (4) Any other event or circumstance whatsoever, whether or not similar to any of the foregoing.

The City's obligation to make Financing Payments is binding for the term of the Financing Agreement.

Each Obligation owner is entitled proportionately to the principal component of the Financing Payments due on the Payment Date, which is the same as the maturity of the 2010 Obligations. In addition, each Obligation owner is entitled proportionately to receipt of an amount of the interest component of Financing Payments on each Payment Date attributable to the interest accruing on the principal component attributable to such 2010 Obligations at the interest rate set forth for said principal component.

## THE CITY

The City was incorporated in 1913 and operates under the provision of its own charter and applicable State law with Manager-Council form of government. The City Charter was amended in May 2008 to change the term of office of the Mayor from two to four years. The Mayor chairs the Council meetings. The Mayor and Council vote on all ordinance and legislative matters. The five Council members are part-time elected officials who exercise the legislative powers of the City and determine matters of policy. The City Manager is appointed by the City Council. Other City department heads are appointed by the City Manager.

The City provides a full range of municipal services to the community which includes police protection, traffic control and improvement, street maintenance and improvement, water, sewer and storm drain service, planning and zoning regulation (building inspection and regulation), library service, municipal court and parks and recreation.

The current Mayor and City Council are listed below:

**Mayor and City Council** 

			Service	
Name	Position	Occupation	Began	Term Expires
John Kovash <sup>(1)</sup>	Interim Mayor	Retired Professional	2009	12/31/2010
Scott Burgess	President	Consultant	2005	12/31/2010
Jody Carson	Councilor	Healthcare Contract Manager	2006	12/31/2010
Teri Cummings	Councilor	Retired Professional	2009	12/31/2012
Jim Mattis <sup>(2)</sup>	Interim Councilor	Retired Professional	2010	12/31/2012

- (1) Term as Interim Mayor ends on December 31, 2010. Original term as Councilor ends on December 31, 2012. The Special Election on September 21, 2010 will fill the Mayor position on a permanent basis. Four candidates, including John Kovash, filed to run for office.
- (2) The Special Election on September 21, 2010 will fill the Interim Councilor position on a permanent basis. Two candidates, including Jim Mattis, filed to run for office.

## Administration

The City Manager is the City's chief administrative officer, who is appointed by the City Council for an indefinite term and serves at the pleasure of the Council. The City Manager appoints all other key administrative officials.

Chris Jordan, City Manager. Mr. Jordan began his tenure as City Manager in October 2005. For the previous 10 years Mr. Jordan worked for the City of Lake Oswego where he was the Assistant City Manager overseeing several departments including Finance and Parks and Recreation. Prior to his work in local government, Mr. Jordan worked in Washington D.C. where he spent nine years with the White House's Office of Management and Budget. He is currently a member of the League of Oregon Cities Committee on Finance and Taxation. Mr. Jordan is a graduate of Cornell University in Ithaca, New York.

Richard Seals, Finance Director. Mr. Seals joined the City in October 2008 following nearly ten years as Finance Director for the City of Lake Oswego, Oregon. Prior to joining the City of Lake Oswego, Mr. Seals was the Controller for the Oregon State Lottery. He received undergraduate degrees in Accounting and Information Systems Management as well as a Masters in Business Administration from California State University East Bay. After completing his graduate program in 1986, Mr. Seals was employed by the accounting firm PriceWaterhouse. He obtained his California CPA designation in 1989 and his Oregon CPA designation in 1990. Mr. Seals holds three professional licenses: Certified Public Accountant, Certified Management Accountant, and Certified in Financial Management.

Casey Camors, Assistant Finance Director. Mrs. Camors joined the City of West Linn in March of 2009 following two years with Talbot, Korvola and Warwick, LLP (TKW), as a Senior Auditor. Prior to joining TKW, Mrs. Camors spent four years with Isler Medford, LLC, ultimately being promoted to a Senior Auditor position with this auditing firm. She received her Bachelor of Science degree in Business Administration with focus in Accounting from Oregon State University in 2003. She obtained her Oregon CPA designation in 2006 and was admitted to the Municipal Auditors Roster in 2007.

#### Staff

The City has 123 full-time employees and 16 part-time employees. Bargaining units which represent City employees are as follows:

## **Bargaining Units**

Bargaining Unit	No. of Employees	Contract Expires
Clackamas County Peace Officers Association	26	June 30, 2012
American Federation of State, County and Municipal employees	75	June 30, 2010 (1)

<sup>(1)</sup> Contract under negotiation.

## **BONDED INDEBTEDNESS**

## **Statutory Debt Limitations**

General Obligation Bonds. ORS 287A.050 establishes a limit on bonded indebtedness for cities. Cities may not have outstanding an aggregate principal amount of general obligation debt in excess of three percent of all the Real Market Value of all taxable properties within the city as reflected in the last certified assessment roll per ORS 308.207. A lower limit may be applied by an individual city's charter. The statutory debt limitation does not apply to general obligation bonds issued for water, sanitary or storm sewers, sewage disposal plants, hospitals, infirmaries, gas power, or lighting purposes, or the acquisition, establishment, or reconstruction or any off-street motor vehicle parking facility nor to bonds issued pursuant to application to pay assessments for improvements in installments under statutory or charter authority which are completely self-supporting. **The 2010 G.O. Bonds are general obligation bonds and are subject to this limitation, as shown below** (please see "Description of the 2010 G.O. Bonds - Security" herein).

## City of West Linn

## **General Obligation Debt Capacity**

Real Market Value (Fiscal Year 2010) (1)	\$ 3,960,668,206
Debt Capacity	
General Obligation Debt Capacity (3.0% of Real Market Value) (Less) Outstanding Debt Subject to Limit (2)	\$ 118,820,046
Remaining General Obligation Debt Capacity	\$ 7,575,000 111,245,046
Percent of Capacity Used	6.38%

<sup>(1)</sup> The City's fiscal year commences July 1 and ends on June 30 of the following year (the "Fiscal Year").

<sup>(2)</sup> Represents voter-approved, unlimited-tax general obligations of the City. Includes the 2010 G.O. Bonds.

Source: Clackamas County Department of Assessment and Taxation and the City.

Limited-tax Debt. The Oregon Constitution and statutes and charter of the City do not limit the amount of limited-tax debt the City may incur. Collection of property taxes to pay principal and interest on such limited tax debt is subject to the limitations of Article XI, Sections 11 and 11b. The Financing Agreement is a limited tax obligation, which does not require voter approval and is not subject to statutory debt limitations (please see "Description of the 2010 Obligations - Security" herein).

Pension Bonds. ORS 238.694 authorizes local governments to issue full faith and credit obligations to pay pension liabilities without limitation as to principal amount. Pension bonds are not general obligations as defined under State law and the City is not authorized to levy additional taxes to make pension bond payments. The Securities are not pension bonds.

Revenue Bonds. The City may issue revenue bonds pursuant to ORS 287 A.150. The Securities are not revenue bonds.

*Notes.* The City may issue revenue bonds in anticipation of tax revenues or other monies in an amount which, in the aggregate, equal up to 80% the taxes or other revenues except grant monies that the City has budgeted or otherwise reasonably expects to have available to pay the revenue bonds. Such notes must mature within 13 months, pursuant to ORS 287A.180. The Securities are not notes.

**Outstanding Long-Term Debt** 

	Dated	Final Maturity	Original Amount	Outstanding Amount
Governme	ental Activities			
General Obligation Bonds				
General Obligation Bonds, Series 2000	11/1/2000	10/2/2010 (3)	\$3,900,000	\$3,050,000
Less: Refinancing				(3,050,000)
General Obligation Refunding Bonds, Series 2009	1/21/2009	12/1/2018	4,915,000	4,510,000
General Obligation Refunding Bonds, Series 2010 (1)	9/2/2010	6/1/2021	3,065,000	3,065,000
Subtotal				\$7,575,000
Full Faith and Credit Obligations				
Full Faith and Credit Obligations, Series 2000	11/1/2000	12/1/2010 <sup>(3)</sup>	\$4,300,000	\$2,865,000
Less: Refinancing				(2,665,000)
Full Faith and Credit Obligations, Series 2009	1/21/2009	6/1/2029	4,035,000	3,945,000
Full Faith and Credit Refunding Obligations, Series 2010 <sup>(2)</sup>	9/2/2010	12/1/2020	2,575,000	2,575,000
Subtotal				\$6,720,000
Total Governmental Activities				\$14,295,000
Busines	ss Activities			
Water Revenue Bonds				
Water Revenue Bonds, Series 2000	10/1/2000	10/1/2020	\$1,800,000	\$1,225,000
Subtotal				\$1,225,000

<sup>(1)</sup> The 2010 G.O. Bonds.

Source: City of West Linn Audited Financial Report for the Fiscal Year ended June 30, 2009 and this issue.

<sup>(2)</sup> The 2010 Obligations.

<sup>(3)</sup> Redemption dates.

## **Debt Service Requirements**

The following tables show the debt service on the 2010 G.O. Bonds and the 2010 Obligations.

**General Obligation Debt Service Requirements** 

	Outstanding Debt		(Less) G.O. Refundable General Obligation Bonds Debt Service				
Fiscal Year							Total Debt
ending June 30	Principal	Interest	Principal	Interest	Principal	Interest	Service
2011	\$ 625,000	\$ 304,190	\$ 155,000	\$ 158,903	\$ 210,000	\$ 54,833	\$ 880,120
2012	665,000	282,650	175,000	151,463	200,000	69,538	890,725
2013	700,000	259,419	195,000	142,931	220,000	63,538	905,025
2014	735,000	234,519	220,000	133,181	240,000	59,138	915,475
2015	<i>775,</i> 000	208,069	240,000	122,181	250,000	54,338	925,225
2016	825,000	1 <i>79,7</i> 19	270,000	109,881	275,000	49,338	949,175
2017	865,000	1 <i>47,77</i> 6	295,000	95,976	290,000	43,838	955,638
2018	915,000	112,339	325,000	80,489	310,000	37,313	969,163
2019	635,000	68,864	355,000	63,264	330,000	29,563	645,163
2020	390,000	44,183	390,000	44,183	355,000	21,313	376,313
2021	430,000	23,220	430,000	23,220	385,000	11,550	396,550
	\$ 7,560,000	\$ 1,864,946	\$3,050,000	\$ 1,125,671	\$3,065,000	\$ 494,295	\$ 8,808,570

Source: City of West Linn Audited Financial Report for the Fiscal Year ended June 30, 2009 and this issue.

**Full Faith and Credit Obligation Debt Service Requirements** 

	Outstand	ling Debt	(Less) Refundable Obligations Debt Service			Obligations Service	
Fiscal Year							Total Debt
ending June 30	Principal	Interest	Principal	Interest	Principal	Interest	Service
2011	\$ 350,000	\$ 293,505	\$ -	\$ 136,983	\$ 40,000	\$ 62,012	\$ 608,534
2012	365,000	279,113	210,000	131,890	220,000	79,425	601,648
2013	380,000	263,980	220,000	121,408	225,000	72,750	600,323
2014	395,000	248,040	230,000	110,268	230,000	65,925	598,698
2015	415,000	231,154	245,000	98,331	240,000	58,875	601,698
2016	430,000	213,301	255,000	85,579	245,000	51,600	599,323
2017	450,000	193,960	270,000	71,925	255,000	42,825	599,860
2018	470,000	173,091	285,000	57,356	265,000	32,425	598,160
2019	490,000	150,335	300,000	42,000	275,000	23,000	596,335
2020	515,000	126,591	315,000	25,856	285,000	14,600	600,335
2021	545,000	101,529	335,000	8,794	295,000	5,163	602,898
2022	215,000	84,335	-	-	-	-	299,335
2023	225,000	75,735	-	-	-	-	300,735
2024	235,000	66,623	-	-	-	-	301,623
2025	245,000	<i>57</i> ,10 <i>5</i>	-	-	-	-	302,105
2026	255,000	46,815	-	-	-	-	301,815
2027	265,000	36,105	-	-	-	-	301,105
2028	275,000	24,578	-	-	-	-	299,578
2029	290,000	12,615	-	-	-	-	302,615
Ì	\$ 6,810,000	\$ 2,678,509	\$ 2,665,000	\$ 890,389	\$ 2,575,000	\$ 508,599	\$ 9,016,719

Source: City of West Linn Audited Financial Report for the Fiscal Year ended June 30, 2009 and this issue.

## **Summary of Overlapping Debt**

(As of June 30, 2010)

			Overlapping Debt			
		Percent	Gross Property Tax-	Net Property Tax-		
Overlapping Issuer Name	Real Market Valuation	Overlapping	Backed Debt (1)	Backed Debt (2)		
West Linn-Wilsonville School District No. 3J	\$ 8,484,506,408	46.1984%	\$ 107,915,876	\$ 88,533,338		
Clackamas Community College	39,181,851,197	10.0039%	8,780,423	3,485,359		
Clackamas County Education Service District	52,190,109,946	7.5889%	2,015,612	-		
Clackamas County	54,443,394,601	7.2748%	<i>7,</i> 749,481	5,774,009		
Tualatin Valley Fire and Rescue District	61,322,615,295	6.4587%	2,898,987	1,801,008		
Metro	208,138,998,272	1.9029%	4,393,194	3,111,876		
Tri-Met	207,106,827,948	1.8124%	534,707	534,707		
Port of Portland	228,377,750,177	1.7343%	1,238,662	-		
Lake Oswego School District No. 7J	10,057,831,994	0.4073%	465,506	303,718		
Portland Community College	165,643,687,831	0.0247%	101,990	55,334		
Total			\$ 136,094,438	\$ 103,599,349		

<sup>(1)</sup> Gross Property Tax-Backed Debt includes all limited and unlimited tax supported debt, excluding pension obligations and self-supporting utility debt.

Source: Debt Management Division, The Office of the State Treasurer.

#### **Debt Ratios**

The following table presents information regarding the City's direct general obligation debt, including the 2010 G.O. Bonds, and the estimated portion of the general obligation debt of overlapping taxing districts allocated to the City's property owners.

## **Debt Ratios**

Real Market Value	\$	3,960,668,206		
Estimated Population		24,400		
Per Capita Real Market Value	\$	162,322		
Debt Information	Gr	oss Direct Debt <sup>(1)</sup>	Ne	et Direct Debt <sup>(2)</sup>
City Direct Debt	\$	21,870,000	\$	7,575,000
Overlapping Direct Debt		136,094,438		103,599,349
Total Direct Debt	\$	157,964,438	\$	111,174,349
Bonded Debt Ratios				
District Direct Debt to Real Market Value		0.55%		0.19%
Total Direct Debt to Real Market Value		3.99%		2.81%
Per Capita City Direct Debt	\$	896	\$	310
Per Capita Total Direct Debt	\$	6,474	\$	4,556

<sup>(1)</sup> Gross Direct Debt includes all limited and unlimited tax supported debt. Pension obligations and self-supporting utility debt are excluded.

Source: Clackamas County, Oregon State Treasury and City's Audited Financial Statements for fiscal year ended June 30, 2009

## **Debt Payment Record**

The City has never defaulted on a payment of principal or interest on any of its bonds or obligations. Furthermore, the City has never issued refunding bonds for the purpose of avoiding an impending default.

<sup>(2)</sup> Net Property Tax-backed Debt includes all tax-supported bonds. Self-supporting debt and limited-tax debt, such as capital leases and certificates of participation, are excluded.

<sup>(2)</sup> Net Debt includes all tax-supported bonds. Self-supporting debt and limited-tax debt, such as capital leases and certificates of participation, are excluded.

## **Future Financing**

Following the issuance of the Securities, the City does not expect to issue additional debt within the next twelve months.

## **REVENUE SOURCES**

The following section summarizes certain of the major revenues sources of the City.

The City receives funds from a variety of sources including taxes, intergovernmental revenues and charges for services. General governmental activities, such as City administration, are primarily supported by property taxes. Enterprises, such as water and sewer utilities, are primarily supported by charges for services. See the "Changes in Net Assets" table herein for a detailed breakdown of historic revenues.

#### **Property Taxes**

Most local governments, school districts, education service districts and community college districts ("local governments") have permanent authority to levy property taxes for operations ("Permanent Rates") up to a maximum rate (the "Operating Tax Rate Limit"). Local governments that have never levied property taxes may request that the voters approve a new Operating Tax Rate Limit.

Local governments may not increase their Operating Tax Rate Limits; rather they may only request that voters approve limited term levies for operations or capital expenditures ("Local Option Levies") or levies to repay general obligation bonded indebtedness ("General Obligation Bond Levies").

Local Option Levies that fund operating expenses are limited to five years, and Local Option Levies that are dedicated to capital expenditures are limited to ten years.

The City does not currently have a Local Option Levy and has no plans at this time to seek voter approval of a Local Option Levy.

Local governments impose property taxes by certifying their levies to the county assessor of the county in which the local government is located. Property taxes ordinarily can only be levied once each Fiscal Year, which is July 1 through June 30. The local government ordinarily must notify the county assessor of its levies by July 15.

Valuation of Property – Real Market Value. "Real Market Value" is the minimum amount in cash which could be reasonably expected by an informed seller acting without compulsion, from an informed buyer acting without compulsion, in an "arms-length" transaction during the period for which the property is taxed.

Property subject to taxation includes all privately owned real property (land, buildings and improvements) and personal property (machinery, office furniture and equipment) for non-residential taxpayers. There is no property tax on household furnishings (exempt since 1913), personal belongings, automobiles (exempt since 1920), crops, orchards, business inventories or intangible property such as stocks, bonds or bank accounts, except for centrally assessed utilities, for which intangible personal property is subject to taxation.

Property used for charitable, religious, fraternal and governmental purposes is exempt from taxation. Special assessments that provide a reduction in the taxable Real Market Value may be granted (upon application) for veterans' homesteads, farm and forest land, open space and historic buildings. The Real Market Value of specially assessed properties is often called the "Taxable Real Market Value" or "Measure 5 Real Market Value." The assessment roll, a listing of all taxable property, is prepared as of January 1 of each year.

Valuation of Property – Assessed Value. Property taxes are imposed on the assessed value of property. The assessed value of each parcel cannot exceed its Taxable Real Market Value, and ordinarily is less than its Taxable Real Market Value. The assessed value of property was initially established in 1997 as a result of a constitutional amendment.

That amendment (now Article XI, Section 11, often called "Measure 50") assigned each property a value and limited increases in that assessed value to three percent per year, unless the property is improved, rezoned, subdivided, or ceases to qualify for exemption, it is assigned an assessed value that is comparable to the assessed value of similar property.

The Oregon Department of Revenue ("ODR") appraises and establishes values for utility property, forestland and most large industrial property for county tax rolls. It collects taxes on harvested timber for distribution to schools, county taxing districts, and State programs related to timber. Certain properties, such as utilities, are valued on the unitary valuation approach. Under the unitary valuation approach, the taxpaying entity's operating system is defined and a value is assigned for the operating unit using the market value approach (cost, market value and income appraisals). Values are then allocated to the entities' operations in Oregon, and then to each county the entity operates in and finally to site locations.

Generally speaking, industrial properties are valued using an income approach, but ODR may apply additions or retirements to the property value through a cost of materials approach. Under the income and cost of materials approaches, property values fluctuate from year-to-year.

Tax Rate Limitation (Measure 5). A tax rate limitation was established in 1990 as the result of a constitutional amendment. That amendment (now Article XI, Section 11b, or "Measure 5") separates property taxes into the following two categories:

- 1) To fund the public school system (kindergarten through grade twelve school districts, education service districts and community college districts, collectively, "Education Taxes"). Education Taxes are limited to \$5 per \$1,000 of the Taxable Real Market Value of property (the "Measure 5 Limits").
- 2) To fund government operations other than the public school system ("General Government Taxes"). General Government taxes are limited to \$10 per \$1,000 of the Taxable Real Market Value of property (the "Measure 5 Limits").

If the taxes on a property exceed the Measure 5 Limit for Education or General Government, then tax rates are compressed to the Measure 5 Limit. Local Option Levy rates compress to zero before there is any compression of Permanent Rates. In Fiscal Year 2010, there was no compression of the City's Permanent Rate due to the tax rate limitation.

Taxes imposed to pay the principal and interest on the following bonded indebtedness are not subject to Measure 5 Limits: (1) bonded indebtedness authorized by a specific provision of the Oregon Constitution; and (2) general obligation bonded indebtedness incurred for capital construction or improvements approved by the electors of the issuer and bonds issued to refund such bonds.

Property taxes imposed to pay the principal of and interest on the 2010 G.O. Bonds ARE NOT subject to the limitations of Article XI, Sections 11 and 11b.

Property taxes imposed to pay the principal of and interest on the Financing Payments ARE subject to the limitations of Article XI, Sections 11 and 11b.

In 2007 the Oregon Supreme Court determined that taxes levied by general purpose governments (such as cities and counties) may be subject to the \$5 per \$1,000 limit if those taxes are used for educational services provided by public schools.

Property Tax Collections. Each county assessor is required to deliver the tax roll to the county tax collector in sufficient time to mail tax statements on or before October 25 each year. All tax levy revenues collected by a county for all taxing districts within the county are required to be placed in an un-segregated pool, and each taxing districts shares in the pool in the same proportion as its levy bears to the total of all taxes levied by all taxing districts within the county. As a result, the tax collection record of each taxing district is a *pro-rata* share of the total tax collection record of all taxing districts within the county combined.

## **Taxes Collected - Clackamas County**

Tax Collection Record (1)

	Percent Collected as of							
	Levy Year <sup>(2)</sup>	6/30/2009 <sup>(3)</sup>						
2009	95.71%	95.71%						
2008	96.56%	98.69%						
2007	97.28%	99.50%						
2006	97.59%	99.84%						
2005	97.32%	99.94%						
2004	96.92%	99.96%						

- (1) Percentage of total tax levy collection in Clackamas County. Pre-payment discounts are considered to be collected when outstanding taxes are calculated. The tax rates are before offsets.
- (2) The percentage of taxes collected in the "year of the levy" represents taxes collected in a single levy year, beginning July 1 and ending June 30.
- (3) The percentage of taxes collected represents taxes collected for that levy year through June 30, 2009.

Source: Clackamas County Finance and Tax Division.

Under the partial payment schedule, taxes are payable in three equal installments on the 15th of November, February and May of the same Fiscal Year. The method of giving notice of taxes due, the county treasurer's account for the money collected, the division of the taxes among the various taxing districts, notices of delinquency, and collection procedures are all specified by detailed statutes. The lien for property taxes is prior to all other liens or encumbrances of any kind on real or personal property subject to taxation. By law, a county may not commence foreclosure of a tax lien on real property until three years have passed since the first delinquency.

A Senior Citizen Property Tax Deferral Program (1963) allows certain homeowners to defer taxes until death or sale of the home. A similar program is offered for Disability Tax Deferral (2001), which does not have an age limitation.

The following table presents historical Real Market Value and Assessed Value (used for calculating property taxes) for the City.

## **Property Values - City of West Linn**

Taxable Property Values

Fiscal Year ended June 30	Real Market Value <sup>(1)</sup>	Assessed Value used to compute the permanent rate (2)
2010	\$ 3,960,668,206	\$ 2,768,702,173
2009	4,507,161,484	2,655,549,376
2008	4,464,348,037	2,516,737,956
2007	3,807,332,655	2,369,462 <i>,477</i>
2006	3,186,256,026	2,266,911,704
2005	2,895,041,280	2,173,835,372

- (1) Value represents the Real Market Value of taxable properties, including the reduction in Real Market Value of specially assessed properties such as farm and forestland. This value is also commonly referred to as the Measure 5 Real Market Value by county assessors.
- (2) Assessed Value of property in the City on which the permanent rate is applied to derive ad valorem property taxes, excluding any other offsets.

Source: Clackamas County Department of Assessment and Taxation and the Oregon Department of Revenue.

The following table illustrates the Fiscal Year 2010 tax rates for one representative tax code (the tax code with the highest combined tax rate) in the City including taxing jurisdictions within Clackamas County that overlap the City. The City's Operating Tax Rate Limit is \$2.1200 per \$1,000 of assessed property value. The Operating Tax Rate Limit was calculated in 1997 in conjunction with the implementation of Measure 50. The Permanent Rates shown in the following table are the rates that are actually applied to the assessed value of the taxing district. The Permanent Rates may be different from the Operating Tax Rate Limit of the taxing district due to the decision by the taxing district to levy less than its Operating Tax Rate Limit.

## Fiscal Year 2010 Representative Levy Rate - City of West Linn

(Rates Per \$1,000 of Assessed Value)

General Government	Billing Rate	Bond Levy Rate	Local Option Rate <sup>(1)</sup>	Consolida Rate	
City of West Linn	\$ 2.1200	\$ 0.3293	\$ -	\$	2.4493
Clackamas County	2.4042	-	0.2480		2.6522
Clackamas County Extension & 4-H	0.0493	-	-		0.0493
County Library	0.3902	-	-		0.3902
County Soil Conservation District	0.0493	-	-		0.0493
Tualatin Valley Fire & Rescue (FD 64)	1.5252	0.1195	0.2500		1.8947
Port of Portland	0.0689	-	-		0.0689
Metro	0.0944	0.3366	-		0.4310
Tri-Met	-	0.0842	-		0.0842
Clackamas County UR Special Levy	0.1186	-	-		0.1186
Clackamas County Urban Renewal	0.0419	-	-		0.0419
Vector Control District	0.0064		0.0250		0.0314
Total General Government	\$ 6.8684	\$ 0.8696	\$ 0.5230	\$	8.2610
Education					
Clackamas Community College	\$ 0.5450	\$ 0.1730	\$ -	\$	0.7180
Clackamas ESD	0.3620	-	-		0.3620
West Linn-Wilsonville School District	4.8684	2.8126	1.5000		9.1810
Total Education	\$ 5.7754	\$ 2.9856	\$ 1.50	\$	10.2610
Total Tax Rate	\$12.6438	\$ 3.8552	\$ 2.0230	\$	18.5220

NOTE: County assessors report levy rates by tax code. Levy rates apply to the assessed property value. Measure 5 Limits are based on the Taxable Real Market Value and are only reported in total dollar amount of compression, if any, for each taxing jurisdiction (see "Property Taxes – Tax Rate Limitation – Measure 5" herein).

Source: Clackamas County Department of Assessment and Taxation. Note that there are two tax codes in Clackamas County that overlap the City and Tax Code 035-002 (represented in the table above) has the highest tax rate of these tax codes.

<sup>(1)</sup> Local Option Levies are voter-approved serial levies. They are limited by ORS 280.060 to five years for operations or ten years for capital construction. Local Option Levy rates compress to zero before there is any compression of district billing rates (see "Property Taxes – Tax Rate Limitation – Measure 5" herein).

## Major Taxpayers - City of West Linn

(Fiscal Year 2009-2010)

,	Property Tax						
Taxpayer	Business/Service	Amount (1)		Assessed Value (2)		Total	
Portland General Electric <sup>(3)</sup>	Electric Utitlities	\$	996,840	\$	61,359,000	2.22%	
Simpson Realty Group LP	Real Estate Management		427,505		23,555,470	0.85%	
West Linn Paper Company	Paper Manufacturing		312,912		19,118,310	0.69%	
West Linn Shopping Ctr. Assoc. LLC	Commercial/Retail Management		320,500		17,303,762	0.62%	
Cascade Summit Realty	Real Estate Management		292,509		15,792,497	0.57%	
Blackhawk Nevada LLC	Real Estate Management		291,510		15,156,294	0.55%	
Comcast Corporation	Telecommunications		223,331		13,746,300	0.50%	
Northwest Natural Gas Company	Gas Utilities		215,826		13,289,300	0.48%	
VPC-OR West Linn LP	Real Estate Management		185,532		9,885,024	0.36%	
Blackhawk LLC	Real Estate Management		160,944		8,689,345	0.31%	
Subtotal - Ten largest taxpayers		\$	3,427,409		197,895,302	7.15%	
All other City's taxpayers					2,570,806,871	92.85%	
Total Assessed Value				\$	2,768,702,173	100.00%	

## Major Taxpayers – Clackamas County

(Fiscal Year 2009-2010)

	Property Tax					
Taxpayer	Business/Service	Amount (1)		Assessed Value (2)		Percent of Total
Portland General Electric (3)	Electric Utilities	\$	7,163,381	\$	497,547,000	1.44%
General Growth Properties Inc.	Shopping Center		3,761,844		232,253,118	0.67%
Shorenstein Properties LLC	Real Estate Management		3,994,566		225,448,591	0.65%
Northwest Natural Gas Company	Gas Utilities		2,918,353		186,489,400	0.54%
Fred Meyer Stores Inc.	Commercial/Retail		2,894,932		178,046,783	0.52%
Comcast Corporation	Telecommunications		2,244,966		136,572,200	0.40%
PCC Structurals Inc.	Manufacturing/Aerospace		1,388,602		83,825,300	0.24%
Verizon Northwest Inc.	Telecommunications		1,251,696		78,374,500	0.23%
Xerox Corporation	Printing		1,250,325		69,994,410	0.20%
Thomson Reuters Pts. Inc.	Financial Services		1,274,545		68,777,024	0.20%
Subtotal - Ten largest taxpayers		\$	28,143,210		1,757,328,326	5.09%
All other County's taxpayers				3	2,760,602,103	94.91%
Total Assessed Value				\$ 3	4,517,930,429	100.00%

<sup>(1)</sup> Tax amount is the total tax paid by the taxpayer within the boundaries of the District and County, respectively. This amount is distributed to individual local governments by the County. A breakdown of amounts paid to each individual local government is not available.

Source: Clackamas County Department of Assessment and Taxation.

## **Strategic Investments Program**

The Strategic Investments Program ("SIP") was authorized by the Legislative Assembly (the Oregon Senate and Oregon House of Representatives are referred to herein as the "Legislative Assembly") in 1993 to provide tax incentives for capital intensive investments by firms in Oregon's key industries, particularly in the high technology and metals industries. SIP recipients receive a tax break on the assessed value of new construction over \$100 million for 15 years. The \$100 million cap on assessed value increases by six percent per year. SIP recipients pay an annual Community Service Fee which is equal to twenty-five percent of the value of the tax break, which is allocated to local governments. Allocation is determined by negotiation of the local governments. The Community Service Fee is not considered a property tax and thus is outside of the Constitutional property tax rate limitations. There are no SIP recipients in the City.

<sup>(2)</sup> Assessed value does not exclude offsets such as urban renewal and farm tax credits.

<sup>(3)</sup> Portland General Electric is an electric utility company whose service area covers about 4,000 square miles and a population of approximately 1,508,000 people. The company generates electricity using hydropower, coal and gas combustion and wind power. Source: www.portlandgeneral.com

#### FINANCIAL INFORMATION

## **Financial Reporting and Accounting Policies**

The City's basic financial statements were prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as prescribed by the Governmental Accounting Standards Board ("GASB").

The City follows the "governmental activities" and "business-type activities" reporting requirements of GASB-34 that provides a comprehensive two-column look at the City's financial activities. In addition, the City provides financial statements by funds, divided into two categories: governmental funds and proprietary funds. The General Fund is a governmental fund.

The government-wide financial statements are presented on a full accrual basis of accounting with an economic resource measurement focus, as are the proprietary funds financial statements. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. The measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported.

Additional information on the City's accounting methods is available in the City's audited financial statements. A copy of the City's audited financial report for Fiscal Year 2009 is attached hereto as Appendix E.

## **Description of Select Funds**

Funds are classified into two categories: governmental and proprietary. Each category, in turn, is divided into separate fund types.

Governmental Funds. Governmental funds are used to account for most of the City's general activities, including the collection and disbursement of earmarked moneys (special revenue funds), the acquisition or construction of general fixed assets (capital projects funds), and the servicing of general long-term debt (debt service funds). The City has five major governmental funds -- the General Fund, the Public Safety Fund, the Parks and Recreation Fund, the Street Fund and the System Development Charges Fund. The City has three non-major governmental funds. The General Fund is used to account for all general government activities not accounted for in some other fund. These funds are reported using the modified accrual accounting method, which measures cash and all other financial assets that can readily be converted to cash.

*Proprietary Funds.* When the City charges customers for the services it provides, whether to outside customers or to other units of the City, these services are generally reported in proprietary funds. The City has two major proprietary funds -- the Water Fund and the Environmental Services Fund.

## **Auditing**

Each Oregon municipal corporation must obtain an audit and examination of its funds and account groups at least once each year pursuant to the Oregon Municipal Audit Law, ORS 297.405-297.555. Municipalities having annual expenditures of less than \$500,000, with the exception of counties and school districts, are exempt from this requirement. All Oregon counties and school districts, regardless of amount of annual expenditures, must obtain an audit annually. The required audit may be performed by the State Division of Audits or by independent public accountants certified by the State as capable of auditing municipal corporations.

Previous City management suspended annual auditing of its financial statements for Fiscal Years 2003 through 2005. Subsequent to a change in elected officials and management, auditing was resumed in early 2005. The Fiscal Year 2003 audit was completed in 2005 by the City's former auditor. During the Fiscal Year 2004 audit in 2006, the City's

former auditor was terminated when the City discovered that its former Finance Director embezzled approximately \$1,420,000 over a five-year period. The City and its forensic auditors determined that the funds were embezzled from the General Fund although specific accounts could not be identified.

In Fiscal Year 2007, the former Finance Director admitted to the embezzlement in an agreement with legal authorities. The agreement entitles the City to restitution of the \$1,420,000 plus statutory 9% per annum. The former Finance Director has agreed to transfer to the City 75% of the equity in her personal residence (estimated to be \$100,000) and her Public Employee Retirement System personal retirement account (estimated to be worth \$361,000). The City received \$100,000 from its insurance carrier during Fiscal Year 2007 and \$100,692 from the proceeds of the former Finance Director's personal residence during Fiscal Year 2008, related to the embezzlement. The City also expects to receive approximately \$350,000 from her Public Employee Retirement System personal retirement account in the near future.

In early 2007, following the conclusion of the forensic audit, the City selected Talbot, Korvola & Warwick LLP, CPAs and Consultants in Portland, Oregon to be the City's new auditor (the "Auditor"). Since early 2007 the City has completed audits for Fiscal Years 2004 through 2009. The audit report for Fiscal Year 2009 indicates the financial statements, in all material respects, fairly present the City's financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information and the respective changes in financial position and the cash flows, where applicable, in conformance with accounting principles generally accepted in the United States of America. The Auditor was not requested to review this Preliminary Official Statement. The audited financial report of the City as of June 30, 2009 is attached to this Official Statement as Appendix E.

Future financial statements may be ordered by contacting the Municipal Securities Rulemaking Board's Electronic Municipal Market Access ("EMMA") system, a free, centralized repository located at: www.emma.msrb.org.

Summaries of the City's Net Assets and Changes in Net Assets follow:

## **Government-wide Statement of Net Assets**

(Fiscal Years Ended June 30)

	Governmental Activities			Business-Type Activities				
Assets	2009	2008	2007	2006	2009	2008	2007	2006
Cash and investments	\$ 5,990,785	\$ 8,909,059	\$ 9,322,076	\$ 7,257,648	\$ 2,905,464	\$ 2,774,476	\$ 2,341,505	\$ 1,870,288
Restricted cash and investments	6,556,305	-	4,634	4,637	154,500	-	-	180,760
Property taxes receivable	480,965	376,763	366,643	282,156	-	-	-	-
Accounts receivable, net of allowance	606,370	259,306	52,214	45,725	868,552	840,867	1,500,083	863,479
Prepaid expenses	-	142,264						
Other assets	-	-	104,342	130,834	-	_	-	-
Bond issuance costs	275,558	-	-	_	78,261	_	_	-
Capital assets not being depreciated:	187,871,161	187,454,403	254,526,696	31,11 <i>5,74</i> 8		554,996		
Capital assets net of accumulated depreciation:	43,855,460	43,413,506				27,025,674	22,173,420	22,574,232
Invesment in joint venture		, , -	_	_	7,318,919	7,260,704	6,972,697	6,352,237
Total Assets	245,636,604	240,555,301	264,376,605	38,836,748	40,006,680	38,456,717	32,987,705	31,840,996
Lia bilities								<del></del>
	0.000.000	724000	501.074	100 205	0.40.050	(05.15.4	757 100	(0.1.05.1
Accounts payable	2,032,083	734,289	581,264	482,305	848,252	685,154	757,182	604,954
Accrued salaries and payroll taxes payable	376,654	358,539	381,399	305,114	27,550	19,079	21,596	26,861
Accrued compensated absences payable	794,765	407,585	351,341	483,032	81,415	42,317	75,753	63,210
Accrued interest payable	165,361	38,312	41,938	41,938	19,314	20,133	21,087	22,208
Deposits payable Demand bank note payable	864,340 119,552	813,023 1 <i>75</i> ,000	944,359	12,201	5,000	5,000	-	-
Other liabilities	119,552	175,000	28,735	546,386	-	-	-	107,885
Noncurrent liabilities:	-	-	20,733	340,380	-	-	-	107,883
Long-term debt, due within one year	825,000	705,000	670,000	625,000	80,000	75,000	70,000	65,000
Long-term debt, due in more than one year	14,370,000	11,165,000	11,870,000	12,540,000	1,225,000	1,305,000	1,380,000	1,450,000
Bond Premium	156,023	-	-	-	-	-	-	-
Accrued other postemployment benefit obligations	339,352	167,484	_	_	28,964	14,212	_	-
Total Liabilities	20,043,130	14,564,232	14,869,036	15,035,976	2,315,495	2,165,895	2,325,618	2,340,118
Net Assets								
Invested in capital assets, net of related debt	219,276,357	218,997,909	241,986,696	17,950,748	27,454,245	26,200,670	20,723,420	21,059,232
Restricted for:	.,,	-,,,	, ,	. , j		.,,	-,,	,:,
Library endowment	157,300	1 <i>57</i> ,298	-	-	-	-	-	-
Debt service	214,386	4,205,331	-	251,455	154,500	-	-	-
Capital Projects	6,193,703	116,773	3,525,429	2,602,105	-	-	-	-
Unrestricted (deficit)	(248,272)	2,513,758	3,995,444	2,996,464	10,082,440	10,090,152	9,938,667	8,441,646
Total Net Assets	\$ 225,593,474	\$ 225,991,069	\$249,507,569	\$ 23,800,772	\$ 37,691,185	\$36,290,822	\$ 30,662,087	\$ 29,500,878
Total Liabilities and Net Assets	\$ 245,636,604	\$ 240,555,301	\$264,376,605	\$ 38,836,748	\$ 40,006,680	\$ 38,456,717	\$ 32,987,705	\$ 31,840,996

NOTE: The Net Assets presents information on all the City's assets and liabilities with the difference between the two reported as net assets.

Source: City of West Linn - Audited Financial Statements.

#### **Government-wide Statement of Activities**

(Fiscal Years Ended June 30)

	Governmental Activities			Business-Type Activities				
Revenues:	2009	2008	2007	2006	2009	2008	2007	2006
Program revenues:								
Charges for services	\$ 9,403,914	\$ 8,790,380	\$ 3,527,127	\$ 3,954,968	\$ 5,521,769	\$ 4,634,629	\$ 5,201,940	\$ 4,397,518
Operating grants and contributions	2,486,047	4,126,676	2,374,184	2,410,889	-	864,853	-	-
Capital grants and contributions	726,425				1,635,213			
Total program revenues	\$ 12,616,386	<u>\$ 12,917,056</u>	\$ 5,901,311	\$ 6,365,857	<u>\$ 7,156,982</u>	\$ 5,499,482	\$ 5,201,940	<u>\$ 4,397,518</u>
General revenues:								
Property taxes levied for general purposes	5,536,231	5,263,506	6,674,766	5,759,836	-	-	-	-
Property taxes levied for debt service	942,300	769,572	930,892	854,316	-	-	-	-
Franchise taxes	1,727,918	1,685,632	2,098,041	1,459,842	-	-	-	-
Unrestricted grants and contributions	604,187	263,531	-	-	-	-	-	-
Unrestricted investment earnings	50,420	419,705	468,348	210,220	189,805	109,527	109,918	42,584
Net income in investment in joint venture	-	-	-	-	-	288,007	620,460	488,074
Miscellaneous	-	-	279,634	382,902	_	-	-	-
Transfers	(27,043)	(131,574)	1,092,116	(1,866,698)	27,043	131,574	(1,092,116)	1,866,698
Total General revenues and transfers	\$ 8,834,013	\$ 8,270,372	\$ 11,543,797	\$ 6,800,418	\$ 216,848	\$ 529,108	\$ (361,738)	\$ 2,397,356
Total Revenues	\$ 21,450,399	\$ 21,187,428	\$ 17,445,108	<u>\$ 13,166,275</u>	<u>\$ 7,373,830</u>	\$ 6,028,590	\$ 4,840,202	\$ 6,794,874
Expenses:								
General government	\$ 5,969,895	\$ 6,007,231	\$ 4,695,751	\$ 4,040,208	\$ -	\$ -	\$ -	\$ -
Culture and recreation	5,433,099	4,279,297	2,973,587	2,846,267	-	-	-	-
Public safety	6,318,096	5,657,223	4,489,727	4,414,247	-	-	-	-
Highways and streets	3,527,808	1,235,144	994,334	1,441,389	-	-	-	-
Interest on Long-Term Debt	599,096	630,842	639,505	590,797	-	-	-	-
Unallocated depreciation	-	2,395,306	643,851	1,486,334	-	-	-	-
Water	-	-	-	-	3,269,250	2,913,892	2,269,609	2,732,134
Enironmental services					2,704,217	2,813,584	1,409,384	2,094,239
Total Expenses	\$ 21,847,994	\$ 20,205,043	<u>\$ 14,436,755</u>	<u>\$14,819,242</u>	<u>\$ 5,973,467</u>	\$ 5,727,476	\$ 3,678,993	\$ 4,826,373
Excess (Deficiency) Before Transfers	(397,595)	982,385	3,008,353	(1,652,967)	1,400,363	301,114	1,161,209	1,968,501
Transfers In (Out)								
Increase (Decrease) in Net Assets	(397,595)	982,385	3,008,353	(1,652,967)	1,400,363	301,114	1,161,209	1,968,501
Prior Period Adjustment	-	(24,498,885) <sup>(1</sup>	) 222,698,444 (2	-	-	5,327,621 <sup>(</sup>		-
Net Assets - July 1	225,991,069	249,507,569	23,800,772	25,453,739	36,290,822	30,662,087	29,500,878	27,532,377
Total Net Assets	\$ 225,593,474	\$225,991,069	\$249,507,569	\$ 23,800,772	\$ 37,691,185	\$36,290,822	\$ 30,662,087	\$ 29,500,878

NOTE: The Statement of Revenues, Expenses and Changes in Net Assets presents information showing how the City's net assets changed during a given Fiscal Year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Revenues and expenses are reported in this statement for some items that will result in cash flows in future periods, such as uncollected taxes and earned, but unused, vacation leave.

Source: City of West Linn - Audited Financial Statements.

<sup>(1)</sup> In Fiscal Year 2008 all capital asset balances were reviewed, inventoried and audited. For governmental activities the effect was a decrease in total assets of approximately \$24.5 million compared to the previous fiscal year. For business type activities, the effect was an increase in total assets of \$20.2 million, offset by an increase in related accumulated depreciation of \$14.9 million for a total net increase of \$5.3 million from the previous fiscal year.

<sup>(2)</sup> The City completed implementation of GASB 34 by recording governmental infrastructure, net of related depreciation in the Statement of Net Assets. The effect was an increase of \$222.7 million, with an offsetting increase to net assets invested in capital assets, net of related debt.

## **General Fund - Balance Sheet**

(Fiscal Years Ended June 30)

Assets	2009	2008	2007	2006
Cash and investments	\$ 1,597,648	\$ 1,866,134	\$ 1,91 <i>7</i> ,067	\$ 2,176,323
Accounts receivable	56,998	5,005	3,255	45,725
Prepaid expenses		142,264	104,342	130,834
Total Assets	1,654,646	2,013,403	2,024,664	2,352,882
Liabilities				
Accounts payable	\$ 0	\$ 409,468	\$ 279,107	\$ 298,649
Accrued salaries and payroll taxes	182,672	1 <i>7</i> 8,381	250,367	278,510
Accrued vacation payable	-	7,399	-	
Deposits payable	184,854	580,592	619,114	-
Other liabilities	-	-	28,735	543,066
Deferred revenue	301,715			
Total Liabilities	669,241	1,175,840	1,177,323	1,120,225
Fund Balances				
Unreserved	\$ 985,405	695,299	742,999	1,232,657
Reserved for prepaid expenses		142,264	104,342	
Total Fund Balance	985,405	837,563	847,341	1,232,657
Total Liabilities and Fund Balance	<u>\$ 1,654,646</u>	\$ 2,013,403	\$ 2,024,664	\$ 2,352,882

Source: City of West Linn - Audited Financial Statements.

General Fund - Statement of Revenues, Expenditures and Changes in Fund Balance

(Fiscal Years Ended June 30)

(1 iscal Tears Lilded Julie 30)				
Revenues	2009	2008	2007	2006
Property taxes <sup>(1)</sup>	\$ -	\$ -	\$ -	\$ 4,641,719
Intergovernmental	114,960	414	2,789	358,183
Franchise taxes	20,000	-	-	1,299,088
Licenses and permits	427,045	<i>5</i> 3,901	50,023	291 <b>,</b> 987
Fines and forfeitures	410,519	450,670	476,019	513,503
Charges for services <sup>(2)</sup>	4,670,000	3,392,751	91,040	1,277,475
Investment earnings	7,552	67,400	52,487	2,478
Miscellaneous:	488,064	194,433	199,295	99,207
Total Revenues	6,138,140	4,159,569	871,653	8,483,640
Expenditures				
Current: General government				
General government	5 <b>,</b> 175 <b>,</b> 550	3,476,705	3,233,083	3,628,433
Cultural and recreation	-	-	-	2,658,448
Public safety	-	-	-	2,396,475
Debt Service				
Principal	180,000	1 <i>75</i> <b>,</b> 000	165,000	160,000
Interest	159,838	168,136	176,000	183,435
Capital outlay	274,910	176,217	26,786	
Total Expenditures	5,790,298	3,996,058	3,600,869	9,026,791
Excess (Deficiency) of Revenues Over				
Expenditures	347,842	163,511	(2,729,216)	(543,151)
Other Financing Sources (Uses)				
Transfers In	0	241,411	2,643,900	1,597,064
Transfers Out	(200,000)	<u>(414,700</u> )	(300,000)	(260,598)
Total Other Financing Sources (Uses)	(200,000)	(173,289)	2,343,900	1,336,466
Net Change in Fund Balance	147,842	(9,778)	(385,316)	793,315
Beginning Fund Balance	837,563	847,341	1,232,657	439,342
Ending Fund Balance	\$ 985,405	\$ 837,563	\$ 847,341	\$ 1,232,657

<sup>(1)</sup> Beginning in Fiscal Year 2007, the City changed its fund structure, creating and consolidating special revenue funds for the significant operations of the City, including Police, Parks and Recreation, Library, and Planning. These activities were previously accounted for in several special revenue funds that captured specific revenue sources, in addition to activity reported in the general fund. As a result of this change, property taxes are now allocated directly to the Public Safety Fund, Parks and Recreation Fund and Other Governmental Funds.

## **Budgetary Process**

The City prepares a biennial budget in accordance with Oregon Local Budget Law (ORS Chapter 294) which establishes standard procedures for all budget functions for Oregon local governments. Under the applicable provisions, there must be public participation in the budget process and the adopted budget must be balanced.

<sup>(2)</sup> Beginning in Fiscal Year 2008 internal service funds were incorporated to the General Fund.

Source: City of West Linn - Audited Financial Statements.

The City's administrative staff evaluates the budget requests of the various departments of the City to determine the funding levels of the operating programs. The budget is presented to the public through public hearings held by a budget committee consisting of City Council members and lay members. After giving due consideration to the input received from the citizens, the City Council adopts the budget, authorizes the levying of taxes and sets appropriations. The budget must be adopted no later than June 30 of each Fiscal Year.

The budget may be amended during the applicable Fiscal Year through the adoption of a supplemental budget. Supplemental budgets may be adopted by the Board pursuant to ORS 294.480.

## **General Fund Adopted Budget**

(Fiscal Years Ended June 30, dollars in thousands)

Resources		2011		2010		2009
Fees and charges	\$	360	\$	329	\$	337
Fines and forfeitures		508		493		408
Interest		46		45		39
Miscellaneous		102		100		492
Transfers from other funds		5 <b>,</b> 457		5,474		4,670
Begininng fund balance		801		717		838
Total Resources	\$	7,274	\$	7,158	\$	6,784
Expenditures						
Personal services	\$	3,938	\$	3 <i>,</i> 718	\$	3,048
Materials and services		2,039		2,028		1,913
Debt service (Series 2000)		342		341		340
Transfers to other funds		32		31		350
Transfer to building inspections fund		0		214		0
Capital outlay		25		25		416
Contingency		599		599		0
Unappropriated ending fund balance		299		202		717
Total Expenditures	<u>\$</u>	7,274	<u>\$</u>	7,158	<u>\$</u>	6,784

Source: City of West Linn - 2009-2011 Adopted Budget.

#### **Investments**

ORS 294.035 authorizes Oregon municipalities to invest in obligations, ranging from U.S. Treasury obligations and Agency securities to municipal obligations, bankers' acceptances, commercial paper, certificates of deposit, corporate debt and guaranteed investment contracts, all subject to certain size and maturity limitations. No municipality may have investments with maturities in excess of 18 months without adopting a written investment policy which has been reviewed and approved by the Oregon Short Term Fund Board. ORS 294.052 authorizes Oregon municipalities to invest proceeds of bonds or certificates of participation and amounts held in a fund or account for such bonds or certificates of participation under investment agreements if the agreements: (i) produce a guaranteed rate of return; (ii) are fully collateralized by direct obligations of, or obligations guaranteed by, the United States; and (iii) require that the collateral be held by the municipality, an agent of the municipality or a third-party safekeeping agent.

Municipalities are also authorized to invest up to \$43,136,592 (adjusted for inflation) in the Local Government Investment Pool of the Oregon Short-Term Fund, which is managed by the State Treasurer's office. Such investments are managed in accordance with the "prudent person rule" (ORS 293.726) and administrative regulations of the State Treasurer which may change from time to time. Eligible investments presently include all of those listed above, as well as repurchase agreements and reverse repurchase agreements. A listing of investments held by the Oregon Short-Term Fund is available on the Oregon State Treasury website under "Other OSTF Reports – OSTF Detailed Monthly Reports" at www.ost.state.or.us/about/boards/OSTF/About.htm<sup>(1)</sup>.

<sup>(1)</sup> This inactive textual reference to the website is not a hyperlink and the website, by such reference, is not incorporated herein.

## **Pension System**

General. Substantially all City employees after six full months of employment are participants in one of three retirement pension benefit programs under the State of Oregon Public Employees Retirement System ("PERS" or the "System") – the Tier 1 and Tier 2 pension programs (the "T1/T2 Pension Programs") or the Oregon Public Service Retirement Plan ("OPSRP").

Employees hired before August 29, 2003 participate in the T1/T2 Pension Programs which are based on a defined benefit model that provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to members and their beneficiaries. Different benefit structures apply to participants depending on their date of hire.

Employees hired on or after August 29, 2003 participate in the OPSRP unless membership was previously established in the T1/T2 Pension Programs. OPSRP is a hybrid defined contribution/defined benefit pension plan with two components. Employer contributions fund the defined benefit program and employee contributions fund individual retirement accounts under the separate defined contribution program.

Actuarial Valuation. Oregon statutes require an actuarial valuation of the System at least once every two years. Based on the biennial actuarial valuations as of December 31 of odd-numbered years, such as 2005 and 2007, the Public Employees Retirement Board ("PERB") establishes the contribution rates that employers will pay to fund the operations of T1/T2 Pension Programs, OPSRP and the PERS-sponsored Retirement Health Insurance Account program ("RHIA") (See "Other Post-Employment Benefits" below). Actuarial valuations have been performed annually as of December 31 of each year, with the valuations as of December 31 of even-numbered years (such as 2008) used for advisory purposes only. Actuarial valuations are performed for the entire System (the "System Valuation"), and for each participating employer, including the City. Valuations are released approximately one year after the valuation date. PERS' current actuary is Mercer (US), Inc.

Current employer contribution rates are based on the December 31, 2007 actuarial valuation (the "2007 Valuation"). Contribution rates effective July 1, 2011 will be based on the December 31, 2009 actuarial valuation expected to be released in the Fall of 2010 (the "2009 Valuation").

Valuation	Rates Effective
December 31, 2007	July 1, 2009 - June 30, 2011
December 31, 2008	Advisory only
December 31, 2009	July 1, 2011 - June 30, 2013

Employer Assets, Liabilities, and Unfunded Actuarial Liabilities. An employer's unfunded actuarial liability ("UAL") is the excess of the actuarially determined present value of the employer's benefit obligations to employees over the existing actuarially determined assets available to pay those benefits.

According to the City's advisory valuation for the year ending December 31, 2008 (the "2008 Advisory Valuation"), the City's UAL for the T1/T2 Pension Programs was \$8,933,636.

OPSRP's assets and liabilities are pooled on a program-wide basis. These assets and liabilities are not tracked or calculated on an employer basis. The City's allocated share of OPSRP's assets and liabilities is based on the City's proportionate share of OPSRP's pooled payroll. According to the City's 2008 Advisory Valuation, the City's allocated share of OPSRP's assets and liabilities results in an allocated OPSRP UAL of \$60,488.

The funded status of PERS and of the City as reported by Mercer, will change over time depending on the market performance of the securities that the Oregon Public Employees' Retirement Fund ("OPERF") has invested, future changes in compensation and benefits of covered employees, demographic characteristics of members and methodologies and assumptions used by the actuary in estimating the assets and liabilities of PERS.

On September 25, 2009 Mercer reported that the funded status of PERS, excluding side accounts decreased from 112% on December 31, 2007 to 71% on December 31, 2008. Mercer also reported that the 2009 investment return on the regular account through August 31, 2009 was 8.88% and that an investment return of approximately 26% would be required by December 31, 2009 to reach 80% funded status of PERS.

Significant actuarial assumptions and methods used in the valuations included: (a) Projected Unit Credit actuarial cost method, (b) asset valuation method based on market value, (c) rate of return on the investment of present and future assets of 8%, (d) payroll growth rate of 3.75%, (e) consumer price inflation of 2.75% per year, and (f) UAL amortization method of a level percentage of payroll over 21 years (fixed) for the T1/T2 Pension Programs and 16 years (fixed) for OPSRP.

Employer Contribution Rates. The City's contribution rates are based on the current and projected cost of benefits and the anticipated level of funding available from the OPERF, including anticipated investment performance of the fund. Contribution rates are subject to future adjustment based on factors such as the result of subsequent actuarial valuations and changes in benefits resulting from legislative modifications. Employees are required to contribute 6 percent of their annual salary to the respective programs and the City makes this contribution on behalf of its employees. If the 2009 Valuation reports that the funded status of PERS is between 70% and 80% (excluding side accounts) for each individual employer, the rate collar will increase on a sliding scale from 3% to 6% of PERS covered payroll of that individual employer or by 20% to 40% of the previous rate, whichever is greater, effective July 1, 2011 through June 30, 2013.

City Contribution Rates. The City's current contribution rates are based on the 2007 Valuation and are effective through June 30, 2011. Contribution rates for the City effective July 1, 2011 through June 30, 2013 will be based on the 2009 Valuation. The following table shows the City's current rates effective beginning July 1, 2009 (2007 Valuation) and the advisory rates from the City's 2008 Advisory Valuation:

## Employer Contribution Rates - City of West Linn

	Advisory Rates (2011-2013)			Current	Rates (2009-	2011)
	T1/T2	OPSRP General	OPSRP P&F	T1/T2	OPSRP General	OPSRP P&F
Normal Cost Rate	9.59%	5.90%	8.61%	7.48%	5.81%	8.52%
UAL Rate	7.09	7.09	7.09	3.20	3.20	3.20
OPSRP UAL Rate	0.07	0.07	0.07	(0.08)	(80.0)	(0.08)
Net Pension Contribution Rate	16.75%	13.06%	1 <i>5.77</i> %	10.60%	8.93%	11.64%
Retiree Healthcare Rate (1)	0.59%	0.50%	0.50%	0.29%	0.19%	0.19%
Total Net Contribution Rate	17.34%	13.56%	16.27%	10.89%	9.12%	11.83%

<sup>(1)</sup> Contribution rates to fund RHIA benefits are included in the total City employer contribution rate, but are not a pension cost.

Source: 2007 and 2008 Valuations.

## **Other Post-Employment Benefits**

Retirement Health Insurance Account. PERS retirees who receive benefits through the Tier 1 and Tier 2 plans and are enrolled in certain PERS administered health insurance programs, may receive a subsidy towards the payment of health insurance premiums. Under ORS 238.420, retirees may receive a subsidy for Medicare supplemental health insurance of up to \$60 per month towards the cost of their health insurance premium under the RHIA plan. The RHIA program's assets and liabilities are pooled on a system-wide basis and are not tracked or calculated on an employer basis. According to the 2008 System Valuation, this program had a UAL of approximately \$310 million. The City's allocated share of the RHIA program's assets and liabilities is based on the City's proportionate share of the program's pooled payroll. According to the City's 2008 Advisory Valuation, the City's allocated share of the RHIA program's UAL is \$283,154.

GASB 45. GASB 45 requires the City to determine the extent of its liabilities for post employment benefits and record the liability in its financial statements on an actuarial basis. This includes the requirement under ORS 243.303 of offering the same healthcare benefits for current City employees to all retirees and their dependents until such time as the retirees are eligible for Medicare. GASB 45 refers to this as an "implicit subsidy" and requires that the corresponding liability be determined and reported.

The City has adopted early implementation of GASB 45 and implemented this pronouncement starting with the fiscal year ended June 30, 2008. The City's annual Other Post-Employment Benefit ("OPEB") cost is calculated based on the annual required contribution ("ARC") of the City, an amount actuarially determined in accordance with GASB 45. The following table shows the components of the City's annual OPEB cost for Fiscal Year 2009, the amount actually contributed to the plan and changes in the City's OPEB obligation to the plan.

## **OPEB Obligations – City of West Linn**

City's Normal Cost at year end	\$ 122,974
Amortization of UAAL with interest	 120,793
Annual Required Contribution (ARC)	243,767
Interest on prior year net OPEB obligation	8,1 <i>7</i> 6
Adjustment to ARC	 (12,825)
Annual OPEB cost	239,118
Less contribution (amounts paid during year for OPEB)	-
Less implicit benefit payments	 (52,498)
Increase in net OPEB obligation	186,620
OPEB obligation at beginning of fiscal year	 181,696
OPEB obligation at end of fiscal year	\$ 368,316

Source: City of West Linn - Audited Financial Statements.

## Annual OPEB Cost - City of West Linn

Fiscal Year			Percent of Annual	
ended June	Ar	nual OPEB	OPEB cost	Net OPEB
30		Cost	contribution	Obligation
2009	\$	239,118	22%	\$ 368,316
2008		227,671	20%	181,696

Source: City of West Linn - Audited Financial Statements.

## **Risk Management**

The City is exposed to various risks of loss. A description of the risks is provided in the City's audited financial statements. The audited financial statement for Fiscal Year 2009 is attached hereto as Appendix E.

## THE INITIATIVE AND REFERENDUM PROCESS

The Oregon Constitution, Article IV, Section 1, reserves to the people of the State the initiative and referendum power pursuant to which measures designed to amend the Oregon Constitution or enact legislation can be placed on the statewide general election ballot for consideration by the voters.

Pursuant to ORS 250.125, a five-member Committee composed of the Secretary of State, the State Treasurer, the Director of the Department of Revenue, the Director of the Department of Administrative Services, and a local government representative must prepare an estimate of the direct financial impact of each measure ("Financial Estimate Statements") to be printed in the voters' pamphlet and on the ballot.

#### Referendum

"Referendum" generally means measures that have been passed by a legislative body, such as the Legislative Assembly or the governing body of a district, county or other political subdivision and referred to the electors by the legislative body, or by petition prior to the measure's effective date.

In Oregon, both houses of the Legislative Assembly must vote to refer a statute or constitutional amendment for a popular vote. Such referrals cannot be vetoed by the governor. Any change to the Oregon Constitution passed by the Legislative Assembly requires referral to voters. In the case of a referendum by petition, proponents of the referendum must obtain a specified number of signatures from qualified voters. The required number of signatures is equal to four percent of the votes cast for all candidates for governor at the preceding gubernatorial election.

The 2007 Legislative Assembly referred nine measures to voters. The measures appeared on the ballot at the November 6, 2007 special election, May 20, 2008 primary election and November 4, 2008 general election. Eight of the nine measures were approved. One of the measures approved at the November 4, 2008 general election was Measure 56, a constitutional change providing that May and November property tax elections are decided by a simple majority of voters casting a ballot. Another measure that was approved at the November 4, 2008 general election was Measure 57, a statutory change to increase sentences for drug trafficking, theft against elderly and specified repeat property and identity theft crimes, requiring addiction treatment for certain offenders.

The Financial Estimate Statement for Measure 57 estimates the measure would require additional spending of approximately \$9 million in the first year, \$74 million in the second year, \$79 million in the third year, \$106 million in the fourth year and \$143 million annually thereafter. The State may also need to borrow an estimated \$314 million from 2010 to 2017 to build new prison space associated with Measure 57.

The 75th Oregon Legislative Assembly adjourned on June 29, 2009. Two bills that were approved and signed by the Governor that could impact the revenues and expenses of the District follow:

House Bill 2001 ("HB 2001"). The Jobs and Transportation Act of 2009 was signed by the Governor on July 29, 2009. It addresses long-standing transportation issues, mainly the 6-cent increase in the state, gas tax, fee increases for automobile title and registration, and an increase in the weight-mile tax for truckers, resulting in a \$300 million increase to the State Highway Fund. When fully implemented in 2012 and 2013, cities will receive a 20 percent share. The share is made permanent by the bill as part of the 50-30-20 (state, county, city) revenue split of all new State Highway Funds.

House Bill 2867 ("HB 2867") was signed by the Governor on August 4, 2009. Under HB 2867, cities with a population of at least 15,000 and contracts greater than \$250,000 in value must determine whether there is an economic benefit to contracting a service through a third party, prohibits an agency from contracting out a service if it would be more economical to perform the service with existing employees, prohibits a city from contracting out a service if the only reason the service would be less expensive was due to lower wages and benefits paid by the contractor, and proscribes performance standards and penalties for non-performance of a contracted service.

#### **Initiatives**

"Initiative" generally means a new measure placed before the voters as a result of a petition circulated by one or more private citizens.

Any person may file a proposed initiative with the Oregon Secretary of State's office. The Oregon Attorney General is required by law to draft a proposed ballot title for the initiative. Public comment on the draft ballot title is then solicited by the Secretary of State. After considering any public comments submitted, the Attorney General will either certify the draft ballot title or revise the draft ballot title. Any elector that submitted written comments who is dissatisfied with the ballot title certified by the Attorney General may petition the Oregon Supreme Court seeking a revision of the certified ballot title.

Once the ballot title has been certified and the Secretary of State has authorized the petitioners, the proponents of the initiative may start gathering initiative petition signatures from qualified voters. The number of signatures required is determined by a fixed percentage of the votes cast for all candidates for governor at the preceding gubernatorial election. The signature requirements are eight percent for a constitutional measure (110,358 signatures for November 2010) and six percent for a statutory initiative (82,769 signatures for November 2010).

The initiative petition must be filed with the Secretary of State not less than four months prior to the general election at which the proposed measure is to be voted upon. As a practical matter, proponents of an initiative have approximately two years in which to gather the necessary number of signatures. State law permits persons circulating initiative petitions to pay money to persons obtaining signatures for the petition. If the person obtaining signatures is being paid, the signature sheet must contain a notice of such payment.

*Historical Initiative Petitions*. The number of initiatives that have been approved in general elections since 1998 are as follows:

#### **Historical Initiative Petitions**

Number of Year of General Election	Number of Initiatives that Qualified	Initiatives that were Approved
2010	n.a.	n.a.
2008	8	0
2006	10	3
2004	6	2
2002	7	3
2000	18	4
1998	10	6

NOTE: The Secretary of State posts a listing of initiatives on its web site: www.egov.sos.state.or.us

Source: Elections Division, Oregon Secretary of State, Initiative, Referendum and Referral Search, Elections Division.

Land Use Measures. On November 6, 2007, Oregon voters approved Measure 49 ("Measure 49"), which modifies a previous measure approved by the voters in 2004 ("Measure 37"). Measure 37 entitled landowners to compensation for reduction in or release from a land use regulation when the land use regulation restricts the use of the property and reduces its market value if it was enacted after the owner or a family member purchased the property. Property owners seeking compensation or release from regulations under both Measure 49 and Measure 37 must file a claim with the governmental entity which enacted or enforced the regulation.

For claims filed before June 28, 2007, Measure 49 replaced the remedies of Measure 37 with an approval for claimants to establish a specific number of home sites as a form of compensation.

All claims filed after June 28, 2007 are treated as Measure 49 claims. Measure 49 claims may only be filed for regulations enacted after January 1, 2007, and Measure 49 claims may only be filed for land use regulations that limit residential uses of property or restrict farming or forest practices. Under Measure 49, claimants must demonstrate the reduction in value of the property, and may only be exempted from regulation to the extent necessary to allow additional residential development of a value comparable to the value lost as a result of the regulation. The City does not have any Measure 49 outstanding claims.

#### **City Charter**

In addition to statutory and constitutional changes by the Legislative Assembly and the initiative and referendum process, the independent basis of legislative authority has been granted to cities in Oregon by municipal charters. A copy of the City Charter is available from the City upon request.

#### LEGAL MATTERS AND LITIGATION

Legal matters incident to the authorization, issuance and sale of the Securities by the City are subject to the approving legal opinion of Orrick, Herrington & Sutcliffe LLP, Bond Counsel to the City ("Bond Counsel"), substantially in the form attached hereto as Appendix C relating to the 2010 G.O. Bonds and Appendix D relating to the 2010 Obligations. Bond Counsel undertakes no responsibility for the accuracy, completeness or fairness of the Official Statement.

## Litigation

There is no litigation pending questioning the validity of the Securities nor the power and authority of the City to issue the Securities. There is no litigation pending which would materially affect the finances of the City or affect the City's ability to meet debt service requirements on the Securities.

On December 28, 2007, the Oregon Supreme Court decided a case, Clarke v. Oregon Health Sciences University ("OHSU"), challenging the constitutionality of parts of the Oregon Tort Claims Act ("OTCA") as applied. Under the OTCA, the State's common law sovereign immunity from suit is lifted and claims may be brought against a public body in Oregon, including the City. The liability of public bodies, however, is capped for individual personal injury claims. In addition, the public body has to be substituted as a defendant in lieu of individual employees of the public body, thereby limiting recovery for claims against individual employees to the limits applicable to public bodies. In Clarke, the plaintiff was severely disabled as a result of the negligence of health professionals employed at OHSU, which is a public body under the OTCA. The damages alleged amounted to approximately \$12 million, which was in excess of the liability cap of public bodies.

Article I, Section 10 of the Oregon Constitution provides the right to a remedy to persons who are injured in their person, property or reputation. The *Clarke* court concluded that the then- existing cap on the amount of potential recovery, did not provide a substantial remedy to plaintiff in lieu of what plaintiff would have been able to claim at common law from individual government employees who were admittedly negligent. Therefore, the substitution of OHSU for the individual plaintiffs, under the facts at issue in *Clarke*, violated Article I, Section 10 of the Oregon Constitution.

In response to the *Clarke* decision, the 2009 Oregon Legislature passed Senate Bill 311, which increases the liability limits for Oregon public bodies under the OTCA. Senate Bill 311 was signed by the Governor on April 15, 2009 and became effective on July 1, 2009.

Under the new law, Oregon local public bodies will be subject to the following limits on liability. The State of Oregon is subject to different limits.

Personal Injury and Death Claim. The liability of a local public body and its officers, employees and agents acting within the scope of their employment or duties, to any single claimant for covered personal injury or death claims (and not property claims) arising out of a single accident or occurrence may not exceed \$500,000, for causes of action

arising on or after July 1, 2009, and before July 1, 2010. From July 1, 2010 through June 30, 2015, this cap increases incrementally to \$666,700. The liability limits to *all claimants* for covered personal injury or death claims (and not property claims) arising from a single accident or occurrence increase from \$1 million, for causes of action arising on or after July 1, 2009, and before July 1, 2010, incrementally to \$1,333,300, for causes of action arising on or after July 1, 2014, and before July 1, 2015.

For causes of action arising on or after July 1, 2015, the liability limits for both a single claimant and all claimants will be adjusted based on a determination by a State Court Administrator of the percentage increase or decrease in the cost of living for the previous calendar year as provided in the formula in Senate Bill 311. The adjustment may not exceed 3% for any year.

Property Damage or Destruction Claim. The liability of a public body and its officers, employees and agents acting within the scope of their employment or duties, for covered claims for damage and destruction of property that arise from causes of action arising on or after July 1, 2009 are as follows: (a) \$100,000, adjusted as described below, to any single claimant, and (b) \$500,000, adjusted as described below, to all claimants.

Beginning in 2010, these liability limits shall be adjusted based on a determination by a State Court Administrator of the percentage increase or decrease in the cost of living for the previous calendar year as provided in the formula in Senate Bill 311. The adjustment may not exceed 3% for any year.

## **TAX MATTERS**

In the opinion of Orrick, Herrington & Sutcliffe LLP ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, that portion of the payments under the Financing Agreement designated as and constituting interest on the Obligations ("Interest") is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code"). In the opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, and assuming, among other matters, the accuracy of certain representations and compliance with certain covenants, interest on the 2010 G.O Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Code. Bond Counsel is of the further opinion that Interest on the Obligations and interest on the 2010 G.O Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such interest is included in adjusted current earnings when calculating federal corporate alternative minimum taxable income. In the further opinion of Bond Counsel, based upon an analysis of existing laws, regulations, rulings and court decisions, Interest on the Obligations and interest on the 2010 G.O. Bonds is exempt from personal income taxation imposed by the State of Oregon. Complete copies of the proposed form of opinions of Bond Counsel are set forth in Appendix C and D hereto.

The City has designated the Obligations and the 2010 G.O Bonds as "qualified tax-exempt obligations" under Section 265(b)(3) of the Code.

The amount (if any) by which the issue price of the Securities of any given maturity date is less than the amount to be paid on such date (excluding amounts stated to be interest and payable at least annually over the term of such Securities) constitutes "original issue discount," the accrual of which, to the extent properly allocable to each beneficial owner thereof, is treated as Interest on the Obligations or interest on the 2010 G.O. Bonds, as the case may be, that is excluded from gross income for federal income tax purposes and for Oregon personal income tax purposes. For this purpose, the issue price of a particular maturity of the Obligations and a particular maturity of the 2010 G.O. Bonds, respectively, is the first price at which a substantial amount of such maturity of the Obligations or the 2010 G.O. Bonds, as the case may be, is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to Obligations of any maturity date and 2010 G.O. Bonds of any maturity date accrues daily over the

term to such maturity date on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Obligations or 2010 G.O. Bonds, as the case may be, to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Obligations or 2010 G.O. Bonds. Beneficial holders of the Obligations and the 2010 G.O. Bonds should consult their own tax advisors with respect to the tax consequences of ownership of Obligations or 2010 G.O. Bonds with original issue discount, including the treatment of beneficial owners who do not purchase such Obligations in the original offering to the public at the first price at which a substantial amount of such Obligations or 2010 G.O. Bonds is sold to the public.

Obligations and 2010 G.O. Bonds purchased, whether at original issuance or otherwise, for an amount greater than their principal amount payable at maturity (or, in some cases, at their earlier call date) ("Premium Bonds") will be treated as having amortizable bond premium. No deduction is allowable for the amortizable bond premium in the case of bonds, like the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a beneficial owner's basis in a Premium Bond, and under Treasury Regulations, the amount of tax exempt interest received, will be reduced by the amount of amortizable bond premium properly allocable to such purchaser. Beneficial owners of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

The Code imposes various restrictions, conditions and requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Obligations and the 2010 G.O. Bonds. The City has covenanted to comply with certain restrictions designed to ensure that interest on the Obligations and the 2010 G.O. Bonds will not be included in federal gross income. Failure to comply with these covenants may result in interest on the Obligations or the 2010 G.O. Bonds, as the case may be, being included in gross income for federal income tax purposes, possibly from the date of original delivery of the Obligations and the 2010 G.O. Bonds. The opinions of Bond Counsel assume compliance with these covenants. Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of delivery of the Obligations and the 2010 G.O. Bonds may adversely affect the value of, or the tax status of interest on, the Obligations or the 2010 G.O. Bonds.

Although Bond Counsel is of the opinion that Interest on the Obligations and the 2010 G.O. Bonds is excluded from gross income for federal income tax purposes and is exempt from State of Oregon personal income taxes, the ownership or disposition of, or the accrual or receipt of interest on, the Obligations and the 2010 G.O. Bonds may otherwise affect a beneficial owner's federal or state tax liability. The nature and extent of these other tax consequences will depend upon the particular tax status of the beneficial owner or the beneficial owner's other items of income or deduction. Bond Counsel expresses no opinion regarding any such other tax consequences.

In addition, no assurance can be given that any future legislation, including amendments to the Code, if enacted into law, or changes in interpretation of the Code, will not cause Interest on the Obligations or interest on the 2010 G.O. Bonds to be subject, directly or indirectly, to federal income taxation, or otherwise prevent beneficial holders of the Obligations or the 2010 G.O. Bonds from realizing the full current benefit of the tax status of such interest. Prospective purchasers of the Obligations and the 2010 G.O. Bonds should consult their own tax advisers regarding any pending or proposed federal tax legislation. Further, no assurance can be given that the introduction or enactment of any such future legislation, or any action of the Internal Revenue Service ("IRS"), including but not limited to regulation, ruling, or selection of the Obligations or the 2010 G.O. Bonds for audit examination, or the course or result of any IRS examination of the Obligations or the 2010 G.O. Bonds, or obligations which present similar tax issues, will not affect the market price for the Obligations or the 2010 G.O. Bonds.

The opinion of Bond Counsel is based on current legal authority and represents Bond Counsel's judgment as to the proper treatment of the Obligations and the 2010 G.O. Bonds for federal income tax purposes. It is not binding on the IRS or the courts. Bond Counsel's engagement with respect to the Obligations and the 2010 G.O. Bonds ends with the issuance of the Obligations and the 2010 G.O. Bonds, as the case may be, and, unless separately engaged, Bond Counsel is not obligated to defend the tax-exempt status of the Obligations or the 2010 G.O. Bonds in the event

of an audit examination by the IRS. Under current procedures, parties other than the City, including the beneficial owners, will have little if any right to participate in the examination process. Moreover, because achieving judicial review in connection with an audit examination of tax-exempt bonds is difficult, obtaining an independent review of IRS positions with which the City legitimately disagrees, may not be practical. If such a situation arises, the City or the beneficial owners may incur significant expense, loss of market value to the beneficial owners, or both.

#### CONTINUING DISCLOSURE

The Securities and Exchange Commission has published amendments to Rule 15c2-12 (the "Rule") that require at least annual disclosure of current financial information and timely disclosure of certain events with respect to the Bonds, if material. Pursuant to the Rule, the City has agreed to provide to the Municipal Securities Rulemaking Board ("MSRB"), audited financial information of the City and certain financial information or operating data. In addition, the City has agreed to provide to the MSRB, notice of certain events, pursuant to the requirements of Section (b)(5)(i) of the Rule. As of the date of this Official Statement, the City had one limited continuing disclosure undertaking.

The City failed to comply with its prior undertaking under the Rule by not providing certain audited financial statements by the deadline required in the undertaking. See "Financial Factors – Auditing" herein. Upon discovery of the noncompliance, the City filed its audited financial statements for Fiscal Years 2005 and 2006 on June 2008 and its audited financial statement for Fiscal Year 2007 on December 2008. The City has complied with its prior undertaking under the Rule with its subsequent audited financial statements. A copy of the form of the City's Continuing Disclosure Certificate is attached hereto as Appendix B.

## **RATING**

As noted on the cover page of this Official Statement, Standard & Poor's, a Division of the McGraw-Hill Companies, New York, New York ("S&P"), has assigned its municipal bond rating of "AA" to the 2010 G.O. Bonds and of "AA" to the 2010 Obligations. Moody's Investors Service ("Moody's") has assigned its municipal bond rating of "Aa2" to the 2010 G.O. Bonds and of "Aa3" to the 2010 Obligations. No application was made to any other rating agency for the purpose of obtaining an additional rating on the Securities. The ratings reflect only the views of S&P and Moody's and an interpretation of such ratings may be obtained only from the rating agency furnishing the same. There is no assurance that such ratings will continue for any given period of time or that they will not be revised downward or withdrawn entirely by either rating agency, if, in the judgment of such agency, circumstances so warrant. Any such revision or withdrawal of such rating may have an adverse effect on the market price of the Securities. Any further explanation of the underlying ratings may be obtained from S&P or Moody's.

## UNDERWRITING

D. A. Davidson & Co. (the "Underwriter") has agreed, subject to the terms of a Bond Purchase Agreement, to purchase the 2010 G.O. Bonds from the City at a price of 102.189% of the par value of the 2010 G.O. Bonds and will reoffer the 2010 G.O. Bonds at a price of 102.954% of the par value of the 2010 G.O. Bonds plus accrued interest, if any. The Underwriter has also agreed, subject to the terms of a Purchase Agreement, to purchase the 2010 Obligations from the City at a price of 107.168% of the par value of the 2010 Obligations and will reoffer the 2010 Obligations at a price of 107.933% of the par value of the 2010 Obligations plus accrued interest, if any. The Securities are being offered for sale to the public at the prices shown on the inside cover of this Official Statement. Concessions from the initial offering price may be allowed to selected dealers and special purchasers. The initial offering prices are subject to change after the date hereof.

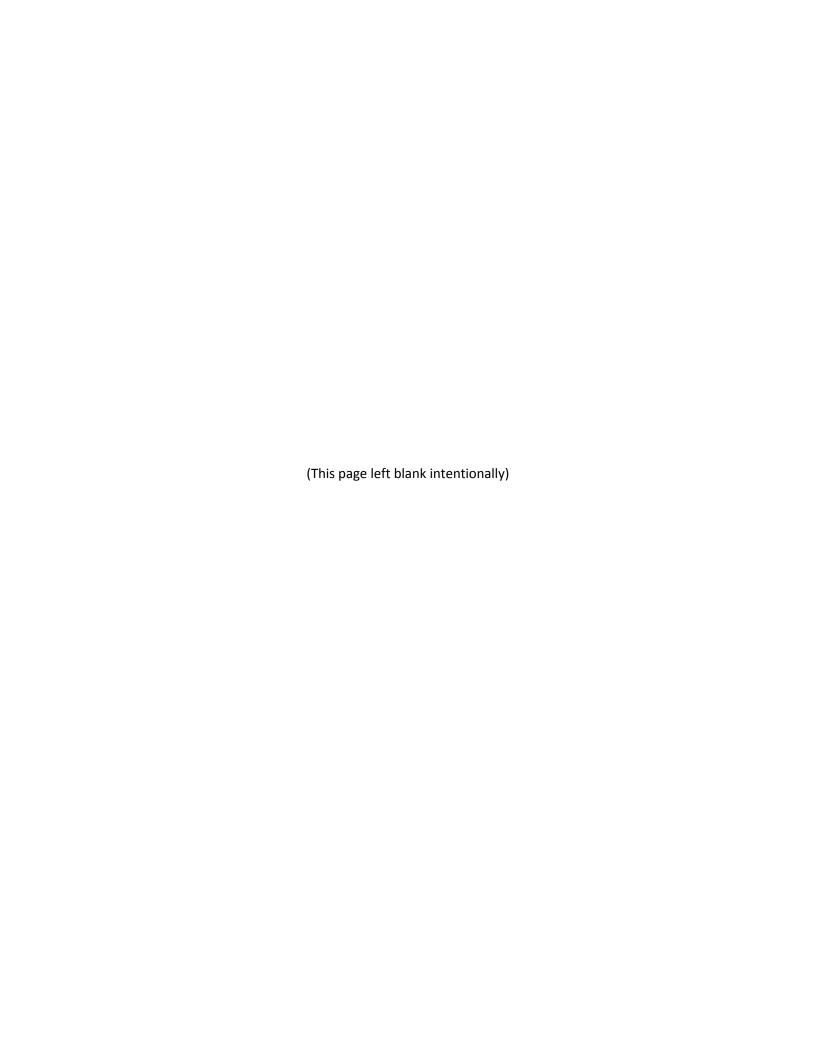
# **CONCLUDING STATEMENT**

The information contained herein should not be construed as representing all conditions affecting the City or the Securities. Additional information may be obtained from the City. The statements relating to the Resolutions are in summarized form, and in all respects are subject to and qualified in their entirety by express reference to the provisions of such document in its complete form.

The information assembled herein is not to be construed as a contract with Owners of the Securities.

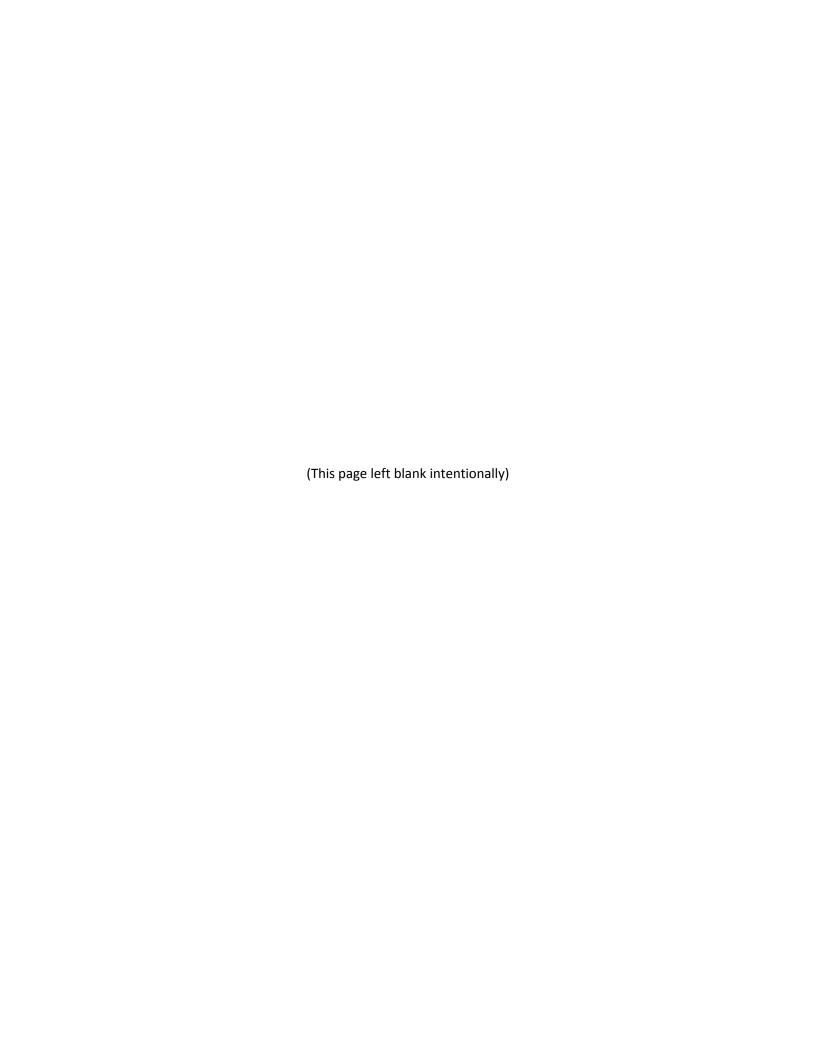
# **APPROVAL OF OFFICIAL STATEMENT**

The execution and delivery of this Official Statement have been	n duly authorized by the City.
	CITY OF WEST LINN, OREGON
	By:
	Authorized City Official



# **APPENDIX A**

Economic and Demographic Information

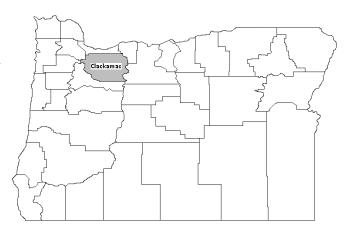


## **ECONOMIC AND DEMOGRAPHIC INFORMATION**

The following discussion includes descriptive information obtained from a variety of sources. The information is presented to provide the reader with an overview of the City's economy, but is not intended to be exhaustive or comprehensive.

# **Local Economic Overview**

The City is located in Clackamas County (the "County"), approximately 30 miles northeast of the City of Salem and 14 miles southeast of the City of Portland. The City has a 2009 preliminary estimated population of 24,400. Historical population of the City and the County is shown in the following table.



Population: State of Oregon, Clackamas County and the City of West Linn

	State of	Clackamas	City of
July 1	Oregon	County	West Linn
2009	3,823,465	379,845	24,400
2008	3,791,075	376,660	24,400
2007	3,745,455	372,270	24,180
2006	3,690,505	367,040	24,180
2005	3,631,440	361,300	24,075
2004	3,582,600	356,250	23,970
2003	3,541,500	353,450	23,820
2002	3,504,700	350,850	23,430
2001	3,471,700	345,150	23,090
2000	3,436,750	340,000	22,440
April 1 <sup>(1)</sup>			
2000	3,421,399	338,391	22,261
1990	2,842,321	278,850	16,389

(1) U.S. Census Count on April 1.

Source: Center for Population Research and Census, Portland State University.

Major employers in the City are as follows:

		No.
Company	Service	<b>E</b> mployees
West Linn-Wilsonville School District 3J	Public School	372
Tanner Spring Assisted Living	Assisted Living Facility	250
West Linn Paper Company	Paper Manufacturing	200
Safeway Inc.	Grocery Store	170
City of West Linn	Government	123
New Albertson's Inc.	Grocery Store	100
Technocom Inc.	Electrical Contractors	90
American Golf Corporation	Public Golf Course	80
Rose Linn Vintage Place	Skilled Nursing Care Facility	80
Pond Maintenance Services	<b>Builing Maintenance Services</b>	75
Elton Enterprises IV Inc.	Restaurant Chain	70
First Student Inc.	School Bus Services	70
Zupans	Grocery Store	70
Fisher Corporation	Gas Station / Retail Stores	40
Thriftway Stores	Grocery Store	40

Source: Selectory Online (Dun and Bradstreet). July 2010.

According to the 2000 Census, half of the County's working residents are employed outside the County. Approximately 60 percent of jobs in the County are held by County residents. Labor trends by employment and industry are provided below:

# **Clackamas County: Labor Force and Employment**

								<u>2010</u>	Change fr	<u>om</u>	
	2010 <sup>(1)</sup>	2009	2008	2007	2006	2005	2009	2008	2007	2006	2005
Civilian Labor Force	200,124	201,036	199,542	195,869	194,991	191,232	-912	582	4,255	5,133	8,892
Unemployment	19,927	20,564	11,280	8,930	9,332	10,576	-637	8,647	10,997	10,595	9,351
Percent of Labor Force	10.0%	10.2%	5.7%	4.6%	4.8%	5.5%	xx	xx	xx	xx	xx
Total Employment	180,197	180,472	188,262	186,939	185,659	180,656	-275	-8,065	-6,742	-5,462	-459
								<u>2010</u>	Change fr	<u>om</u>	
	<b>2010</b> <sup>(1)</sup>	2009	2008	2007	2006	2005	2009	2008	2007	2006	2005
Total Nonfarm Payroll Employment	137,800	148,300	148,500	144,900	140,900	135,900	-10,500	-10,700	<i>-7,</i> 100	-3,100	1,900
Total Private	119,600	130,000	130,600	127,400	123,600	118,800	-10,400	-11,000	<i>-7,</i> 800	-4,000	800
Mining and Logging	200	200	200	200	200	200	0	0	0	0	0
Construction	9,100	11,700	12,600	12,000	10,700	9 <b>,</b> 700	-2,600	-3,500	-2,900	-1,600	-600
Manufacturing	16,300	18,500	18,400	18,300	18,200	1 <i>7,</i> 300	-2,200	-2,100	-2,000	-1,900	-1,000
Trade, transportation, and utilities	31,100	33,300	33,500	33,400	33,200	32,100	-2,200	-2,400	-2,300	-2,100	-1,000
Information	2,200	2,100	2,000	1,700	1,600	1,600	100	200	500	600	600
Financial activities	8,900	9,600	10,400	10,600	10,300	9,600	-700	-1,500	-1 <b>,7</b> 00	-1,400	-700
Professional and business services	15,100	17,400	17,500	16,700	1 <i>5,</i> 700	15,200	-2,300	-2,400	-1,600	-600	-100
Educational and health services	18,400	1 <i>7</i> ,900	16,700	16,200	15,800	15,400	500	1,700	2,200	2,600	3,000
Leisure and hospitality	13,200	14,000	13,900	13,100	12,600	12,500	-800	-700	100	600	700
Other services	5,100	5,300	5,400	5,300	5,300	5,300	-200	-300	-200	-200	-200
Government	18,200	18,300	17,900	1 <b>7,</b> 500	17,300	1 <i>7</i> ,100	-100	300	700	900	1,100

Source: State of Oregon Employment Division, Department of Human Resources as of July 6, 2010.

Per capita income in the County is higher than that of the State. In 2007, the County represents 12.6 percent of the State's total personal income.

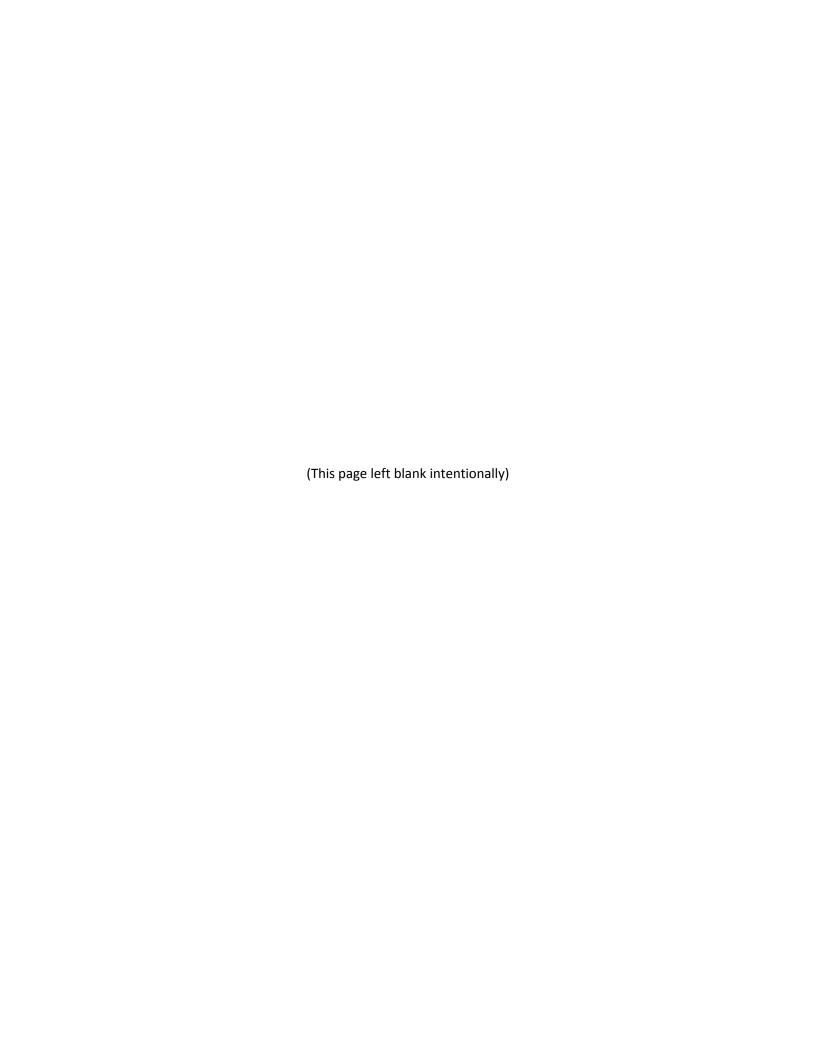
	State of O	regon	Clackama	s County
<	Total Personal	Per Capita	Total Personal	Per Capita
Year	Income (\$000)	Income	Income (\$000)	Income
2008	\$ 136,276,807	\$ 35,956	N/A	N/A
2007	131,277,786	35,143	16,491,610	43,965
2006	123,857,159	33,648	15,555,029	41,974
2005	114,379,155	31,580	14,316,392	39,1 <i>57</i>
2004	109,717,646	30,621	13,599,941	37,691
2003	105,160,987	29,565	12,813,995	36,016

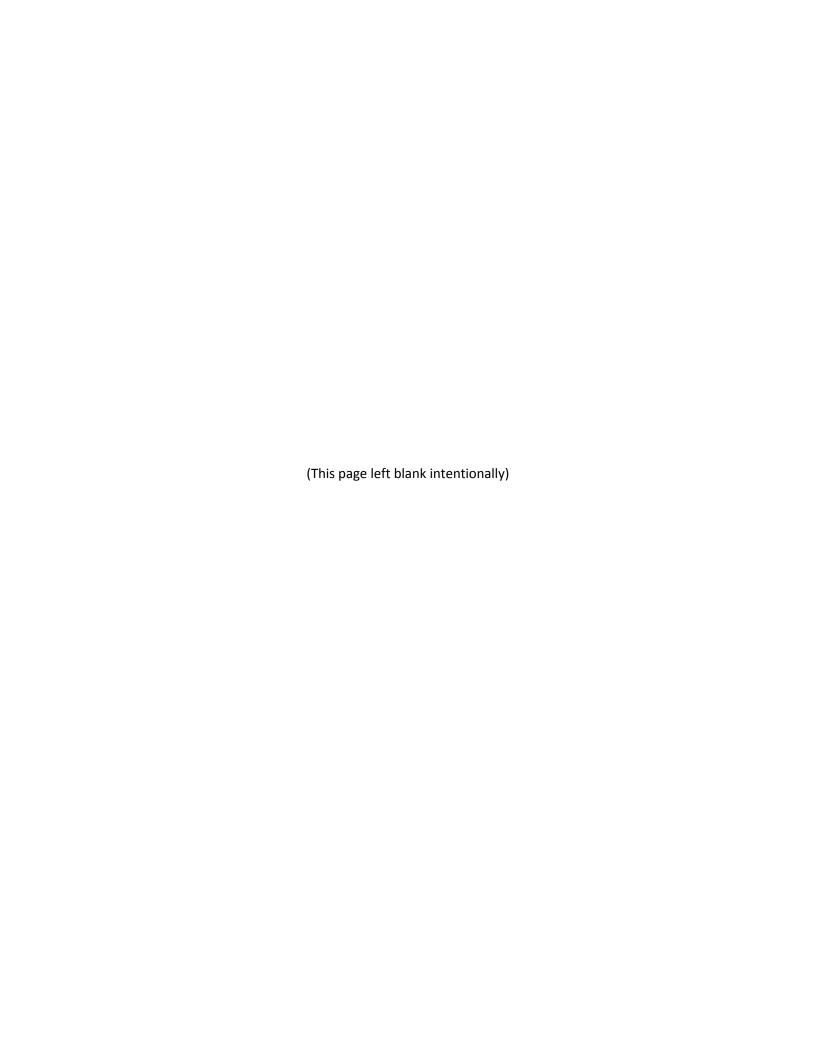
Source: U.S. Department of Commerce, Bureau of Economic Analysis, July 2010.

Historic building permits for single-family and multi-family housing in the County follow:

	New S	ingle Family	New Multi-Family		
Year	Number	Construction Cost	Units	Construction Cost	
2008	865	\$221,883,976	-	\$0	
2007	1,942	498,931,163	108	10,163,320	
2006	2,212	588,105,813	570	58,596,297	
2005	2,450	643,719,097	230	21,705,705	
2004	1,971	482,384,395	229	25,615,978	

Source: U.S. Census Bureau, July 2010.





## CONTINUING DISCLOSURE CERTIFICATE

City of West Linn, Oregon \$3,065,000 General Obligation Refunding Bonds Series 2010 City of West Linn, Oregon \$2,575,000 Full Faith and Credit Refunding Obligations Series 2010

This Continuing Disclosure Certificate (the "Certificate") is executed and delivered by the City of West Linn, Oregon (the "Issuer") in connection with the issuance of its General Obligation Refunding Bonds, Series 2010 and its Full Faith and Credit Refunding Obligations, Series 2010 captioned above (collectively, the "Obligations").

Section 1. <u>Purpose of Certificate</u>. This Certificate is being executed and delivered by the Issuer for the benefit of the holders of the Obligations and to assist the underwriter of the Obligations in complying with paragraph (b)(5) of the United States Securities and Exchange Commission Rule 15c2-12 (17 C.F.R. § 240.15c2-12) (the "Rule"). This Certificate constitutes the Issuer's written undertaking for the benefit of the owners of the Obligations as required by Section (b)(5) of the Rule.

Section 2. <u>Definitions</u>. Unless the context otherwise requires, the terms defined in this Section shall, for purposes of this Certificate, have the meanings herein specified.

"<u>Beneficial Owner</u>" means any person who has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of any Obligations, including persons holding Obligations through nominees or depositories.

"Commission" means the United States Securities and Exchange Commission.

"MSRB" means the Municipal Securities Rulemaking Board or any other entity designated or authorized by the Securities and Exchange Commission to receive reports pursuant to the Rule. Until otherwise designated by the MSRB or the Securities and Exchange Commission, filings with the MSRB are to be made through the Electronic Municipal Market Access (EMMA) website of the MSRB currently located at <a href="http://emma.msrb.org">http://emma.msrb.org</a>.

"Official Statement" means the final official statement for the Obligations dated August 18, 2010.

"Rule" means the Commission's Rule 15c2-12 under the Securities and Exchange Act of 1934, as the same may be amended from time to time.

"SID" means a state information depository for the State of Oregon (if one is created).

Section 3. <u>Financial Information</u>. The Issuer agrees to provide or cause to be provided to the MSRB and to the SID, if any, in each case as designated by the Commission in accordance with the Issuer's latest publicly available annual financial statements prepared in accordance with the Oregon Local Budget Law (or any successor statute) and in accordance with

generally accepted accounting principles so prescribed by the Governmental Accounting Standards Board (or its successors) and generally of the type included in the official statement for the Obligations under the heading "Audited Financial Statements 2009 (Appendix E)." To the extent not included in its annual financial statements, the Issuer shall also provide a statement containing: (1) the total real market value and total assessed value of property within the Issuer (as indicated in the records of the county assessors); (2) the amount or rate of property taxes levied by the Issuer for the fiscal year, and the amount of property taxes the Issuer received during the fiscal year; (3) the aggregate tax rate for all ad valorem property taxes levied within the boundaries of the Issuer; and, (4) the total principal amount of general obligation bonds and other tax-supported bonds of the Issuer which are outstanding at the end of the fiscal year.

Section 4. <u>Timing</u>. The information described in the preceding paragraph shall be provided on or before nine months after the end of the Issuer's fiscal year, commencing with information for fiscal year 2009-2010 (which is due not later than April 1, 2011). The Issuer's current fiscal year ends June 30. The Issuer may adjust this fiscal year by providing written notice of the change of fiscal year to the MSRB and the SID, if any. In lieu of providing this annual financial information separately, the Issuer may cross-reference to other documents provided to the MSRB, the SID or to the Commission. If the cross-referenced document is a final official statement within the meaning of the Rule, it shall be available from the MSRB.

The Issuer agrees to provide or cause to be provided, in a timely manner, to the MSRB, and to the appropriate SID, if any, notice of its failure to provide the annual financial information described in Section 3 on or prior to the date set forth in the preceding paragraph.

If not provided as part of the annual financial information discussed above, the Issuer shall provide the Issuer's audited annual financial statement prepared in accordance with the Oregon Local Budget Law (or any successor statute) when and if available to the MSRB and the SID, if any.

- Section 5. <u>Material Events</u>. The Issuer agrees to provide or cause to be provided, in a timely manner, to the SID, if any, and to the MSRB notice of the occurrence of any of the following events with respect to the Obligations, if material:
  - 1. Principal and interest payment delinquencies;
  - 2. Non-payment related defaults;
  - 3. Unscheduled draws on debt service reserves for the Obligations reflecting financial difficulties;
  - 4. Unscheduled draws on credit enhancements for the Obligations reflecting financial difficulties;
  - 5. Substitution of credit or liquidity providers or their failure to perform;
  - 6. Adverse tax opinions or events affecting the tax-exempt status of the Obligations;

- 7. Modifications to the rights of Obligation owners;
- 8. Bond calls;
- 9. Defeasance of the Obligations;
- 10. Release, substitution or sale of property securing repayment of the Obligations; and
  - 11. Rating changes.

Section 6. <u>Termination/Modification</u>. The Issuer's obligations to provide notices of material events shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Obligations. This Certificate, or any provision hereof, shall be null and void if the Issuer (a) obtains an opinion of nationally recognized bond counsel to the effect that those portions of the Rule which require this Certificate, or any such provision, are invalid, have been repealed retroactively or otherwise do not apply to the Obligations; and (b) notifies the MSRB and the SID, if any, of such opinion and the cancellation of this Certificate.

Notwithstanding any other provision of this Certificate, the Issuer may amend this Certificate, and any provision of this Certificate may be waived, provided that the following conditions are satisfied:

- A. If the amendment or waiver relates to the provisions of Sections 3 or 5 hereof, it may only be made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of the Issuer with respect to the Obligations, or the type of business conducted;
- B. The undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Obligations, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and
- C. The amendment or waiver either (i) is approved by the owners of the Obligations or (ii) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the owners or Beneficial Owners of the Obligations.

In the event of any amendment or waiver of a provision of this Certificate, the Issuer shall describe such amendment in the next annual report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing financial statements, (i) notice of such change shall be given in the same manner as for a material event under Section 5 hereof, and (ii) the annual report for the year in which the change is made should present a comparison (in narrative form and also, if feasible, in quantitative form) between the financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 7. <u>Obligation Owner's Remedies Under This Certificate</u>. The right of any Obligation Owner or Beneficial Owner of Obligations to enforce the provisions of this Certificate shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder, and any failure by the Issuer to comply with the provisions of this undertaking shall not be an event of default with respect to the Obligations hereunder.

Section 8. <u>Electronic Municipal Market Access (EMMA)</u>. Any filing required to be made with the MSRB or SID, if any, under this Certificate are to be made by transmitting such filing through the Electronic Municipal Market Access (EMMA) website of the MSRB currently located at <a href="http://emma.msrb.org">http://emma.msrb.org</a>.

Section 9. <u>Choice of Law.</u> This Certificate shall be governed by and construed in accordance with the laws of the State of Oregon, provided that to the extent this Certificate addresses matters of federal securities laws, including the Rule, this Certificate shall be construed in accordance with such federal securities laws and official interpretations thereof.

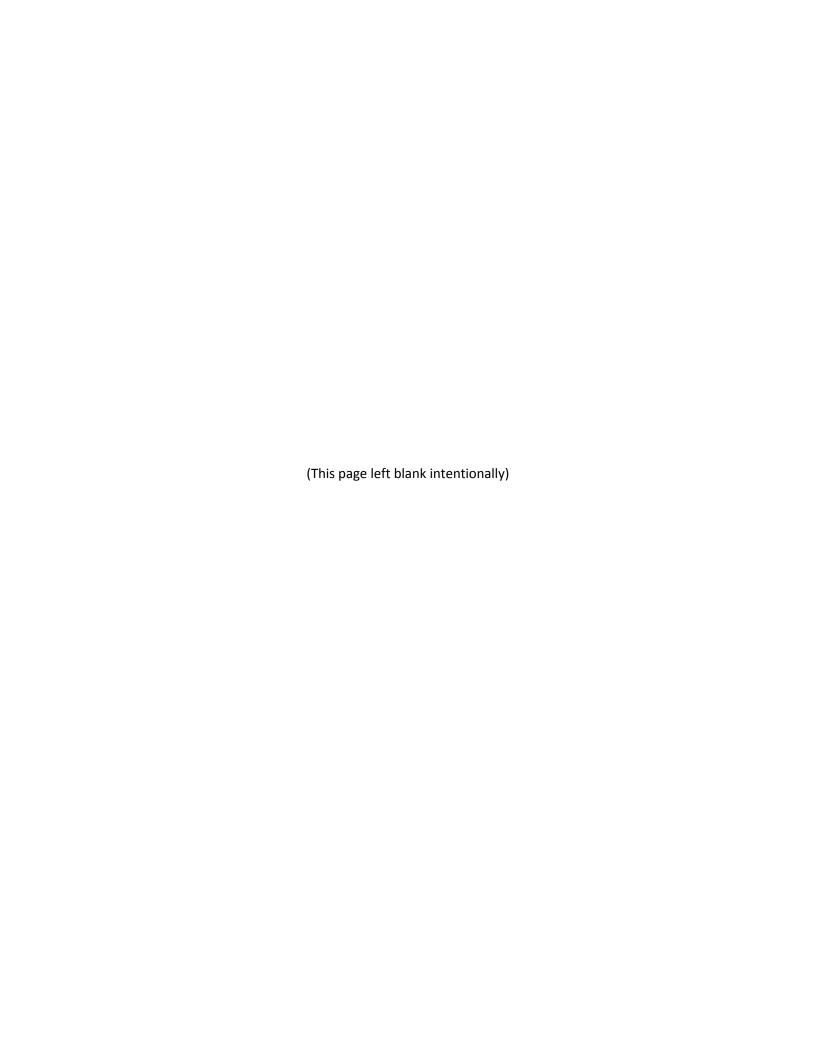
Dated as of the 2nd day of September 2010.

# **CITY OF WEST LINN, OREGON**

By:	
	Richard Seals
	Finance Director

# **APPENDIX C**

2010 G.O. Bonds Form of Legal Opinion



# September 2, 2010

City of West Linn, Oregon West Linn, Oregon

\$3,065,000 City of West Linn, Oregon General Obligation Refunding Bonds, Series 2010 (Final Opinion)

#### Ladies and Gentlemen:

We have acted as bond counsel to the City of West Linn, Oregon (the "Issuer"), in connection with the issuance of \$3,065,000 aggregate principal amount of bonds designated as "City of West Linn, Oregon General Obligation Refunding Bonds, Series 2010" (the "Bonds"), authorized pursuant to Resolution No. 2010-33 adopted by the City Council of the City on August 9, 2010 (the "Resolution"). Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Resolution.

In such connection, we have reviewed the Resolution, the Tax Certificate of the Issuer dated the date hereof (the "Tax Certificate"), certificates of the Issuer, the Paying Agent and others, and such other documents and matters to the extent we deemed necessary to render the opinions set forth herein.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Accordingly, this opinion speaks only as of its date and is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Bonds has concluded with their issuance, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the Issuer. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Resolution and the Tax Certificate, including (without limitation) covenants and agreements compliance with which is necessary to assure that future actions, omissions or events will not cause interest on the Bonds to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Bonds, the Resolution and the Tax Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of City of West Linn, Oregon September 2, 2010 Page 2

equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against cities in the State of Oregon. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, waiver or severability provisions contained in the foregoing documents. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering material relating to the Bonds and express no opinion with respect thereto.

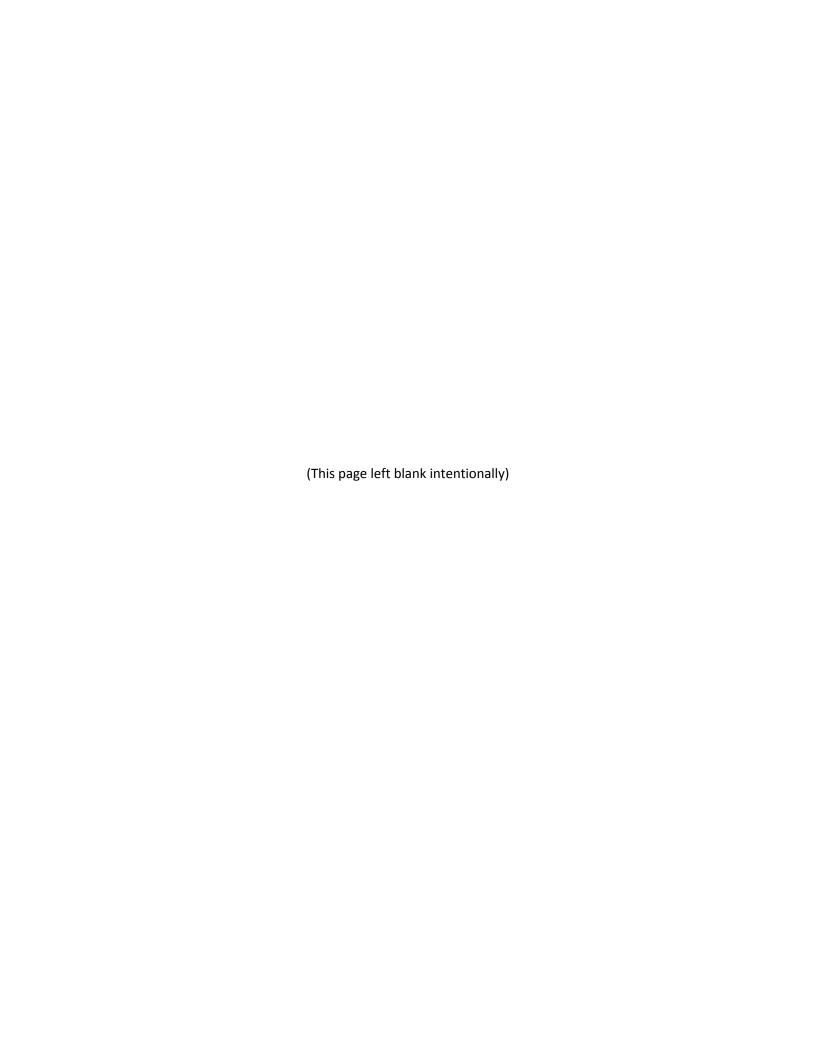
Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

- 1. The Bonds constitute the valid and binding general obligations of the Issuer.
- 2. The Resolution has been duly and legally adopted by, and constitutes the valid and binding obligation of, the Issuer.
- 3. The full faith and credit of the Issuer are pledged to the punctual payment of the principal of and interest on the Bond when due. The Issuer has power and is obligated to levy annually a direct *ad valorem* tax upon all of the taxable property within the Issuer's boundaries without limitation as to rate or amount for the payment of the principal of and interest on the Bonds.
- 4. Interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 and is exempt from State of Oregon personal income taxes. Interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, nor is it included in adjusted current earnings when calculating corporate alternative minimum taxable income. We note that the City has designated the Bonds as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds.

Faithfully yours,
ORRICK, HERRINGTON & SUTCLIFFE LLP
per

APPENDIX D	

**2010 Obligations Form of Legal Opinion** 



# September 2, 2010

City of West Linn, Oregon West Linn, Oregon

City of West Linn, Oregon
Full Faith and Credit Refunding Obligations, Series 2010
(Final Opinion)

## Ladies and Gentlemen:

We have acted as special counsel to the City of West Linn, Oregon (the "City") in connection with the execution and delivery of \$2,575,000 aggregate principal amount of City of West Linn, Oregon Full Faith and Credit Refunding Obligations, Series 2010 (the "Obligations"), which evidence and represent undivided proportionate interests in payments to be made by the City under a Tax-Exempt Financing Agreement, dated as of September 1, 2010 (the "Financing Agreement"), between the City and U.S. Bank National Association (the "Escrow Agent"). The Obligations are being issued pursuant to Resolution No. 2010-34 adopted by the City Council of the City on August 9, 2010 (the "Resolution"). Capitalized terms not otherwise defined herein shall have the meanings ascribed thereto in the Financing Agreement and the Escrow Agreement, dated as of September 1, 2010 (the "Escrow Agreement"), between the City and the Escrow Agent.

In such connection, we have reviewed the Resolution, the Financing Agreement, the Escrow Agreement and the Tax Certificate, dated the date hereof (the "Tax Certificate"), certificates of the City, the Escrow Agent and others, and such other documents and matters to the extent we deemed necessary to render the opinions set forth herein.

The opinions expressed herein are based on an analysis of existing laws, regulations, rulings and court decisions and cover certain matters not directly addressed by such authorities. Such opinions may be affected by actions taken or omitted or events occurring after the date hereof. We have not undertaken to determine, or to inform any person, whether any such actions are taken or omitted or events do occur or any other matters come to our attention after the date hereof. Accordingly, this opinion speaks only as of its date and is not intended to, and may not, be relied upon in connection with any such actions, events or matters. Our engagement with respect to the Obligations has concluded with their execution and delivery, and we disclaim any obligation to update this letter. We have assumed the genuineness of all documents and signatures presented to us (whether as originals or as copies) and the due and legal execution and delivery thereof by, and validity against, any parties other than the City. We have assumed, without undertaking to verify, the accuracy of the factual matters represented, warranted or certified in the documents, referred to in the second paragraph hereof. Furthermore, we have assumed compliance with all covenants and agreements contained in the Financing Agreement, the Escrow Agreement and the Tax Certificate, including (without limitation) covenants and

City of West Linn, Oregon September 2, 2010 Page 2

agreements compliance with which is necessary to assure that future actions, omissions or events will not cause the interest component of the Obligations to be included in gross income for federal income tax purposes. We call attention to the fact that the rights and obligations under the Obligations, the Financing Agreement, the Escrow Agreement and the Tax Certificate and their enforceability may be subject to bankruptcy, insolvency, reorganization, arrangement, fraudulent conveyance, moratorium and other laws relating to or affecting creditors' rights, to the application of equitable principles, to the exercise of judicial discretion in appropriate cases and to the limitations on legal remedies against cities in the State of Oregon. We express no opinion with respect to any indemnification, contribution, penalty, choice of law, choice of forum, choice of venue, waiver or severability provisions contained in the foregoing documents, nor do we express any opinion with respect to the state or quality of title to or interest in any of the assets described in or as subject to any lien created by the Financing Agreement or the accuracy or sufficiency of the description contained therein of, or the remedies available to enforce liens on, any such assets. Finally, we undertake no responsibility for the accuracy, completeness or fairness of the Official Statement or other offering material relating to the Obligations and express no opinion with respect thereto.

Based on and subject to the foregoing, and in reliance thereon, as of the date hereof, we are of the following opinions:

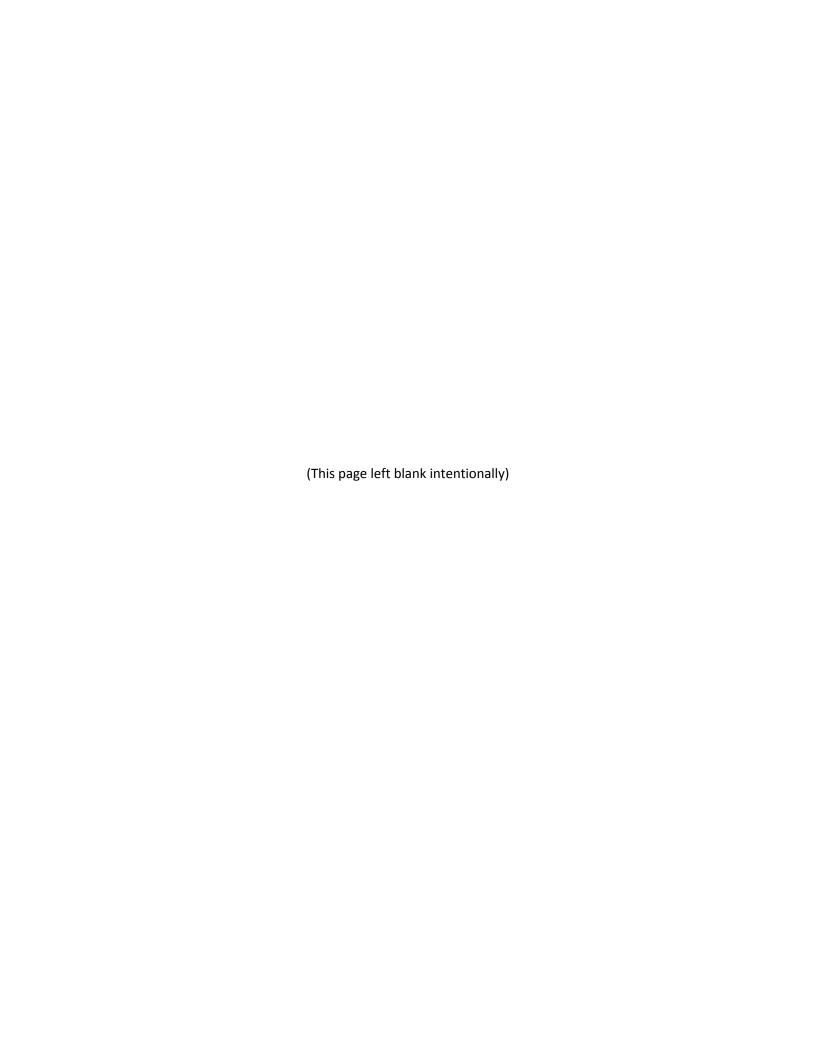
- 1. The Financing Agreement and the Escrow Agreement have been duly executed and delivered by, and constitute the valid and binding limited obligations of, the City.
- 2. The Obligations constitute the valid and binding obligation of the City, payable from the City's general non-restricted revenues and other funds which may be lawfully available therefor.
- 3. The portion of the Obligations designated as and constituting interest paid by the City under the Financing Agreement and received by the registered owners of the Obligations is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and is exempt from State of Oregon personal income taxes. Interest on the Obligations is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, nor is it included in adjusted current earnings when calculating corporate alternative minimum taxable income. We note that the City has designated the Obligations as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code. We express no opinion regarding other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Obligations.

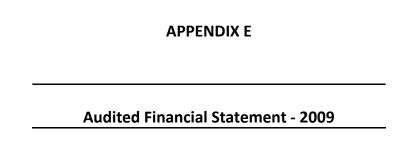
City of West Linn, Oregon September 2, 2010 Page 3

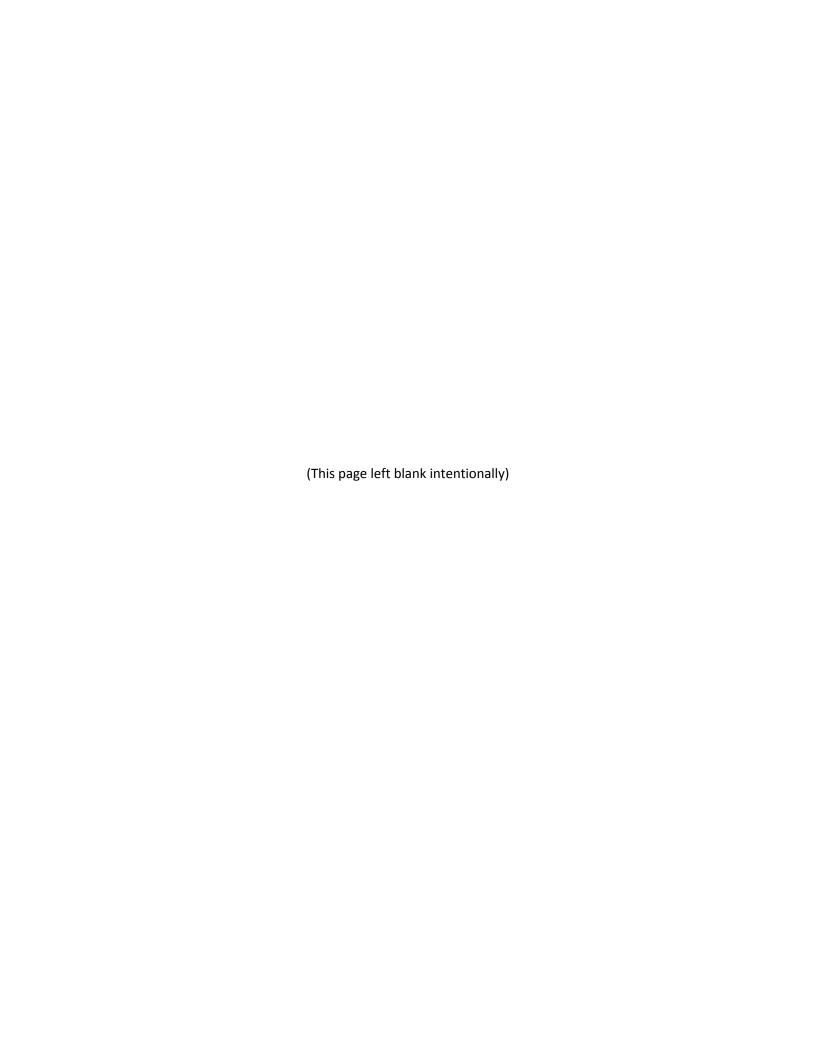
Faithfully yours,

ORRICK, HERRINGTON & SUTCLIFFE LLP

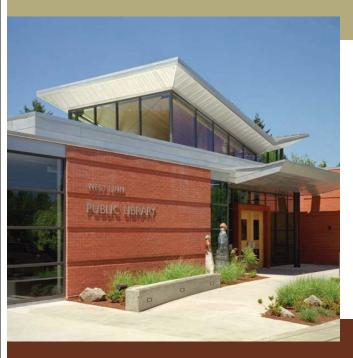
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FINANCE DEPARTMENT

Comprehensive Annual Financial Report

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

# CITY OF WEST LINN, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended June 30, 2009

prepared by

Finance Department City of West Linn, Oregon

available online at <a href="http://westlinnoregon.gov">http://westlinnoregon.gov</a>

#### COVER PHOTOGRAPHY

ONE OF SEVERAL CITY FACILITIES, THE WEST LINN LIBRARY WAS REMODELED IN 2002 AND INCLUDES 28,000 SQUARE FEET OF WELCOMING FACILITY SPACE. THE REMODEL WAS FUNDED BY A \$3.9 MILLION BOND MEASURE WHICH VOTERS APPROVED IN MAY 2000.

LIBRARY FINANCIAL OPERATIONS, WHICH ARE PRESENTED ON PAGE 66, HAVE STABILIZED WITH THE VOTER-APPROVED FORMATION OF THE CLACKAMAS COUNTY LIBRARY DISTRICT IN NOVEMBER 2008 WHICH PROVIDES DEDICATED FUNDING FOR LIBRARY SERVICES THROUGHOUT CLACKAMAS COUNTY.



THIS REPORT WAS PRINTED ON RECYCLED PAPER



This report was printed on recycled paper

# CITY OF WEST LINN, OREGON

Comprehensive Annual Financial Report For the fiscal year ended June 30, 2009

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# CITY OF WEST LINN, OREGON

Comprehensive Annual Financial Report For the fiscal year ended June 30, 2009

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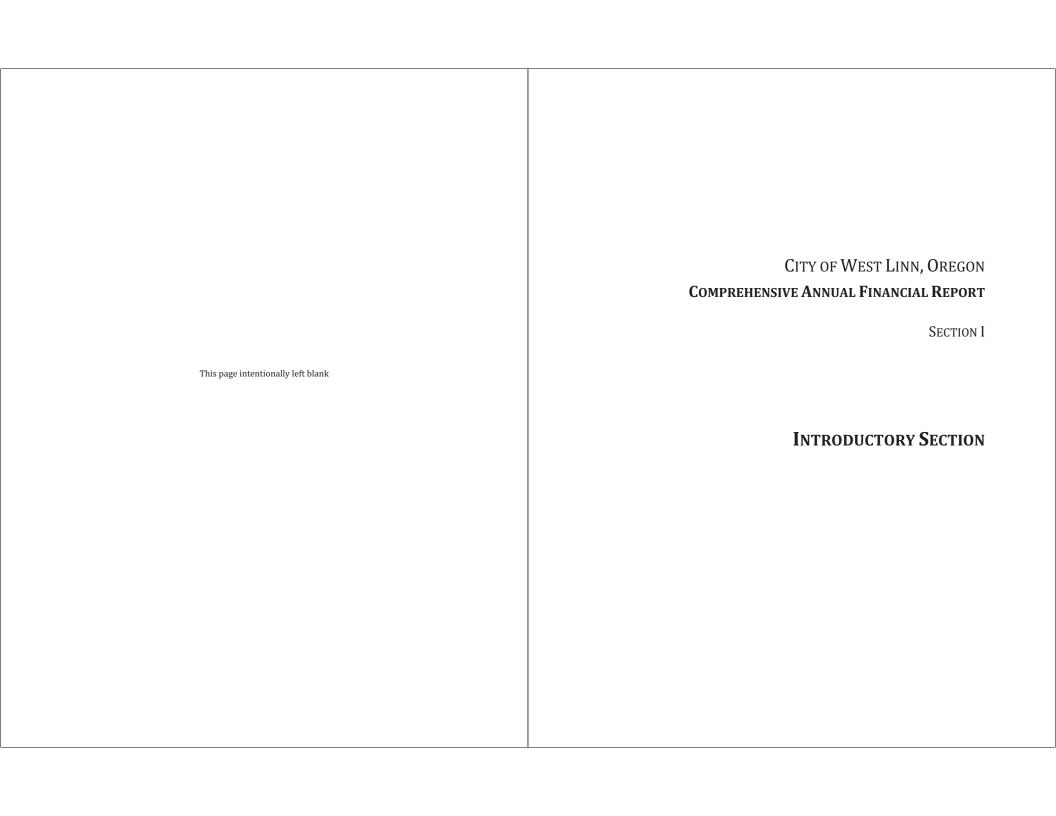
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CITY HALL 22500 Salamo Rd. West Linn Oregon 97068

telephone: (503) 657 0331

fax: (503) 650 90

West Linr

December 16, 2009

Mayor, City Councilors, Audit Committee and Citizens of the City of West Linn, Oregon

The Comprehensive Annual Financial Report (CAFR) of the City of West Linn, Oregon (the City) for the fiscal year ended June 30, 2009 is hereby submitted.

This report presents the financial position of the City as of June 30, 2009 and the results of its operations for the fiscal year then ended. The financial statements and supporting schedules have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and meet the requirements of the standards as prescribed by the Secretary of State Audits Division. We believe the data, as presented, is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

The accuracy of the City's financial statements and the completeness and fairness of their presentation is the responsibility of City management. The City maintains a system of internal accounting controls designed to provide reasonable assurance that assets are safeguarded against loss or unauthorized use and that financial records can be relied upon to produce financial statements in accordance with GAAP. The concept of reasonable assurance recognizes that the cost of maintaining the system of internal accounting controls should not exceed benefits likely to be derived.

Talbot, Korvola & Warwick LLP, Certified Public Accountants, have issued an unqualified or "clean" opinion on the City's financial statements for the fiscal year ended June 30, 2009. The independent auditor's opinion is located at page 11 in the Financial Section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located on page 13 immediately following the independent auditor's opinion.

#### Profile of the Government

West Linn is a community where citizens, civic organizations, businesses and city government work together to ensure that the community retains its hometown identity, high quality of life and its natural beauty. The City incorporated in 1913 and today, serves a population of 24,500. It is close to the region's business core and urban amenities, with Portland approximately twenty miles to the north. At the same time, the City provides a

small-town atmosphere and distinct neighborhoods that range from the Historic Willamette District with its pioneer-era dwellings, to the contemporary architecture of newer homes. The City is approximately twenty miles from the Portland International Airport.

The City is a full-service municipality that operates under a council/manager form of government. The elected City Council consists of the Mayor and four Councilors who act as the board of directors. The Council sets policies for city government, enacts ordinances and hires, directs and evaluates the City Manager. In turn, the City Manager is the City's chief executive officer, responsible for overall management and administration.

Municipal services are provided by City employees and headed by the City Manager. The City operates its own police department, a municipal court, water, sewer and surface water utilities, street operations, planning, engineering, fleet management, library and extensive year-round parks and recreation programs.

The Tualatin Valley Fire and Rescue District provides fire and emergency services to the community. The City lies within Clackamas County, which is headed by a board of commissioners and based in neighboring Oregon City. The City is also part of Metro, the tricounty urban services district based in Portland.

#### Local Economy

The City's economy is linked with that of the entire Portland Metropolitan area, but is more insulated from economic downturns because of the high education and skill level of its population. Per capita income is one of the highest of any city in the state of Oregon.

West Linn is primarily a residential community with a low ratio of heavy industry and retailbased commercial activity. The largest non-manufacturing employers are the West Linn School District and the City of West Linn. The largest manufacturing employer is the West Linn Paper Mill.

#### Long-term Financial Planning

Long-term financial planning is performed on an ongoing basis. The controlling document is the City's 5-year strategic financial plan which includes reserves by fund that fall within the policy guidelines set by the Council and reviewed by the Citizens Budget Committee during the budget process. Reserve policy guidelines are measured as a percentage of annual operating expenses and generally range between 15 and 20 percent depending on the fund.

Along with the adoption of the fiscal year 2008-09 budget, certain utility rate fee increases were approved by City Council with the support of the Citizens Budget Committee and the Utility Advisory Board. Effective January 1, 2009, a five percent rate increase for water, sewer, and surface water management fees was approved and effective July 1, 2010, a five percent rate increase was approved for parks and street maintenance fees.

In regards to the City's long-term debt obligations, the City had \$8.1 million outstanding in two general obligation bond issues, \$7.1 million outstanding in two full faith and credit obligations, and \$1.3 million outstanding in a water revenue bond issue, for a total of \$16.5 million in long-term debt outstanding as of June 30, 2009.

#### City's Credit Ratings

In 2008, Standard and Poor's Rating Services reinstated the City's AA- rating on its outstanding general obligation debt. Previously, Standard and Poor's had suspended its ratings on the City's debt because of substantially delayed financial disclosures, a situation that created uncertainty regarding the City's financial position. The general obligation bonds include the obligation to levy property taxes without limitation as to rate or amount. The property tax pledge of general obligation bonds is limited by constitutional restrictions on revenue growth.

Standard and Poor's cited that the West Linn service area shows very strong economic characteristics and is integrated with the large and diverse Portland regional economy; and that the City has implemented good financial policies and practices, including the use of long-term financial forecasting and capital planning models.

#### **Major Initiatives**

The City has continued to establish and work toward clearly defined goals and objectives. During the budget review process, goals and objectives are developed and prioritized by the City Council and staff. The process is a continuing cycle of setting goals and objectives, reviewing short and long-term goals, evaluating results, and reassessing the goals and their priority.

In preparing the budget for the 2008-09 fiscal year, the City Council adopted various goals that were then incorporated into the budgeted operations. The City Council updated their previous goal list and established guidelines for achievement, in the following major areas: locating a police station site, recreation and culture, urban and growth management, library services, utility infrastructure, finances, and partnerships with other agencies.

Going forward, two changes occurred in 2009 coming out of the City's two financial committees. The Citizens Budget Committee moved forward with converting over to a biennial budget. In June 2009, the Citizens Budget Committee adopted the City's first biennial budget for 2010-2011 better aligning with the State's biennial budget and increasing their focus on a longer term. And second, the Audit Committee consisting of Councilors Carson and Kovash, continued their focus on audit oversight by recruiting a citizen member to their committee who is a West Linn resident and a certified public accountant. Welcome Nikki Kobliha and thank you for your service.

#### Awards

Comprehensive Annual Financial Reporting Award. For the first time since the late nineties, the City received the Certificate of Achievement for Excellence in Financial Reporting award from the Government Finance Officer's Association (GFOA) for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2008. The Certificate of Achievement for Excellence in Finance Reporting is a prestigious national award that recognizes conformance with the highest standards for preparation of state and local government financial reports. In order to receive this award, a government unit must publish an easily readable and efficiently organized CAFR whose contents conform to program standards and satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

Popular Annual Financial Reporting Award. Also for the City's first time, the GFOA has given their Award for Outstanding Achievement in Popular Annual Financial Reporting for the City's Popular Annual Financial Report (PAFR) for the fiscal year ended June 30, 2008. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award that recognizes conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal.

Distinguished Budget Presentation Award. The City also received the Distinguished Budget Presentation Award for its 2010-2011 biennial budget from the GFOA, making this the third budget document in a row receiving this award. This award is the highest form of recognition in governmental budgeting. Its attainment represents a significant accomplishment by a governmental entity, its financial staff, and its management. The award program is an international one established in 1984 to encourage exemplary budgetary practices and to provide peer recognition for government finance officers who prepare budget documents. They rate a budget's proficiency in four major categories: as a policy document, an operations guide, a financial plan, and a communications device.

#### Acknowledgements

The preparation of this Comprehensive Annual Financial Report was a combined effort of the dedicated Finance staff under the direction of Richard Seals. We wish to express our appreciation to everyone who contributed to the preparation of this report. Credit is also given to the Mayor, the Councilors, and the Audit Committee for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

Galfin

Christopher A. Jordan City Manager

Town While

Richard W. Seals, CPA CMA CFM **Finance Director** 

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of West Linn, Oregon

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2008

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

Nancy L. Zielle
President

Jeffry R. Em

# CITY OF WEST LINN, OREGON

Organizational Chart

# **CITY OF WEST LINN, OREGON** Elected and Appointed Officials

**Appointed Officials** 

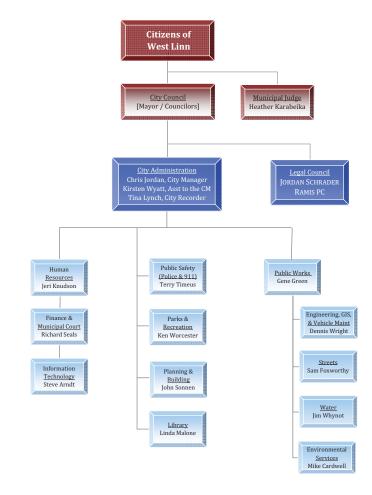
Elected Officials	Term Expires
Patti Galle, Mayor	December 31, 2012
Jody Carson, Council President	December 31, 2010
Scott Burgess, Councilor	December 31, 2010
Teri Cummings, Councilor	December 31, 2012
John Kovash, Councilor	December 31, 2012
Heather Karabeika, Municipal Court Judge	December 31, 2011

• •	
Christopher A. Jordan Jordan Schrader Ramis PC	City Manager Legal Counsel
Key Personnel:	
Steve Arndt	Chief Technology Officer
Casey Camors, CPA	Accounting Manager
Gene Green	Public Works Director
Jeri Knudson	<b>Human Resources Director</b>

Position

Tina Lynch City Recorder
Linda Malone (interim) Library Director
Richard Seals, CPA CMA CFM Finance Director
John Sonnen Planning Director
Terry Timeus Police Chief

Ken Worcester Parks and Recreation Director Kirsten Wyatt Assistant to the City Manager



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**Audit Committee** 

Resolution 06-33 passed in July 2006 establishing an Audit Committee to ensure that the audits are completed annually in accordance with Oregon state law, provide oversight of the auditors, assist in the review and selection of audit firms, and ensure transparent communication back to the Council and citizens of West Linn.

Resolution 09-11 passed in June 2009 adding one citizen member for a four-year term with an interest and experience in City government financial operations, preferably a Certified Public Accountant residing within City limits.

<b>Audit Committee Members</b>	Term Expires
Two Council Members:	_
Jody Carson, Council President	December 31, 2010
John Kovash, Councilor	December 31, 2012
One Citizen Member:	
Nikki Kobliha, CPA	December 31, 2012

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# CITY OF WEST LINN, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT

SECTION II

**FINANCIAL SECTION** 

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#### INDEPENDENT AUDITOR'S REPORT

December 14, 2009

Honorable Mayor and City Councilors City of West Linn, Oregon West Linn, Oregon

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of West Linn, Oregon, (the City), as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2009, and the respective changes in financial position and the cash flows where applicable thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management's Discussion and Analysis and the Schedules of Funding Progress as listed in the Table of Contents are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

#### INDEPENDENT AUDITOR'S REPORT (Continued)

City Council City of West Linn, Oregon December 14, 2009 Page 2

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Required Supplementary Information, comprised of the Budgetary Comparisons for the General Fund and major special revenue funds as listed in the Table of Contents, as well as the Supplementary Information consisting of combining and individual nonmajor fund financial statements and other schedules, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying Introductory and Statistical sections, as listed in the Table of Contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

TALBOT, KORVOLA & WARWICK, LLP

Certified Public Accountants

Pohert G Mondy Ir Partner

#### CITY OF WEST LINN, OREGON

### Management's Discussion and Analysis

For the fiscal year ended June 30, 2009

Management's Discussion and Analysis (MD&A) is presented to facilitate financial analysis and provide an overview of the financial activities of the City of West Linn (the City) for the fiscal year ended June 30, 2009. Information in the MD&A is based on currently known facts, decisions and conditions. Please read it in conjunction with the basic financial statements and the accompanying notes to those financial statements.

#### FINANCIAL HIGHLIGHTS

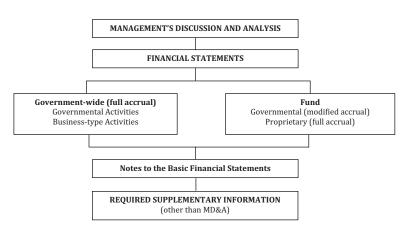
- The City's assets totaled \$285.6 million at June 30, 2009, consisting of \$260.4 million in capital assets, \$8.9 million in unrestricted cash and investments, \$6.7 million in restricted cash and investments, and \$9.6 million in investment in joint venture and other assets. Total assets increased by \$6.5 million from the previous fiscal year.
- The City's liabilities totaled \$22.3 million at June 30, 2009 consisting of \$17.0 million in long-term liabilities and \$5.3 million in accounts payable and other liabilities.
- The assets of the City exceeded its liabilities by \$263.3 million at the close of fiscal year 2009. Unrestricted net assets totaled \$9.8 million with the remainder of the City's net assets invested in capital assets net of related debt (\$246.7 million) and restricted for endowment, capital projects, and debt service (\$6.8 million).
- For its governmental activities, the City generated \$9.4 million in charges for services and received \$3.2 million in operating and capital grants and contributions. Direct expenses, including interest on long-term debt for governmental activities were \$21.8 million for the year, resulting in a net expense of \$9.2 million. \$8.8 million of general revenues were received resulting in a net change in net assets of \$0.4 million.
- For its business-type activities, the City generated \$7.2 million in charges for services and in operating and capital grants and contributions to fund direct expenses of \$6.0 million.
- Fund balance in the City's governmental funds was \$9.8 million at June 30, 2009, up by \$2.6 million from June 30, 2008.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

In addition to this discussion and analysis, the financial section of this annual report contains the basic financial statements, required supplementary information, and supplementary information, including the combining statements and schedules of the nonmajor funds.

The basic financial statements also include *notes* that explain the information in the financial statements and provide additional details. The following chart illustrates how the various sections of this annual report are arranged relative to one another.

Chart 1 - Required Elements of the Comprehensive Annual Financial Report



#### **Government-wide Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The *Statement of Net Assets* includes *all* of the City's assets and liabilities. All of the current year's revenues and expenses are accounted for in the *Statement of Activities* regardless of when cash is received or paid.

The two government-wide statements report the City's *net assets* and how they have changed. Net assets—the difference between assets and liabilities—is one way to measure the City's *financial health* or *position*.

- Over time, increases or decreases in the City's net assets are one indicator of whether its *financial health* is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such
  as changes in the City's property tax base and the condition of the City's roads.

The government-wide financial statements of the City are divided into two categories:

- Governmental activities—Most of the City's basic services are included here, such as police, parks and recreation, library, public works, and general administration. Property taxes, charges for services, and operating and capital grants and contributions fund most of these activities.
- Business-type activities—The City charges fees to customers to help it cover the costs of certain services it provides. The City's water and environmental services, including sanitary sewer and surface water management systems, are included here.

#### Statement of Net Assets

Net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$263.3 million at the close of the most recent fiscal year.

By far the largest portion of the City's net assets (93 percent) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves either cannot or are not expected to be used or liquidated to repay these liabilities.

Table 1
Net Assets as of June 30<sup>th</sup>
(in millions)

	 Governmei	nt acti	vities	Bı	Business-type activities				Total			
	2009		2008	2	2009	2	8008		2009		2008	
Current and other assets	\$ 13.9	\$	9.7	\$	11.3	\$	10.9	\$	25.2	\$	20.6	
Capital assets	 231.7		230.9		28.7		27.6		260.4		258.5	
Total assets	 245.6		240.6		40.0		38.5		285.6		279.1	
Long-term liabilities	15.7		11.3		1.3		1.3		17.0		12.6	
Other liabilities	 4.3		3.3		1.0		0.9		5.3		4.2	
Total liabilities	 20.0		14.6		2.3		2.2		22.3	_	16.8	
Net assets: Invested in capital assets,												
net of related debt	219.3		219.0		27.4		26.2		246.7		245.2	
Restricted	6.6		4.5		0.2		-		6.8		4.5	
Unrestricted (deficit)	 (0.3)		2.5		10.1		10.1		9.8		12.6	
Total net assets	\$ 225.6	\$	226.0	\$	37.7	\$	36.3	\$	263.3	\$	262.3	

A portion of the City's net assets (\$6.8 million or about three percent) represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net assets* (\$9.8 million or about four percent) may be used to meet the City's ongoing obligations to citizens and creditors.

As of June 30, 2009, the City had positive balances in all three categories of net assets, both for the City as a whole, as well as for its separate governmental and business-type activities. The same situation held true as of the end of the prior fiscal year.

Total net assets increased by \$1.0 million during the current fiscal year. This increase represents the degree to which increases in ongoing revenues have exceeded similar increases in ongoing expenses.

#### Statement of Activities

As with the *Statement of Net Assets*, the City reports governmental activities on a consolidated basis. A summary of the *Statement of Activities* is in Table 2 below.

Table 2 Changes in Net Assets

(in millions)

	Governme	ntal Activities	Business-ty	pe Activities	Total		
	FY08-09	FY07-08	FY08-09	FY07-08	FY08-09	FY07-08	
Revenues							
Program revenues							
Charges for services	\$ 9.4	\$ 8.8	\$ 5.5	\$ 4.9	\$ 14.9	\$ 13.7	
Operating grants and contributions	2.5	2.3	-	-	2.5	2.3	
Capital grants and contributions	0.7	1.8	1.7	0.9	2.4	2.7	
General revenues							
Property taxes	6.4	6.0	-	-	6.4	6.0	
Franchise taxes	1.7	1.7	-	-	1.7	1.7	
Grants and contributions not							
restricted to specific programs	0.6	0.3	-	-	0.6	0.3	
Miscellaneous	0.1	0.4	0.2_	0.1	0.3	0.5	
Total revenues	21.4	21.3	7.4	5.9	28.8	27.2	
Expenses							
Governmental activities							
General government	6.0	6.0	-	-	6.0	6.0	
Culture and recreation	5.4	4.3	-	-	5.4	4.3	
Public safety	6.3	5.7	-	-	6.3	5.7	
Highways and streets	3.5	1.2	-	-	3.5	1.2	
Interest on long-term debt	0.6	0.6	-	-	0.6	0.6	
Depreciation	-	2.4	-	-	-	2.4	
Business-type activities							
Water	-	-	3.3	2.9	3.3	2.9	
Environmental services			2.7	2.8	2.7	2.8	
Total expenses	21.8	20.2	6.0	5.7	27.8	25.9	
Change in net assets before transfers	(0.4)	1.1	1.4	0.2	1.0	1.3	
Transfers		(0.1)		0.1			
Change in net assets	(0.4)	1.0	1.4	0.3	1.0	1.3	
Net assets - beginning	226.0	225.0	36.3	36.0	262.3	261.0	
Net assets - ending	\$ 225.6	\$ 226.0	\$ 37.7	\$ 36.3	\$ 263.3	\$ 262.3	

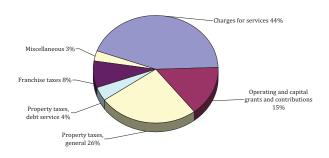
#### **Governmental Activities**

Governmental activities decreased the City's net assets by \$0.4 million in fiscal year 2008-09, as compared to a \$1.0 million increase in the prior fiscal year, 2007-08. Key elements of these changes are illustrated in Table 2 above.

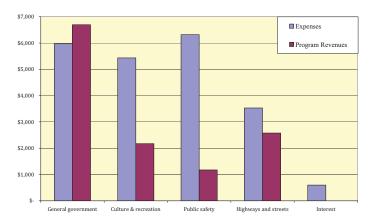
The revenues charted in the following pie chart include all program and general revenues for governmental activities such as property taxes, franchise taxes, charges for services, operating and capital grants and contributions, and miscellaneous. Property taxes continue to be the major source of revenue for the City's governmental activities, once interfund service payments are factored out of charges for services.

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#### Revenues by Source - Governmental Activities



## Expenses and Program Revenues - Governmental Activities (in thousands)

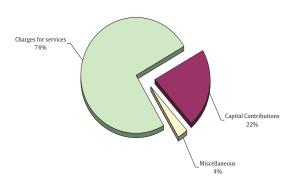


#### **Business-type Activities**

The water fund revenues represent approximately 56 percent of all utility revenues for the City. The City continued to realize improved operating results increasing funds available for planned significant capital investment. Additionally, the City's fifty percent equity investment in the South Fork Water Board provided a return of \$58,215 in fiscal year 2009.

The environmental services fund revenues represent approximately 44 percent of all utility revenues for the City. The fund provides sewer collection services and surface water management services. Overall the fund continues to realize improved operating results. Sewer operations realized a positive margin while surface water management operation had a negative margin.

#### Revenues by Source - Business-type Activities



#### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2009, the City's governmental funds reported a combined ending fund balance of \$9.8 million, an increase of \$2.6 million when compared to the prior year. Unreserved fund balance, as of June 30, 2009, was \$3.3 million and is available for spending at the City's discretion.

#### **General Fund**

The general fund is the chief operating fund of the City. At June 30, 2009, total fund balance was \$1 million. The City's general fund increased by \$0.1 million during the fiscal year 2008-09. Key factors relative to this change are as follows:

- As of July 1, 2008, the general fund absorbed activities related to three previously existing funds, increasing total revenues by 75 percent and total expenditure by 41 percent over the 2007-08 fiscal year.
- Intergovernmental revenues increased by \$0.1 million during the fiscal year 2008-09.

#### **Public Safety Fund**

This special revenue fund accounts for police, 911 dispatch, and overall safety activities within City limits. Revenues increased by \$0.2 million from \$4.8 million in the 2007-08 fiscal year to \$5.0 million in the 2008-09 fiscal year. Expenditures in the public safety fund increased by \$0.5 million from \$4.2 million in the 2007-08 fiscal year to \$5.6 million in the 2008-09 fiscal year. The increase in expenditures is due to the increase in personal services reflecting a now fully-staffed city police force. Bonds issued attributed to the public safety fund were \$1.5 million resulting in a \$1.2 million increase in fund balance over the 2007-08 fiscal year.

#### Parks and Recreation Fund

This special revenue fund is used to account for funding parks and recreation programs throughout the City. Revenues increased by \$0.4 million from \$2.8 million in the 2007-08 fiscal year to \$3.2 million in the 2008-09 fiscal year. This increase was specifically due to an increased property tax revenue allocation and increased charges for service. Expenditures decreased nominally resulting in an increase in fund balance of \$0.3 million for the fiscal year ended June 30, 2009.

#### Street Fund

This special revenue fund accounts for the operation and maintenance of the City's street and sidewalk systems including medians. Revenue increased by \$0.6 million from \$1.4 million in the 2007-08 fiscal year to \$2.0 million in the 2008-09 fiscal year. This increase is attributable to the completion of the phase-in period for the street maintenance fee. Expenditures in the street fund increased by \$1.6 million from \$1.0 million in the 2007-08 fiscal year to \$3.3 million in the 2008-09 fiscal year due to scheduled and budgeted capital improvements. During the 2008-09 fiscal year, bonds issued attributable to the street fund were \$2.0 million. The street fund had an overall increase in fund balance of \$0.7 million for the fiscal year ended June 30, 2009.

### **Systems Development Charges Fund**

This special revenue fund accounts for systems development charges and improvements including those for the street, water, surface water, sewer, and park systems. Revenues decreased by \$0.5 million from \$1.1 million in the 2007-08 fiscal year to \$0.6 million in the 2008-09 fiscal year. Expenditures in the systems development charges fund decreased by \$0.7 million from the 2007-08 fiscal year. The change in the systems development charges fund activities reflects the economic downturn, specifically, the reduction in local building activity.

#### General Fund Budgetary Highlights

The original appropriated budget of the general fund for the fiscal year 2008-09 amounted to \$6.5 million including \$637,000 for contingencies. Differences between the original budget and the final budget of the general fund netted to an increase in expenditure appropriations of \$385,000 from contingency. Contingency decreased by \$385,000 to support carry forward of software expenditures, additional sustainability funding in the city administration department, and additional audit costs in the finance department.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

As of June 30, 2009, the City had invested \$260.4 million in capital assets, net of depreciation as reflected in the following table. This represents a net increase (additions, deductions and depreciation) of \$1.9 million in fiscal year 2009. Governmental capital assets totaled \$231.7 million while business-type capital assets totaled \$28.7 million.

Table 3
Capital Assets as of June 30th
(net of depreciation, in millions)

	Governmental Activities			Business-type Activities					T otal			
		2009	_	2008	2	009	2	8008	_	2009	_	2008
Land and easements	\$	187.5	\$	187.4	\$	0.4	\$	0.3	\$	187.9	\$	187.7
Buildings and improvements		17.1		17.1		8.0		8.0		17.9		17.9
Vehicles and equipment		1.4		1.6		0.5		0.6		1.9		2.2
Infrastructure		25.3		24.8		27.0		25.7		52.3		50.5
Construction in progress		0.4		-		-		0.2		0.4		0.2
Capital assets, net	\$	231.7	\$	230.9	\$	28.7	\$	27.6	\$	260.4	\$	258.5

The following table reconciles the change in capital assets for the fiscal year. Expenditures for construction projects in progress at fiscal year-end are included in additions. Reductions are for capital assets dispositions and transfers of construction projects in progress that were completed during the fiscal year. Additions include capital contributions from outside developers with the revenue from these contributions reflected in general revenues on the *Statement of Activities*.

## Table 4 Change in Capital Assets (in millions)

	Govern	mental	Busines		Total		
	FY08-09	FY07-08	FY08-09 FY07-08		FY08-09	FY07-08	
Beginning balance Additions Reductions Depreciation	\$ 230.9 3.8 (0.2) (2.8)	\$ 230.0 3.3 - (2.4)	\$ 27.6 2.5 (0.2) (1.2)	\$ 27.5 1.2 - (1.1)	\$ 258.5 6.3 (0.4) (4.0)	\$ 257.5 4.5 - (3.5)	
Ending balance	\$ 231.7	\$ 230.9	\$ 28.7	\$ 27.6	\$ 260.4	\$ 258.5	

Assets utilized in governmental activities increased a net \$0.8 million and include land, building, machinery and equipment, and sidewalk improvements. These additions include completion of various projects throughout the community. More detailed information about the City's capital assets is presented on page 40 in the notes to the basic financial statements.

#### Debt Outstanding

As of the end of the fiscal year, the City had \$16.5 million in long-term bonded debt obligations outstanding – an increase of twenty four percent from last year – as shown in Table 5. More detailed information about the City's long-term debt obligations is presented on pages 42 and 43 in the notes to the basic financial statements.

Table 5
Outstanding Long-term Debt Obligations as of June 30th
(in millions)

	2	2009	 2008		
Governmental: General obligation bonds Full faith and credit obligations	\$	8.1 7.1	\$ 8.7 3.2		
Sub-total		15.2	11.9		
Business-type: Water revenue bonds		1.3	 1.4		
Total	\$	16.5	\$ 13.3		

During the fiscal year ended June 30, 2009, the City refunded two bond issues and issued \$4 million in new debt for street improvements, acquiring land for a police station site, and certain park improvements. Bond ratings for general obligation debt by Standard & Poor's Rating Agency was restored to AA- in July 2008 and again, reaffirmed in December 2008.

Under Oregon Revised Statutes, general obligation debt issues are limited to three percent of the real market value of all taxable property within the City's boundaries. The \$8.1 million in general obligation debt applicable to this limit is well below the \$135 million maximum limitation.

#### **Economic Factors**

The City of West Linn is predominantly residential in nature, with commercial property representing less than five percent of the City's taxable assessed value. Therefore the City receives a significant share of its revenue directly from local residents in the form of property taxes and charges for services.

The State of Oregon does not have a sales tax, making property taxes a primary funding source for general government, public safety, and culture and recreation services provided by the City. The underlying taxable assessed value is significantly below real market values (currently about 55 percent), therefore, real market values would have to decrease by over 45 percent before the City's property tax revenue stream would be negatively impacted.

Property tax revenue provided 30 percent of the resources used for governmental activities. A special tax levy of approximately \$1.8 million (24 percent of total levy) that provided public safety

funding expired as of June 30, 2007. To maintain service levels and reduce the reliance on a local option levy requiring a vote every five years, the City implemented fees for parks and street maintenance to offset the foregone property tax revenue. Property taxes for general operations increased slightly over the last year and investment earnings were down due to the decline in interest rates. The next largest resource, at 20 percent, comes from fees and charges for services, permits, licenses, recreation charges, and system development charges.

The business-type activities are funded with utility fees and charges. After several years in which the City decided to defer utility rate increases, effective July 1, 2006 and subsequently on January 1, 2007, 2008 and 2009, the City increased utility rates by five percent each. The rate increases are limited by a Charter provision limiting annual utility rate increases to no more than five percent. The rate increases are consistent with financial proformas prepared with the issuance of revenue bonds in 1999. Similar rate increases are anticipated over the next several years to generate sufficient revenue to fund operations and provide adequate funds for anticipated capital replacement projects.

#### **Requests for Information**

This City's financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability of the resources it receives and expends. If you have questions about this report, or need additional financial information, contact the Finance Director at City of West Linn, 22500 Salamo Road, West Linn, Oregon 97068 or e-mail reads@westlinnoreagn.gov.

## **BASIC FINANCIAL STATEMENTS**

Statement of Net Assets
Statement of Activities
Fund Financial Statements
Notes to Basic Financial Statements

#### STATEMENT OF NET ASSETS

#### JUNE 30, 2009

	G	overnmental Activities	В	usiness-type Activities		Total
ASSETS:		netivities		netivities	_	Total
Cash and investments	\$	5,990,785	\$	2,905,464	\$	8,896,249
Restricted cash and investments		6,556,305		154,500		6,710,805
Property taxes receivable		480,965		-		480,965
Accounts receivable, net of allowance		606,370		868,552		1,474,922
Bond issuance costs		275,558		78,261		353,819
Capital assets not being depreciated:						
Land and easements		187,514,464		394,097		187,908,561
Construction in progress		356,697		-		356,697
Capital assets net of accumulated depreciation:						
Buildings and improvements		17,068,574		733,337		17,801,911
Vehicles and equipment		1,407,298		526,896		1,934,194
Infrastructure		25,379,588		27,026,654		52,406,242
Investment in joint venture				7,318,919		7,318,919
TOTAL ASSETS		245,636,604	_	40,006,680	_	285,643,284
TAADII MADA						
LIABILITIES:		2 022 002		040.050		2 000 225
Accounts payable Accrued salaries and payroll taxes payable		2,032,083 376,654		848,252 27,550		2,880,335 404,204
Accrued compensated absences payable		794,765		81,415		876,180
Accrued interest payable		165,361		19,314		184,675
Deposits payable		864,340		5,000		869,340
Demand bank note payable		119,552		3,000		119,552
Noncurrent liabilities:		119,552				119,552
Long-term debt obligations, due within one year		825,000		80,000		905,000
Long-term debt obligations, due in more than one year		14,370,000		1,225,000		15,595,000
Bond premium		156,023		1,223,000		156,023
Accrued other postemployment benefit obligations		339,352		28.964		368,316
recrued other postemployment benefit obligations		337,332		20,701	_	300,310
TOTAL LIABILITIES		20,043,130		2,315,495		22,358,625
NET ASSETS:						
Invested in capital assets, net of related debt		219,276,357		27,454,245		246,730,602
Restricted for:		217,270,337		27,131,213		210,730,002
Library endowment		157,300		_		157,300
Debt service		214,386		154,500		368,886
Capital projects		6,193,703		-		6,193,703
Unrestricted (deficit)		(248,272)		10,082,440		9,834,168
TOTAL NET ASSETS	\$	225,593,474	\$	37,691,185	\$	263,284,659

## CITY OF WEST LINN, OREGON

#### STATEMENT OF ACTIVITIES

			Program Revenu	ies		Expense) Revenue hanges in Net Asse	
FUNCTION / PROGRAM	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
GOVERNMENTAL ACTIVITIES: General government Culture and recreation Public safety Highways and streets Interest on long-term debt TOTAL GOVERNMENTAL ACTIVITIES	\$ 5,969,895 5,433,099 6,318,096 3,527,808 599,096 21,847,994	\$ 6,364,223 1,543,171 663,952 832,568	\$ 331,115 628,198 508,695 1,018,039	\$ - - 726,425 - 726,425	\$ 725,443 (3,261,730) (5,145,449) (950,776) (599,096) (9,231,608)	\$ - - - -	\$ 725,443 (3,261,730) (5,145,449) (950,776) (599,096) (9,231,608)
TOTAL GOVERNMENTAL ACTIVITIES	21,847,994	9,403,914	2,480,047	/20,425	(9,231,608)	<del></del>	(9,231,608)
BUSINESS-TYPE ACTIVITIES: Water Environmental services	3,269,250 2,704,217	3,069,457 2,452,312		597,238 1,037,975		397,445 786,070	397,445 786,070
TOTAL BUSINESS-TYPE ACTIVITIES	5,973,467	5,521,769		1,635,213		1,183,515	1,183,515
TOTAL ACTIVITIES	\$ 27,821,461	\$ 14,925,683	\$ 2,486,047	\$ 2,361,638	(9,231,608)	1,183,515	(8,048,093)
	GENERAL REVE	ENUES:					
		axes, levied for ge axes, levied for de			5,536,231 942,300		5,536,231 942,300
	Franchise		Dt service		1,727,918		1,727,918
	Grants and c	ontributions not r	estricted to specif	ic programs	604,187		604,187
		investment earnii	ngs		50,420	189,805	240,225
	TRANSFERS				(27,043)	27,043	
	TOTAL GI	ENERAL REVENUI	ES AND TRANSFE	RS	8,834,013	216,848	9,050,861
	CHANGE IN NET	Γ ASSETS			(397,595)	1,400,363	1,002,768
	NET ASSETS - b	eginning			225,991,069	36,290,822	262,281,891
	NET ASSETS - e	nding			\$ 225,593,474	\$ 37,691,185	\$ 263,284,659

#### GOVERNMENTAL FUNDS

### BALANCE SHEET

#### JUNE 30, 2009

ASSETS: Cash and investments Restricted cash and investments Property taxes receivable Accounts receivable	General Fund \$ 1,597,648 - - 56,998	Public Safety Fund \$ 598,453 1,500,000 411,970 156,625		arks and ecreation Fund 491,907 - - 121,523	Street Fund \$ 2,487,531 - - 167,833	Systems Development Charges Fund  \$ - 3,727,651	Other Governmental Funds  \$ 815,246 1,328,654 68,995 103,391	Total Governmental Funds \$ 5,990,785 6,556,305 480,965 606,370		
TOTAL ASSETS	\$ 1,654,646	\$ 2,667,048	\$	613,430	\$ 2,655,364	\$ 3,727,651	\$ 2,316,286	\$ 13,634,425		
LIABILITIES: Accounts payable Accrued salaries and payroll taxes Deposits payable Deferred revenue Demand bank note payable	\$ 182,672 184,854 301,715	\$ 74,346 94,100 - 339,065	\$	84,596 35,000 - - -	\$ 1,547,224 10,700 275,268 -	\$ 2,076 - - - -	\$ 141,169 52,000 287,357 56,785 119,552	\$ 2,032,083 376,654 864,340 395,850 119,552		
TOTAL LIABILITIES	669,241	507,511		119,596	1,833,192	2,076	656,863	3,788,479		
FUND BALANCES: Reserved for: Library endowment Debt service Capital projects Unreserved, reported in: General fund Special revenue funds TOTAL FUND BALANCES TOTAL LIABILITIES AND FUND BALANCES	985,405 - 985,405 \$ 1,654,646	1,500,000 - - 659,537 2,159,537 \$ 2,667,048	\$ nntal a	493,834 493,834 613,430	822,172 822,172 \$ 2,655,364 the Statement of	3,725,575 3,725,575 \$ 3,727,651	157,300 214,386 968,128 .319,609 1,659,423 \$ 2,316,286	157,300 214,386 6,193,703 985,405 2,295,152 9,845,946		
		sed in governme , are not reporte			not financial res	ources		231,726,621		
		not available to deferred in the Bond issuance o	funds		period expenditu	res and	\$ 275,558	275,558		
	Liabilities, including accrued liabilities and bonds payable, that are not due and and payable in the current period and therefore, are not reported in funds:  Deferred property taxes  Accrued compensated absences payable  Accrued interest payable  (165,361)  Long-term debt obligations  (15,095,000)  Bond premium  (156,023)									
				mployment	benefit obligation	ns	(339,352)	(16,254,651)		
	Net assets of go	vernmental activ	ities					\$ 225,593,474		

## CITY OF WEST LINN, OREGON

#### GOVERNMENTAL FUNDS

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	General Fund	Public Safety Fund	Parks and Recreation Fund	Street Fund	Systems Development Charges Fund	Other Governmental Funds	Total Governmental Funds
REVENUES:		A 0.000 m40				A 4 000 F04	* * * * * * * * * * * * * * * * * * * *
Property taxes	\$ - 114.960	\$ 2,923,718	\$ 1,580,449	\$ - 1.018.039	\$ -	\$ 1,888,521	\$ 6,392,688
Intergovernmental Franchise taxes	20.000	508,695 1.412.410	110,723	78,940	-	733,630 216.568	2,486,047 1.727.918
Licenses and permits	427,045	28,245	-	70,940	-	551,500	1,006,790
Fines and forfeitures	410,519	108,047	-	-	-	67,579	586,145
Charges for services	4,670,000	-	1,475,592	832,568	_	214,000	7,192,160
Systems development charges	-	-		-	618.819	-	618,819
Investment earnings	7,552	8,340	1,118	4,310	17,945	11,155	50,420
Miscellaneous:	.,	.,	,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		, , , ,	
Settlements	416,921	-	-	-	-	-	416,921
Other	71,143	43,507	28,959	28,273	-	15,384	187,266
TOTAL REVENUES	6,138,140	5,032,962	3,196,841	1,962,130	636,764	3,698,337	20,665,174
EXPENDITURES:							
Current:							
General government	5,175,550	-	-	-	-	768,639	5,944,189
Cultural and recreation	-	-	2,662,894	-	-	1,885,482	4,548,376
Public safety	-	5,419,939	-	-	-	520,490	5,940,429
Highways and streets	-	-	-	1,634,945	-	-	1,634,945
Debt service:							
Principal	180,000	-	-	-	-	525,000	705,000
Interest	159,838	400.056	-	-	-	312,210	472,048
Capital outlay	274,910	130,856	262,948	1,631,299	33,401	611,060	2,944,474
TOTAL EXPENDITURES	5,790,298	5,550,795	2,925,842	3,266,244	33,401	4,622,881	22,189,461
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	347,842	(517,833)	270,999	(1,304,114)	603,363	(924,544)	(1,524,287)
OTHER FINANCING SOURCES (USES):							
Transfers from other funds	-	200,000	-	-	-	122,500	322,500
Transfers to other funds	(200,000)	-	-	(28,000)	(34,500)	(60,000)	(322,500)
Full faith and credit obligation bonds issued	-	1,513,000	-	2,018,000	-	504,000	4,035,000
Refunding bonds issued	-	-	-	-	-	4,915,000	4,915,000
Bond premium on issuance of debt	-	9,165	-	12,385	-	150,366	171,916
Payment to refunded bond escrow agent	<u> </u>		<u> </u>			(4,992,519)	(4,992,519)
TOTAL OTHER FINANCING							
SOURCES (USES)	(200,000)	1,722,165	-	2,002,385	(34,500)	639,347	4,129,397
NAME OF TAXABLE PARTY AND DATA AND DATA	4.47.040	4.004.000	050.000			(005 405)	0.05440
NET CHANGE IN FUND BALANCES	147,842	1,204,332	270,999	698,271	568,863	(285,197)	2,605,110
FUND BALANCES - beginning	837,563	955,205	222,835	123,901	3,156,712	1,944,620	7,240,836
FUND BALANCES - ending	\$ 985,405	\$ 2,159,537	\$ 493,834	\$ 822,172	\$ 3,725,575	\$ 1,659,423	\$ 9,845,946

#### RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Net change in fund balances - total governmental funds (page 27)	\$ 2,605,110
$Amounts\ reported\ for\ governmental\ activities\ in\ the\ Statement\ of\ Activities\ are\ different\ because:$	
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay was greater than depreciation.	858,712
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	218,457
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.  Full faith and credit obligation bonds issued \$ (4,035,000) Refunding bonds issued (4,915,000) Long-term debt principal repayments 705,000 Payment to refunded bond escrow agent 4,920,000	(3,325,000)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  Accrued compensated absences payable (387,180) Accrued interest payable (127,049) Accrued other postemployment benefit obligations (171,868) Demand note principal repayment (55,448) Amortization of bond issuance costs (29,223) Amortization of bond premium 15,894	 (754,874 <u>)</u>
Change in net assets of governmental activities (page 25)	\$ (397,595)

## CITY OF WEST LINN, OREGON

#### PROPRIETARY FUNDS

#### STATEMENT OF NET ASSETS

## JUNE 30, 2009

	Business-type Activities - Enterprise Funds						
	Water		Environmental				
ASSETS:	Fund		Services Fund		Total		
ASSETS: Current assets:							
Cash and investments	\$ 251	,271	\$ 2,654,193	\$	2,905,464		
Restricted cash and investments		,500	-		154,500		
Accounts receivable, net of							
allowance for doubtful accounts		,775	442,777		868,552		
Bond issuance costs	6	,522	-		6,522		
Total current assets	838	,068	3,096,970		3,935,038		
Noncurrent assets:							
Capital assets not being depreciated	307	,853	86,244		394,097		
Capital assets, net of accumulated depreciation	9,924		18,362,705		28,286,887		
Investment in joint venture	7,318		-		7,318,919		
Bond issuance costs	71	,739	-		71,739		
Total noncurrent assets	17,622	,693	18,448,949		36,071,642		
TOTAL ASSETS	18,460	,761	21,545,919		40,006,680		
LIABILITIES: Current liabilities:							
Accounts payable	195	,663	652,589		848,252		
Deposits payable		-	5,000		5,000		
Accrued salaries and payroll taxes payable		,100	12,450		27,550		
Accrued compensated absences payable		,262	38,153		81,415		
Accrued interest payable Bonds payable - due within one year		,314	-		19,314 80,000		
bonds payable - due within one year	- 80	,000			80,000		
Total current liabilities	353	,339	708,192		1,061,531		
Noncurrent liabilities:							
Bonds payable	1,225	,000	-		1,225,000		
Accrued other postemployment benefit obligations	15	,799	13,165		28,964		
Total noncurrent liabilities	1,240	,799	13,165		1,253,964		
TOTAL LIABILITIES	1,594	,138	721,357		2,315,495		
NET ASSETS:							
Invested in capital assets, net of related debt	9,005	.296	18,448,949		27,454,245		
Restricted for debt service		,500	-		154,500		
Unrestricted	7,706	,827	2,375,613		10,082,440		
TOTAL NET ASSETS	\$ 16,866	,623	\$ 20,824,562	\$	37,691,185		

#### PROPRIETARY FUNDS

## STATEMENT OF REVENUES, EXPENSES, AND AND CHANGES IN FUND NET ASSETS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Business-type Activities - Enterprise Funds				
	Water	Environmental			
	Fund	Services Fund	Total		
OPERATING REVENUES:					
Charges for services	\$ 2,954,547	\$ 2,337,194	\$ 5,291,741		
Systems development charges	6,764	65,608	72,372		
Licenses and permits	-	47,930	47,930		
Other operating revenues	49,931	1,580	51,511		
TOTAL OPERATING REVENUES	3,011,242	2,452,312	5,463,554		
OPERATING EXPENSES:					
Salaries and wages	510,354	638,083	1,148,437		
Materials and supplies	2,276,000	1,275,987	3,551,987		
Depreciation	405,245	783,091	1,188,336		
TOTAL OPERATING EXPENSES	3,191,599	2,697,161	5,888,760		
OPERATING LOSS	(180,357)	(244,849)	(425,206)		
NONOPERATING INCOME (EXPENSE):					
Investment earnings	85,228	104,577	189,805		
Net income on investment in joint venture	58,215	-	58,215		
Loss on disposal of capital assets	-	(7,056)	(7,056)		
Interest expense	(77,651)		(77,651)		
TOTAL NONOPERATING INCOME (EXPENSE)	65,792	97,521	163,313		
LOSS BEFORE CAPITAL CONTRIBUTIONS	(114,565)	(147,328)	(261,893)		
CAPITAL CONTRIBUTIONS	612,995	1,049,261	1,662,256		
CHANGE IN NET ASSETS	498,430	901,933	1,400,363		
NET ASSETS - beginning	16,368,193	19,922,629	36,290,822		
NET ASSETS - ending	\$ 16,866,623	\$ 20,824,562	\$ 37,691,185		

## CITY OF WEST LINN, OREGON

#### PROPRIETARY FUNDS

#### STATEMENT OF CASH FLOWS

				tivities - Enter	prise	Funds
		Water		vironmental		
		Fund	Se	rvices Fund		Total
CASH FLOWS FROM OPERATING ACTIVITIES:		0.054.645		0.450.050		E 40E 060
Receipts from customers and users of services	\$	2,956,617	\$	2,479,252	\$	5,435,869
Payments to suppliers for goods and services		(2,328,854)		(1,138,295)		(3,467,149)
Payments to employees for services	_	(476,942)		(609,174)	_	(1,086,116)
NET CASH FROM OPERATING ACTIVITIES	_	150,821		731,783	_	882,604
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:						
Principal paid on capital debt		(75,000)		-		(75,000)
Interest paid on capital debt		(78,470)		-		(78,470)
Acquisition and construction of capital assets	_	(357,950)		(275,501)	_	(633,451)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES		(511,420)	_	(275,501)		(786,921)
CASH FLOWS FROM INVESTING ACTIVITIES:						
Interest earnings received on investments	_	85,228		104,577	_	189,805
NET INCREASE (DECREASE) IN CASH AND INVESTMENTS		(275,371)		560,859		285,488
CASH AND INVESTMENTS - beginning	_	681,142	_	2,093,334	_	2,774,476
CASH AND INVESTMENTS - ending	\$	405,771	\$	2,654,193	\$	3,059,964
Cash and investments are shown in the <i>Statement of Net Assets</i> as follows: Cash and investments Restricted cash and investments	\$	251,271 154,500 405,771	\$	2,654,193 - 2,654,193	\$	2,905,464 154,500 3,059,964
RECONCILIATION OF OPERATING LOSS TO NET						
CASH FROM OPERATING ACTIVITIES:						
Operating loss	\$	(180,357)	\$	(244,849)	\$	(425,206)
Adjustments to reconcile operating loss to net cash						
provided by operating activities:						
Depreciation expense		405,245		783,091		1,188,336
(Increase) decrease in accounts receivable		(54,625)		26,940		(27,685)
Decrease in bond issuance costs		6,522		-		6,522
Increase (decrease) in accounts payable		(59,376)		137,692		78,316
Increase in accrued salaries and payroll taxes payable		4,889		3,582		8,471
Increase in accrued compensated absences payable		20,476		18,622		39,098
Increase in accrued postemployment benefit obligations	_	8,047		6,705		14,752
NET CASH FROM OPERATING ACTIVITIES	\$	150,821	\$	731,783	\$	882,604
NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:						
Net income on investment in joint venture	\$	58.215	\$	_	\$	58,215
Capital assets transferred from (to) business-type funds	4	(3,851)	Ψ	3,851	Ψ	50,213
Capital assets transferred from governmental funds		19,608		7,435		27.043
Capital assets contributed by developers		597,238		1,037,975		1,635,213
		577,230		_,007,773		_,000,210

#### **Notes to Basic Financial Statements**

June 30, 2009

#### 1. Summary of Significant Accounting Policies

The financial statements of the City of West Linn, Oregon (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements require the application of all relevant Governmental Accounting Standards Board (GASB) pronouncements. The financial statements have incorporated all applicable GASB pronouncements as well as, for the proprietary funds, the Financial Accounting Standards Board (FASB) statements and interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. No FASB statements and interpretations issued after November 30, 1989 have been applied.

#### Reporting Entity

The City is a municipal corporation, incorporated in 1913. It operates under its own charter with a Council/City Manager form of government. The Councilors, composed of the Mayor and four council members, comprise the legislative branch of the government. Individual departments are under the direction of the City Manager who is appointed by the Council.

The City provides a full range of municipal services to the community, which include police protection and municipal court services, traffic control and improvement, street maintenance and improvement, water, sewer and surface water management services, planning and zoning regulation, building inspection and regulation, parks and recreation services, and community library services.

#### **Government-wide and Fund Financial Statements**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Government-wide financial statements display information about the City as a whole. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Assets and the Statement of Activities.

The *Statement of Net Assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Expenses reported for functional activities include allocated indirect expenses, such as administrative overhead. Program revenues include 1) charges to

customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not attributable to a specific program are reported as general revenues.

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has only governmental and proprietary type funds. Major individual governmental funds and major individual enterprise funds are reported individually in the fund financial statements and in separate columns in the financial section of the basic financial statements. Nonmajor funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the combining and individual fund statements and schedules.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. This interfund activity results from the City's allocation of charges as reimbursement for services provided by one fund to another. These reimbursements are for the support of interfund activity and are based on levels of service provided. Not eliminating these charges would artificially inflate the direct costs and program revenues reported for the various functions concerned.

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded. The government-wide financial statements are presented on a full accrual basis of accounting with an economic resource measurement focus, as are the proprietary funds financial statements. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. An economic resources measurements focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. The measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual basis of accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become measurable and available). Measurable means the amount of the transaction can be determined and revenues are considered available when they are collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues considered susceptible to accrual are property taxes, state, county and local shared revenues, franchise taxes, intergovernmental revenues, and investment income.

A deferred revenue liability arises on the balance sheets of the governmental funds when potential revenue does not meet both the *measurable* and *available* criteria for recognition in the current period. This unavailable deferred revenue consists primarily of uncollected property taxes not deemed available to finance operations of the current period. In the government-wide statement of activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned

regardless of its availability. Thus, the liability created on the balance sheets of the governmental funds for unavailable deferred revenue, is eliminated.

Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenses affecting the economic resource status of the government are recognized.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

GASB Statement No. 34 sets forth minimum criteria for the determination of major funds. Nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

The City reports the following major governmental funds:

#### General Fund

Accounts for the City's legislative and administration, human resources, finance, information technology, municipal court, facilities, public works support, vehicle and equipment maintenance, and related debt service. The primary revenue sources are reimbursement charges for services to other funds, licenses and permits, fines and forfeitures, and miscellaneous income.

#### Public Safety Fund

Accounts for the activities of the City's police department. The primary revenues are an allocation of the City's property tax levy, intergovernmental revenue, franchise taxes and other miscellaneous program revenues such as dog licensing fees.

#### • Parks and Recreation Fund

Accounts for the operation and maintenance of the City's parks and recreation programs. The primary sources of revenue include an allocation of the City's property tax levy, intergovernmental revenues, and charges for services.

#### Street Fund

Accounts for the operation and maintenance of the City's street and sidewalk systems including medians. The primary sources of revenue are intergovernmental revenues and charges for services.

### • Systems Development Charges Fund

Accounts for the receipt and expenditures of systems development charges (SDCs) dedicated to streets, surface water, water, sewer, and parks.

Additionally, the City reports non-major funds within the governmental fund types:

#### • Special Revenue Funds

These funds account for the receipt and expenditures of dedicated revenue sources.

#### Debt Service Fund

This fund accounts for the accumulation of resources for the payment of general obligation bond principal and interest.

#### • Park Bond Construction Fund

Accounts for bond proceeds used for the acquisition of park land and improvements.

The City reports each of its two proprietary funds as major funds:

#### Water Fund

This fund accounts for the operation and maintenance of water service and distribution facilities

#### • Environmental Services Fund

This fund accounts for the operation and maintenance of the sewer and surface water collection systems.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of sales and services, administrative overhead, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### Assets, Liabilities, and Equity

#### Cash and Investments

Cash is considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments consist of funds held in the Oregon State Treasurer's Local Government Investment Pool (LGIP). The individual funds' portion of the pool's fair value is presented as "Cash and Investments" in the basic financial statements.

The LGIP is administered by the Oregon State Treasury. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision or public corporation of the State who by law is made the custodian of, or has control of, any public funds. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short-Term Fund Board. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP.

The City's investment policy, adopted by the City Council, essentially mirrors the requirements of the Oregon Revised Statutes. Currently, the City's investment portfolio includes primarily investments in the State of Oregon Local Government Investment Pool.

#### Receivables and Pavables

Property taxes are levied on and become a lien against the property on July 1 in the year in which they are due. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

In the fund financial statements, property taxes receivables that are collected within 60 days after

the end of fiscal year are considered *measurable* and *available*, and therefore, are recognized as revenue. The property taxes receivable portion beyond 60 days is recorded as deferred revenue. Assessments are recognized as receivables at the time property owners are assessed on property improvements. These receivables are entirely offset by deferred revenue, as assessment revenue is recognized upon collection.

In the government-wide financial statements, property taxes and assessment receivables are recognized as revenue when earned and are shown net of an allowance for uncollectibles.

In the proprietary funds, receivables include services provided but not billed. The enterprise funds' receivables include billings for residential and commercial customers utilizing the City's water, sewer, and storm water services and are reported net of an allowance for uncollectibles, which is determined based upon an estimated percentage of the receivable balance.

#### Capital Assets

Purchased or constructed capital assets are recorded at estimated historical cost with subsequent additions at cost. Donated capital assets are recorded at their estimated fair value at the time of donation. Infrastructure (bridges, roads, and drainage systems) acquired during the year have been recorded at cost or fair value if donated by developers. The City defines capital assets as assets with an initial cost of more than \$5,000 and an estimated life of more than one year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

	Useful Lives
	(in years)
Buildings and structures	25-50
Improvements other than buildings	10-20
Machinery and equipment	5-30
Vehicles	5-10
Infrastructure	20 to 50

## **Investment in Joint Venture**

Investment in joint venture with other governments is reported at cost plus or minus the City's share of operating income or loss utilizing the equity method of accounting for investments.

#### **Accrued Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability reported for unpaid accumulated sick leave since the City by policy does not pay out sick leave banks when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of termination or retirement.

#### Other Postemployment Benefit Obligations

The City early implemented Governmental Accounting Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for the Postemployment Benefits Other Than Pensions* (OPEB) in last fiscal year, 2008. The City's net OPEB obligation is recognized as a long-term liability in the government-wide financial statements and in the proprietary fund statements, the amount of which is actuarially determined. The annual required contribution is recognized on the accrual basis based upon actuarial accounting principles.

### **Long-term Debt Obligations**

In the government-wide financial statements, and in the proprietary fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. When significant, bond premiums, discounts, amounts deferred on refundings, and issuance costs are deferred and amortized over the applicable bond term. In the fund financial statements, governmental fund types recognize bond premiums, discounts, and issuance costs, as period costs in the year of issue. The face amount of debt issued and any related premium is reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Fund Equity**

In the government-wide statement of net assets, fund equity is referred to as net assets and is segregated into the following three components: 1) amount invested in capital assets, net of related debt, 2) legally restricted by outside parties for a specific purpose, and 3) unrestricted. In the fund financial statements, governmental funds report reserved fund balances for amounts that are not available for appropriation because they are legally segregated for a specific purpose. These legal segregations include bond covenants reserving debt service payments and use limitations, building and systems development charges fund balances legally restricted by applicable state statutes, and funds endowed to the City for restricted purposes. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources, as they are needed.

### Library Endowment

In 1981 the Wallace B. Caufield Trust endowed funds to the City where the principal is to be legally preserved and the interest can be used only to purchase books for the library. This Trust called for an initial distribution followed by the splitting of the proceeds from the sale of a building with the City of Oregon City. The final distribution of this Trust occurred in 1982 after the Trust completed the sale of the building. The City continues to properly account for the legally restricted principal in the net assets section of the *Statement of Net Assets* presented on page 24 and restricted cash and reserved fund balance on the library fund's *Balance Sheet* presented on page 64.

#### **Use of Estimates**

The preparation of the financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual amounts could differ from those estimates.

#### 2. Detailed Notes on All Funds

#### Deposits and Investments

The City maintains a common cash and investment pool for all City funds. The types of investments in which the City may invest are restricted by State of Oregon statutes and a Council adopted investment policy. Authorized investments include U.S. Treasury obligations including treasury notes, bond and strips; Federal instrumentality securities from specific Federal Agencies; commercial paper rated at least A-1 or an equivalent rating; corporate bonds rated at least Aa or an equivalent rating; bankers acceptances rated at least Aa or an equivalent rating; the Oregon State Treasurer's Local Government Investment Pool limited by state statute; certificates of deposits; repurchase agreements and obligations of the states of Oregon, California, Idaho and Washington rated AA or better.

As of June 30, 2009, the City's cash and investments were comprised of the following:

Cash on hand	\$ 2,575
Deposits with financial institutions	7,384,590
Oregon State Treasurer's Local Government Investment Pool	8,219,889
Total cash and investments	\$ 15,607,054

	Government Activities	Business-type Activities	Total
Cash and investments	\$ 5,990,785	\$ 2,905,464	\$ 8,896,249
Restricted cash and investments	6,556,305	154,500	6,710,805
Total cash and investments	\$ 12,547,090	\$ 3,059,964	\$ 15,607,054

Deposits. Deposits with financial institutions are comprised of bank demand deposits. The combined total bank balance is \$7,661,325. Of these deposits, \$500,000, was covered by federal depository insurance. As required by Oregon Revised Statues, deposits in excess of federal depository insurance were held at qualified depositories for public funds. All qualified depositories for public funds are included in the multiple financial institution collateral pool that is maintained by and in the name of the Office of the State Treasurer. As a result the City has no exposure to custodial credit risk for deposits with financial institutions.

*Interest rate risk.* In accordance with its investment policy, the City manages its exposure to declines in fair value by limiting the individual maturities in its investment portfolio to eighteen months or less

Credit risk. State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations (NRSROs). It is the City's policy to limit its investments in these investment types to the top two ratings issued by NRSROs where applicable. The State of Oregon Local Government Investment Pool (LGIP) is not rated by NRSROs.

Concentration of credit risk. The City's investment policy, as it relates to investing outside of the LGIP, does not allow for an investment in any one issuer that is in excess of five percent of the City's total investments (ORS 294.035).

*Custodial credit risk.* Custodial risk is the risk that, in the event of failure of the counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. As of June 30, 2009, all the City deposits are insured or collateralized and therefore, are not subject to custodial credit risk.

The City participates in an external investment pool, the State of Oregon Treasury Local Government Investment Pool (LGIP). The LGIP is not registered with the U.S. Securities and Exchange Commission as an investment company. The State's investment policies are governed by the ORS and the Oregon Investment Council (Council). The State Treasurer is the investment officer for the Council and is responsible for all funds in the State Treasury. These funds are invested exercising reasonable care, skill and caution. Investments in the LGIP are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which establishes diversification percentages and specifies the types and maturities of investments. That portion of the external investment pool which belongs to local government participants is reported in an Investment Trust Fund in the State's Comprehensive Annual Financial Report may be obtained at the Oregon State Treasury, 350 Winter St. NE, Salem, Oregon 97310-0840.

The City's position in the LGIP at June 30, 2009 is stated at cost which approximates fair value.

#### Receivables

As of June 30, 2009, accounts receivable are reflected in the basic financial statements net of an allowance for uncollectible accounts pertaining to utility billing collections which impacts only the business-type activities.

Accounts, contracts and grants Allowance for uncollectible accounts	\$ 1,492,722 (17,800)
Total accounts receivable	\$ 1,474,922
Accounts receivable - governmental activities Accounts receivable - business-type activities	\$ 606,370 868,552
Total accounts receivable	\$ 1,474,922

#### Investment in Joint Venture

The South Fork Water Board (SFWB) operates a water distribution system jointly with the City and the City of Oregon City, each party owning 50 percent. Revenues earned by SFWB are expended for the continued operation and maintenance of facilities within the municipal boundaries of these cities. Upon dissolution of the SFWB, the net assets will be shared 50 percent to each city. The SFWB is governed by a five-member board composed of three appointees from Oregon City and two from West Linn. The City's net investment and its share of the operating results of the SFWB are reported in the City's Water Fund. Net Assets of the City's Water Fund were increased \$58,215 from net income of the joint venture in fiscal year 2008-09. Complete financial statements for the SFWB can be obtained from the City of Oregon City Finance Department, 625 Center Street, Oregon City, Oregon 97045. The investment in South Fork Water Board is accounted for using the equity method.

## **Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2009, was as follows:

		Beginning balance as of June 30, 2008		Additions		Reductions and adjustments		Ending balance as of June 30, 2009	
Governmental activities:									
Capital assets not being depreciated:									
Land and easements Construction in progress	\$	187,454,403	\$	60,061 266,947	\$	- 89,750	\$	187,514,464 356,697	
Total capital assets not being depreciated		187,454,403		327,008		89,750		187,871,161	
Capital assets being depreciated:									
Buildings and improvements		24,992,476		746,877		-		25,739,353	
Vehicles and equipment		2,836,216		212,247		(389,082)		2,659,381	
Infrastructure		54,081,391		2,461,793		(27,043)		56,516,141	
Total capital assets being depreciated		81,910,083		3,420,917		(416,125)	_	84,914,875	
Less accumulated depreciation for:									
Buildings and improvements		(7,932,713)		(738,066)		-		(8,670,779)	
Vehicles and equipment		(1,270,604)		(203,916)		222,438		(1,252,082)	
Infrastructure		(29,293,260)		(1,843,294)				(31,136,554)	
Total accumulated depreciation	_	(38,496,577)		(2,785,276)		222,438		(41,059,415)	
Total capital assets being depreciated, net		43,413,506		635,641		(193,687)		43,855,460	
Total capital assets, net	\$	230,867,909	\$	962,649	\$	(103,937)	\$	231,726,621	

	Beginning balance as of		<b>5.1</b>	Ending balance as of
Business-type activities:	June 30, 2008	Additions	Reductions	June 30, 2009
Capital assets not being depreciated:				
Land	\$ 315,313	\$ 78,784	\$ -	\$ 394,097
Construction in progress	239,683		(239,683)	
Total capital assets not being depreciated	554,996	78,784	(239,683)	394,097
Capital assets being depreciated:				
Buildings and improvements	1,579,504		-	1,579,504
Vehicles and equipment	1,077,530	38,676	(41,120)	1,075,086
Infrastructure	52,453,394	2,417,929		54,871,323
Total capital assets being depreciated	55,110,428	2,456,605	(41,120)	57,525,913
Less accumulated depreciation for:				
Buildings and improvements	(814,577	(31,590)	-	(846,167)
Vehicles and equipment	(501,125	(81,129)	34,064	(548,190)
Infrastructure	(26,769,052	(1,075,617)		(27,844,669)
Total accumulated depreciation	(28,084,754	(1,188,336)	34,064	(29,239,026)
Total capital assets being depreciated, net	27,025,674	1,268,269	(7,056)	28,286,887
Total capital assets, net	\$ 27,580,670	\$ 1,347,053	\$ (246,739)	\$ 28,680,984

Depreciation expense for governmental activities in the amount of \$2,785,276 and for business-type activities the amount of \$1,188,336 was charged to functions/programs as follows:

	Governmental activities		siness-type activities	Total		
General government	\$	39,739	\$ -	\$	39,739	
Culture and recreation		777,446	-		777,446	
Public safety		103,520	-		103,520	
Highways and streets	1	,864,571	-		1,864,571	
Water		-	405,245		405,245	
Environmental services		-	783,091		783,091	
Depreciation expense	\$ 2	2,785,276	\$ 1,188,336	\$	3,973,612	

#### Interfund Transfers

Transfers between funds provide support for various City programs in accordance with budgetary authorizations and are utilized to cover administrative services, provide for additional funding for reserve purposes, contribute towards the cost of capital projects, and to provide for other operational resources. For fiscal year ended June 30, 2009, all of the itemized transfers below represent transfers to and from various funds for general government purposes.

Interfund transfers for the fiscal year ended June 30, 2009 are as follows:

	Transfers from other funds			ransfers to ther funds	Net
Governmental funds:					
General fund	\$	-	\$	(200,000)	\$ (200,000)
Street fund		-		(28,000)	(28,000)
Systems development charges fund		-		(34,500)	(34,500)
Public safety fund		200,000		-	200,000
Nonmajor governmental funds		122,500		(60,000)	62,500
Total interfund transfers	\$	322,500	\$	(322,500)	\$ 

#### Leases

Leases which meet certain criteria established by the GASB are classified as capital leases. When these leases are incurred, the assets and related liabilities are recorded at the lesser of the present value of minimum lease payments or the fair value of the lease. Leases, which do not meet the criteria of a capital lease, are classified as operating leases and related rental payments are charged to operations in their respective funds. Currently, all of the City's leases are classified as operating leases.

The City leases various equipment for use in its operations under cancelable and noncancelable operating leases. Total costs for such leases were approximately \$85,000 for the year ended June 30, 2009. The future minimum lease payments for noncancelable operating leases are as follows:

Fiscal year ending June 30,	 Amount
2010	\$ 89,941
2011	89,941
2012	89,941
2013	89,941
2014	89,941
	\$ 449,705

### **Long-term Debt Obligations**

In the following paragraphs, long-term debt information is presented separately with respect to governmental and business-type activities. The following table presents current year changes in those obligations and the current portions due for each issue. For the governmental activities, claims and judgments, and compensated absences are generally liquidated by the general fund. Compensated absences are all considered due within one year.

	Beginning balance as of June 30, 2008	Additions	Reductions	Ending balance as of June 30, 2009	Due within one year
Governmental activities:					
General Obligation bonds					
Series 1998 Parks & Recreation, interest at 4.0-					
4.7%, original issue of \$4,400,000, due 2018	\$ 2,785,000	\$ -	\$ (2,785,000)	\$ -	\$ -
Series 1999 Parks & Recreation, interest at					
4.25-5.3%, original issue of \$3,600,000, due	2,535,000	-	(2,535,000)	-	-
Series 2000 Library Expansion, interest at 4.7-					
5.4%, original issue of \$3,900,000, due 2021	3,315,000	-	(125,000)	3,190,000	140,000
Series 2009-A Park Refundings, interest at 3.0-					
4.0%, original issue of \$4,915,000, due 2019	-	4,915,000	-	4,915,000	405,000
Full Faith and Credit obligations					
Series 2000 City Hall, interest at 4.3-5.2%,					
original issue of \$4,300,000, due 2021	3,235,000		(180,000)	3.055.000	190.000
Series 2009-B St/Police/Parks, interest at 3.0-	., ,		( , ,	.,,	
4.35%, original issue of \$4,035,000, due 2029		4.035.000		4.035.000	90,000
Long-term bonded debt obligations	11.870.000	8,950,000	(5,625,000)	15.195.000	825,000
Compen sated absences for governmental activities	407,585	908,305	(521,125)	794,765	794,765
compensated absences for governmental activities	407,363	700,303	[321,123]	794,703	/ 74,/03
Total governmental activities	12,277,585	9,858,305	(6,146,125)	15,989,765	1,619,765
Business-type activities: Revenue bonds Series 2000 Water Revenue and Refunding					
interest at 4.7-5.6%, original issue of	1.380.000		(75,000)	1,305,000	80.000
Compensated absences for business-type activities	42,317	99,410	(60,312)	81,415	81,415
Total business-type activities	1,422,317	99,410	(135,312)	1,386,415	161,415
Total long-term debt obligations					
General Obligation bonds	8,635,000	4,915,000	(5,445,000)	8,105,000	545,000
Full Faith and Credit obligations	3,235,000	4,035,000	(180,000)	7,090,000	280,000
Revenue bonds	1,380,000		(75,000)	1,305,000	80,000
Long-term bonded debt obligations	13,250,000	8,950,000	(5,700,000)	16,500,000	905,000
Compen sate d absences	449,902	1,007,715	(581,437)	876,180	876,180
Total long-term debt obligations	\$ 13,699,902	\$ 9,957,715	\$ (6,281,437)	\$ 17,376,180	\$ 1,781,180

Future maturities of bond principal and interest at June 30, 2009, are as follows:

		Government	al Ac	tivities		Business-type Activities			Total			
Year	Principal		Interest		Principal		Interest		Principal		Interest	
2010	\$	825,000	\$	741,054	\$	80,000	\$	74,188	\$	905,000	\$	815,242
2011		975,000		597,695		80,000		69,728		1,055,000		667,423
2012		1,030,000		561,762		85,000		65,044		1,115,000		626,806
2013		1,080,000		523,399		90,000		60,012		1,170,000		583,411
2014		1,130,000		482,559		95,000		54,694		1,225,000		537,253
2015-2019		6,270,000		1,678,608		585,000		178,106		6,855,000		1,856,714
2020-2024		2,555,000		522,215		290,000		17,700		2,845,000		539,915
2025-2029		1,330,000		177,218		-		-		1,330,000		177,218
	\$	15,195,000	\$	5,284,510	\$	1,305,000	\$	519,472	\$	16,500,000	\$	5,803,982

**Advance and Current Refunding.** On January 21, 2009, the City issued \$2,575,000 of general obligation refunding bonds to provide resources to purchase U.S. Government State and Local Government Series securities that were placed in an irrevocable trust for the purpose of advance refunding all future debt service payments of \$2,555,000 of the Series 1998 general obligation bonds. As a result, these refunded bonds are considered to be defeased and the liability has been removed from the governmental activities column of the **Statement of Net Assets**. The reacquisition price exceeded the net carrying amount of the old debt by \$37,709. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. This advance refunding was undertaken to reduce total debt service payments over the next 10 years by \$178,521 and resulted in an economic gain of \$165,447.

In addition, the City issued \$2,340,000 of general obligation bonds for a current refunding of \$2,365,000 of the Series 1999 general obligation bonds. The refunding was undertaken to reduce total future debt service payments. The reacquisition price exceeded the net carrying amount of the old debt by \$34,809. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. The transaction also resulted in an economic gain of \$271,185 and a reduction of \$291,270 in future debt service payments.

Standard and Poor's Rating Services reaffirmed the City's AA- long-term credit rating on its general obligation bonds and full faith and credit obligations on December 23, 2008. They cited a service area that shows strong economic characteristics and the implementation of strengthened financial policies and procedures.

**Demand Bank Note.** A short term bank note in the amount of \$175,000 was received in June 2008 and reported as a fund liability in the building inspection fund. This bank note requires twelve monthly principal and interest payments, contains an initial interest rate of five percent, and matures with a final payment due in July 2009. The outstanding principal balance as of June 30, 2009 and the amount scheduled for the final payment in July 2009 amounts to \$119,552.

### **Employee Retirement Pension Plan**

### **Plan Description**

The City contributes to the Oregon Public Employees Retirement System (PERS) and to the Oregon Public Service Retirement Plan (OPSRP). PERS is an agent multi-employer defined benefit public employee retirement system. OPSRP is a hybrid retirement plan with two components: the Pension

Program (defined benefit; established and maintained as a tax-qualified governmental defined benefit plan) and the Individual Account Program (defined contribution; established and maintained as a tax-qualified governmental defined contribution plan). A defined benefit plan is benefit-based and uses predictable criteria such as a pension determined by salary multiplied by length of service multiplied by a factor. A defined contribution plan has no guarantee. OPSRP is administered by PERS. PERS acts as a common investment and administrative agent for political subdivisions in the State of Oregon.

The 2003 Oregon Legislature established OPSRP. Public employees hired on or after August 29, 2003, become part of OPSRP, unless membership was previously established in PERS. The 1995 Oregon Legislature established a different level of benefits for employees who began their sixmonth waiting period on or after January 1, 1996 called Tier Two.

Benefits generally vest after five years of continuous service. Retirement is allowed at age fifty-eight with unreduced benefits, but retirement is generally available after age fifty-five with reduced benefits. Retirement benefits based on salary and length of service are calculated using a formula and are payable in a lump sum or monthly using several payment options. PERS also provides death and disability benefits. These benefit provisions and other requirements are established by state statute.

The State of Oregon PERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, Oregon 97281-3700 or by calling 1-888-320-7377.

#### **Funding Policy**

The rate of employer contributions to PERS is determined periodically by PERS based on actuarial valuations performed at least every two years. Members of PERS and OPSRP are required to contribute 6 percent of their salary covered under the plan. The City is required by ORS 238.225 to contribute at an actuarially determined rate. The City's rate is 14.05 percent for PERS, 14.30 percent for OPSRP – general employees, and 17.57 percent for OPSRP – police employees of salary covered under the plan. The contribution requirements for plan members and the City are established by ORS Chapter 238 and may be amended by an act of the Oregon Legislature.

#### **Annual Pension Cost**

For the years ended June 30, 2009, 2008, and 2007 the City's annual pension costs were approximately \$1,113,000, \$973,000, and \$1,108,000 respectively, and were equal to the City's required and actual contributions. The required contribution was determined as part of the actuarial valuation at December 31, 2005, using the projected unit credit actuarial cost method. The fair market value method is used to determine the actuarial value of the plan's assets. Significant actuarial assumptions used in the valuation include: (i) consumer price inflation of 2.75 percent per year, (ii) healthcare cost inflation assumed at 8 percent in 2008, then declining by 0.5 percent per year until the rate of 5 percent is reached in 2013; (iii) a rate of return on the future investment earnings of the assets of the members' regular accounts are assumed to accrue at an annual rate of 8 percent compounded annually; (iv) a rate of return on the future investment earnings of the members' variable accounts are assumed to accrue at an annual rate of 8.5 percent, compounded annually; (v) projected annual rate of wage inflation of 3.75 percent, compounded annually, excluding merit or longevity increases; (vi) unfunded actuarial liability is amortized on a level percentage of combined annual payroll on a closed group fixed term basis over twenty years.

#### Annual Required Contribution/Contractually Required Contribution

The Annual Required Contribution (ARC) and the contractually required contribution are expressed as contribution rates that are applied to the appropriate payroll for the contribution rate period. The ARC is shown in the following table.

		OPSI	RP
	Tier 1/2	General	Police
July 1, 2007 to June 30, 2009			
Tier 1/Tier 2 Annual Required Contribution	13.68 %	8.22 %	8.22 %
OPSRP Contractually Required Contribution	n/a	5.82	9.09

#### Postemployment Healthcare Plan (implicit subsidy)

**Plan Description.** The City does not have a formal post employment benefits plan for the employees; however the City is required by Oregon Revised Statutes 243.303 to provide retirees with group health and dental insurance from the date of retirement to age 65 at the same rate provided to current employees. GASB 45 is applicable to the City due only to the implicit rate subsidy. This "plan" is not a stand-alone plan and therefore does not issue its own financial statements.

**Funding Policy.** The City collects insurance premiums from all retirees each month and deposits them into a restricted insurance premium account. The City then pays health insurance premiums for all retirees at tiered rates to the insurance company. The required contributions to the plan include the employer's pay-as-you-go amount, an amount paid by retirees, and an additional amount calculated to prefund future benefits as determined by the actuary.

For fiscal year ended June 30, 2009, the City retirees paid 100 percent of their insurance premium costs.

The required monthly contributions of the plan members were as follows for the fiscal year ended lune 30, 2009.

	Medi			Dental		
HealthNet		Kaiser			ODS	
\$	474	\$	428		\$	51
	853		771			n/a
	937		857			89
	1,314		1,285			165
	\$	#ealthNet \$ 474 853	\$ 474 \$ 853 937	HealthNet   Kaiser	HealthNet         Kaiser           \$ 474         \$ 428           853         771           937         857	HealthNet         Kaiser         C           \$ 474         \$ 428         \$           853         771         937         857

Annual OPEB Cost and Net OPEB Obligation. The City's annual other post employment benefit cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period of 30 years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's OPEB obligation to the plan.

City's normal cost at year end	\$ 122,974
Amortization of UAAL with interest	120,793
Annual Required Contribution (ARC)	243,767
Interest on prior year net OPEB obligation	8,176
Adjustment to ARC	(12,825)
Annual OBEB cost	239,118
Less contribution (amounts paid during year for OPEB)	-
Less implicit benefit payments	(52,498)
Increase in net OPEB obligation	186,620
OPEB obligation at beginning of fiscal year	181,696
OPEB obligation at end of fiscal year	\$ 368,316

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the last two fiscal years ended were as follows:

Fiscal	scal Annual		]	Percent of Annual			Net	
Year	OPEB			OPEB Cost			OPEB	
Ended	ided Cost			Contribution	Obligation			
6/30/2009	\$	239,118		22%		\$	368,316	
6/30/2008		227.671		20			181.696	

**Funded Status and Funding Progress.** The funded status of the plan as of August 1, 2008, representing the date of the most recent actuarial valuation, was as follows:

Actuarial accrued liability (AAL)	\$ 1,422,086
Actuarial value of plan assets	-
Unfunded actuarial accrued liability (UAAL)	\$ 1,422,086

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**Actuarial Methods and Assumptions.** Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the August 1, 2008 actuarial valuation, the entry age normal actuarial cost method was used. The actuarial assumptions included a 4.5 percent investment rate of return (net of administrative expenses) and an annual healthcare cost trend rate of 8 percent initially, and then declining over

the next twenty-nine years until 5 percent is reached. The projected annual rate of wage inflation is 3.75 percent compounded annually and the UAAL is being amortized over an initial period of thirty years.

#### Retirement Health Insurance Account (RHIA)

Plan Description. As a member of Oregon Public Employees Retirement System (OPERS) the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants after January 1, 2004. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281-3700.

Funding Policy. Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the Retirement Health Insurance Account established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Participating cities are contractually required to contribute to RHIA at a rate assessed each year by OPERS, currently 0.37 percent of annual covered payroll. The OPERS Board of Trustees sets the employer contribution rate based on the annual required contribution (ARC) of the employers, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. The City's contributions to RHIA for the year ended June 30, 2009, were approximately \$28,200 which equaled the required contributions for that year.

#### **Deferred Compensation Plan**

The City has a deferred compensation plan created in accordance with the Internal Revenue Code Section 457(g). The Plan is administered by independent plan administrators through administrative service agreements. The Plan is available to all employees of the City. Employees may defer a portion of their salary until future years. Deferred compensation is not available to employees until termination, retirement, death, or financial hardship. The Plan's assets are held in a custodial account for the exclusive benefit of participants and beneficiaries, and are not subject to the claims of the City's creditors, nor can they be used by the City for any purpose other than the payment of benefits to the Plan participants. Accordingly, these Plan assets and related liability are not recorded in the City's basic financial statements.

#### 3. Other Information

#### **Commitments and Contingencies**

The City has agreements with the Tri-City Service District to treat sewage wastewater. Pertinent terms of this agreement are as follows:

- The City will process and review all permit applications for hookup and inspection thereof; operate and maintain local collections facilities; bill and collect user charges, and bill and collect connection charges.
- Should the District fail to perform services outlined in the agreement, the City can terminate the agreement upon thirty-day written notice.

#### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. Except for unemployment compensation, the City purchases commercial insurance to minimize its exposure to these risks. There has been no reduction in commercial insurance coverage from the previous fiscal year. Workers compensation claims are insured through incurred loss retrospective policies and the City is self-insured for unemployment compensation claims.

Settled claims have not exceeded coverage for any of the past three years. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated.

#### Property tax limitation

The citizens of the State of Oregon approved the first property tax limitation in 1990 – Measure 5. This limitation divides property taxes into an education category and a non-education category. The tax rate in the education category was limited to \$5 per thousand of real market value for fiscal year 1995-96 and thereafter. The non-education category was limited to \$10 per thousand of real market value. Although all non-education taxes to the City currently do not exceed the \$10 per \$1,000 of property real market value limitation; this limitation may affect the availability of future tax revenues for the City.

A second property tax limitation was approved in November 1996 and later modified in May 1997 – Measures 47 and 50, respectively. This limitation set a maximum permanent tax rate for the City exclusive of bonded debt at \$2.12 per \$1,000 assessed value. Assessed values can only grow by a maximum of 3 percent, exclusive of new construction and annexations.

### **Subsequent Events**

*Embezzlement Settlement.* In fiscal year 2006, the City discovered that its former Finance Director had embezzled approximately \$1,420,000 over a five-year period. The City and its forensic auditors determined that the funds were embezzled from the general fund although specific accounts could not be identified.

In fiscal year 2007, the former Finance Director admitted to the embezzlement in an agreement with legal authorities. The agreement entitles the City to restitution of the \$1,420,000 plus statutory interest of 9 percent per annum. The former Finance Director agreed to transfer to the City, 75 percent of the equity in her personal residence (estimated to be \$100,000) and her Public

Employee Retirement System personal retirement account (estimated to be worth \$175,000). Additionally, the City received \$100,000 from its insurance carrier during fiscal year 2007.

In fiscal year 2008, the City received \$100,692 from the proceeds from the sale of the personal residence related to the embezzlement. In fiscal year 2009, the mediation with the City's former auditors and insurance carrier was settled and the City recovered another portion amounting to \$385,000. Still outstanding, is the PERS account balance mentioned previously which is expected to be resolved later in fiscal year 2010.

## REQUIRED SUPPLEMENTARY INFORMATION

Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual Notes to Required Supplementary Information

## SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL

Major Governmental Funds (required supplementary information)

#### **General Fund**

#### Special Revenue Funds

Public Safety Fund
Parks and Recreation Fund
Street Fund
Systems Development Charges Fund

#### GENERAL FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Original Budget		Final Budget	Actual			Variance with Final Budget
REVENUES:								
Intergovernmental	\$	-	\$	-	\$	114,960	\$	114,960
Licenses and permits		132,000		132,000		427,045		295,045
Fines and forfeitures		479,000		479,000		410,519		(68,481)
Franchise taxes		-		20,000		20,000		-
Investment earnings		44,000		44,000		7,552		(36,448)
Miscellaneous:								
Settlements		450,000		450,000		416,921		(33,079)
Other		50,000		50,000		71,143	_	21,143
TOTAL REVENUES		1,155,000		1,175,000		1,468,140	_	293,140
EXPENDITURES:								
City Council		50,000		50,000		39,985		10,015
City Administration		770,300		790,300		761,952		28,348
Human Resources		281,100		281,100		280,612		488
Finance		801,900		861,900		847,320		14,580
Information Technology		854,500		1,179,500		973,819		205,681
Municipal Court		207,200		207,200		206,041		1,159
Facility Services		580,300		580,300		530,988		49,312
Public Works Support Services		1,261,500		1,261,500		1,261,253		247
Vehicle and Equipment Maintenance		361,800		361,800		359,343		2,457
Nondepartmental:								
General services		51,500		51,500		39,147		12,353
Debt service		339,838		339,838		339,838		-
Contingency		636,935		251,935		-	_	251,935
TOTAL EXPENDITURES		6,196,873		6,216,873		5,640,298	_	576,575
DEFICIENCY OF REVENUES								
UNDER EXPENDITURES		(5,041,873)		(5,041,873)		(4,172,158)	_	869,715
OTHER FINANCING SOURCES (USES):								
Transfers from other funds		4,670,000		4,670,000		4,670,000		-
Transfers to other funds		(350,000)		(350,000)		(350,000)		-
	_	(===,===)	_	(===,===)	_	(===,===)	_	
TOTAL OTHER FINANCING SOURCES (USES)		4,320,000		4,320,000		4,320,000		-
NET CHANGE IN FUND BALANCES		(721,873)		(721,873)		147,842		869,715
FUND BALANCES - beginning	_	721,873	_	721,873	_	837,563	_	115,690
FUND BALANCES - ending	\$	-	\$		\$	985,405	\$	985,405

## CITY OF WEST LINN, OREGON

#### PUBLIC SAFETY FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:			A 0000 540	A ((= 000)
Property taxes	\$ 2,989,000	\$ 2,989,000	\$ 2,923,718	\$ (65,282)
Intergovernmental Franchise taxes	630,800	630,800	508,695	(122,105)
Licenses and permits	1,459,000	1,459,000	1,412,410	(46,590)
Fines and forfeitures	59,000 250,000	59,000 250,000	28,245	(30,755)
			108,047	(141,953)
Investment earnings Miscellaneous	37,000	37,000	8,340	(28,660)
Miscellaneous	52,000	52,000	43,507	(8,493)
TOTAL REVENUES	5,476,800	5,476,800	5,032,962	(443,838)
EXPENDITURES:				
Personal services	3,645,600	3,645,600	3,998,502	(352,902)
Materials and services	809,000	809,000	592,437	216,563
Capital outlay	1,700,000	1,700,000	130,856	1,569,144
Contingency	978,542	978,542		978,542
TOTAL EXPENDITURES	7,133,142	7,133,142	4,721,795	2,411,347
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(1,656,342)	(1,656,342)	311,167	1,967,509
OTHER FINANCING SOURCES (USES):				
Transfers from other funds	200.000	200.000	200,000	
Transfers to other funds	(829,000)	(829,000)	(829,000)	
Full faith and credit obligation bonds issued	1,500,000	1,500,000	1,513,000	13,000
Bond premium on issuance of debt	-,,	-	9,165	9,165
TOTAL OTHER FINANCING				
SOURCES (USES)	871,000	871,000	893,165	22,165
NET CHANGE IN FUND BALANCES	(785,342)	(785,342)	1,204,332	1,989,674
FUND BALANCES - beginning	785,342	785,342	955,205	169,863
FUND BALANCES - ending	\$ -	\$ -	\$ 2,159,537	\$ 2,159,537

## PARKS AND RECREATION FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Original Budget		Final Budget		Actual		Variance with Final Budget
REVENUES:							
Property taxes	\$ 1,325,000	\$	1,525,000	\$	1,580,449	\$	55,449
Intergovernmental	897,000		897,000		110,723		(786,277)
Charges for services	1,427,000		1,427,000		1,475,592		48,592
Investment earnings	10,000		10,000		1,118		(8,882)
Miscellaneous	25,000		25,000		28,959		3,959
TOTAL REVENUES	 3,684,000		3,884,000	_	3,196,841	_	(687,159)
EXPENDITURES:							
Personal services	1,320,900		1,320,900		1,319,028		1,872
Materials and services	722,000		734,000		726,866		7,134
Capital outlay	1,397,000		1,597,000		262,948		1,334,052
Contingency	231,823		219,823		-		219,823
TOTAL EXPENDITURES	3,671,723		3,871,723		2,308,842		1,562,881
EXCESS OF REVENUES OVER EXPENDITURES	12,277		12,277	_	887,999		875,722
OTHER FINANCING SOURCES (USES): Transfers to other funds Full faith and credit obligation bonds issued	(617,000) 500,000		(617,000) 500,000		(617,000)		- (500,000)
TOTAL OTHER FINANCING SOURCES (USES)	(117,000)		(117,000)		(617,000)	_	(500,000)
NET CHANGE IN FUND BALANCES	(104,723)		(104,723)		270,999		375,722
FUND BALANCES - beginning	 104,723	_	104,723	_	222,835	_	118,112
FUND BALANCES - ending	\$	\$		\$	493,834	\$	493,834

#### CITY OF WEST LINN, OREGON

#### STREET FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Original Budget	Final Budget	Actual	Variance with Final Budget	
REVENUES:					
Intergovernmental	\$ 1,075,000	\$ 1,368,525	\$ 1,018,039	\$ (350,486)	
Franchise taxes	68,000	68,000	78,940	10,940	
Charges for services	714,000	714,000	832,568	118,568	
Investment earnings	6,000	6,000	4,310	(1,690)	
Miscellaneous	9,000	9,000	28,273	19,273	
TOTAL REVENUES	1,872,000	2,165,525	1,962,130	(203,395)	
EXPENDITURES:					
Personal services	434.100	434.100	432,937	1.163	
Materials and services	516,000	516,000	511,008	4,992	
Capital outlay	2.000,000	2.293.525	1,631,299	662,226	
Contingency	274,636	274,636		274,636	
TOTAL EXPENDITURES	3,224,736	3,518,261	2,575,244	943,017	
DEFICIENCY OF REVENUES					
UNDER EXPENDITURES	(1,352,736)	(1,352,736)	(613,114)	739,622	
OTHER FINANCING SOURCES (USES):					
Transfers to other funds	(719,000)	(719,000)	(719,000)	-	
Full faith and credit obligation bonds issued	2,000,000	2,000,000	2,018,000	18,000	
Bond premium on issuance of debt			12,385	12,385	
TOTAL OTHER FINANCING					
SOURCES (USES)	1,281,000	1,281,000	1,311,385	30,385	
NET CHANGE IN FUND BALANCES	(71,736)	(71,736)	698,271	770,007	
FUND BALANCES - beginning	71,736	71,736	123,901	52,165	
FUND BALANCES - ending	\$ -	\$ -	\$ 822,172	\$ 822,172	

#### SYSTEMS DEVELOPMENT CHARGES FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

						Act	tual	ual	
		Original		Final			Surface		
		Budget	_	Budget		Street	Water		
REVENUES:									
Systems development charges:									
Street - systems development charges	\$	-	\$	-	\$	44,631	\$	-	
Surface water - systems development charges		9,000		9,000		-		11,478	
Water - systems development charges		206,000		206,000		-		-	
Sewer - systems development charges		95,000		95,000		-		-	
Parks - systems development charges		144,000		144,000		-		-	
Investment earnings		88,000		88,000		2,063		3,440	
TOTAL REVENUES		542,000		542,000		46,694		14,918	
EXPENDITURES:									
Capital outlay		1,420,000		1,420,000		-		-	
Contingency		2,020,269		2,020,269					
TOTAL EXPENDITURES		3,440,269	_	3,440,269					
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(2,898,269)		(2,898,269)		46,694		14,918	
OTHER FINANCING USES:									
Transfers to other funds		(34,500)		(34,500)		(19,500)			
NET CHANGE IN FUND BALANCES		(2,932,769)		(2,932,769)		27,194		14,918	
FUND BALANCES - beginning	_	2,932,769	_	2,932,769		387,884		654,329	
FUND BALANCES - ending	\$		\$	-	\$	415,078	\$	669,247	

Continued on next page

			Variance					
	Water	Sewer		Parks		Total	_	with Final Budget
\$		\$ -	\$		\$	44.621	\$	44 (21
Э	-	<b>5</b> -	Э	-	Ф	44,631 11,478	Э	44,631 2,478
	219,450	-		-		219,450		13,450
	213,430	101,000		-		101,000		6,000
	-	-		242,260		242,260		98,260
	5,873	5,654		915	_	17,945		(70,055)
	225,323	106,654		243,175		636,764	_	94,764
	19,607	7,436		6,358		33,401		1,386,599 2,020,269
	19,607	7,436		6,358		33,401		3,406,868
	205,716	99,218		236,817		603,363		3,501,632
	(15,000)					(34,500)		
	190,716	99,218		236,817		568,863		3,501,632
	1,049,317	1,026,414		38,768		3,156,712		223,943
\$	1,240,033	\$ 1,125,632	\$	275,585	\$	3,725,575	\$	3,725,575

Continued from previous page

### **Notes to Required Supplementary Information**

June 30, 2009

Required Supplementary Information includes budgetary comparisons for the general fund, public safety fund, parks and recreation fund, street fund, and systems development charges fund. The budgetary comparison information for all other funds can be found in Supplementary Information which follows this section.

#### 1. Budgetary Information

Municipal budgets are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 – Local Budget Law). The City Manager is responsible for submitting a proposed budget to the Citizens Budget Committee comprised of the City Council and an equal number of citizens of the City. The City is required to prepare a budget for each fund that is balanced in accordance with Oregon Revised Statutes. Each fund is budgeted on the modified accrual basis of accounting.

The Citizens Budget Committee conducts public hearings for the purpose of obtaining citizens' comments, and then approves a budget and submits it to the City Council for final adoption. The approved expenditures for each fund may not be increased by more than 10 percent by Council without returning to the Citizens Budget Committee for a second approval. After the Council adopts the budget and certifies the total of ad valorem taxes to be levied, no additional tax levy may be made for that budget period.

The City Council legally adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and sets the level by which expenditures cannot legally exceed appropriations. In the general fund, the levels of budgetary control established by resolution are set at the department level. For all other funds, the levels of budgetary control are personal services, materials and services, debt service, capital outlay, transfers and operating contingency. Appropriations lapse as of the end of the fiscal year for goods or services not yet received.

The City Council may modify the budget by transferring appropriations between levels of control and by adopting supplemental budgets. Unexpected additional resources may be added to the budget through the use of a supplemental budget. Some supplemental budgets require hearings before the public, publications in newspapers and approval by the City Council. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the City Council. For the fiscal year 2008-09 budget, the City Council approved one supplemental budget resolution, recognizing additional resources carried over from the prior fiscal year and appropriating additional unanticipated monies received after the budget was adopted.

#### 2. Expenditures over Appropriations

In the public safety fund presented on page 53, the appropriation for personal services (\$3,645,600) was overspent by \$352,902 relating to the now fully-staffed city police force.

#### 3. Oregon Public Employees Retirement System - Schedule of Funding Progress

											Unfunded Actuarial	
						Unfunded					Accrued Liability	
Actuarial		Actuarial		Actuarial		Actuarial					(Asset) as a Percent	
Valuation		Value of		Accrued		Accrued		Funded		Covered	of Covered	
Date	_	Assets	_	Liability	Lia	bility (Asset)	_	Ratio	_	Payroll	Payroll	
12/31/2007	\$	41,594,000	\$	38,664,625	\$	(2,929,375)		108 %	\$	6,684,358	(44) %	
12/31/2005		35,196,000		36,127,000		931,000		97		6,342,000	15	
12/31/2003		26,970,000		32,807,000		5,837,000		82		5,626,000	104	

#### 4. Other Postemployment Benefits Plan - Schedule of Funding Progress

								Unfunde	ed Actuarial	
				Unfunded				Accrue	d Liability	
Actuarial	Ac	tuarial	Actuarial	Actuarial				as a	Percent	
Valuation	Va	lue of	Accrued	Accrued	Fund	ed	Covered	of C	overed	
Date	A	ssets	 Liability	 Liability	Rati	0	Payroll	Pa	ıyroll	_
8/1/2008	\$	-	\$ 1,422,086	\$ 1,422,086	0	%	\$ 6,986,000	20	%	
8/1/2006		-	1,449,903	1,449,903	0		6,646,000	22		

## **SUPPLEMENTARY INFORMATION**

Combining and Individual Fund Financial
Statements and Schedules
Notes to Supplementary Information

## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

For Nonmajor Governmental Funds

## **Special Revenue Funds**

These nonmajor funds are used to account for specific revenues that are legally restricted for expenditures of a particular purpose.

<u>Library Fund</u> – accounts for the operation of the City's library facility. Primary revenue sources include an allocation of the City's property tax levy, intergovernmental revenues, and fines and forfeitures.

<u>Communications Fund</u> – accounts for the expenditure of funds for public access television and other communication functions. The primary revenue source is a partial allocation of cable TV franchise taxes.

<u>Building Inspection Fund</u> – accounts for the City's building inspection activities. The primary revenue source is licenses and permit fees.

<u>Planning Fund</u> – accounts for the City's planning activities. Primary revenue sources are licenses and permit fees, intergovernmental revenues, franchise taxes, and transfers from the general fund.

#### Debt Service Fund

<u>Debt Service Fund</u> – is a nonmajor fund that accounts for the payment of general obligation bond principal and interest. The principal source of revenue is property taxes, which for general obligation debt is exempt from tax limitation.

## **Capital Projects Fund**

<u>Parks Bond Construction Fund</u> - accounts for the voter-approved general obligation bond funds for the acquisition of the land and construction of park facilities.

#### NONMAJOR GOVERNMENTAL FUNDS

## COMBINING BALANCE SHEET

## JUNE 30, 2009

ASSETS:	Special Revenue Funds			bt Service Fund	 Capital Projects Fund	 Total
ASSETS: Cash and investments Restricted cash and investments Property taxes receivable Accounts receivable	\$	815,246 157,300 - 103,391	\$	202,176 68,995	\$ 969,178 -	\$ 815,246 1,328,654 68,995 103,391
TOTAL ASSETS	\$	1,075,937	\$	271,171	\$ 969,178	\$ 2,316,286
LIABILITIES: Accounts payable Accrued salaries and payroll taxes Deposits payable Deferred revenue Demand bank note payable  TOTAL LIABILITIES	\$	140,119 52,000 287,357 - 119,552	\$	56,785 - 56,785	\$ 1,050 - - - - - - 1,050	\$ 141,169 52,000 287,357 56,785 119,552
FUND BALANCES: Reserved for: Library endowment Debt service Capital projects Unreserved		157,300 - - - 319,609		214,386	- - 968,128 -	157,300 214,386 968,128 319,609
TOTAL FUND BALANCES  TOTAL LIABILITIES AND FUND BALANCES	\$	476,909 1,075,937	\$	214,386 271,171	\$ 968,128 969,178	\$ 1,659,423 2,316,286

#### CITY OF WEST LINN, OREGON

#### NONMAJOR GOVERNMENTAL FUNDS

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Special Revenue Funds	Debt Service Fund	Capital Projects Fund	Total
REVENUES:				
Property taxes	\$ 963,150	\$ 925,371	\$ -	\$ 1,888,521
Licenses and permits	551,500	-	-	551,500
Franchise taxes	216,568	-	-	216,568
Charges for services	214,000	-	-	214,000
Fines and forfeitures	67,579	-	-	67,579
Intergovernmental	733,630	-	-	733,630
Investment earnings	3,530	1,682	5,943	11,155
Miscellaneous	15,384			15,384
TOTAL REVENUES	2,765,341	927,053	5,943	3,698,337
EXPENDITURES:				
Current:				
General government	768,639	-	-	768,639
Cultural and recreation	1,812,144	-	73,338	1,885,482
Public safety	520,490	-	-	520,490
Debt service:				
Principal	-	525,000	-	525,000
Interest	7,770	304,440	-	312,210
Capital outlay	21,117		589,943	611,060
TOTAL EXPENDITURES	3,130,160	829,440	663,281	4,622,881
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(364,819)	97,613	(657,338)	(924,544)
OTHER FINANCING SOURCES (USES):				
Transfers from other funds	122,500	_	_	122,500
Transfers to other funds	(60,000)			(60,000)
Full faith and credit obligation bonds issued	-	-	504,000	504,000
Refunding bonds issued	-	-	4,915,000	4,915,000
Bond premium from issuance of debt	-	-	150,366	150,366
Payment to refunded bond escrow agent			(4,992,519)	(4,992,519)
TOTAL OTHER FINANCING				
SOURCES (USES)	62,500		576,847	639,347
NET CHANGE IN FUND BALANCES	(302,319)	97,613	(80,491)	(285,197)
FUND BALANCES - beginning	779,228	116,773	1,048,619	1,944,620
FUND BALANCES - ending	\$ 476,909	\$ 214,386	\$ 968,128	\$ 1,659,423

#### NONMAJOR SPECIAL REVENUE FUNDS

#### COMBINING BALANCE SHEET

#### JUNE 30, 2009

		Library	Com	munications	I	nspection	]	Planning		
	_	Fund		Fund		Fund	_	Fund	_	Total
ASSETS:										
Cash and investments	\$	115,605	\$	203,826	\$	86,681	\$	409,134	\$	815,246
Restricted cash and investments		157,300		-		-		-		157,300
Accounts receivable		-			_	-		103,391		103,391
TOTAL ASSETS	\$	272,905	\$	203,826	\$	86,681	\$	512,525	\$	1,075,937
TOTALASSETS	Ψ	272,703	_	203,020	Ψ	00,001	Ψ	312,323	Ψ	1,073,737
LIABILITIES:										
Accounts payable	\$	11,300	\$	47,304	\$	79,099	\$	2,416	\$	140,119
Accrued salaries and payroll taxes		30,400		-		7,000		14,600		52,000
Deposits payable		-		-		2,641		284,716		287,357
Demand bank note payable		-		-		119,552		-		119,552
TOTAL LIABILITIES		41,700		47,304	_	208,292		301,732		599,028
FUND BALANCES (DEFICIT):										
Reserved for library endowment		157,300		-		-		-		157,300
Unreserved		73,905		156,522	_	(121,611)		210,793	_	319,609
TOTAL FUND BALANCES (DEFICIT)	_	231,205		156,522	_	(121,611)		210,793	_	476,909
TOTAL LIABILITIES AND										
FUND BALANCES (DEFICIT)	\$	272,905	\$	203,826	\$	86,681	\$	512,525	\$	1,075,937

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#### CITY OF WEST LINN, OREGON

#### NONMAJOR SPECIAL REVENUE FUNDS

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICIT)

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Library	Con	nmunications		Building Inspection		Planning		
		Fund		Fund	_	Fund		Fund		Total
REVENUES:										
Property taxes	\$	963,150	\$	-	\$	-	\$	-	\$	963,150
Licenses and permits		-		-		527,660		23,840		551,500
Franchise taxes		-		106,478		-		110,090		216,568
Charges for services		-		-		-		214,000		214,000
Fines and forfeitures		67,579		-		-		-		67,579
Intergovernmental		517,475		-		-		216,155		733,630
Investment earnings		1,494		1,039		-		997		3,530
Miscellaneous		6,755			_	5,137		3,492		15,384
TOTAL REVENUES		1,556,453		107,517	_	532,797	_	568,574	_	2,765,341
EXPENDITURES:										
Current:										
General government		-		-		-		768,639		768,639
Cultural and recreation		1,631,927		180,217		-		-		1,812,144
Public safety		-		-		520,490		-		520,490
Debt service:										
Interest		-		-		7,770		-		7,770
Capital outlay		9,719	_	11,398	_	<u> </u>		-		21,117
TOTAL EXPENDITURES	_	1,641,646		191,615		528,260	_	768,639	_	3,130,160
DEFICIENCY OF REVENUES										
UNDER EXPENDITURES		(85,193)		(84,098)	_	4,537		(200,065)		(364,819)
OTHER FINANCING SOURCES (USES):										
Transfers from other funds		-		-		-		122,500		122,500
Transfers to other funds		-			_	(60,000)		-		(60,000)
TOTAL OTHER FINANCING										
SOURCES (USES)		-				(60,000)		122,500		62,500
NET CHANGE IN FUND BALANCES		(85,193)		(84,098)		(55,463)		(77,565)		(302,319)
FUND BALANCES (DEFICIT) - beginning	_	316,398		240,620		(66,148)	_	288,358	_	779,228
FUND BALANCES (DEFICIT) - ending	\$	231,205	\$	156,522	\$	(121,611)	\$	210,793	\$	476,909

## LIBRARY FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Original Budget	 Final Budget	Actual	/ariance vith Final Budget
REVENUES:				
Property taxes	\$ 968,000	\$ 968,000	\$ 963,150	\$ (4,850)
Intergovernmental	501,000	501,000	517,475	16,475
Fines and forfeitures	80,000	80,000	67,579	(12,421)
Investment earnings	8,000	8,000	1,494	(6,506)
Miscellaneous	 12,400	 12,400	 6,755	 (5,645)
TOTAL REVENUES	 1,569,400	 1,569,400	 1,556,453	 (12,947)
EXPENDITURES:				
Personal services	1.091.900	1,091,900	1.091.163	737
Materials and services	188,000	198,000	181,764	16,236
Capital outlay	10,000	10,000	9,719	281
Other requirements	157,300	157,300	_	157,300
Contingency	 31,895	 21,895	 -	 21,895
TOTAL EXPENDITURES	 1,479,095	 1,479,095	 1,282,646	 196,449
EXCESS OF REVENUES OVER EXPENDITURES	90,305	90,305	273,807	183,502
OTHER FINANCING USES: Transfers to other funds	 (359,000)	 (359,000)	 (359,000)	
NET CHANGE IN FUND BALANCES	(268,695)	(268,695)	(85,193)	183,502
FUND BALANCES - beginning	268,695	268,695	316,398	47,703
FUND BALANCES - ending	\$ 	\$ 	\$ 231,205	\$ 231,205

#### CITY OF WEST LINN, OREGON

#### COMMUNICATIONS FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Franchise taxes	\$ 101,000	\$ 101,000	\$ 106,478	\$ 5,478
Investment earnings	 13,500	 13,500	 1,039	 (12,461)
TOTAL REVENUES	 114,500	 114,500	 107,517	 (6,983)
EXPENDITURES:				
Materials and services	216,000	216,000	180,217	35,783
Capital outlay	45,000	45,000	11,398	33,602
Contingency	 145,500	 145,500	 	 145,500
TOTAL EXPENDITURES	 406,500	 406,500	 191,615	 214,885
DEFICIENCY OF REVENUES UNDER EXPENDITURES AND NET CHANGE IN FUND BALANCES	(292,000)	(292,000)	(84,098)	207,902
FUND BALANCES - beginning	 292,000	 292,000	 240,620	 (51,380)
FUND BALANCES - ending	\$ 	\$ 	\$ 156,522	\$ 156,522

#### BUILDING INSPECTION FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICIT) - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Original Budget	Final Budget		Actual		Variance with Final Budget
REVENUES:							
Licenses and permits	\$	678,000	\$ 678,000	\$	527,660	\$	(150,340)
Investment earnings		2,000	2,000		-		(2,000)
Miscellaneous		30,000	 30,000		5,137		(24,863)
TOTAL REVENUES		710,000	 710,000		532,797		(177,203)
EXPENDITURES:							
Personal services		428,400	428,400		418,016		10,384
Materials and services		36,000	36,000		20,474		15,526
Debt service:							
Principal		67,000	67,000		55,448		11,552
Interest		10,000	10,000		7,770		2,230
Capital outlay		25,500	25,500		-		25,500
Contingency		71,424	 71,424		-		71,424
TOTAL EXPENDITURES		638,324	 638,324		501,708		136,616
EXCESS OF REVENUES OVER EXPENDITURES		71,676	71,676		31,089		(40,587)
OTHER FINANCING USES: Transfers to other funds		(142,000)	 (142,000)	_	(142,000)	_	
NET CHANGE IN FUND BALANCES		(70,324)	(70,324)		(110,911)		(40,587)
FUND BALANCES - beginning		70,324	 70,324		108,852		38,528
FUND BALANCES (DEFICIT) - ending	\$	-	\$ 		(2,059)	\$	(2,059)
RECONCILIATION TO GAAP BASIS: Adjustment for demand bank note payab	le				(119,552)		

#### CITY OF WEST LINN, OREGON

#### PLANNING FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	riginal udget		Final Budget		Actual		Variance vith Final Budget
REVENUES:							(0.040)
Franchise taxes	\$ 119,000	\$	119,000	\$	110,090	\$	(8,910)
Intergovernmental	216,000		216,000		216,155		155
Licenses and permits	244,000		244,000		23,840		(220,160)
Investment earnings	3,000		3,000		997		(2,003)
Miscellaneous	 15,000	_	15,000		3,492	_	(11,508)
TOTAL REVENUES	597,000		597,000		354,574		(242,426)
EXPENDITURES:							
Personal services	527,600		527,600		526,557		1,043
Material and services	167,000		167,000		45,082		121,918
Contingency	98,578		98,578				98,578
TOTAL EXPENDITURES	 793,178		793,178		571,639		221,539
DEFICIENCY OF REVENUES							
UNDER EXPENDITURES	 (196,178)		(196,178)	_	(217,065)		(20,887)
OTHER FINANCING SOURCES (USES):							
Transfers from other funds	336,500		336,500		336,500		-
Transfers to other funds	(197,000)		(197,000)	_	(197,000)		-
TOTAL OTHER FINANCING SOURCES (USES)	 139,500		139,500	_	139,500		-
NET CHANGE IN FUND BALANCES	(56,678)		(56,678)		(77,565)		(20,887)
FUND BALANCES - beginning	 56,678		56,678		288,358		231,680
FUND BALANCES - ending	\$ 	\$		\$	210,793	\$	210,793

(121,611)

FUND BALANCES (DEFICIT) GAAP BASIS, ending

#### DEBT SERVICE FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Original Budget		Final Budget	 Actual		with Final Budget
REVENUES:							
Property taxes	\$	928,079	\$	928,079	\$ 925,371	\$	(2,708)
Investment earnings		1,000	_	1,000	 1,682		682
TOTAL REVENUES	_	929,079	_	929,079	 927,053	_	(2,026)
EXPENDITURES:							
Debt service:							
Principal		525,000		525,000	525,000		-
Interest		423,366		423,366	 304,440		118,926
TOTAL EXPENDITURES	_	948,366	_	948,366	 829,440	_	118,926
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES AND							
NET CHANGE IN FUND BALANCES		(19,287)		(19,287)	97,613		116,900
FUND BALANCES - beginning		19,287		19,287	 116,773	_	97,486
FUND BALANCES - ending	\$		\$		\$ 214,386	\$	214,386

## CITY OF WEST LINN, OREGON

## PARK BOND CONSTRUCTION FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Original Budget		Final Budget		Actual			Variance with Final Budget
REVENUES:								
Investment earnings	\$	40,000	\$	40,000	\$	5,943	\$	(34,057)
EXPENDITURES:								
Materials and services		-		-		73,338		(73,338)
Capital outlay		1,011,797		1,011,797		589,943		421,854
TOTAL EXPENDITURES		1,011,797		1,011,797	_	663,281	_	348,516
DEFICIENCY OF REVENUES UNDER EXPENDITURES		(971,797)		(971,797)	_	(657,338)		314,459
OTHER FINANCING SOURCES (USES):								
Full faith and credit obligation bonds issued	l	-		-		504,000		504,000
Refunding bonds issued		-		-		4,915,000		4,915,000
Bond premium on issuance of debt		-		-		150,366		150,366
Payment to refunded bond escrow agent		-		-		(4,992,519)		(4,992,519)
TOTAL OTHER FINANCING SOURCES (USES)						576,847		576,847
SOURCES (USES)					_	370,047	_	370,047
NET CHANGE IN FUND BALANCES		(971,797)		(971,797)		(80,491)		891,306
FUND BALANCES - beginning		971,797		971,797	_	1,048,619	_	76,822
FUND BALANCES - ending	\$		\$	-	\$	968,128	\$	968,128

## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

Proprietary Funds

## **Proprietary Funds**

These funds account for operations of the City's enterprise activities. All proprietary funds are major funds of the City.

 $\underline{\text{Water Fund}}$  – accounts for the City's water utility operations including maintenance and operations. All water related revenue and expenditures, including capital replacement, are included in this fund.

<u>Environmental Services Fund</u> – accounts for the City's sewer and surface water operations. It includes the maintenance and operations of the sewer and surface water infrastructure.

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#### CITY OF WEST LINN, OREGON

#### WATER FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES: Water charges Investment earnings Miscellaneous Systems development charges	\$ 3,113,000 40,000 70,000 4,000	\$ 3,113,000 40,000 70,000 4,000	\$ 2,954,547 \$ 85,228 49,931 6,764	(158,453) 45,228 (20,069) 2,764
TOTAL REVENUES	3,227,000	3,227,000	3,096,470	(130,530)
EXPENDITURES: Personal services Materials and services Debt service Capital outlay Other requirements Contingency	511,400 1,408,200 153,470 500,000 151,100 622,552	511,400 1,428,200 153,470 540,000 151,100 562,552	510,354 1,249,000 152,651 357,950	1,046 179,200 819 182,050 151,100 562,552
TOTAL EXPENDITURES	3,346,722	3,346,722	2,269,955	1,076,767
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(119,722)	(119,722)	826,515	946,237
OTHER FINANCING USES: Transfers to other funds	(1,027,000)	(1,027,000)	(1,027,000)	
NET CHANGE IN FUND BALANCES	(1,146,722)	(1,146,722)	(200,485)	946,237
FUND BALANCES - beginning As originally stated Prior period adjustment, budgetary basis	1,146,722	1,146,722	1,122,837 (301,683)	(23,885) (301,683)
FUND BALANCES - restated beginning	1,146,722	1,146,722	821,154	(325,568)
FUND BALANCES - ending	\$ -	\$ -	620,669	620,669
RECONCILIATION TO GAAP BASIS: Adjustment for capital assets not being depreadjustment for capital assets, net of accumul Adjustment for investment in joint venture Adjustment for bonds payable - due within o Adjustment for bonds payable FUND BALANCES - GAAP BASIS, ending	ated depreciation		307,853 9,924,182 7,318,919 (80,000) (1,225,000)	
Adjustment for capital assets, net of accumul Adjustment for investment in joint venture Adjustment for bonds payable - due within o		9,924,182 7,318,919 (80,000)		

#### ENVIRONMENTAL SERVICES FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES:								
Licenses and permits	\$	30,000	\$	30,000	\$	47,930	\$	17,930
Sewer charges		1,703,000		1,703,000		1,775,296		72,296
Surface water charges		608,000		608,000		561,898		(46,102)
Investment earnings		60,000		60,000		104,577		44,577
Miscellaneous						1,580		1,580
Systems development charges	_	56,000	_	56,000	_	65,608	_	9,608
TOTAL REVENUES		2,457,000		2,457,000		2,556,889	_	99,889
EXPENDITURES:								
Personal services		538,800		538,800		638,083		(99,283)
Materials and services		393,900		393,900		343,987		49,913
Capital outlay		980,000		980,000		275,501		704,499
Contingency	_	1,539,269	_	1,539,269		-	_	1,539,269
TOTAL EXPENDITURES		3,451,969	_	3,451,969	_	1,257,571	_	2,194,398
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES		(994,969)		(994,969)		1,299,318		2,294,287
OTHER FINANCING USES:								
Transfers to other funds		(932,000)	_	(932,000)	_	(932,000)	_	
NET CHANGE IN FUND BALANCES		(1,926,969)	_	(1,926,969)	_	367,318	_	2,294,287
FUND BALANCES - beginning								
As originally stated		1,926,969		1,926,969		1,991,640		64,671
Prior period adjustment, budgetary basis		-	_	-	_	16,655	_	16,655
FUND BALANCES - restated beginning		1,926,969	_	1,926,969	_	2,008,295	_	81,326
FUND BALANCES - ending	\$		\$			2,375,613	\$	2,375,613
RECONCILIATION TO GAAP BASIS: Adjustment for capital assets not being deprecial Adjustment for capital assets, net of accumulate		preciation			_	86,244 18,362,705		
FUND BALANCES - GAAP BASIS, ending						20,824,562		

## CITY OF WEST LINN, OREGON

## **Notes to Supplementary Information**

June 30, 2009

Supplementary Information includes budgetary comparisons for funds other than the general fund, parks and recreation fund, street fund, systems development charges fund, and the public safety fund which are presented in Required Supplementary Information.

#### 1. Fund Balance Deficit

The building inspection fund presented on page 68 as a GAAP basis deficit fund balance of \$121,611 and a budget basis deficit fund balance of \$2,059. An interfund loan of \$250,000 payable with interest of five percent from the systems development charges fund was repaid in fiscal year 2007-08, replaced with a demand bank note for \$175,000 paid off in July 2009.

#### 2. Expenditures over Appropriations

In the environmental services fund presented on page 74, the appropriation for personal services (\$538,800) was overspent by \$99,283 relating to labor costs incurred during the 2008-2009 winter storm events.

#### 3. Prior Period Adjustments - Budget Basis

For the water fund presented on page 73, the beginning fund balance presented on a budget basis was in error due to a miscalculation of the amounts to be included in such balance. A decrease of \$301,683 to this fund's beginning fund balance brings this balance back in line to be reconciled to the fund balance presented on a GAAP basis.

For the environmental services fund presented on page 74, the beginning fund balance presented on a budget basis was in error due to a miscalculation of the amounts to be included in such balance. An increase of \$16,655 to this fund's beginning fund balance brings this balance back in line to be reconciled to the fund balance presented on a GAAP basis. Both of these errors occurred several years prior to June 30, 2008, and the corrections have no effect on the reported results of these funds for the fiscal year ended June 30, 2009.

## OTHER FINANCIAL SCHEDULES

Schedule of Property Tax Transactions and Outstanding Balance

Schedule of Accountability of Independently Elected Officials

## CITY OF WEST LINN, OREGON

#### SCHEDULE OF PROPERTY TAX TRANSACTIONS AND OUTSTANDING BALANCES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Tax Year	Pi Ta:	collected roperty xes as of 30, 2008	E	Add Tax Levy xtended by Assessor	adjı	(deduct) ustments discounts	Deduct Cash Collection	ısh		collected roperty xes as of e 30, 2009	
Current fiscal year 2008-09	\$		\$	6,639,388	\$ (	173,171)	\$ (6,163,5	84)	\$	322,393	
Prior fiscal years 2007-08		243,074		-		(4,662)	(152,9	79)		85,433	
2006-07		76,804		-		(1,109)	(34,8	31)		40,865	
2005-06		28,264		-		(879)	(12,1	32)		15,253	
2004-05		12,775		-		(299)	(8,8	50)		3,626	
2003-04 & prior		15,846		-		(506)	(1,9	45)		13,395	
Sub-total prior		376,763		-		(7,454)	(210,7	37)		158,572	
Total	\$	376,763	\$	6,639,388	\$ (	180,626)	\$ (6,374,3	21)	\$	480,965	

 Public Safety Fund
 \$ 411,970

 Debt Service Fund
 68,995

 \$ 480,965

## SCHEDULE OF ACCOUNTABILITY OF INDEPENDENTLY ELECTED OFFICIALS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Oregon Revised Statutes (ORS) Section 297 requires a statement of accountability for each independently elected official collecting or receiving money in the municipal corporation. In compliance with ORS 297, there are no independently elected officials that collect or receive money on behalf of the City of West Linn.

# CITY OF WEST LINN, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT

SECTION III

STATISTICAL SECTION

## STATISTICAL SECTION

This section provides further details as a context for a better understanding of the financial statements.

Contents	Page
Financial Trends  These schedules contain trend information to help the reader understand how financial performance has changed over time.	81
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local revenue source, property taxes.	87
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	91
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	96
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	98

Sources: The information in these schedules is derived from the comprehensive annual financial reports for the relevant year, unless otherwise noted. The City implemented GASB Statement 34 in fiscal year 2002-03, except for the infrastructure provisions which were implemented in fiscal year 2007-08, and GASB Statement 44 in fiscal year 2007-08.

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#### CITY OF WEST LINN, OREGON

#### Net Assets by Component

for the last seven fiscal years <sup>1</sup> (accrual basis of accounting) (in thousands)

	Fiscal Year Ended													
		2003		2004		2005		2006	2	2007	20	800		2009
Governmental activities														
Invested in capital assets, net of related debt	\$	24,716	\$	14,704	\$	17,453	\$	17,951	\$	241,987	\$ 21	8,998	\$	219,277
Restricted		-		3,867		4,080		2,854		3,526		4,479		6,565
Unrestricted (deficit)		(2,069)		5,893		3,921		2,996		3,995		2,514		(248)
Total governmental activities net assets	_	22,647	_	24,464		25,454	_	23,801		249,508	22	5,991		225,594
Business-type activities														
Invested in capital assets, net of related debt		18,056		19,011		20,447		21,059		20,723	2	26,201		27,454
Restricted		-				-				-		-		155
Unrestricted		8,944		8,458		7,085		8,442		9,939	1	0,090		10,082
Total business-type activities net assets	_	27,000	_	27,469	_	27,532	_	29,501		30,662	3	6,291	_	37,691
Primary government														
Invested in capital assets, net of related debt		42,772		33,715		37,900		39,010		262,710	24	5,199		246,731
Restricted		-		3,867		4,080		2,854		3,526		4,479		6,720
Unrestricted		6,875		14,351		11,006		11,438		13,934	1	2,604		9,834
Total primary government net assets	\$	49,647	\$	51,933	\$	52,986	\$	53,302	\$	280,170	\$ 26	2,282	\$	263,285

<sup>&</sup>lt;sup>1</sup> Fiscal year 2002-03 was the first year that the new reporting requirements of GASB 34 were implemented, except for the infrastructure provisions which were implemented in fiscal year 2007-08

#### **Changes in Net Assets**

for the last seven fiscal years <sup>1</sup> (accrual basis of accounting) (in thousands)

	Fiscal Year Ended													
	_	2003	_	2004		F1 2005		Year End 2006		2007		2008		2009
Expenses		2003		2004	_	2003	_	2006	_	2007	_	2000	_	2009
Governmental activities:														
General government	\$	6.520	\$	3.637	s	3.838	s	4.040	\$	4.695	\$	6.007	s	5.970
Culture and recreation	Ψ.	2.849	Ψ.	2,725		2,776	-	2.846	4	2.973	Ψ	4.279		5.433
Public safety		6.088		5.767		4.315		4.414		4.490		5,658		6,318
Highways and streets		1.235		1.200		609		1.442		994		1.235		3.528
Interest on long-term debt		513		724		773		591		640		631		599
Unallocated depreciation		1,242		550		626		1.486		644		2.395		
Total governmental activities expenses	_	18,447	_	14,603	_	12,937	_	14,819	_	14,436	_	20,205	_	21,848
Business-type activities:														
Water		2.474		2.362		2.450		2.732		2.270		2.914		3,269
Environmental services		1,851		1.880		1,950		2,094		1.409		2,814		2,704
Total business-type activities expenses	_	4.325	_	4.242	_	4.400	_	4.826	_	3.679	_	5,728	_	5.973
Total primary government expenses	4	22,772	\$	18,845	S	17,337	s	19,645	\$	18,115	Ś	25,933	s	27,821
Total primary government expenses	-	LL,IIL		10,043	_	17,557	_	17,043	-	10,113		23,733	_	27,021
Program Revenues														
Governmental activities:														
Charges for services:	_		_				_		_		_			
General government	\$	3,336	\$	2,564	\$	3,134	\$	3,955	\$	3,527	\$	6,473	\$	6,364
Culture and recreation		1,201 334		-		-		-				1,321 753		1,543 664
Public safety				-		-		-		-				
Highways and streets		24		-		-		-				243		833
Operating grants and contributions		5,550		2,102		2,716		2,411		2,374		2,372		2,486
Capital grants and contributions						-						1,755		727
Total governmental activities program revenues	_	10,445	_	4,666	_	5,850	_	6,366	_	5,901	_	12,917	_	12,617
Business-type activities:														
Charges for services:														
Water		3,098		2,876		2,573		2,986		3,579		2,903		3,069
Environmental services		1,812		1,811		1,870		1,899		2,244		2,020		2,452
Capital grants and contributions				-		-		-		-		865		1,635
Total business-type activities program revenues		4,910		4,687		4,443	_	4,885		5,823		5,788		7,156
Total primary government program revenues	\$	15,355	\$	9,353	\$	10,293	\$	11,251	\$	11,724	\$	18,705	\$	19,773

Continued on next page

	Fiscal Year Ended													
		2003		2004		2005		2006		2007		2008		2009
Net (Expense) Revenue														
Governmental activities	\$	(8,002)	\$	(9,937)	\$	(7,087)	\$	(8,453)	\$	(8,535)	\$	(7,288)	\$	(9,231)
Business-type activities	_	585	_	445	_	43	_	59	_	2,144	_	60	_	1,183
Total primary government expenses	\$	(7,417)	\$	(9,492)	\$	(7,044)	\$	(8,394)	\$	(6,391)	\$	(7,228)	\$	(8,048)
General Revenues and Other Changes in Net Asse	ts													
Governmental activities:														
Taxes														
Property taxes, levied for general purposes	\$	4,123	\$	7,728	\$	5,520	\$	5,760	\$	6,675	\$	5,264	\$	5,536
Property taxes, levied for debt service		1,132		911		811		854		931		769		942
Franchise taxes		1,706		1,829		1,711		1,460		2,098		1,686		1,728
Unrestricted grants and contributions		253						382		279		263		604
Investment earnings		254		144		171		210		468		420		51
Transfers		112		180		165		(1,866)		1,092		(132)		(27)
Total governmental activities	_	7,580	_	10,792	_	8,378	_	6,800	_	11,543	_	8,270	_	8,834
Business-type activities:														
Investment earnings		81		47		20		44		110		109		190
Transfers	_	-	_	-	_	-	_	1,866	_	(1,092)	_	132	_	27
Total business-type activities	_	81	_	47	_	20	_	1,910	_	(982)	_	241	_	217
Total primary government	\$	7,661	\$	10,839	\$	8,398	\$	8,710	\$	10,561	\$	8,511	\$	9,051
Change in Net Assets														
Governmental activities	\$	(422)	\$	855	\$	1,291	\$	(1,653)	\$	3,008	\$	982	\$	(397)
Business-type activities		666		492		63		1,969		1,162		301		1,400
Total primary government	\$	244	\$	1,347	\$	1,354	\$	316	\$	4,170	\$	1,283	\$	1,003
	_		_		_		_		_		_		_	

Continued from previous page

<sup>&</sup>lt;sup>1</sup> Fiscal year 2002-03 was the first year that the new reporting requirements of GASB 34 were implemented, except for the infrastructure provisions which were implemented in fiscal year 2007-08.

#### **Governmental Activities Tax Revenues by Source**

for the last ten fiscal years (modified accrual basis of accounting)

Fiscal year	Property tax	F	ranchise tax	 Motor fuel tax <sup>1</sup>	 lcoholic everage tax <sup>1</sup>	 Total
2000	\$ 5,858,652	\$	1,203,596	\$ 918,181	\$ 155,168	\$ 8,135,597
2001	6,677,888		1,336,078	979,859	235,641	9,229,466
2002	6,916,387		1,503,792	934,479	192,801	9,547,459
2003	8,471,069		1,706,007	943,841	202,288	11,323,205
2004	8,712,331		1,828,703	967,752	214,322	11,723,108
2005	6,440,143		1,711,039	1,156,516	203,690	9,511,388
2006	6,650,854		1,459,842	1,166,254	266,193	9,543,143
2007	7,531,540		2,098,041	1,129,618	252,951	11,012,150
2008	5,965,524		1,685,632	1,057,792	275,206	8,984,154
2009	6.374.321		1.727.918	1.018.039	319.257	9.439.535

Motor fuel and alcoholic beverage taxes are not directly assessed by the City of West Linn, but rather by the State of Oregon, and then a portion is allocated to the City based upon population.

#### Trend Lines of Tax Revenues by Source



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#### CITY OF WEST LINN, OREGON

#### **Fund Balances of Governmental Funds**

for the last seven fiscal years <sup>1</sup> (modified accrual basis of accounting)

	Fiscal Year Ended									
	2003	2004	2005	2006	2007	2008	2009			
General fund										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ 104,342	\$ 142,264	\$ -			
Unreserved	620,683	644,507	439,342	1,232,657	742,999	695,299	985,405			
Total general fund	\$ 620,683	\$ 644,507	\$ 439,342	\$ 1,232,657	\$ 847,341	\$ 837,563	\$ 985,405			
All other governmental funds	\$ 3.612.195	\$ 3.866.930	\$ 4.079.592	\$ 501.455	\$ 522.710	\$ 4.479.402	\$ 6.565.389			
Unreserved, reported in:										
Special revenue funds	2,865,310	2,965,904	1,973,454	1,071,400	2,667,628	1,923,871	2,295,152			
Capital projects funds	1,455,605	1,437,892	1,407,968	3,307,432	3,525,429	-	-			
Debt service funds	345,802	364,826	285,478							
Total all other governmental funds	\$ 8,278,912	\$ 8,635,552	\$ 7,746,492	\$ 4,880,287	\$ 6,715,767	\$ 6,403,273	\$ 8,860,541			

<sup>&</sup>lt;sup>1</sup> Fiscal year 2002-03 was the first year that the new reporting requirements of GASB 34 were implemented, except for the infrastructure provisions which were implemented in fiscal year 2007-08.

#### **Changes in Fund Balances of Governmental Funds**

for the last seven fiscal years <sup>1</sup> (modified accrual basis of accounting)

			Fi	iscal Year Ende	ed		
	2003	2004	2005	2006	2007	2008	2009
Revenues:							
Property taxes	\$ 8,471,069	\$ 8,712,331	\$ 6,440,143	\$ 6,650,854	\$ 7,531,540	\$ 5,965,524	\$ 6,392,688
Intergovernmental	2,353,038	2,102,137	2,716,878	2,410,889	2,374,184	2,371,677	2,486,047
Franchise taxes	1,706,007	1,828,703	1,711,039	1,459,842	2,098,041	1,685,632	1,727,918
Licenses and fees	628,525	548,215	703,169	672,024	1,155,020	1,108,494	1,006,790
Fines and forfeitures	378,226	314,451	463,254	513,503	567,159	517,662	586,145
Charges for services	1,216,947	1,803,957	2,160,498	2,373,428	452,744	5,770,614	7,192,160
Systems development charges	1,165,220	774,017	622,099	1,155,017	1,209,582	963,567	618,819
Investment earnings	256,499	142,692	173,518	202,996	467,203	419,705	50,420
Miscellaneous	1,000,893	150,248	164,664	382,899	279,634	263,531	604,187
Total revenues	17,176,424	16,376,751	15,155,262	15,821,452	16,135,107	19,066,406	20,665,174
Expenditures:							
Current:							
General government	5,597,314	4,419,135	4,615,175	4,810,789	4,464,283	5,334,764	5,944,189
Culture and recreation	2,787,800	2,810,471	3,591,126	2,908,948	2,973,587	4,274,399	4,548,376
Public safety	6,141,779	5,971,735	4,323,057	4,578,620	4,545,133	5,642,339	5,940,429
Highways and streets	1,315,363	1,199,738	1,614,965	1,534,138	1,043,943	1,236,200	1,634,945
Debt service:							
Principal	425,000	616,092	654,887	590,000	625,000	670,000	705,000
Interest	536,800	729,153	694,268	669,356	639,505	626,604	472,048
Capital outlay	1,242,161	764,912	756,008	2,188,791	1,363,980	1,611,978	2,944,474
Total expenditures	18,046,217	16,511,236	16,249,486	17,280,642	15,655,431	19,396,284	22,189,461
Excess (deficiency) of revenues							
over (under) expenditures	(869,793)	(134,485)	(1,094,224)	(1,459,190)	479,676	(329,878)	(1,524,287)
Other financing sources (uses):							
Transfers from other funds	2,279,927	1,909,921	1,655,936	3,731,852	3,908,392	713,200	322,500
Transfers to other funds	(2,279,927)	(1,909,921)	(1,655,936)	(4,345,554)	(2,937,904)	(705,594)	(322,500)
Full faith and credit obligation bonds issued	-	-	-	-	-	-	4,035,000
Refunding bonds issued							4,915,000
Bond premium on issuance of debt							171,916
Payment to refunded bond escrow agent	_	-	-				(4,992,519)
Total other financing sources (uses)				(613,702)	970,488	7,606	4,129,397
0 ,	A (0(0 702)	d (124.40E)	# (4 004 224)				
Net change in fund balances	\$ (869,793)	\$ (134,485)	\$ (1,094,224)	\$ (2,072,892)	\$ 1,450,164	\$ (322,272)	\$ 2,605,110
Debt service as a percentage of noncapital							
expenditures	5.7%	8.5%	8.7%	8.3%	8.8%	7.3%	6.1%

<sup>&</sup>lt;sup>1</sup> Fiscal year 2002-03 was the first year that the new reporting requirements of GASB 34 were implemented, except for the infrastructure provisions which were implemented in fiscal year 2007-08.

### CITY OF WEST LINN, OREGON

## Assessed Value and Estimated Real Market Value of Taxable Property for the last ten fiscal years

		As	sessed Valu	ıe			RMV	
Fiscal year	Real property	Personal property	Manuf'd structure	Public utility	Total assessed value	Total direct tax rate	Estimated real market value (RMV)	Assessed value as a percentage of RMV
2000	\$ 1,488,744,410	\$ 16,019,200	\$ 3,783,530	\$ 30,676,240	\$ 1,539,223,380	\$ 3.9191	\$ 1,972,934,840	78%
2001	1,636,195,534	16,992,692	3,911,352	34,405,739	1,691,505,317	4.0667	2,123,112,668	80
2002	1,756,061,644	19,608,575	3,889,686	39,342,078	1,818,901,983	3.9159	2,298,004,436	79
2003	1,883,294,435	19,826,228	2,979,343	40,872,922	1,946,972,928	4.4625	2,485,047,559	78
2004	2,008,413,161	20,002,100	2,720,712	43,154,797	2,074,290,770	4.2794	2,649,685,014	78
2005	2,101,719,925	19,893,788	2,842,100	49,379,559	2,173,835,372	3.0127	2,893,044,240	75
2006	2,195,743,606	19,493,768	2,639,830	49,034,500	2,266,911,704	3.0265	3,184,053,186	71
2007	2,297,035,876	19,771,894	1,529,407	51,125,300	2,369,462,477	3.2626	3,804,091,192	62
2008	2,429,084,775	23,088,571	97,310	64,467,300	2,516,737,956	2.4317	4,464,348,037	56
2009	2,551,018,947	24,133,819	13,260	80,383,350	2,655,549,376	2.4984	4,507,161,484	59

Source: Clackamas County Assessor's Office

#### The gap between Assessed Value and Estimated Real Market Value

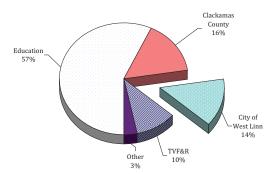


# Property Tax Rates - Direct and Overlapping Governments for the last ten fiscal years (rate per \$1,000 of assessed value)

		City direc	t rates		_	Overlapping rates											
Fiscal year	rmanent ax rate	Local option levy rate	Bonded debt tax rate	Total direct	W	est Linn ilsonville School District		ckamas ounty	Con	ickamas nmunity ollege	S	ication ervice istrict	Tualain Valley Fire and Rescue	0	Other	di	otal irect and lapping
2000	\$ 2.1200	\$ 1.3786	\$ 0.4205	\$ 3.9191	\$	6.81	\$	2.54	\$	0.62	\$	0.37		\$	1.45	\$	15.71
2001	2.1200	1.2545	0.6922	4.0667		9.02		2.57		0.62		0.37			1.35		17.99
2002	2.1200	1.1666	0.6293	3.9159		8.97		2.57		0.86		0.37			0.93		17.62
2003	2.1200	1.7200	0.6225	4.4625		9.15		2.59		0.74		0.36			0.47		17.77
2004	2.1200	1.7200	0.4394	4.2794		9.28		2.58		0.74		0.36			0.46		17.69
2005	2.1200	0.5050	0.3877	3.0127		9.18		2.58		0.78		0.36	1.83		0.46		18.19
2006	2.1200	0.4844	0.4221	3.0265		9.23		2.59		0.77		0.36	1.82		0.49		18.28
2007	2.1200	0.7550	0.3876	3.2626		9.31		2.53		0.73		0.36	1.82		0.47		18.48
2008	2.1200	-	0.3117	2.4317		9.24		2.80		0.74		0.36	1.87		0.61		18.05
2009	2.1200		0.3784	2.4984		9.05		2.81		0.74		0.36	1.84		0.57		17.88

Source: Clackamas County Assessor's Office

# Property tax percentage split by Government Type



#### CITY OF WEST LINN, OREGON

# Principal Property Taxpayers current year and nine years ago

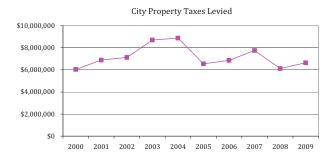
	2009				2000						
Name		Assessed value	Rank	% of total value	_		Assessed value	Rank	% of total value		
Portland General Electric	\$	59,828,000	1	2.3%		\$	14,387,600	1	1.0%		
West Linn Paper Prop. Co.		28,967,604	2	1.1%			10,915,020	2	0.8%		
Blackhawk Nevada LLC		22,874,274	3	0.9%			-				
Simpson Realty Group		22,869,388	4	0.9%			4,916,410	3	0.4%		
West Linn Shopping Center		17,278,887	5	0.7%			-				
Cascade Summit Retail, LLC		15,332,521	6	0.6%			-				
NW Natural Gas		12,363,700	7	0.5%			6,443,000	4	0.5%		
Summerlinn Apartments LLC		11,878,586	8	0.4%			-				
VPC-OR West Linn Limited		8,193,130	9	0.3%			-				
Renaissance Custom Homes LLC		7,909,209	10	0.3%			-				
Deerpoint/Linnwood Partners		=					7,801,530	5	0.6%		
Bean Terrence		=					4,207,180	6	0.3%		
West EA Family LLC		-					4,072,500	7	0.3%		
West Linn Paper Co.		-					4,032,610	8	0.3%		
Dejardin Family LTD Partnership		-					3,782,910	9	0.3%		
Hidden Springs LTD Partnership		-			_		3,277,550	10	0.2%		
Sub-total, top ten		207,495,299		7.8%			63,836,310		4.5%		
All other City taxpayers		2,448,054,077		92.2%	-		1,339,946,950		95.5%		
Total City taxpayers	\$	2,655,549,376		100.0%	=	\$	1,403,783,260	ı	100.0%		

Source: Clackamas County Assessor's Office

## Property Tax Levies and Collections for the last ten fiscal years

	Taxes levied		within the of the levy	Collections	Total collections to date			
Fiscal year	for the fiscal year	Amount	Percentage of levy	in subsequent years	Amount	Percentage of levy		
2000	\$ 6,039,847	\$ 5,653,008	94%	\$ 232,493	\$ 5,885,501	97%		
2001	6,884,421	6,422,057	93	195,677	6,617,734	96		
2002	7,130,296	6,661,853	93	270,393	6,932,246	97		
2003	8,704,528	8,169,273	94	289,309	8,458,582	97		
2004	8,879,234	8,368,846	94	258,565	8,627,411	97		
2005	6,553,401	6,197,891	95	173,213	6,371,104	97		
2006	6,864,067	6,523,682	95	152,992	6,676,674	97		
2007	7,759,907	7,310,877	94	212,113	7,522,990	97		
2008	6,123,920	5,725,655	93	152,979	5,878,634	96		
2009	6,639,388	6.163.584	93		6.163.584	93		

Source: Annual financial statements of the City of West Linn



#### CITY OF WEST LINN, OREGON

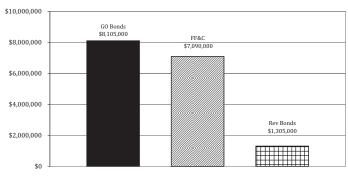
## Ratios of Outstanding Debt by Type for the last ten fiscal years

	Government	tal Activities				
Fiscal year	General Obligation bonds	Full Faith and Credit obligations	Water Revenue bonds	Total primary government	Percentage of personal income	Per capita
2000	\$ 8,405,000	\$ -	\$ -	\$ 8,405,000	13.52%	\$375
2001	11,745,000	4,300,000	1,800,000	17,845,000	27.93	773
2002	11,230,000	4,170,000	1,750,000	17,150,000	26.48	732
2003	10,805,000	4,030,000	1,695,000	16,530,000	25.06	694
2004	10,425,000	3,885,000	1,640,000	15,950,000	22.74	665
2005	10,020,000	3,735,000	1,580,000	15,335,000	20.98	637
2006	9,590,000	3,575,000	1,515,000	14,680,000	18.67	607
2007	9,130,000	3,410,000	1,450,000	13,990,000	16.70	579
2008	8,635,000	3,235,000	1,380,000	13,250,000	*	543
2009	8,105,000	7,090,000	1,305,000	16,500,000	*	673

<sup>\*</sup> Information unavailable at this time.

Source: Annual financial statements of the City of West Linn

#### Outstanding Debt by Type



# Ratios of General Bonded Debt Outstanding for the last ten fiscal years

Fiscal year	(	General Obligation bonds	av	s: amounts ailable in bt service fund	Net	Percentage of net over assessed value of property 1	Per capita <sup>2</sup>
2000	\$	8,405,000	\$	(165,127)	\$ 8,239,873	0.54%	\$367
2001		11,745,000		(104,497)	11,640,503	0.69	504
2002		11,230,000		(119,711)	11,110,289	0.61	474
2003		10,805,000		(345,802)	10,459,198	0.54	439
2004		10,425,000		(364,826)	10,060,174	0.48	420
2005		10,020,000		(285,478)	9,734,522	0.45	404
2006		9,590,000		(251,455)	9,338,545	0.41	386
2007		9,130,000		(272,710)	8,857,290	0.37	366
2008		8,635,000		(116,773)	8,518,227	0.34	349
2009		8,105,000		(214,386)	7,890,614	0.30	322

 $<sup>^{1}\,</sup>$  Assessed value data of property can be found on page 87.

#### CITY OF WEST LINN, OREGON

#### Direct and Overlapping Governmental Activities Debt as of June 30, 2009

Governmental unit	Real Market Values of Overlapping Districts	Tax-Supported Debt Outstanding	Percentage Overlapping <sup>1</sup>	Overlapping Debt Applicable to the City of West Linn
Debt repaid with property taxes:				
West Linn Wilsonville School District	\$ 9,339,657,071	\$ 243,297,238	47.78%	\$ 116,246,447
Clackamas Community College	43,249,681,807	89,400,000	10.32%	9,224,203
Clackamas County	59,993,039,013	74,840,000	7.51%	5,622,580
Metro	218,139,953,651	258,671,896	2.07%	5,344,679
Tualatin Valley Fire and Rescue	65,854,329,079	47,000,000	6.84%	3,216,727
Tri-Met	216,705,775,181	36,380,000	2.08%	756,668
Lake Oswego School District No. 7J	11,082,176,130	117,610,654	0.40%	474,441
Portland Community College	171,761,783,250	425,430,000	0.03%	110,612
Subtotal, overlapping debt	796,126,395,182	1,292,629,788		140,996,357
Direct debt outstanding:				
City of West Linn	4,507,161,484	15,195,000	100.00%	15,195,000
Total direct and overlapping debt outstanding	\$ 800,633,556,666	\$ 1,307,824,788		\$ 156,191,357

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

Source: Oregon State Treasury Department, Debt Management Division

<sup>&</sup>lt;sup>2</sup> Population data can be found on page 96.

<sup>&</sup>lt;sup>1</sup> The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the government's boundaries and dividing it by the City's total taxable assessed value.

# CITY OF WEST LINN, OREGON Legal Debt Margin Information

for the last ten fiscal years

	_	2000	_	2001	_	2002	_	2003		2004
Debt maximum limitation Debt applicable to maximum limit	\$	59,188,045 8,239,873	\$	63,693,380 11,640,503	\$	68,940,133 11,110,289	\$	74,551,427 10,459,198	\$	79,490,550 10,060,174
Legal debt margin available	\$	50,948,172	\$	52,052,877	\$	57,829,844	\$	64,092,229	\$	69,430,376
Debt applicable to the maximum limit as a percentage of debt limitation		13.92%		18.28%		16.12%		14.03%		12.66%
	_	2005	_	2006	_	2007	_	2008	_	2009
Debt maximum limitation Debt applicable to maximum limit	\$	86,791,327 9,734,522	\$	95,521,596 9,338,545	\$	114,122,736 8,857,290	\$	133,930,441 8,518,227	\$	135,214,845 7,890,614
Legal debt margin available	\$	77,056,805	\$	86,183,051	\$	105,265,446	\$	125,412,214	\$	127,324,231
Debt applicable to the maximum limit as a percentage of debt limitation		11.22%		9.78%		7.76%		6.36%		5.84%

#### $Legal\ debt\ margin\ calculation\ for\ fiscal\ year\ ended\ June\ 30,2009$

Total property real market value	\$	4,507,161,484 3%
Debt maximum limitation (3% of total property real market value) <sup>1</sup>	_	135,214,845
Amount of debt applicable to debt limit:		
Total bonded debt		16,500,000
Less debt excluded from debt limit:		
Full Faith and Credit obligations		(7,090,000)
Revenue bonds, Series 2000 Water		(1,305,000)
Less funds applicable to the payment of principal		
in the debt service fund per ORS 287.004		(214,386)
Net amount of debt applicable to limit		7,890,614
Legal debt margin - amount available for future indebtedness	\$	127,324,231
Percentage of City's indebtedness to total allowed		5.8%

<sup>&</sup>lt;sup>1</sup> Pursuant to Oregon Revised Statutes 287.004, outstanding general obligation debt is limited to three percent of real market value. Source: Clackamas County Department of Assessment and Taxation

## CITY OF WEST LINN, OREGON

## Pledged-Revenue Coverage for the last ten fiscal years

Water	Revenue	Bonds

Fiscal	Utility service	Less: operating	Net available	Debt service	requirements	
year	charges <sup>1</sup>	expenses <sup>2</sup>	revenue	Principal	Interest	Coverage <sup>3</sup>
2000	\$ 2,095,710	\$ 1,729,507	\$ 366,203	\$ -	\$ -	n/a
2001	2,331,212	1,966,750	364,462	-	51,123	n/a
2002	2,288,510	1,921,713	366,797	50,000	101,070	2.43
2003	2,766,922	1,984,630	782,292	55,000	98,548	5.09
2004	2,610,461	2,007,494	602,967	55,000	95,811	4.00
2005	2,301,095	2,003,300	297,795	60,000	92,863	1.95
2006	2,512,238	2,266,952	245,286	65,000	89,580	1.59
2007	2,977,884	2,347,364	630,520	65,000	86,103	4.17
2008	2,640,413	2,396,602	243,811	70,000	82,440	1.60
2009	3,096,470	2,786,354	310,116	75,000	78,470	2.02

 $<sup>^{\</sup>rm 1}$  Charges include operating revenue plus interest income on operating earnings.

Source: Annual financial statements of the City of West Linn

 $<sup>^2</sup>$  Expenses include operating expenses except for depreciation, net income from joint venture, and transfers pursuant to bond covenants coverage requirements.

 $<sup>^{3}</sup>$  Coverage ratio does not appy until fiscal year 2002 with the first principal due on the bond sale in fiscal year 2001.

## Demographic and Economic Statistics for the last ten fiscal years

Fiscal year	Population	i	ersonal ncome millions)	pe	r capita ersonal icome	School enrollment	Unemployment rate
2000	22,440	\$	62,190	\$	36,568	7,386	4.6%
2001	23,090		63,892		35,658	7,700	4.8
2002	23,430		64,755		35,316	7,793	5.5
2003	23,820		65,959		35,973	7,895	6.7
2004	23,970		70,144		37,631	8,016	7.5
2005	24,075		73,087		39,116	8,104	6.9
2006	24,180		78,618		41,378	8,315	5.3
2007	24,180		83,765		38,511	8,340	4.1
2008	24,400		*		*	8,350	5.3
2009	24,500		*		*	8,237	11.0

<sup>\*</sup> Information unavailable at this time.

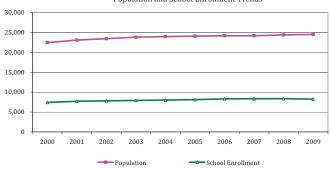
Sources: Center for Population Research and Census, Portland State University

Bureau of Economic Analysis

State of Oregon Employment Division (Portland PMSA)

West Linn-Wilsonville School District

#### Population and School Enrollment Trends



#### CITY OF WEST LINN, OREGON

## Principal Employers current year and nine years ago

		2009			2000	
Employer	Employees	Rank	Percentage of total City employment	Employees	Rank	Percentage of total City employment
West Linn - Wilsonville SD	750	1	5.77%	630	1	4.23%
Tanner Spring Assisted Living	250	2	1.92	*		
West Linn Paper Sales Co	250	3	1.92	*		
Safeway	170	4	1.31	*		
Technocom Inc (ESP Tech)	140	5	1.08	*		
City of West Linn	130	6	1.00	149		1.00
Albertsons	100	7	0.77	*		
Rose Linn Vintage Place	80	8	0.62	*		
Oregon Golf Club	80	9	0.62	*		
Pond Maintenance Services	75	10	0.58	*		
Bales Market	70	11	0.54	*		
Laidlaw Transit Inc	70	12	0.54	*		
Elton Enterprises IV Inc	70	13	0.54	*		
Total	2,235		8.94%			

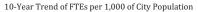
 $<sup>{}^*\,</sup> Historical\ number\ of\ employees\ information\ unavailable\ for\ this\ fiscal\ year\ nine\ years\ ago.$ 

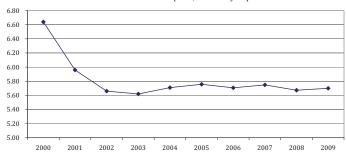
Sources: Chamber of Commerce and Clackamas County

# Full-time Equivalent City Government Employees by Function for the last ten fiscal years

					Fiscal Yea	ar Ended				
Function/Program	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
C	10.00	16.50	15.50	15.75	1675	17.50	10.00	10.00	17.00	16.60
General government	18.90	16.50	15.50	15.75	16.75	17.50	18.00	19.00	17.00	16.60
Public safety	42.50	39.50	37.50	37.50	39.00	40.00	44.60	44.60	44.60	45.50
Culture and recreation	32.80	32.80	33.80	34.80	34.80	34.80	38.80	38.80	39.20	40.43
Community development	14.00	12.00	11.00	11.00	11.50	11.50	5.00	5.00	5.50	5.50
Highways and streets	6.25	5.25	5.25	5.25	4.95	5.30	7.00	7.00	7.00	7.00
Water	8.81	7.81	7.81	7.81	7.91	7.56	7.00	7.00	6.00	6.00
Sewer and surface water	9.44	9.44	9.44	10.04	10.24	10.24	7.00	7.00	7.00	6.00
Public works	16.30	14.30	12.30	11.70	11.70	11.70	10.60	10.60	12.10	12.60
Total FTEs	149.00	137.60	132.60	133.85	136.85	138.60	138.00	139.00	138.40	139.63
City Population	22,440	23,090	23,430	23,820	23,970	24,075	24,180	24,180	24,400	24,500
FTEs per 1,000 of population	6.64	5.96	5.66	5.62	5.71	5.76	5.71	5.75	5.67	5.70

Source: City of West Linn's Finance department





### CITY OF WEST LINN, OREGON

# Operating Indicators by Function for the last six fiscal years

			Fiscal Yea	ar Ended		
Function/Program	2004	2005	2006	2007	2008	2009
Governmental activities:						
Public safety						
Citations:						
Traffic	2,274	2,141	2,435	2,109	2,153	2,556
Criminal	87	98	90	103	74	157
Parking	801	1,068	845	1,029	922	1,094
City Ordinance	57	68	48	59	69	23
Non-Traffic Violation	49	54	71	86	120	77
Impound Hearing	-	-	-	-	1	1
Culture and recreation						
Library volunteer hours	4231	4409	4454	4634	5803	5896
Library - average items circulated						
per capita	21.96	23.87	24.43	25.01	25.75	28.65
Community development						
Residential building permits issued	47	67	58	81	67	54
Land use applications processed	36	48	-	-	-	-
Business-type activities: 1						
Water						
Service connections	7,308	7,613	7,848	8,175	8,322	8,428
Average daily consumption		= 000	= 440			
(in thousands of gallons)	5,087	5,299	5,463	5,691	5,733	5,867
Sanitary sewer						
Service connections	7,234	7,457	7,768	8,008	8,198	8,342
Average daily sewage treatment						
(in thousands of gallons)	4,608	4,750	4,948	5,101	5,200	5,314
. ,						

Source: City of West Linn's Finance department

 $<sup>^{\</sup>rm 1}$  These are estimated statistics based upon best historic information available.

# Capital Assets Statistics by Function current year and nine years ago

Function/Program 2		2000
Governmental activities:		
General government		
City-owned building facilities	5	4
Public safety		
Police stations	1	1
Patrol units	12	8
Culture and recreation		
Park and open space acreage	620	550
Baseball/softball fields	2	1
Community development  Value of new building construction		
(in thousands)	40,925	22,125 *
Highways and streets		
Miles of streets	107	97
Miles of bikeways	68	40
Surface water catch basins	2,300	2,000 *
Miles of Sidewalk	117	65 *
Business-type activities:		
Water		
Water mains (miles)	214	202 *
Maximum daily capacity (in thousands of gallons)	16,000	12,500 *
Sanitary sewer		
Sanitary sewer (miles)	186	172 *
Maximum daily treatment capacity (in thousands of gallons)	8,500	6,000 *

<sup>\*</sup> These are estimated statistics based upon best historic information available. Source: City of West Linn's Finance department

# CITY OF WEST LINN, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT

SECTION IV

## **COMPLIANCE SECTION**

#### COMPLIANCE SECTION

Oregon Administrative Rules 162-10-050 through 162-10-320 incorporated in the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, comments and disclosures required in audit reports. The required statements and schedules are set forth in the preceding sections of this report.

The following reports from Talbot, Korvola & Warwick LLP are contained in this section:

- Independent Auditor's Comments and Disclosures Required by the Minimum Standards for Audits of Oregon Municipal Corporations
- Independent Auditor's Report on Internal Controls over Financial Reporting and on Compliance and Other Matters based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards



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## AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS

December 14, 2009

Honorable Mayor and City Councilors City of West Linn, Oregon West Linn, Oregon

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of West Linn, Oregon (the City), as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 14, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and Minimum Standards for Audits of Oregon Municipal Corporations.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

Our report relating to compliance and internal control over financial reporting is contained on pages 106 and 107 of this report.

#### ADEQUACY OF ACCOUNTING RECORDS

The City's accounting records were reasonably maintained and adequate to support our audit of the basic financial statements,

#### COLLATERAL

The City has complied with Oregon Revised Statutes (ORS) 295 in relation to deposit accounts.

#### **INVESTMENTS**

Our review of deposit and investment balances indicated that, during the year ended June 30, 2009, the City was in compliance with ORS 294 as it pertains to investment of public funds.

#### AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS (Continued)

Page 2

#### **INDEBTEDNESS**

We noted the indebtedness of the City was in compliance with ORS 287.004 during the year ended June 30, 2009. We noted no defaults in principal, interest, sinking fund or redemption provisions with respect to any of the City's bonded debt, and no breach of the bond agreements at June 30, 2009.

#### BUDGET

The City appears to have complied with Local Budget Law (ORS 294.305 to 294.520) in the preparation, adoption and execution of its budget and tax levy for the year ended June 30, 2009 and adoption of its budget for the two-year period ending June 30, 2011, with the following exceptions:

- In the Public Safety Fund, expenditures for personal services exceeded appropriations by \$352,902.
- In the Environmental Services Fund, expenditures for personal services exceeded appropriations by \$99,283.

A description of the budgeting process is included in the Notes to Basic Financial Statements.

#### INSURANCE AND FIDELITY BONDS

We have reviewed the City's legally required insurance and fidelity bond coverage at June 30, 2009. We ascertained that such policies appeared to be in force and in compliance with legal requirements relating to insurance and fidelity bond coverage. We are not competent by training to comment on the adequacy of the insurance policies covering City property at June 30, 2009.

#### PUBLIC CONTRACTS AND PURCHASING

The City's procedures for awarding public contracts were reviewed and found to be in accordance with ORS Chapter 279.

#### HIGHWAY FUNDS

The City's procedures for utilizing gas tax funds were reviewed and found to be in accordance with ORS Chapter 294.

\* \* \* \* \* \* \*

## AUDIT COMMENTS AND DISCLOSURES REQUIRED BY STATE REGULATIONS (Continued)

Page 3

This report is intended solely for the information and use of the City Council, management, and the Oregon Secretary of State Audits Division and is not intended to be and should not be used by anyone other than these specified parties.

TALBOT, KORVOLA & WARWICK, LLP

Certified Public Accountants

Robert G. Moody, Jr., Partner



Portland, Oregon 97239-3973

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 14, 2009

Honorable Mayor and City Council City of West Linn West Linn, Oregon

We have audited the basic financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of West Linn, Oregon (the City) as of and for the year ended June 30, 2009, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 14, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with accounting principles generally accepted in the United States of America such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential, will not be prevented or detected by the entity's internal control. We consider the deficiencies below to be significant deficiencies in internal control over financial reporting.

 We noted multiple areas within the City where the segregation of duties, related internal control procedures and evidence of supervisory review over the detailed accounting records was inadequate during the period of July 2008 through October 2008.

106

Talbot, Korvola & Warwick, LLP Certified Public Accountants & Consultants

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued) Page 2

#### INTERNAL CONTROL OVER FINANCIAL REPORTING (Continued)

Individuals within the City should not have responsibility for more than one of the following functions with regards to financial information: authorization, custody, record keeping and reconciliation. These functions should also be the subject of evidenced supervisory review.

We noted that many of these items were remediated by March of 2009 as a response to our previous findings which were dated February 27, 2009.

 We noted that there were instances in which adequate supporting documentation for financial transactions was not retained during the period of July 2008 through October 2008. It is important to maintain records to support all transactions in all accounting cycles. We noted no issues with obtaining adequate documentation for transactions subsequent to October 2008.

A *material weakness* is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above are material weaknesses.

#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

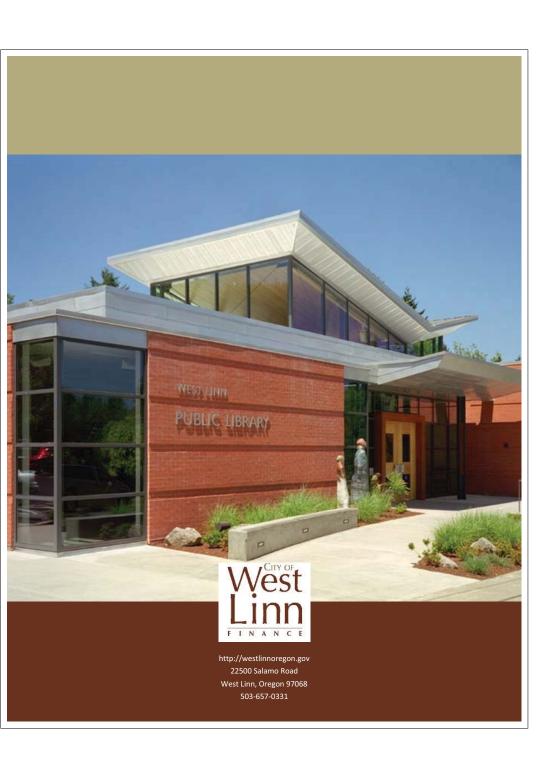
We noted certain matters that we reported to management of the City in a separate letter dated December 14, 2009.

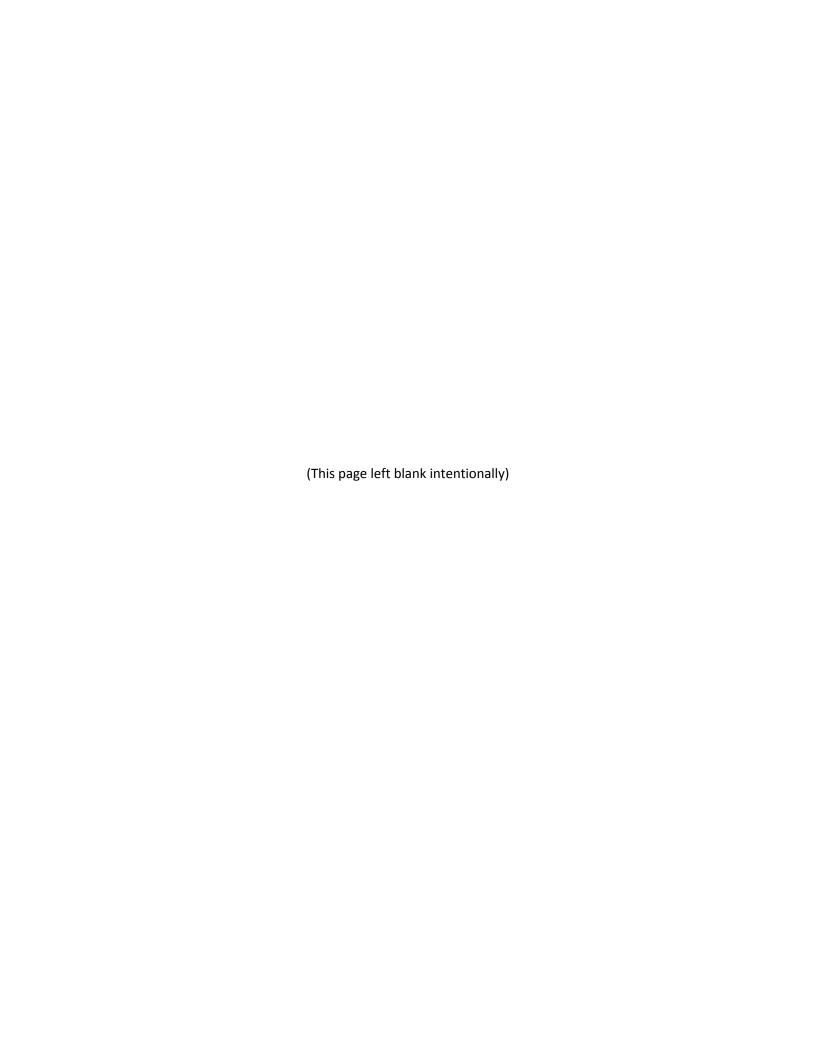
\* \* \* \* \* \* \* \*

This report is intended solely for the information and use of the Mayor, the City Council and management and is not intended to be and should not be used by anyone other than those specified parties.

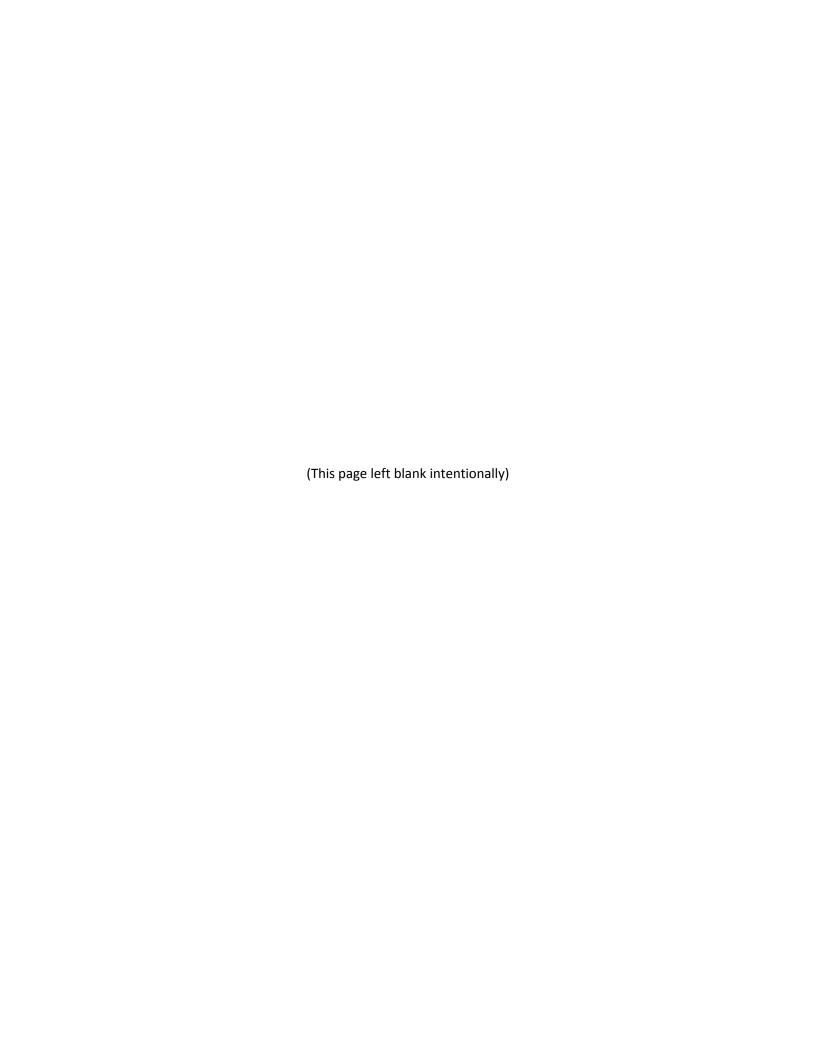
Certified Public Accountants

Labot Korvola + Warisck, up





APPENDIX F	
Book-Entry Only System	



#### THE DEPOSITORY TRUST COMPANY

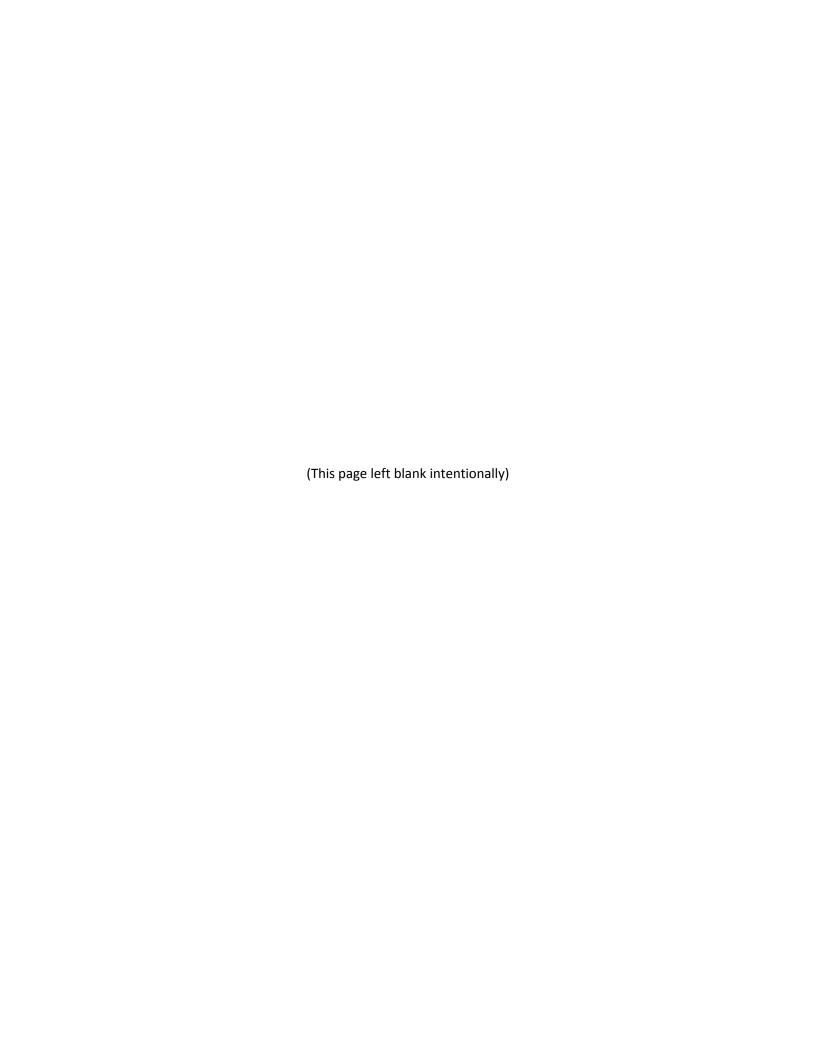
# SAMPLE OFFERING DOCUMENT LANGUAGE DESCRIBING BOOK-ENTRY-ONLY ISSUANCE

(Prepared by DTC--bracketed material may apply only to certain issues)

- 1. The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the securities (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for [each issue of] the Securities, [each] in the aggregate principal amount of such issue, and will be deposited with DTC. [If, however, the aggregate principal amount of [any] issue exceeds \$500 million, one certificate will be issued with respect to each \$500 million of principal amount, and an additional certificate will be issued with respect to any remaining principal amount of such issue.]
- 2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

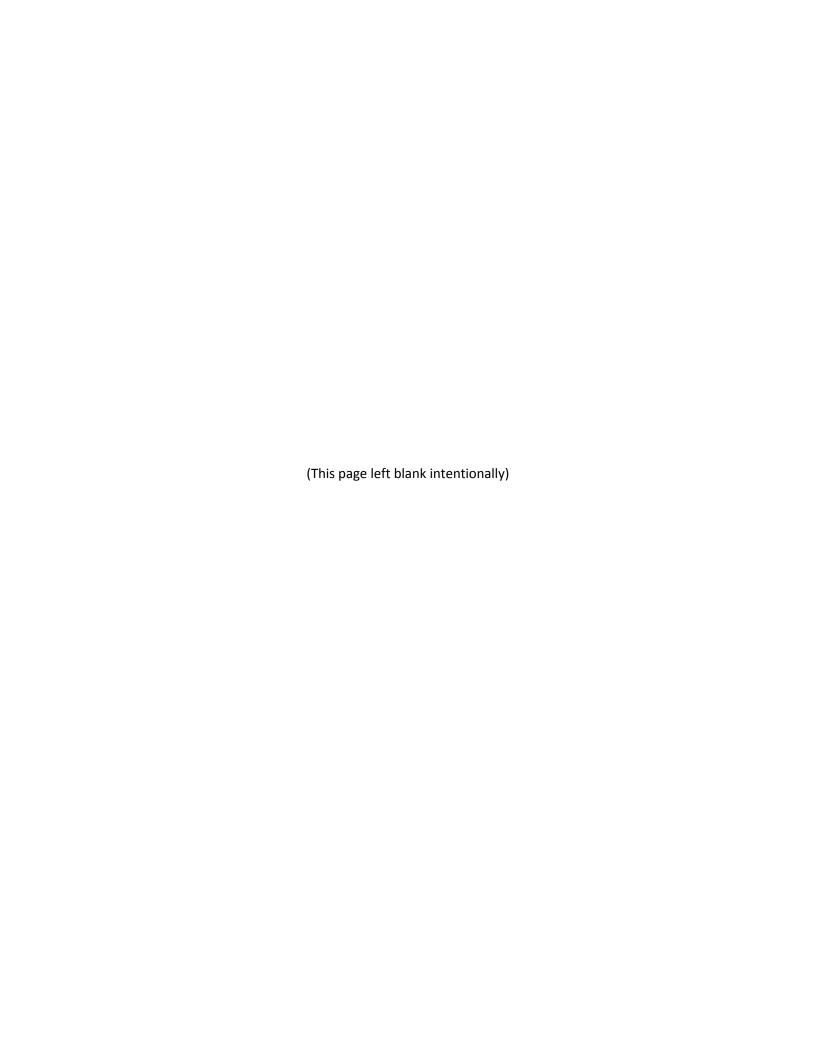
- **3.** Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.
- **4.** To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.
- **5.** Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. [Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.]
- [6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.]

- **7.** Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).
- **8.** Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Issuer or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent, or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.
- [9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to [Tender/Remarketing] Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to [Tender/Remarketing] Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a book-entry credit of tendered Securities to [Tender/Remarketing] Agent's DTC account.]
- **10.** DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.
- **11.** Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.
- **12.** The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that Issuer believes to be reliable, but Issuer takes no responsibility for the accuracy thereof.



## **APPENDIX G**

Form of Financing Agreement and Form of Escrow Agreement



## TAX-EXEMPT FINANCING AGREEMENT

between

# U.S. BANK NATIONAL ASSOCIATION as Escrow Agent

and the

CITY OF WEST LINN, OREGON as City

Relating to

\$2,575,000 City of West Linn, Oregon Full Faith and Credit Refunding Obligations Series 2010

Dated as of September 1, 2010

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Exhibit A — Financing Payment Schedule

#### TAX-EXEMPT FINANCING AGREEMENT

This Tax-Exempt Financing Agreement is dated as of September 1, 2010, and is entered into by and between **U.S. BANK NATIONAL ASSOCIATION**, a national banking association (the "Escrow Agent"), and the **CITY OF WEST LINN**, Oregon (the "City"). The parties hereby agree as follows:

#### ARTICLE I RECITALS, DEFINITIONS AND RULES OF CONSTRUCTION

#### Section 1.1 Recitals.

#### (a) The City recites:

The City is authorized to finance real and personal property by a financing agreement pursuant to ORS 271.390, and execute and deliver this Financing Agreement to finance the Project (as defined in Section 1.2) pursuant to that statute.

- (b) The City and the Escrow Agent recite:
- (i) The Escrow Agent desires to provide to the City the Financing Amount to finance the Project, but only from the proceeds of the City's Full Faith and Credit Refunding Obligations, Series 2010 (the "Obligations"); and
- (ii) The City desires to borrow the Financing Amount from the Escrow Agent to finance the Project, subject to the terms and conditions of and for the purposes set forth herein.
- **Section 1.2 Definitions**. All capitalized terms not defined in this Financing Agreement shall have the meanings defined for those terms in the Escrow Agreement. Unless the context clearly requires use of a different definition, the following capitalized terms shall have the meanings defined for those terms in this section:
- **"Escrow Agreement"** means the Escrow Agreement between the City and the Escrow Agent, of even date herewith, as it may be amended or supplemented relating to the Obligations.
- "Financing Agreement" means this Tax-Exempt Financing Agreement, including the exhibits attached to this Tax-Exempt Financing Agreement and any amendments to this Tax-Exempt Financing Agreement and its exhibits.
- "Financing Amount" means the sum of the principal components of the Financing Payments, as shown in the attached Exhibit A.
- "First Deposit Date" means the date on which the first deposit under Section 3.2 below is due, as shown in Exhibit A attached hereto.
- "Principal Office" means the Corporate Trust office of the Escrow Agent located in Portland, Oregon.

"Project" means the cost of financing all or a portion of the following:

- (a) refund and redeem on a current basis all or any portion of the City's outstanding Full Faith and Credit Obligations, Series 2000; and
  - (b) pay costs of issuance of the Obligations.

"Project Account" means the account established by the City to hold the proceeds of the Obligations.

**Section 1.3 Rules of Construction**. References to section numbers in documents which do not specify the document in which the section is located shall be construed as references to section numbers in this Financing Agreement.

## ARTICLE II REPRESENTATIONS AND COVENANTS OF CITY AND ESCROW AGENT

- **Section 2.1 Representations and Covenants of City**. The City represents and covenants for the benefit of the Escrow Agent and its assignees as follows:
  - (a) The City is the City of West Linn, Oregon, a municipality of the State of Oregon.
  - (b) The City is authorized under Oregon Revised Statutes (ORS) 271.390 to enter into this Financing Agreement and to perform all of its obligations under this Financing Agreement.
  - (c) All required action has been taken to ensure the enforceability of this Financing Agreement (except as such enforceability may be limited by bankruptcy, insolvency, reorganization, moratorium or similar laws or equitable principles relating to or limiting creditors' rights generally).
  - (d) All Financing Payments and deposits required by Section 3.2(b) below and the Additional Charges required by Sections 3.2(c)(ii), 3.2(c)(iii) and 3.2(c)(iv) below shall be paid to the Escrow Agent at its Principal Office.
- **Section 2.2 Representations and Covenants of Escrow Agent**. The Escrow Agent represents and covenants for the benefit of the City as follows:
  - (a) The Escrow Agent is a national banking association organized and existing under the laws of the United States of America and duly qualified to transact business of the type contemplated by this Financing Agreement and the Escrow Agreement in the State of Oregon, and has all necessary power to own its properties and assets and to carry on its business as now conducted.
  - (b) The consummation of the transactions contemplated by this Financing Agreement will not violate the provisions of, or constitute a breach or default under, the

articles of association of the Escrow Agent or any material agreement to which the Escrow Agent is a party.

(c) The execution, delivery and performance by the Escrow Agent of this Financing Agreement and all related agreements, instruments and documents to which the Escrow Agent is a party have been duly authorized and constitute legal, valid and binding obligations of the Escrow Agent, enforceable against the Escrow Agent in accordance with their terms, except as such enforcement may be limited by bankruptcy, insolvency, reorganization, moratorium or similar laws or equitable principles relating to or limiting creditors' rights generally.

Section 2.3 Tax Covenants. To maintain the exclusion from gross income for federal income tax purposes of the interest component of each Financing Payment due under this Financing Agreement, the City covenants to comply with each applicable requirement of Section 103 and Sections 141 through 150 of the Code, and the City agrees to comply with any covenants of the City related to the tax-exempt status of the interest components of Financing Payments that are contained in any of the certificates or other documents executed by the City in connection with delivery of the Financing Agreement and the Obligations. The Escrow Agent hereby agrees to comply with any instructions received from the City in order to maintain such exclusion.

#### ARTICLE III THE FINANCING AND THE PAYMENTS

Section 3.1 The Financing. The Escrow Agent agrees to provide to the City an amount equal to the Financing Amount, but solely from the proceeds of the sale of the Obligations as provided in this Financing Agreement and the Escrow Agreement. The City agrees to borrow the Financing Amount from the Escrow Agent, and to repay that principal amount in installments, with interest, by making the Financing Payments and paying the Additional Charges as provided in this Financing Agreement. This financing for the City will be deemed to have been made when the transfers to the City which are specified in Section 3.4 of the Escrow Agreement have occurred. This Financing Agreement shall commence on the Closing Date and shall end on the date all Financing Payments and Additional Charges that the City is required to pay under this Financing Agreement have been paid or defeased in accordance with Section 11.1 of the Escrow Agreement. The Escrow Agent is not selling, arranging for sale or establishing the terms of the Obligations.

#### Section 3.2 The Payments and Additional Charges.

- (a) The City agrees to pay the Escrow Agent, its successors or assigns, without deduction or offset of any kind, as payment for the financing made under this Financing Agreement, the Financing Payments and the Additional Charges.
- (b) The City shall pay the Financing Amount to the Escrow Agent in installments, with interest, on or before 1:00 p.m., prevailing Pacific time, on the Business Day preceding the scheduled Payment Dates shown in Exhibit A.
  - (i) To secure the performance of its obligation to pay Financing Payments, the City shall deposit an amount equal to each scheduled Financing

Payment with the Escrow Agent on the Business Day preceding the scheduled Payment Date into the Payment Account. Each deposit made under this Section 3.2(b) shall be applied toward Financing Payments due from the City as provided in the Escrow Agreement.

- (ii) In making deposits under this Section 3.2(b), the City shall be credited on each deposit date for any amounts then on hand in the Payment Account and available to pay the Financing Payment for which such deposit is being made and the City shall only be required to pay the difference, if any, between the amount of the deposit then due and the amounts then on hand in the Payment Account.
- (c) In addition to the Financing Payments, the City covenants to pay the following Additional Charges, as and when the same become due and payable:
  - (i) all applicable rebates due in connection with this Financing Agreement and the Obligations that are required to be paid under Section 148(f) of the Code consistent with the City's representations and covenants contained in any of the certificates or other documents executed by the City as provided under Section 2.3 hereof: and
  - (ii) to the extent permitted by law, all costs and expenses that the Escrow Agent may incur because of any default by the City under this Financing Agreement, including reasonable attorneys' fees and costs of suit or action at law to enforce the terms and conditions of this Financing Agreement; and
  - (iii) the fees, costs and expenses of the Escrow Agent as provided in the Escrow Agreement and the reasonable fees, costs and expenses of any successor Escrow Agent; and
  - (iv) Additional Charges shall be paid by the City when due, unless such payment may be delayed without penalty or interest, or within 30 days after notice in writing from the Escrow Agent to the City stating the amount of Additional Charges then due and payable and the purpose thereof. Additional Charges described in Sections 3.2(c)(i) shall be paid to the United States Treasury. Additional Charges described in Sections 3.2(c)(ii) and 3.2(c)(iii) above shall be paid to the Escrow Agent.
- **Section 3.3 Prepayment**. The Obligations are not subject to prepayment prior to their stated maturity dates, however, the City may prepay the deposits required by Section 3.2(c)(i) above at any time.
- Section 3.4 Nature of City's Obligations. The payment of the principal and interest components on this Financing Agreement shall be secured by and payable from the City's general non-restricted revenues and other funds that are lawfully available for that purpose, including, the proceeds of the Financing Agreement and revenues from an ad valorem tax authorized to be levied under the City's permanent rate limit under sections 11 and 11b, Article XI of the Oregon Constitution, and revenues derived from other taxes, if any, levied by

the City in accordance with and subject to limitations and restrictions imposed under applicable law or contract, that are not dedicated, restricted or obligated by law or contract to an inconsistent expenditure or use. The obligation to pay the principal and interest components of this Financing Agreement is a full faith and credit obligation of the City.

- (a) The City hereby covenants to use all taxing power available to the City under the law which is necessary to generate funds sufficient to permit the City to make Financing Payments, subject only to the limitations provided in Sections 11 and 11b, Article XI of the Oregon Constitution and any limitations that are imposed by law.
- (b) The City hereby agrees that its obligation to pay all Financing Payments and Additional Charges is absolute and unconditional, and shall not be subject to annual appropriation or any of the following:
  - (i) any setoff, counterclaim, recoupment, defense or other right which the City may have against the Escrow Agent, any contractor or anyone else for any reason whatsoever;
  - (ii) any insolvency, bankruptcy, reorganization or similar proceedings by the City;
  - (iii) abatement through damage, destruction or non-availability of the Project; or
  - (iv) any other event or circumstance whatsoever, whether or not similar to any of the foregoing.
- Section 3.5 Estoppel. The City hereby certifies, recites and declares that all things, conditions and acts required by the Constitution and Statutes of the State of Oregon and by this Financing Agreement and the Escrow Agreement to exist, to have happened and to have been performed precedent to and in the execution and the delivery of this Financing Agreement, do exist, have happened and have been performed in due time, form and manner, as required by law, and that this Financing Agreement is a valid and binding obligation of the City which is enforceable against the City in accordance with its terms, except to the extent that enforceability may be limited by applicable bankruptcy, insolvency, fraudulent conveyance, reorganization, moratorium or other laws or judicial decisions or principles of equity relating to or affecting the enforcement of creditors' rights or contractual obligations generally.

#### ARTICLE IV ASSIGNMENT

- **Section 4.1 By the Escrow Agent**. The Escrow Agent may assign its rights under this Financing Agreement only as specifically permitted by Article V of the Escrow Agreement.
- **Section 4.2 By the City.** The rights and obligations of City under this Financing Agreement may be assigned or transferred to any entity which succeeds or replaces the City, or any entity into which the City may be merged, but only if the assignee or transferee assumes all of the City's obligations under this Financing Agreement. The rights and obligations of the City under this Financing Agreement shall not otherwise be assigned or transferred.

#### ARTICLE V TITLE; FUTURE ENCUMBRANCES AND PARITY OBLIGATIONS

- **Section 5.1** Title. The Escrow Agent agrees that the City shall be entitled to exclusive possession and enjoyment of the Project financed or refinanced with proceeds of the Obligations while this Financing Agreement is in effect, without interference from the Escrow Agent or the Owners. The Escrow Agent shall have no mortgage, security interest or other right to the Project financed or refinanced with proceeds of the Obligations.
- Section 5.2 Future Encumbrances and Parity Obligations. The Obligations are not secured by any interest in the Project financed or refinanced with proceeds of the Obligations, and the City reserves the right to sell, lease or grant other interests in such Project. The City reserves the right to commit its full faith and credit and available general funds for other purposes without limitation.
- Section 5.3 Maintenance: Modification: Taxes: Insurance and Other Matters. The Escrow Agent shall have no obligation to maintain or modify the Project financed or refinanced with proceeds of the Obligations, or to pay any taxes, fees or charges associated with the Project financed or refinanced with proceeds of the Obligations, or to take any action related to the Project financed or refinanced with proceeds of the Obligations except actions specifically required by this Financing Agreement or the Escrow Agreement.

#### ARTICLE VI EVENTS OF DEFAULT AND REMEDIES

#### Section 6.1 Events of Default Defined

- (a) The following shall be events of default under this Financing Agreement and the terms "events of default" and "default" shall mean, whenever they are used in this Financing Agreement, any one or more of the following events:
  - Failure by the City to pay any Financing Payment required to be paid hereunder in the amount and at the time specified herein.
  - Except as provided in Section 6.1(a)(v) below, failure by the City to observe and perform any covenant, condition or agreement on its part to be observed or performed for a period of sixty (60) days after written notice to the City by the Escrow Agent, specifying such failure and requesting that it be remedied, unless the Escrow Agent shall agree in writing to an extension of such time prior to its expiration; provided, however, that if the failure stated in the notice cannot be corrected within the applicable period, the Escrow Agent will not unreasonably withhold its consent to an extension of such time if corrective action is instituted by the City within the applicable period and diligently pursued until the default is corrected:
  - The occurrence and continuance of any event of default under the Escrow Agreement; or
  - The commencement by the City of a voluntary case under any applicable bankruptcy, insolvency or other similar law now or hereafter in effect

or an assignment by the City for the benefit of its creditors, or the entry by the City into an agreement of composition with creditors, or the taking of any action by the City in furtherance of any of the foregoing.

If by reason of force majeure, the City is unable in whole or in part to carry out its agreement herein contained, other than the obligations on the part of the City contained in Article 3 hereof, the City shall not be deemed in default during the continuance of such inability. The term "force majeure" as used herein shall mean, without limitation, any of the following: acts of God; strikes, lockouts or other industrial disturbances; acts of the public enemy; orders or restraints of any kind of the government of the United States of America or of the City wherein the City is located or any of their departments, agencies or officials, or any civil or military authority; insurrections; riots; landslides; earthquakes; fires; storms; droughts; floods; explosions; breakage or accident to machinery, transmission pipes or canals; or any similar or different cause or event not reasonably within the control of the City.

#### Section 6.2 Remedies on Default.

- Whenever any event of default referred to in Section 6.1 above shall have happened and be continuing, the Escrow Agent shall have the right, at its sole option without any further demand or notice, to exercise any remedy described in Section 9.2 of the Escrow Agreement.
- (b) The Escrow Agent shall exercise its rights hereunder only in accordance with the Escrow Agreement. No remedy referred to in this Section 6.2 is exclusive, but each shall be cumulative and in addition to any other remedy referred to herein or otherwise available to the Escrow Agent at law or in equity. In the event that the Escrow Agent exercises or begins to exercise any one or more of such remedies, such action shall not preclude the simultaneous or later exercise by the Escrow Agent of any other remedies. No express or implied waiver by the Escrow Agent of an event of default shall constitute a waiver of any other or subsequent event of default.

#### ARTICLE VII MISCELLANEOUS

#### Section 7.1 Notices.

(a) Except as otherwise provided in Section 7.1(b) below, all notices, obligations or other communications hereunder shall be sufficiently given and shall be deemed given when delivered or mailed by first class mail, postage prepaid and facsimile, to:

To the Escrow Agent at: U.S. Bank National Association

Attn: Corporate Trust Services 555 S.W. Oak Street, PL-6 Portland, OR 97204 Facsimile: (503) 275-5738

To the City at: City of West Linn, Oregon

22500 Salamo Road West Linn, OR 97068 Attn: Finance Director Facsimile: (503) 656-8756

With Copy to Special Counsel at: Douglas E. Goe, Esq.

> Orrick, Herrington & Sutcliffe LLP 1120 N.W. Couch Street, Suite 200

Portland, OR 97209

Facsimile: (503) 943-4801

- (b) Facsimile Instructions. The Escrow Agent agrees to accept and act upon facsimile transmission of written instructions and/or directions pursuant to this Section 7.1 provided, however, that: (a) subsequent to such facsimile transmission of written instructions and/or directions the Escrow Agent shall forthwith receive the originally executed instructions and/or directions; (b) such originally executed instructions and/or directions shall be signed by a person as may be designated and authorized to sign for the party signing such instructions and/or directions; and (c) the Escrow Agent shall have received a current incumbency certificate containing the specimen signature of such designated person.
- Section 7.2 Binding Effect. This Financing Agreement shall inure to the benefit of and shall be binding upon the Escrow Agent and the City and their respective successors and assigns.
- **Section 7.3** Severability. In the event any provisions of this Financing Agreement shall be held invalid or unenforceable by any court of competent jurisdiction, such holding shall not invalidate or render unenforceable any other provisions hereof.
- Section 7.4 Amendments. This Financing Agreement may be amended only as provided in the Escrow Agreement.
- Section 7.5 Execution in Counterparts. This Financing Agreement may be simultaneously executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.
- Section 7.6 Applicable Law. This Financing Agreement shall be governed by and construed in accordance with the laws of the State of Oregon. Any action regarding this Financing Agreement or the transactions contemplated hereby shall be brought in the circuit court of Clackamas County, Oregon.
- **Section 7.7 Headings.** The headings, titles and table of contents in this Financing Agreement are provided for convenience and shall not affect the meaning, construction or effect of this Financing Agreement. All references herein to Sections, and other subdivisions which do not specify the document in which the subdivision is located shall be construed as references to this Financing Agreement.

IN WITNESS WHEREOF, the Escrow Agent has executed this Financing Agreement in its corporate name by its duly authorized officer and the City has caused this Financing Agreement to be executed in its name by its duly authorized officer, all as of the date first above written.

U.S. BANK NATIONAL ASSOCIATION, as Escrow Agent
By: Corazon Gruenberg Vice President
CITY OF WEST LINN, OREGON, as City
By: Richard Seals Finance Director

EXHIBIT A
FINANCING PAYMENT SCHEDULE

Period					Annual Debt
Ending	Principal	Coupon	Interest	Debt Service	Service
12/1/2010	40,000	2.000%	20,649.24	60,649.24	
6/1/2011			41,362.50	41,362.50	102,011.74
12/1/2011	220,000	3.000%	41,362.50	261,362.50	
6/1/2012			38,062.50	38,062.50	299,425.00
12/1/2012	225,000	3.000%	38,062.50	263,062.50	
6/1/2013			34,687.50	34,687.50	297,750.00
12/1/2013	230,000	3.000%	34,687.50	264,687.50	
6/1/2014			31,237.50	31,237.50	295,925.00
12/1/2014	240,000	3.000%	31,237.50	271,237.50	
6/1/2015			27,637.50	27,637.50	298,875.00
12/1/2015	245,000	3.000%	27,637.50	272,637.50	
6/1/2016			23,962.50	23,962.50	296,600.00
12/1/2016	255,000	4.000%	23,962.50	278,962.50	
6/1/2017			18,862.50	18,862.50	297,825.00
12/1/2017	265,000	4.000%	18,862.50	283,862.50	
6/1/2018			13,562.50	13,562.50	297,425.00
12/1/2018	275,000	3.000%	13,562.50	288,562.50	
6/1/2019			9,437.50	9,437.50	298,000.00
12/1/2019	285,000	3.000%	9,437.50	294,437.50	
6/1/2020			5,162.50	5,162.50	299,600.00
12/1/2020	295,000	3.500%	5,162.50	300,162.50	300,162.50
	2,575,000		508,599.24	3,083,599.24	3,083,599.24

EXHIBIT A OHS West:260956276.2

## **ESCROW AGREEMENT**

between

U.S. BANK NATIONAL ASSOCIATION as Escrow Agent

and the

CITY OF WEST LINN, OREGON as City

Relating to

\$2,575,000

City of West Linn, Oregon
Full Faith and Credit Refunding Obligations
Series 2010

Dated as of September 1, 2010

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#### ESCROW AGREEMENT

THIS ESCROW AGREEMENT is dated as of September 1, 2010, and is entered into by and between **U.S. BANK NATIONAL ASSOCIATION**, a national banking association (the "Escrow Agent"), and the **CITY OF WEST LINN**, **OREGON**, (the "City"). The parties hereby agree as follows:

#### ARTICLE I DEFINITIONS; RECITALS; AND TRANSFER OF RIGHTS

- Section 1.1 Definitions. Unless the context clearly requires otherwise, capitalized terms not defined in this Section 1.1 shall have the meanings defined for such terms in the Financing Agreement. Capitalized terms used in this Escrow Agreement which are defined in this Section 1.1 shall have the following meanings, unless the context clearly requires otherwise:
- "Additional Charges" means the amounts specified as such pursuant to Section 3.2 of the Financing Agreement.
- "Beneficial Owner" means the Beneficial Owner of the Obligations as described in Section 2.3(c) below.
- "Business Day" means any day other than a Saturday, Sunday or a day on which the Escrow Agent is authorized by law to remain closed.
  - "City" means the City of West Linn, Oregon, or its successors.
- "City's Authorized Representative" means the City Manager, Finance Director or the person designated in writing by the City Manager or Finance Director to act under this Escrow Agreement or the Financing Agreement.
- "Closing Date" means the day on which the Obligations are delivered to the Purchaser in exchange for payment.
- "Code" means the Internal Revenue Code of 1986, as amended, including regulations, rulings and judicial decisions promulgated thereunder.
- "Costs of Issuance Account" means the Costs of Issuance Account created pursuant to Section 3.3 herein to pay costs of issuance of the Obligations.
- "Defeasance Obligations" means: (1) Cash (insured at all times by the Federal Deposit Insurance Corporation); (2) U.S. Treasury Certificates, Notes and Bonds (including State and Local Government Series ("SLGS"); (3) Direct obligations of the Treasury which have been stripped by the Treasury itself, CATS and TGRS and similar securities; (4) Resolution Funding Corp. (REFCORP) (only the interest component of REFCORP strips which have been stripped by request to the Federal Reserve Bank of New York in book entry form are acceptable); (5) Prefunded municipal bonds rated "Aaa" by Moody's and "AAA" by Standard & Poor's Rating Group; provided, however, if the pre-refunded bonds are only rated by Standard & Poor's, then the pre-refunded bonds must have been refunded with cash, direct U.S. or U.S. guaranteed obligations, or "AAA" rated pre-refunded municipals; (6) Obligations issued by the following

agencies which are backed by the full faith and credit of the United States: (a) U.S. Export-Import Bank (Eximbank), direct obligations or fully guaranteed certificates of beneficial ownership; (b) Farmers Home Administration (FmHA), certificates of beneficial ownership; (c) Federal Financing Bank; (d) General Services Administration participation certificates; (e) U.S. Maritime Administration, guaranteed Title XI financing; and (f) U.S. Department of Housing and Urban Development (HUD) project notes, local authority bonds, new communities debentures – U.S. Government guaranteed debentures and U.S. Public Housing Notes and Bonds – U.S. government guaranteed public housing notes and bonds.

"EMMA" means the MSRB's Electronic Municipal Market Access system.

- **"Escrow Agent"** means the entity serving as escrow agent under this Escrow Agreement, which as of the date of this Escrow Agreement, is U.S. Bank National Association, Portland, Oregon.
- "Escrow Agreement" means this Escrow Agreement, as it may be amended and supplemented.
- "Event of Default" has the meaning defined for that term in Section 9.1 of this Escrow Agreement.
- "Financing Agreement" means the Tax-Exempt Financing Agreement for the Project, of even date herewith, and signed by the Escrow Agent and the City, as it may be amended and supplemented.
- "Financing Payments" mean the installment payments of principal and interest which the City is required to make under the Financing Agreement to repay the Financing Amount.
- "Fiscal Year" means each year beginning on July 1, and ending on the following June 30.
  - "MSRB" means the Municipal Securities Rule Making Board.
  - "NRMSIR" means Nationally Recognized Municipal Securities Information Repository.
- "Obligation Register" means the records kept for the registration of Obligations by the Escrow Agent pursuant to Section 2.9 below.
- "Obligations" means the Full Faith and Credit Refunding Obligations, Series 2010 authorized by Section 2.1 below evidencing undivided proportionate interests in the Financing Payments.
- "Outstanding" means, when used as of any particular time with respect to Obligations, all Obligations theretofore executed by the Escrow Agent and registered and delivered by the Escrow Agent under this Escrow Agreement except:
  - (a) Obligations previously canceled by the Escrow Agent or surrendered to the Escrow Agent for cancellation;

- (b) Obligations for the payment of the Financing Payments evidenced thereby of which funds or Defeasance Obligations in the necessary amount have previously been deposited with the Escrow Agent (whether upon or prior to the payment date of such Obligations); and
- (c) Obligations in lieu of or in exchange for which other Obligations have previously been executed and delivered by the Escrow Agent pursuant to Section 2.7 below.
- "Owner" means the person in whose name an Outstanding Obligation is registered.
- "Payment Account" means the Payment Account established pursuant to Section 3.1 hereof to pay principal and interest on the Obligations.
- "Payment Date" means each June 1 and December 1, as provided in Exhibit A to the Financing Agreement, or the date on which any Financing Payment will be paid in accordance with this Escrow Agreement and the Financing Agreement.
- "Principal Office" means the Corporate Trust office of the Escrow Agent located in Portland, Oregon.
  - "Project" shall mean the cost of financing all or a portion of the following:
  - (a) refund and redeem on a current basis all or any portion of the City's outstanding Full Faith and Credit Obligations, Series 2000 (the "Refunded Obligations");
     and
    - (b) costs of issuance of the Obligations.
  - "Purchaser" means D.A. Davidson & Co. as purchaser of the Obligations.
- "Qualified Investments" means the investments in which the City may invest surplus funds under the laws of the State of Oregon.
- "Record Date" means the fifteenth day of a month immediately preceding a month in which a Payment Date occurs, whether or not such date is a Business Day.
- "Refunded Obligations" means the City of West Linn, Oregon Full Faith and Credit Obligations dated November 1, 2000 and issued in the original aggregate principal amount of \$4,300,000.
  - "Registered Owner" means the Registered Owner as described in Section 2.12 below.
- "Registrar" means the Escrow Agent, serving as Escrow Agent and Paying Agent hereunder.
- "Rule" means Securities and Exchange Commission Rule 15c2-12 (17 C.F.R. § 240.15c2-12).

"SEC" means the Securities and Exchange Commission.

"Special Counsel" means Orrick, Herrington & Sutcliffe LLP, or other nationally recognized special counsel appointed by the City.

#### Section 1.2 Recitals.

- (a) City's Recitals.
- (i) The City is authorized by ORS 271.390 to enter into financing agreements to finance or refinance any real or personal property that its City Council determines is needed.
- (ii) The City Council has determined in Resolution No. 2010-34 adopted on August 9, 2010, that the Project is needed, and the Escrow Agent and the City have entered into the Financing Agreement in which the Escrow Agent has agreed to provide to the City an amount equal to the Financing Amount, but solely from the sale of the Obligations as provided in the Financing Agreement and this Escrow Agreement, and the City has agreed to borrow the Financing Amount from the Escrow Agent to finance the Project.
- (iii) The City enters into this Escrow Agreement to provide for the execution and delivery of the Obligations that will be paid from Financing Payments the City makes under the Financing Agreement.
- (b) The Escrow Agent recites that it has placed its rights under the Financing Agreement, including the right to receive Financing Payments, in trust for the benefit of the Owners of the Obligations, that it accepts its obligations under this Escrow Agreement and the Financing Agreement and has agreed to execute and deliver the Obligations evidencing undivided proportionate interests in the Financing Payments.
- (c) <u>Rights Under Financing Agreement Held for Benefit of Owners</u>. The City and the Escrow Agent hereby agree that the following rights shall be held in trust exclusively for the undivided proportionate benefit of the Owners as provided in this Escrow Agreement:
  - (i) all rights of the Escrow Agent under the Financing Agreement (except for the Escrow Agent's right to payment from Additional Charges); and,
  - (ii) all rights of the Escrow Agent and the City to amounts in the Payment Account.

## ARTICLE II THE SERIES 2010 FULL FAITH AND CREDIT REFUNDING OBLIGATIONS

#### Section 2.1 Authorization, Delivery and Terms of Obligations.

- (a) The Obligations shall be dated, shall evidence principal components of the Financing Payments coming due on the dates and shall evidence interest components of the Financing Payments that shall be computed at the rates, as shown in Exhibit A to the Financing Agreement. Interest shall be calculated on the basis of a 360-day year comprised of twelve 30-day months.
- (b) The Escrow Agent is hereby authorized to register, execute, authenticate and deliver the Obligations in substantially the form shown in Exhibit A hereto, to DTC on behalf of the Purchaser or hold the Obligations in the Fast Automated Securities Transfer (FAST) for credit to the account of the Purchaser. The Obligations shall be numbered serially and shall be signed by manual or facsimile signature of an authorized officer of the Escrow Agent. The Escrow Agent agrees to apply the Financing Payments as provided in this Escrow Agreement.

#### Section 2.2 Payment of Obligations.

- (a) Each Obligation represents an undivided ownership interest in and a right to receive:
  - (i) a proportionate share of the principal component of the Financing Payments due on the payment date of that Obligation, plus
  - (ii) a proportionate share of the interest components of the Financing Payments that are allocable to that principal component.
- (b) The City shall pay the Financing Payments to the Escrow Agent in immediately available funds as provided in the Financing Agreement.
- (c) Interest represented by the Obligations shall be payable by the Escrow Agent to the Owners by check or draft mailed to the Owners at their addresses as they appear on the Obligation Register on the Record Date; provided, that interest represented by Obligations of any Owner representing principal of \$1,000,000 or more shall be payable, upon the written request of such Owner in form and substance satisfactory to the Escrow Agent, by wire transfer of immediately available funds to an account within the United States designated by such Owner on or before the Record Date. Principal represented by the Obligations shall be payable upon due presentment and surrender of such obligations at the principal office of the Registrar. Notwithstanding the foregoing provisions, for so long as the Obligations are registered in the name of The Depository Trust Company (the "Depository") or its nominee, principal and interest represented by the Obligations shall be payable in accordance with the blanket letter of representations the City has filed with the Depository.

#### Section 2.3 Book-Entry Only System.

- (a) The Obligations shall be initially executed and delivered as a book-entry only security issue with no Obligation certificates being made available to the Owners in accordance with the blanket letter of representations the City has filed with the Depository. While the Obligations are in book-entry form, the Obligations shall be subject to the rules and procedures of the Depository.
- (b) If the Depository determines not to continue to act as securities depository for the Obligations, or the City determines that the Depository shall no longer so act, then the City will discontinue the book-entry only system with the Depository. If the City fails to designate another qualified securities depository to replace the Depository or elects to discontinue use of a book-entry only system, the Obligations shall no longer be a book-entry only issue but shall be registered in the registration books maintained by the Escrow Agent in the name of the Owner as appearing on the Obligations Register and thereafter in the name or names of the Owners of the Obligations transferring or exchanging Obligations in accordance with the provisions of this Section 2.3. The Escrow Agent shall authenticate and deliver printed Obligations to such Owners at the City's expense.
- (c) While the Obligations are in book-entry form, the City and the Escrow Agent shall have no responsibility or obligation to any participant or correspondent of the depository or to any owner of a beneficial interest in the obligations (a "Beneficial Owner") for:
  - the accuracy of the records of the Depository, its nominee or any participant, correspondent or Beneficial Owner with respect to any ownership interest in the Obligations:
  - (ii) the delivery to any participant, correspondent, Beneficial Owner or any other person, other than an Owner as shown in the registration books maintained by the Escrow Agent, of any notice with respect to the Obligations; or
  - (iii) the payment to any participant, correspondent, or any other person other than the Owner of the Obligations as shown in the registration books maintained by the Escrow Agent, of any amount with respect to principal, premium, if any, or interest with respect to the Obligations.
- (d) Notwithstanding the book-entry only system, the City may treat and consider the person in whose name each Obligation is registered in the registration books maintained by the Escrow Agent as the absolute owner of such Obligation for the purpose of payment of principal, premium, if any, and interest with respect to such Obligation, or for the purpose of giving notices of other matters with respect to such Obligation, or for the purposes of registering transfers with respect to such Obligation, or for all other purposes whatsoever. The City shall pay or cause to be paid all principal, premium, if any, and interest with respect to the Obligations only to or upon the order of the Owners, as shown in the registration books maintained by the Escrow Agent and all such

payments shall be valid and effective to fully satisfy and discharge the City's obligation with respect to payment thereof to the extent of the sum or sums so paid.

- **Section 2.4 Form of Obligations**. The Obligations shall be executed and delivered in fully registered form in denominations of \$5,000 or any integral multiple thereof within a single payment date. The Obligations and the form of assignment shall be substantially in the form set forth in Exhibit A hereto. The Obligations shall be numbered beginning with No. R-1.
- Section 2.5 Execution. The Obligations shall be executed by and in the name of the Escrow Agent by the manual or facsimile signature of an authorized officer of the Escrow Agent and shall be authenticated by manual signature of an authorized officer of the Escrow Agent. Only Obligations that are substantially in the form set forth in Exhibit A hereto and that have been manually authenticated by the Escrow Agent shall be valid for any purpose or entitled to the benefits of this Escrow Agreement.
  - Registration of Transfer and Exchange. The provisions of this Section 2.6 apply only if the Obligations cease to be a book-entry only issue. The registration of any Obligation may, in accordance with its terms, be transferred upon the Obligation Register by the person in whose name it is registered, in person or by his duly authorized attorney, upon surrender of such Obligation for cancellation, accompanied by delivery of a written instrument of transfer in a form approved by the Escrow Agent and duly executed by the Owner or his or her authorized attorney. Obligations may be exchanged at the office of the Escrow Agent for Obligations evidencing a like aggregate principal amount or other authorized denominations of the same payment date. The Escrow Agent may require the Obligation Owner requesting such exchange to pay any tax or other governmental charge required to be paid with respect to such exchange. Whenever any Obligation or Obligations shall be surrendered for registration of transfer or exchange, the Escrow Agent shall execute and deliver a new Obligation or Obligations of the same payment date, for like aggregate principal amount; provided that the Escrow Agent shall not be required to register transfers or make exchanges of Obligations for a period of fifteen (15) days prior to any Payment Date.

### Section 2.6 Mutilated, Lost, Destroyed or Stolen Obligations.

- (a) If any Obligation becomes mutilated, the Escrow Agent, at the expense of the Owner of such Obligation, shall execute and deliver a new Obligation of like tenor and payment date but bearing a different number in exchange and substitution for the Obligation so mutilated, but only upon surrender to the Escrow Agent of the Obligation so mutilated. Every mutilated Obligation so surrendered to the Escrow Agent shall be canceled by it.
- (b) If any Obligation is lost, destroyed or stolen, evidence of such loss, destruction or theft shall be submitted to the Escrow Agent and, if such evidence is satisfactory to the Escrow Agent and, if an indemnity satisfactory to the Escrow Agent shall be given, the Escrow Agent, at the expense of the Owner of the Obligation in question, shall execute and deliver a new Obligation of like tenor and payment date and

numbered as the Escrow Agent shall determine in lieu of and in substitution for the Obligation so lost, destroyed or stolen.

- (c) The Escrow Agent may require payment of an appropriate fee for each new Obligation delivered under this Section 2.7 and of the expenses that may be incurred by the Escrow Agent in carrying out the duties under this Section 2.7.
- Section 2.7 Execution of Documents. The Escrow Agent may accept any evidence of execution of documents by Owners which the Escrow Agent reasonably deems sufficient. Any request or consent of the Owner of any Obligation shall bind every future Owner of the same Obligation.
- **Section 2.8 Obligation Register**. The Escrow Agent will maintain the Obligation Register and shall record the registration and transfer of all Obligations in the Obligation Register. The Obligation Register shall be open to inspection by the City during regular business hours upon reasonable notice.

### Section 2.9 Prepayment.

The Obligations are not subject to prepayment prior to their stated maturities.

### Section 2.10 Reserved.

Section 2.11 Provisions for Printed Obligations. If the City discontinues use of the book-entry only system or termination thereof occurs without designation of a new qualified securities depository, then the provisions of this Section 2.11 shall apply to the Obligations. Upon receipt of a printed Obligation, the Beneficial Owner shall become the Registered Owner. The principal with respect to such Obligations shall be payable upon presentation at the office of the Escrow Agent.

## ARTICLE III ACCOUNTS

- Section 3.1 Payment Account. The Escrow Agent shall establish and maintain a special fund designated as the "Full Faith and Credit Refunding Obligations, Series 2010 Payment Account," which is defined in this Escrow Agreement as the "Payment Account." The Escrow Agent shall keep the Payment Account separate and apart from all other funds and moneys held by it and shall administer and maintain the Payment Account as provided in this Escrow Agreement:
  - (a) To secure the payment of Financing Payments, on the Business Day preceding each Payment Date, the City shall transfer the deposits described in Section 3.2(b)(i) of the Financing Agreement to the Escrow Agent. The Escrow Agent shall credit these deposits in the Payment Account.
  - (b) On each Payment Date the Escrow Agent shall withdraw from the Payment Account and transfer to Owners an amount equal to the principal and interest components of the Financing Payment due and payable on such Payment Date, but solely from moneys on deposit in the Payment Account.

- (c) If on any Payment Date, the amount of the Financing Payment then due and payable exceeds the amounts deposited with the Escrow Agent and available therefor, the Escrow Agent shall pay to the Owners the moneys on hand, and the Escrow Agent shall apply such money first to the payment of the interest component, which shall be distributed by the Escrow Agent pro rata among the Owners if necessary, and second, to the payment of the principal component, which shall be distributed by the Escrow Agent pro rata among the Owners if necessary.
- (d) Any amounts in the Payment Account in excess of the amount necessary to pay the principal and interest components of the Financing Payments and any earnings thereon shall be remitted to the City or, retained in the Payment Account and applied as a credit to the next deposit. The Escrow Agent shall provide the City, not less than thirty (30) days before each date a deposit is required under Section 3.2(b) of the Financing Agreement, an invoice which sets forth the amount of the next deposit.
- (e) Any surplus remaining in the Payment Account after payment of all Financing Payments and all Obligations Outstanding and payment of any applicable fees and expenses of the Escrow Agent, or provision for payment of all Financing Payments having been made to the satisfaction of the Escrow Agent in accordance with Section 11.1 below hereof, shall be remitted to the City.
- Section 3.2 Escrow Deposit Fund. Pursuant to an Escrow Deposit Agreement dated as of September 1, 2010, between the Escrow Agent and the City (the "Escrow Deposit Agreement"), there is established a special and irrevocable escrow fund designated "City of West Linn, Oregon Series 2000 Obligations Escrow Account" (the "Series 2000 Obligations Escrow Fund").

Proceeds from the Obligations, together with certain other funds of the City, if any, shall be held in the Series 2000 Obligations Escrow Fund and used to refund the Refunded Obligations, all in accordance with the terms of the Escrow Deposit Agreement.

- Section 3.3 Costs of Issuance Account. The City shall establish an account designated as the "Full Faith and Credit Refunding Obligations, Series 2010 Costs of Issuance Account" for payment of costs of execution and delivery of the Obligations, which is defined in this Escrow Agreement as the "Costs of Issuance Account." The City shall keep the Costs of Issuance Account separate and apart from all other funds and moneys held by it and shall administer and maintain the Costs of Issuance Account as provided in this Escrow Agreement:
  - (a) The City is authorized to make payments from the Costs of Issuance Account only for paying the costs of legal, accounting, organization, marketing or other special services and other fees and expenses, incurred or to be incurred by or on behalf of the City in connection with the issuance of the Obligations. The City acknowledges that the moneys in the Costs of Issuance Account available for payment of the foregoing costs may not be sufficient to pay such costs in full, and agrees therein to pay that portion of such costs in excess of the amount in the Costs of Issuance Account from any moneys legally available for such purpose.

- (b) Any amounts remaining in the Costs of Issuance Account after payment of the costs of issuance for the Project may be deposited in the Payment Account or such amounts remaining may be used by the City for uses related to the Project.
- **Section 3.4** Additional Charges. If the Escrow Agent receives Additional Charges pursuant to the Financing Agreement, such Additional Charges shall be applied by the Escrow Agent solely to the payment of any costs in respect of which such Additional Charges was received and shall not be commingled in any way with any other funds received by the Escrow Agent pursuant to the Financing Agreement or this Escrow Agreement, except as provided above.

### ARTICLE IV MONEYS IN FUNDS; INVESTMENT

- Section 4.1 Moneys and Investments Held Under Escrow Agreement. Moneys held by the City under this Escrow Agreement shall be invested and reinvested in Qualified Investments. The Escrow Agent shall hold all moneys transferred by the City to the Escrow Agent for deposit to the Payment Account as provided in Section 3.1 of this Escrow Agreement and shall, at the written direction of the City, invest and reinvest such moneys in Qualified Investments only until such time as the moneys are required for the payment of the Financing Payments. Such moneys and any other income or interest earned thereon shall be applied only as provided in this Escrow Agreement and shall not be subject to levy or attachment or lien by or for the benefit of any creditor of the City, the Escrow Agent or any Owner.
- **Section 4.2 Deposit and Investment of Moneys in Accounts.** The City may commingle any of the funds held by it pursuant to this Escrow Agreement in a separate fund or funds for investment purposes; provided, however, that all funds or accounts held by the City hereunder shall be accounted for separately notwithstanding such commingling by the City.

## ARTICLE V THE ESCROW AGENT

Section 5.1 Compensation of the Escrow Agent. The City shall from time to time pay to the Escrow Agent reasonable compensation for its services and will pay or reimburse the Escrow Agent upon its request for all reasonable expenses, disbursements and advances made by the Escrow Agent in accordance with the provisions of this Escrow Agreement (including the reasonable expenses and disbursements of its counsel), except any such expense, disbursement or advance as may arise from its negligence or bad faith. The Escrow Agent shall also be entitled to receive extraordinary fees and its extraordinary expenses if it is requested or required to render services in connection with a default or other circumstances not provided for in this Escrow Agreement. Fees for the Escrow Agent's services shall be those specified in the contract between the City and the Escrow Agent.

### Section 5.2 Removal of Escrow Agent.

- (a) The Escrow Agent may be removed and a successor Escrow Agent appointed:
  - (i) by the City at any time if, in the good faith opinion of the City, expressed in writing and delivered to the Escrow Agent and the successor Escrow

Agent, it would not be materially adverse to the interests of the Owners of the Obligations that the Escrow Agent be removed and a successor Escrow Agent appointed;

- (ii) for any breach of obligations of the Escrow Agent set forth herein;
- (iii) at any time by written demand thereof filed with the Escrow Agent and the successor Escrow Agent by the Owners of a majority in aggregate principal amount evidenced by all Obligations Outstanding. Such removal shall become effective upon acceptance of appointment by the successor Escrow Agent.
- (b) Any successor Escrow Agent appointed pursuant to the provisions of this section shall:
  - (i) be a trust company or bank in good standing, duly authorized to exercise trust powers and subject to examination by federal or state authority;
  - (ii) have substantial prior experience as a Escrow Agent for the benefit of the owners of municipal debt securities; and
  - (iii) be a bank or trust company having (either singly or together with its parent holding company) a combined capital (exclusive of borrowed capital) and surplus of at least Seventy-Five Million Dollars (\$75,000,000) and subject to supervision or examination by federal or state authority.

### Section 5.3 Resignation of Escrow Agent.

- (a) The Escrow Agent or any successor may at any time resign by giving written notice to the City and by giving notice by first class mail to the Owners as of the date such notice is mailed of its intention to resign and of the proposed date of resignation, which shall be a date not less than sixty (60) days after the mailing of such notice, unless an earlier resignation date and the appointment of a successor Escrow Agent shall have been or are approved by the Owners of a majority in aggregate principal amount evidenced by all of the Obligations Outstanding.
- (b) Upon receiving such notice of resignation, the City shall promptly appoint a successor Escrow Agent by an instrument in writing; provided, however, that if the City fails to appoint a successor Escrow Agent within thirty (30) days following receipt of such written notice of resignation, the Owners of a majority in aggregate principal amount evidenced by all Obligations Outstanding may appoint a successor Escrow Agent and if the Owners fail to appoint a successor Escrow Agent, within thirty (30) days following the expiration of such initial 30-day period, the resigning Escrow Agent may petition the appropriate court having jurisdiction to appoint a successor Escrow Agent.

- (c) Notwithstanding any other provision of this Escrow Agreement, no removal, resignation or termination of the Escrow Agent shall take effect until a successor shall be appointed.
- Section 5.4 Merger or Consolidation. A merger or consolidation of the Escrow Agent with another entity shall not be treated as the appointment of a successor, and the entity into which the Escrow Agent is merged or consolidated shall become the successor Escrow Agent without any notice or filing, but only if: the merged or consolidated entity notifies the City that it has assumed the obligations of the Escrow Agent under this Escrow Agreement and the Financing Agreement, and the merged or consolidated entity meets the requirements of Section 5.2(b) above.

### Section 5.5 Acceptance of Appointment by Successor Escrow Agent.

- (a) Any successor Escrow Agent appointed as provided in Section 5.3 or Section 5.4 above shall execute, acknowledge and deliver to the City and to its predecessor Escrow Agent an instrument accepting its appointment, and the appointment shall take effect on execution of that acceptance. Upon request of any successor Escrow Agent, the City and the prior Escrow Agent shall execute any documents the successor Escrow Agent may reasonably require to confirm its rights and powers under this Escrow Agreement and the Financing Agreement.
- (b) Upon acceptance of appointment by a successor Escrow Agent as provided in this Section 5.5, the successor Escrow Agent shall mail, first class, postage prepaid, notice of its appointment to the Owners.

# Section 5.6 Duties and Responsibilities of the Escrow Agent Prior to and During Default.

- (a) The Escrow Agent undertakes, prior to the occurrence of an Event of Default and after the curing or waiving of all Events of Default which may have occurred, to perform such duties and only such duties as are specifically set forth in this Escrow Agreement. In case any Event of Default has occurred (which has not been cured or waived) the Escrow Agent shall exercise such of the rights and powers vested in it by this Escrow Agreement and use the same degree of care and skill in their exercise, as a prudent person would exercise or use under the circumstances in the conduct of his own affairs.
- (b) No provision of this Escrow Agreement shall be construed to relieve the Escrow Agent from liability for its own negligent action, its negligent failure to act or its own willful misconduct, except that:
  - (i) Prior to the occurrence of an Event of Default and after the curing or waiving of all Events of Default which may have occurred, the duties and obligations of the Escrow Agent shall be determined solely by the express provisions of this Escrow Agreement, and the Escrow Agent shall not be liable except for the performance of such duties and obligations as are specifically set

forth in this Escrow Agreement, and no covenants or obligations shall be implied into this Escrow Agreement adverse to the Escrow Agent;

- (ii) The Escrow Agent shall not be liable for any error of judgment made in good faith by a responsible officer of the Escrow Agent, unless it shall be proved that the Escrow Agent was negligent in ascertaining the pertinent facts;
- (iii) The Escrow Agent shall not be liable with respect to any action taken or omitted to be taken by it in good faith in accordance with the direction of the Owners of a majority in aggregate principal amount evidenced by the Obligations at the time Outstanding relating to the time, method and place of conducting any proceeding for any remedy available to the Escrow Agent, or exercising any trust or power conferred upon the Escrow Agent, under this Escrow Agreement; and
- (iv) No provision contained in this Escrow Agreement shall require the Escrow Agent to expend or risk its own funds or otherwise incur liability in the performance of any of its duties or the exercise of any of its rights or powers, if there is reasonable ground for the Escrow Agent's believing that the repayment of such funds or adequate indemnity against such risk or liability is not reasonably assured to it.

### Section 5.7 Protection and Rights of the Escrow Agent.

- The Escrow Agent shall be protected and shall incur no liability in acting or proceeding in good faith upon any resolution, notice, telegram, request, consent, waiver, certificate, statement, affidavit, voucher, bond, requisition or other paper or document which it shall in good faith believe to be genuine and to have been passed or signed by the proper board or person or to have been prepared and furnished pursuant to any of the provisions of this Escrow Agreement, and the Escrow Agent shall be under no duty to make any investigation or inquiry as to any statements contained or matters referred to in any such instrument, but may accept and rely upon the same as conclusive evidence of the truth and accuracy of such statements. The Escrow Agent shall not be bound to recognize any person as an Owner of any Obligation or to take any action at his request unless such Obligation shall be deposited with the Escrow Agent or satisfactory evidence of the ownership of such Obligation shall be furnished to the Escrow Agent. The Escrow Agent may consult with counsel, who may be counsel to the City, with regard to legal questions and the opinion of such counsel shall be full and complete authorization and protection in respect of any action taken or suffered by it hereunder in good faith in accordance therewith.
- (b) Whenever in the administration of its duties under this Escrow Agreement, the Escrow Agent shall deem it necessary or desirable that a matter be proved or established prior to taking or suffering any action hereunder, such matter (unless other evidence in respect thereof be herein specifically prescribed) shall be deemed to be conclusively proved and established by the certificate of the Escrow Agent's representative or the City's Representative and such certificate shall be full warranty to

the Escrow Agent for any action taken or suffered under the provisions of this Escrow Agreement upon the faith thereof, but in its discretion the Escrow Agent may, in lieu thereof, accept other evidence of such matter or may require such additional evidence as to it may seem reasonable.

- (c) The Escrow Agent may become the Owner of Obligations with the same rights it would have if it were not the Escrow Agent; may acquire and dispose of other certificates or evidences of indebtedness of the City with the same rights it would have if it were not the Escrow Agent; and may act as a depository for and permit any of its officers or directors to act as a member of, or in any other capacity with respect to, any committee formed to protect the rights of Owners, whether or not such committee shall represent the Owners of the majority in aggregate principal amount evidenced by the Obligations then Outstanding.
- (d) The recitals, statements and representations by the City contained in this Escrow Agreement or in the Obligations shall be taken and construed as made by and on the part of the City, as the case may be, and not by the Escrow Agent, and the Escrow Agent does not assume, and shall not have, any responsibility or obligation for the correctness of any thereof.
- (e) The Escrow Agent may execute any of the trusts or powers hereof and perform the duties required of it hereunder by or through attorneys, agents, or receivers, and shall be entitled to advice of counsel concerning all matters of trust and its duty hereunder, and the Escrow Agent shall not be answerable for the default or misconduct of any such attorney, agent, or receiver selected by it with reasonable care.
- **Section 5.8 Indemnification.** To the extent permitted by law, the City covenants and agrees to indemnify and save the Escrow Agent harmless against any loss, expense or liability which it may incur arising out of or in the exercise or performance of its duties and powers hereunder, including the costs and expenses of defending against any claim or liability, or enforcing any of the rights or remedies granted to it under the terms of this Escrow Agreement, excluding any losses or expenses which are due to the Escrow Agent's breach of fiduciary duties, negligence or willful misconduct. The obligations of the City under this Section 5.8 shall survive the resignation or removal of the Escrow Agent under this Escrow Agreement and the payment of the Obligations and discharge under this Escrow Agreement. The damages claimed against the City shall not exceed the damages which may be allowed under the Oregon Tort Claims Act, ORS 30.260, *et seq.*, unless the provisions and limitations of such act are preempted by federal law, including, but not limited to the federal securities laws.

#### ARTICLE VI CONCERNING THE OBLIGATION OWNERS

- Section 6.1 Evidence of Action Taken by Owners. Whenever in this Escrow Agreement it is provided that the Owners of a specified percentage in aggregate principal amount evidenced by the Outstanding Obligations may take any action (including the making of any demand or request, the giving of any notice, consent or waiver or the taking of any other action), the fact that at the time of taking any such action the Owners of such specified percentage have joined therein may be evidenced:
  - (a) by any instrument or any number of instruments of similar tenor executed by Owners in person or by agent or proxy appointed in writing, or
  - (b) by the record of the Owners voting in favor thereof at any meeting of Owners, or
  - (c) by a combination of such instrument or instruments and any such record of such a meeting of Owners.
- Section 6.2 Action Taken by Owners Irrevocable. Any consent to the taking of any action by any Owner of an Outstanding Obligation shall be irrevocable and shall be conclusive and binding upon such Owner and upon all future Owners of such Obligation and of any Obligation executed and delivered in exchange or substitution therefor, irrespective of whether or not any notation and regard thereto is made upon such Obligation. Any action taken by the Owners of the percentage in aggregate principal amount evidenced by the Outstanding Obligations specified in this Escrow Agreement in connection with such action shall be conclusive and binding upon the City, the Escrow Agent and the Owners of all the Obligations.
- Section 6.3 Certain Obligations Disregarded. In determining whether the Owners of the requisite aggregate principal amount evidenced by the Obligations have concurred in any direction or consent under this Escrow Agreement, Obligations which are owned by the Escrow Agent or the City or by any person directly or indirectly controlling or controlled by or under direct or indirect common control with the Escrow Agent or the City shall be disregarded and treated as though they were not Outstanding for the purpose of any such determination; provided that for the purposes of determining whether the Escrow Agent shall be protected in relying on any such direction or consent only Obligations which the Escrow Agent knows are so owned shall be so disregarded. Obligations so owned which have been pledged in good faith may be regarded as Outstanding for the purposes of this section, if the pledgee shall establish to the satisfaction of the Escrow Agent the pledgee's right to vote such Obligations and that the pledgee is not a person directly or indirectly controlling or controlled by or under direct or indirect common control with the Escrow Agent or the City. In case of a dispute as to such right, any decision by the Escrow Agent taken upon the advice of counsel shall be full protection to the Escrow Agent.

# ARTICLE VII MODIFICATION OF ESCROW AGREEMENT AND FINANCING AGREEMENT

- Section 7.1 Limitations. This Escrow Agreement may be modified or amended only in accordance with this Article VII.
- Section 7.2 Supplemental Escrow Agreement Without Consent of Owners. The City and the Escrow Agent may at any time enter into supplemental Escrow Agreements without the consent of or notice to the Owners, for the following purposes:
  - (a) To cure any formal defect, omission, inconsistency or ambiguity in this Escrow Agreement; provided that such action shall not, in the reasonable judgment of the City, materially and adversely affect the interests of the Owners;
  - (b) To grant to or confer or impose upon the Escrow Agent for the benefit of the Owners any additional rights, remedies, or powers or to amend this Escrow Agreement in any other way for the benefit of the Owners; provided that no such amendment may have, in the reasonable judgment of the City, a material and adverse effect on any Owner which has not consented to the Supplemental Escrow Agreement; or
  - (c) To modify, alter, amend or supplement this Escrow Agreement in any other respect which is not materially adverse to the Owners and which does not involve a change described in Sections 7.3(a)(i), 7.3(a)(ii), 7.3(a)(iii), or 7.3(a)(iv) below and which, in the judgment of the Escrow Agent, is not to the prejudice of the Escrow Agent.

Before the Escrow Agent and the City shall enter into any Supplemental Escrow Agreement pursuant to this Section, the City shall deliver to the Escrow Agent an opinion of Special Counsel stating that the supplemental Escrow Agreement is authorized or permitted by this Escrow Agreement, complies with its terms, will, upon the execution and delivery thereof, be valid and binding upon the City in accordance with its terms, and will not adversely affect the exclusion from gross income for federal income tax purposes of interest payable on the Obligations.

### Section 7.3 Supplemental Escrow Agreement with Consent of the Owners.

- (a) Any amendment to this Escrow Agreement which is not described in Section 7.2 above requires the consent of the City, the Escrow Agent and the Owners of not less than sixty percent (60%) in aggregate principal amount evidenced by the Obligations then Outstanding. However, the consent of all affected Owners of all the Obligations then Outstanding is required for:
  - (i) a change in the terms of the payment of any portion of the Financing Payments, or
  - (ii) the creation of a claim or lien upon, or a pledge of the security ranking prior to or (except as expressly permitted by this Escrow Agreement) on a parity with the claim, lien or pledge created by this Escrow Agreement, or

- (iii) the creation of a preference or priority of any Obligation or Obligations over any other Obligation or Obligations, or
- (iv) a reduction in the aggregate principal amount evidenced by the Obligations the consent of the Owners of which is required for any supplemental Escrow Agreement or which is required, under Section 7.6 below, for any modification, alteration, amendment or supplement to the Financing Agreement.
- (b) If at any time the City shall request the Escrow Agent to enter into any supplemental Escrow Agreement for any of the purposes of this Section 7.3 which require Owners' consent, the Escrow Agent shall cause notice of the proposed supplemental Escrow Agreement to be given by first class mail, postage prepaid, to all affected Owners at their addresses as they appear in the Obligation Register. Such notice shall briefly set forth the nature of the proposed supplemental Escrow Agreement and shall state that a copy thereof is on file at the office of the Escrow Agent for inspection by all Owners. Within two years after the date of the first mailing, the Escrow Agent and the City may enter into such supplemental Escrow Agreement in substantially the form described in such notice, but only if there shall have first been delivered to the Escrow Agent (i) the required consents, in writing, of Owners of Obligations then Outstanding, and (ii) an opinion of Special Counsel stating that such supplemental Escrow Agreement is authorized or permitted by this Escrow Agreement, complies with its terms, will, upon the execution and delivery thereof, be valid and binding upon the Escrow Agent and the City in accordance with its terms and will not adversely affect the exclusion from gross income for federal income tax purposes of interest with respect to the Obligations.
- (c) If the Owners of not less than the percentage of Obligations then Outstanding required by this Section 7.3 shall have consented to and approved the execution and delivery thereof as herein provided, no Owner shall have any right to object to the execution and delivery of such supplemental Escrow Agreement, or to object to any of the terms and provisions contained therein or the operation thereof, or in any manner to question the propriety of the execution and delivery thereof, or to enjoin or restrain the Escrow Agent or the City from executing and delivering the same or from taking any action pursuant to the provisions thereof.
- **Section 7.4 Effect of Supplemental Escrow Agreement.** Upon the execution and delivery of any supplemental Escrow Agreement pursuant to the provisions of this Section 7.4, this Escrow Agreement shall be, and be deemed to be, modified and amended in accordance therewith, and the respective rights, duties and obligations under this Escrow Agreement of the Escrow Agent, the City and all Owners of Obligations then Outstanding shall thereafter be determined, exercised and enforced under this Escrow Agreement subject in all respects to such modifications and amendments.

# of the purposes of this Section 7.3 which gent shall cause notice of the proposed (ii) To cure any ambiguity, formal defect or omission in the Financing

be required:

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Owners.

(ii) To cure any ambiguity, formal detect or omission in the Financin Agreement, or

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By the provisions of the Financing Agreement and this Escrow

Section 7.5 Amendments to Financing Agreement Not Requiring Consent of

or notice to the Owners, may amend, change or modify the Financing Agreement as may

- (iii) To make any other change to the Financing Agreement which, in the reasonable judgment of the City, does not materially and adversely affect the Owners.
- (b) Before the City shall enter into, and the Escrow Agent shall consent to, any amendment, change or modification pursuant to this Section 7.5 or Section 7.6 below, there shall have been delivered to the Escrow Agent and the City an opinion of Special Counsel stating that such amendment, change or modification is authorized or permitted by this Escrow Agreement and the Financing Agreement, complies with their terms, will, upon the execution and delivery thereof, be valid and binding upon Escrow Agent and the City in accordance with its terms and will not adversely affect the exclusion from gross income for federal income tax purposes of interest with respect to the Obligations.

# Section 7.6 Amendments to Financing Agreement Requiring Consent of the Owners.

- (a) Any amendment to the Financing Agreement which is not described in Section 7.5 above requires the consent of the City, the Escrow Agent and the Owners of not less than sixty percent (60%) in aggregate principal amount evidenced by the Obligations Outstanding given as provided in this Section 7.6. However, the consent of the Owners of all affected Obligations then Outstanding is required for any amendment, change or modification of the Financing Agreement that would permit the termination or cancellation of the Financing Agreement or a reduction in or postponement of the payments under the said agreement or any change in the provisions relating to the payments thereunder.
- (b) If at any time the City shall request the consent of the Escrow Agent to an amendment to the Financing Agreement which is not described in Section 7.5 above, the Escrow Agent shall cause notice to be given of such proposed amendment, change of modification in the same manner as provided by Section 7.3 above with respect to supplemental Escrow Agreements. Such notice shall briefly set forth the nature of such proposed amendment, change or modification, and shall state that copies of the instrument embodying the same are on file at the principal office of the Escrow Agent for inspection by all Owners at any time during reasonable business hours and upon

reasonable prior notice. The City may enter into, and the Escrow Agent may consent to, any such proposed amendment, change or modification subject to the same conditions and with the same effect as provided in Section 7.3 above hereof with respect to supplemental Escrow Agreements, provided the City has obtained the opinion of Special Counsel which is described in Section 7.5 above.

### ARTICLE VIII COVENANTS; NOTICES

### Section 8.1 Compliance With and Enforcement of Financing Agreement.

- (a) The City covenants and agrees with the Owners of the Obligations to perform all obligations and duties imposed on it under the Financing Agreement and to enforce such agreement against the Escrow Agent in accordance with its terms.
- (b) The Escrow Agent covenants and agrees with the Owners of the Obligations to perform all obligations and duties imposed on it under the Financing Agreement and to enforce such Agreement against the City in accordance with its terms, subject to the rights of the City therein as provided in this Escrow Agreement and the Financing Agreement.
- Section 8.2 Notice in Event of Late Financing Payment. If the Escrow Agent does not receive any Financing Payment deposit within one Business Day after the date on which it is due in accordance with the Financing Agreement, the Escrow Agent shall give prompt written notice of such fact to the City.
- Section 8.3 Notice of Default. If an Event of Default occurs, the Escrow Agent shall give written notice of such default to the Owners of the Obligations then Outstanding. Such notice shall specify that an Event of Default has occurred, and shall contain a brief description of the Event of Default. Any failure to give this notice shall not affect any rights of Owners. This shall be mailed by first class mail, postage prepaid, to each Owner within thirty (30) days of the Escrow Agent's actual knowledge of default. However, except for an Event of Default described in Section 9.1(a) below, the Escrow Agent may withhold such notice if and so long as the Escrow Agent in good faith determines that the withholding of such notice is in the interests of the Owners of Obligations.
- **Section 8.4 Tax Covenants.** To maintain the exclusion from gross income for federal income tax purposes of the interest component of each Financing Payment, the City has covenanted in the Financing Agreement to comply with the applicable provisions of the Code. The Escrow Agent hereby agrees to comply with any instructions received from the City in order to maintain such exclusion.
- Section 8.5 Prosecution and Defense of Suits. The City shall promptly take such action as may be necessary to cure any defect in the title to the Project or any part thereof, or the perfection of security interests in the Project, whether now existing or hereafter developing, and shall prosecute and defend all such suits, actions and all other proceedings as may be appropriate for such purpose.

**Section 8.6** Further Assurances. The Escrow Agent and the City will make, execute and deliver any and all such further resolutions, instruments and assurances as the Escrow Agent may deem reasonably necessary or proper to carry out the intention or to facilitate the performance of this Escrow Agreement, and for the better assuring and confirming to the Owners of the Obligations the rights and benefits provided herein.

### ARTICLE IX EVENTS OF DEFAULT

- Section 9.1 Events of Default. The occurrence of one or more of the following shall constitute Events of Default:
  - a) The City shall fail to pay any Financing Payment when due; or
  - (b) The City shall fail to observe and perform any other covenant, condition or agreement on its part to be observed or performed for a period of sixty (60) days after written notice to the City by the Escrow Agent, specifying such failure and requesting that it be remedied, unless the Escrow Agent shall agree in writing to an extension of such time prior to its expiration; provided however, that if the failure stated in the notice cannot be corrected within the applicable period, the Escrow Agent will not unreasonably withhold its consent to an extension of such time if corrective action is instituted by the City within the applicable period and diligently pursued until the default is corrected; or
  - (c) An "event of default" described in Section 6.1(a) of the Financing Agreement occurs and is continuing.
- Section 9.2 Remedies on Default. Upon the occurrence and continuance of any Event of Default, the Escrow Agent may proceed, and upon written request of the Owners of not less than a majority in aggregate principal amount evidenced by the Obligations then Outstanding and upon being indemnified to its satisfaction, shall proceed to take whatever action at law or in equity may appear necessary or desirable to enforce the Financing Agreement or to protect any of the rights vested in the Escrow Agent or the Owners of Obligations by this Escrow Agreement or by the Obligations, either at law or in equity or in bankruptcy or otherwise, whether for the specific enforcement of any covenant or agreement contained in this Escrow Agreement or in aid of the exercise of any power granted in this Escrow Agenement or for the enforcement of any other legal or equitable right vested in the Escrow Agent by this Escrow Agreement or by law. However, the Financing Amount and the Financing Payments shall not be subject to acceleration.

The Escrow Agent may exercise such one or more of the rights and powers conferred by this Article IX as the Escrow Agent in its discretion being advised by its counsel shall deem most expedient and in the interests of the Owners.

Section 9.3 No Remedy Exclusive. No remedy herein conferred upon or reserved is intended to be exclusive and every such remedy shall be cumulative and shall be in addition to every other remedy given under this Escrow Agreement to the Escrow Agent, or given under the Financing Agreement and assigned hereunder to the Escrow Agent, or now or hereafter existing at law or in equity. No delay or omission of the Escrow Agent to exercise any right or power accruing upon any default shall be construed to be a waiver thereof, but any such right and power

may be exercised from time to time and as often as may be deemed expedient. To entitle the Escrow Agent to exercise any remedy reserved to it, it shall not be necessary to give any notice other than such notice as may be required in this Section 9.3 or by law.

#### Section 9.4 Reserved.

- Section 9.5 No Additional Waiver Implied by One Waiver. If any agreement contained in this Escrow Agreement should be breached by a party and thereafter waived by another party, such waiver shall be limited to the particular breach so waived and shall not be deemed to waive any other breach hereunder.
- Section 9.6 Application of Moneys Upon Default. If at any time after an Event of Default has occurred the moneys in the Payment Account shall not be sufficient to pay the Financing Payments as the same become due and payable, such moneys together with any moneys available or thereafter becoming available for such purpose, whether through the exercise of the remedies provided for herein or otherwise, shall be applied by the Escrow Agent as follows:
  - (a) <u>First</u>: To the payments of costs, expenses and fees, and reasonable compensation of the Escrow Agent, its agents and attorneys, and all expenses and liabilities incurred and advances made by the Escrow Agent:
  - (b) Second: To the payment to the persons entitled thereto of the interest components of Financing Payments as they become due in the order of the payment date of such Financing Payments, and, if the amount available shall not be sufficient to pay in full any particular interest component of a Financing Payment, then to the payment ratably, according to the amounts due on such interest portion, to the persons entitled thereto, without any discrimination or preference except as to any difference in the respective rates of interest specified in the Obligations;
  - (c) <u>Third</u>: To the payment of the persons entitled thereto of the principal components of Financing Payments as they become due in the order of the payment date of such Financing Payments, and, if the amount available shall not be sufficient to pay in full any particular principal component of a Financing Payment, then to the payment ratably, according to the amounts due on such principal portion, to the persons entitled thereto, without discrimination or preference; and
  - (d) <u>Fourth</u>: To the City, but only if the Obligations are no longer Outstanding and all Additional Charges have been paid.
- Section 9.7 Action by Owners. If the Escrow Agent fails to take any action to eliminate an occurrence of an Event of Default, the Owners of more than fifty percent (50%) in aggregate principal amount evidenced by the Obligations then Outstanding may institute any suit, action, mandamus or other proceeding in equity or at law for the protection or enforcement of any right under the Financing Agreement or this Escrow Agreement, but only if the Escrow Agent shall have been given written notice of such default (unless such default shall consist of a failure to make a Financing Payment when due) and the continuance thereof and if such percentage of Owners have first made written request of the Escrow Agent to institute such

action or proceedings in its own name as Escrow Agent hereunder and shall have afforded the Escrow Agent sixty (60) days either to proceed to exercise the powers granted therein or granted under law or to institute such action, suit or proceeding in its name and unless also, the Escrow Agent shall have been offered reasonable security and indemnity against the costs, expenses and liabilities to be incurred therein or thereby, and the Escrow Agent shall have refused or neglected to comply with such request within a reasonable time.

### ARTICLE X LIMITATION OF LIABILITY

- Section 10.1 Limited Liability of City. Except for the payment of Financing Payments and Additional Charges when due in accordance with the Financing Agreement, and the performance of the other covenants and agreements of the City contained in the Financing Agreement and this Escrow Agreement, the City shall have no obligation or liability to any of the other parties or to the Owners of the Obligations with respect to this Escrow Agreement or the terms, execution, delivery or transfer of the Obligations, or the distribution of Financing Payments to the Owners by the Escrow Agent.
- Section 10.2 No Liability of City for Escrow Agent Performance. The City shall not have any obligation or liability to any of the other parties or to the Owners of the Obligations with respect to the performance by the Escrow Agent of any duty imposed upon it under this Escrow Agreement.
- Section 10.3 No Liability of Escrow Agent for Financing Payments by City. The Escrow Agent shall not have any obligation or liability to the Owners of the Obligations with respect to the payment of the Financing Payments by the City when due, or with respect to the performance by the City of any other covenant made by it in the Financing Agreement.

### Section 10.4 Opinion of Counsel; Experts.

- (a) Before being required to take any action, the Escrow Agent may require an opinion of independent counsel acceptable to the Escrow Agent, which opinion shall be made available to the other parties hereto upon request, which counsel may be counsel to any of the parties hereto, or a verified certificate of any party hereto, or both, concerning the proposed action. If it does so in good faith, the Escrow Agent shall be absolutely protected in relying thereon.
- (b) If an Event of Default occurs or a dispute arises under this Escrow Agreement or the Financing Agreement, the Escrow Agent may employ as its agents attorneys at law, certified public accountants and recognized authorities in their fields (who are not employees of the Escrow Agent), as it may deem necessary to carry out any of its obligations hereunder. The City shall reimburse the Escrow Agent for its reasonable expenses in so doing. The Escrow Agent shall not be responsible for any misconduct or negligence of any such agent appointed with due care by the Escrow Agent.
- (c) The Escrow Agent may consult with counsel and the written advice of such counsel or any opinion of counsel shall be full and complete authorizations and

protection in respect to any action taken or not taken by the Escrow Agent hereunder in good faith and in reliance thereon.

Section 10.4 Limitation of Rights to Parties and Owners. Nothing in this Escrow Agreement or in the Obligations expressed or implied is intended or shall be construed to give any person other than the City, the Escrow Agent and the Owners of the Obligations, any legal or equitable right, remedy or claims under or in respect of this Escrow Agreement; all covenants, conditions and provisions are and shall be for the sole and exclusive benefit of the City, the Escrow Agent and the Owners.

### ARTICLE XI MISCELLANEOUS

### Section 11.1 Defeasance.

- (a) All or any portion of the Outstanding Obligations may be paid and discharged in any one or more of the following ways:
  - (i) By paying or causing to be paid the Financing Payments attributable to such Obligations as and when the same become due and payable:
  - (ii) By irrevocably depositing with the Escrow Agent or an independent escrow agent, in trust, before the payment dates, money which, together with the amounts then on deposit in the Payment Account, is fully sufficient to pay all Financing Payments attributable to such Obligations; or
  - (iii) By irrevocably depositing with the Escrow Agent or an independent escrow agent, in trust, Defeasance Obligations in such amount which will, together with the interest to accrue thereon, be sufficient to pay all Financing Payments evidenced by such Obligations, as and when the same become due and payable, as evidenced by a verification report, and providing the Escrow Agent with an opinion of Special Counsel that such deposits will not cause the interest component of Financing Payments to be includable in gross income under federal income tax laws.
- (b) All obligations of the Escrow Agent and the City under this Escrow Agreement with respect to such Obligations which are paid or deemed paid hereunder shall cease and terminate, except for the obligation of the City to pay the Additional Charges specified in Section 3.2 of the Financing Agreement and to pay Financing Payments from the amount so deposited, and of the Escrow Agent to apply amounts on deposit to the payment of the Financing Payments.
- (c) The Escrow Agent shall, so long as any Obligations remain Outstanding, keep complete and accurate records of all moneys received and disbursed under this Escrow Agreement, which shall be available for inspection by the City and any Owner, or the agent of any of them, at any time during reasonable business hours upon reasonable prior notice. Upon written notice, the Escrow Agent shall promptly make such records available to the City, any Owner, or their respective auditors and other representatives, and shall cooperate with them in auditing and reproducing the records.

Section 11.2 Notices.

(a) Except as otherwise provided in Section 11.2(b) below, all written notices to be given under this Escrow Agreement to any party to this Escrow Agreement shall be given by first-class mail, postage prepaid and facsimile to the following addresses (unless the addressee has previously notified the other party in writing of a change in address):

To the Escrow Agent at: U.S. Bank National Association

Attn: Corporate Trust Services 555 S.W. Oak Street, PL-6 Portland, OR 97204 Facsimile: (503) 275-5738

To the City at: City of West Linn, Oregon

22500 Salamo Road West Linn, OR 97068 Attn: Finance Director Facsimile: (503) 656-8756

To Special Counsel at: Douglas E. Goe, Esq.

Orrick, Herrington & Sutcliffe LLP 1120 N.W. Couch Street, Suite 200

Portland, OR 97209 Facsimile: (503) 943-4801

- (b) <u>Facsimile Instructions</u>. The Escrow Agent agrees to accept and act upon facsimile transmission of written instructions and/or directions pursuant to this Section 11.2 provided, however, that: (a) subsequent to such facsimile transmission of written instructions and/or directions the Escrow Agent shall forthwith receive the originally executed instructions and/or directions; (b) such originally executed instructions and/or directions; shall be signed by a person as may be designated and authorized to sign for the party signing such instructions and/or directions; and (c) the Escrow Agent shall have received a current incumbency certificate containing the specimen signature of such designated person.
- **Section 11.3 Governing Law**. This Escrow Agreement shall be construed and governed in accordance with the laws of the State of Oregon. Any action regarding this Escrow Agreement or the transactions contemplated hereby shall be brought in the circuit court of Clackamas County, Oregon.
- **Section 11.4 Partial Invalidity.** Any provision of this Escrow Agreement found to be prohibited by law shall be ineffective only to the extent of such prohibition, and shall not invalidate any remainder of this Escrow Agreement.
- Section 11.5 Binding Effect; Successors. This Escrow Agreement shall be binding upon and inure to the benefit of the parties and their respective successors and assigns. Whenever in this Escrow Agreement any party hereto is named or referred to, such reference shall be deemed to include the successors or assigns thereof, and all covenants and agreements

contained in this Escrow Agreement by or on behalf of any party hereto shall bind and inure to the benefit of the successors and assigns thereof whether so expressed or not.

**Section 11.6** Execution in Counterparts. This Escrow Agreement may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same agreement.

**Section 11.7 Destruction of Canceled Obligations**. Whenever in this Escrow Agreement provision is made for the surrender to or cancellation by the Escrow Agent of any Obligations, the Escrow Agent shall destroy such Obligations.

Section 11.8 Headings. The headings, titles and table of contents in this Escrow Agreement are provided for convenience and shall not affect the meaning, construction or effect of this Escrow Agreement. All references herein to "Sections," and other subdivisions which do not specify the document in which the subdivision is located shall be construed as references to this Escrow Agreement.

The Escrow Agent has executed this Escrow Agreement in its corporate name by its duly authorized officer and the City has caused this Escrow Agreement to be executed in its name by its duly authorized officer, all as of the date first above written.

Ву: _	
	Corazon Gruenberg Vice President
CIT	Y OF WEST LINN, OREGON
By: _	
Зу: _	Richard Seals

### EXHIBIT A

(Form of Full Faith and Credit Refunding Obligation)

No. R	\$

### FULL FAITH AND CREDIT REFUNDING OBLIGATION SERIES 2010

Evidencing an Undivided Proportionate Interest of the Owner Hereof in Certain Financing Payments to be Made Under a Tax-Exempt Financing Agreement between the

> City of West Linn, Oregon and U.S. Bank National Association as Escrow Agent

U.S. Bank National Association
as Escrow Agent

Principal Component Principal Component

This Obligation is executed and delivered by U.S. Bank National Association, pursuant to an Escrow Agreement, dated as of September 1, 2010, between U.S. Bank National Association, as escrow agent (the "Escrow Agent"), and the City of West Linn, Oregon (the "City"). The Escrow Agent and the City have entered into that certain Tax-Exempt Financing Agreement, dated as of September 1, 2010 (the "Financing Agreement"), pursuant to which the City is legally required to make financing payments (the "Financing Payments"). The City has assigned to the Escrow Agent all of its right, title and interest in the Financing Payments for the benefit of the Owners of the Obligations under the Escrow Agreement.

PRINCIPAL AMOUNT: ------ DOLLARS -----

This Obligation is entitled proportionately to receipt of the principal component of Financing Payments in the amount set forth as Principal Amount above due on the Principal Component Payment Date set forth above and is entitled proportionately to receipt of an amount of the interest component of Financing Payments on each Payment Date attributable to the interest accruing on said principal component at the Principal Component Interest Rate set forth above.

ADDITIONAL PROVISIONS OF THIS OBLIGATION APPEAR ON THE REVERSE SIDE HEREOF AND ON SUBSEQUENT PAGES; THESE PROVISIONS HAVE THE SAME EFFECT AS IF THEY WERE PRINTED HEREIN.

Page A-1 – EXHIBIT A OHS West:260956386.2 U.S. Bank National Association, in Portland, Oregon, as the Escrow Agent and Registrar (the "Registrar"), shall pay to the Registered Owner specified above, or registered assigns, the Principal Amount specified above on the above Principal Component Payment Date together with interest thereon from the dated date indicated above at the Principal Component Interest Rate per annum indicated above, but solely from amounts received from the City pursuant to the Financing Agreement and the Escrow Agreement. Interest is payable semiannually on June 1 and December 1 of each year until payment, commencing on December 1, 2010 (the "Payment Date") to the Owners of record as of the Record Date. Principal components of, and interest components of the Financing Payments on this Obligation shall be received by Cede & Co. as nominee of The Depository Trust Company, New York, New York ("DTC"), or its registered assigns in same-day funds on each Payment Date. Such payments shall be made payable to the order of "Cede & Co." All terms used in this Obligation and not otherwise defined herein shall have the respective meanings assigned thereto in the Financing Agreement and the Escrow Agreement. The Obligations are payable from the Payment Account as provided in the Escrow Agreement.

This Obligation is one of a series of Full Faith and Credit Refunding Obligations, Series 2010 (the "Obligations"), being executed and delivered evidencing the aggregate principal amount \$2,575,000. The City is authorized to enter into the Financing Agreement and the Escrow Agreement by Resolution No. 2010-34 adopted by the City Council of the City on August 9, 2010 (the "Resolution").

*Optional Prepayment:* The Obligations are not subject to redemption prior to their stated maturity dates.

The Financing Payments under the Financing Agreement shall be payable from the City's general non-restricted revenues and other funds that are lawfully available for that purpose, including, the proceeds of the Financing Agreement and revenues from an ad valorem tax authorized to be levied under the City's permanent rate limit under sections 11 and 11b, Article XI of the Oregon Constitution, and revenues derived from other taxes, if any, levied by the City in accordance with and subject to limitations and restrictions imposed under applicable law or contract, that are not dedicated, restricted or obligated by law or contract to an inconsistent expenditure or use. The City pledges its full faith and credit and taxing powers to the repayment of the Financing Payments as contemplated by Oregon Revised Statutes 271.390. The registered owners of the Obligations will not have a lien or security interest on the Project financed with the proceeds of the Financing Agreement. THE REGISTERED OWNERS OF THE OBLIGATIONS DO NOT HAVE A LIEN OR SECURITY INTEREST ON THE PROJECT FINANCED WITH THE PROCEEDS OF THE OBLIGATIONS.

The Obligations are initially executed and delivered as a Book-Entry System issue with no Obligation certificates provided to the Owners. Records of Obligation ownership will be maintained by the Escrow Agent and DTC and its participants.

Should the book-entry-only security system be discontinued, the Obligations shall be issued in the form of fully registered Obligations without coupons in the denominations of \$5,000 or any integral multiple thereof. Such Obligations may be exchanged for Obligations of

Page A-2 – EXHIBIT A OHS West:260956386.2 the same aggregate principal amount, but different authorized denominations, as provided in the Resolution.

Any transfer of this Obligation must be registered, as provided in the Resolution, upon the Obligation Register kept for that purpose at the Principal Office of the Registrar. Upon registration, a new registered Obligation or Obligations, of the same series and maturity and in the same aggregate principal amount shall be issued to the transferee as provided in the Resolution. The City and the Registrar may treat the person in whose name this Obligation is registered as its absolute owner for all purposes, as provided in the Resolution.

The Obligation owner may exchange or transfer this Obligation only by surrendering it, together with a written instrument of transfer which is satisfactory to the Registrar and duly executed by the registered owner or his duly authorized attorney, at the principal corporate trust office of the Registrar in the manner and subject to the conditions set forth in the Resolution.

Unless this Obligation is presented by an authorized representative of DTC to the City or its agent for registration, transfer, exchange or payment, and any Obligation issued is registered in the name of Cede & Co. or in such other name as is requested by an authorized representative of DTC (and any payment is made to Cede & Co. or to such other entity as is requested by an authorized representative of DTC), ANY TRANSFER, PLEDGE, OR OTHER USE HEREOF FOR VALUE OR OTHERWISE BY OR TO ANY PERSON IS WRONGFUL inasmuch as the Registered Owner hereof, Cede & Co., has an interest herein.

THE ESCROW AGENT HAS NO OBLIGATION OR LIABILITY TO THE OWNERS OF OBLIGATIONS FOR THE PAYMENT OF THE INTEREST OR PRINCIPAL PORTIONS PERTAINING TO THE OBLIGATION; THE ESCROW AGENT'S ONLY OBLIGATIONS ARE TO ADMINISTER, FOR THE BENEFIT OF THE CITY AND THE OWNERS OF OBLIGATIONS, THE PAYMENT ACCOUNT ESTABLISHED IN THE ESCROW AGREEMENT AND ONLY SUCH DUTIES AS SET FORTH IN THE ESCROW AGREEMENT.

This Obligation shall remain in the Registrar's custody subject to the provisions of the Fast Automated Securities Transfer (FAST) agreement currently in effect between U.S. Bank National Association, as Registrar and The Depository Trust Company, New York, New York.

IT IS HEREBY CERTIFIED, RECITED, AND DECLARED that all conditions, acts, and things required to exist, to happen, and to be performed precedent to and in the execution and delivery of this Obligation have existed, have happened, and have been performed in due time, form and manner.

IN WITNESS WHEREOF, the Escrow Agent has caused this Obligation to be executed by the manual or facsimile signature of an authorized officer as of the date set forth above.

U.S. BANK NATIONAL ASSOCIATION, as
Escrow Agent

By:
Authorized Officer

THIS OBLIGATION SHALL NOT BE VALID UNLESS PROPERLY AUTHENTICATED BY THE REGISTRAR IN THE SPACE INDICATED BELOW.

Date of Authentication: .

### CERTIFICATE OF AUTHENTICATION

This is one of the \$2,575,000 Full Faith and Credit Refunding Obligations, Series 2010, which represents an interest in the Financing Payments due under the Financing Agreement described herein, and is properly registered and authenticated pursuant to the Escrow Agreement.

U.S. Bank National Association, as Registrar

By:\_\_\_\_\_\_
Authorized Officer

[Remainder of page intentionally left blank]

# ASSIGNMENT

this	FOR VALUE RECEIVED, the undersigned sells, assigns and transfers unto  (Please insert social security or other identifying number of assignee) Obligation and does hereby irrevocably constitute and appoint
regist	as attorney to transfer this Obligation on the books kept for action thereof with the full power of substitution in the premises.
105150	Dated:
	NOTICE: The signature to this assignment must correspond with the name of the ered owner as it appears upon the face of this Obligation in every particular, without tion or enlargement or any change whatever.
the S	NOTICE: The signatures to this Assignment must be guaranteed by a financial ation that is a member of the Securities Transfer Agents Medallion Program ("STAMP"), tock Exchange Medallion Program ("SEMP") or the New York Stock Exchange, Inc. llion Securities Program ("MSP").
	Signature Guaranteed
	(Bank, Trust Company or Brokerage Firm)
	Authorized Officer
	The following abbreviations, when used in the inscription on the face of this Obligation, be construed as though they were written out in full according to applicable laws or ations.
	TEN COM tenants in common TEN ENT as tenants by the entireties JT TEN as joint tenants with right of survivorship and not as tenants in common OREGON CUSTODIANS use the following CUST UL OREG MIN as custodian for

Page A-5 – EXHIBIT A OHS West:260956386.2