# **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

FOR THE FISCAL YEAR ENDED JUNE 30, 2016



# CITY OF WEST LINN, OREGON COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the fiscal year ended June 30, 2016

prepared by

Finance Department City of West Linn, Oregon

available online at http://westlinnoregon.gov



This report was printed ON RECYCLED PAPER



This report was printed on recycled paper

Comprehensive Annual Financial Report For the fiscal year ended June 30, 2016

# TABLE OF CONTENTS

	Pa	ge
I. INTRODUCTORY SECTION		
Letter of Transmittal Certificate of Achievement for Excellence in Fin Elected and Appointed Officials Organizational Chart Audit Committee	nancial Reporting	1 6 7 8 9
II. FINANCIAL SECTION		
Independent Auditor's Report Management's Discussion and Analysis <b>Basic Financial Statements</b> Government-wide Financial Statements		12 15
Statement of Net Position Statement of Activities Fund Financial Statements		26 27
Balance Sheet – Governmental Funds		28
Statement of Revenues, Expenditures and Fund Balances – Governmental Funds Reconciliation of the Statement of Reven	2	29
in Fund Balances of Governmental Fu Statement of Net Position – Proprietary I	nds to the Statement of Activities 3 Funds 3 anges in Fund Net Position – Proprietary Funds 3 unds 3	30 31 32 33 34
<b>Required Supplementary Information</b> Schedules of Revenues, Expenditures and Cl Budget and Actual	hanges in Fund Balances –	
General Fund Public Safety Fund Parks and Recreation Fund Library Fund Street Fund Schedule of Funding Progress – Other Poste	employment Benefits Plan	53 54 55 56 57 58
Schedule of the City's Proportionate Share of Schedule of City Pension Plan Contributions Notes to Required Supplementary Informat	5 7	59 70 71

Comprehensive Annual Financial Report For the fiscal year ended June 30, 2016

#### **TABLE OF CONTENTS, CONTINUED**

#### Page **Supplementary Information** Combining and Individual Fund Financial Statements and Schedules Schedule of Revenues, Expenditures and Changes in Fund Balances -Budget and Actual – Major Governmental Fund – Capital Projects Systems Development Charges Fund 76 Combining Balance Sheet – Nonmajor Governmental Funds 78 Combining Statement of Revenues, Expenditures and Changes in Fund Balances -79 Nonmajor Governmental Funds Combining Balance Sheet – Nonmajor Special Revenue Funds 80 Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Deficit) - Nonmajor Special Revenue Funds 81 Schedules of Revenues, Expenditures and Changes in Fund Balances (Deficit) -Budget and Actual - Nonmajor Governmental Funds **Building Inspections Fund** 82 **Planning Fund** 83 Debt Service Fund 84 Park Bond Construction Fund 85 Schedules of Revenues, Expenditures and Changes in Fund Balances -**Budget and Actual – Proprietary Funds** Water Fund 87 **Environmental Services Fund** 88 **Other Financial Schedules** Schedule of Future Debt Service Requirements 90 Schedule of Property Tax Transactions and Outstanding Balances 91 Schedule of Accountability of Independently Elected Officials 92

Comprehensive Annual Financial Report For the fiscal year ended June 30, 2016

# TABLE OF CONTENTS, CONTINUED

Page

## **III. STATISTICAL SECTION**

Net Position by Component	95
Changes in Net Position	96
Governmental Activities Tax Revenues by Source	98
Fund Balances of Governmental Funds	99
Changes in Fund Balances of Governmental Funds	100
Assessed Value and Estimated Real Market Value of Taxable Property	101
Property Tax Rates – Direct and Overlapping Governments	102
Principal Property Taxpayers	103
Property Tax Levies and Collections	104
Ratios of Outstanding Debt by Type	105
Ratios of General Bonded Debt Outstanding	106
Direct and Overlapping Governmental Activities Debt	107
Legal Debt Margin Information	108
Pledged-Revenue Coverage	109
Demographic and Economic Statistics	110
Principal Employers	111
Full-time Equivalent City Government Employees by Function	112
Operating Indicators by Function	113
Capital Asset Statistics by Function	114

# **IV. COMPLIANCE SECTION**

Independent Auditor's Report Required by Oregon State Regulations	117
---	-----

This page intentionally left blank

# CITY OF WEST LINN, OREGON Comprehensive Annual Financial Report

SECTION I

**INTRODUCTORY SECTION** 

This page intentionally left blank



fax: (503) 650 9041

November 14, 2016

Mayor, City Councilors, Audit Committee and Citizens of the City of West Linn, Oregon

The Comprehensive Annual Financial Report (CAFR) of the City of West Linn, Oregon (the City) for the fiscal year ended June 30, 2016 is hereby submitted.

This report presents the financial position of the City as of June 30, 2016 and the results of its operations for the fiscal year then ended. The financial statements and supporting schedules have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and meet the requirements of the standards prescribed by the Oregon Secretary of State Audits Division. We believe the data, as presented, is accurate in all material respects and presented in a manner designed to fairly set forth the financial position and results of operations of the various funds of the City.

The accuracy of the City's financial statements and the completeness and fairness of their presentation is the responsibility of City management. The City maintains a system of internal accounting controls designed to provide reasonable assurance that assets are safeguarded against loss or unauthorized use and that financial records can be relied upon to produce financial statements in accordance with GAAP. The concept of reasonable assurance recognizes that the cost of maintaining the system of internal accounting controls should not exceed benefits likely to be derived.

Merina & Company LLP, Certified Public Accountants, have issued an unmodified or "clean" opinion on the City's financial statements for the fiscal year ended June 30, 2016. The independent auditor's report is located at page 12 in the Financial Section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located at page 15 immediately following the independent auditor's report.

#### **Profile of the Government**

West Linn is a community where citizens, civic organizations, businesses and city government work together to ensure that the community retains its hometown identity, high quality of life and its natural beauty. The City incorporated in 1913 and today serves a population of 25,605. It is close to the region's business core and urban amenities, with Portland approximately twenty miles to the north. At the same time, the City provides a

small-town atmosphere and distinct neighborhoods that range from the Historic Willamette District with its pioneer-era dwellings, to the contemporary architecture of newer homes. The City is approximately twenty miles from Portland International Airport.

The City is a full-service municipality that operates under a council/manager form of government. The elected City Council consists of the Mayor and four Councilors who act as the board of directors. The Council sets policies for city government, enacts ordinances and hires, directs and evaluates the City Manager. In turn, the City Manager is the City's chief executive officer, responsible for overall management and administration.

Municipal services are provided by City employees under the direction of the City Manager. The City operates its own police department, municipal court, water, sewer and surface water utilities, street operations, planning, engineering, fleet management, library and extensive year-round park and recreation programs.

Tualatin Valley Fire and Rescue District provides fire and emergency services to the community. The City lies within Clackamas County, which is headed by a board of commissioners and based in neighboring Oregon City. The City is also part of Metro, the tricounty urban services district based in Portland.

# **Local Economy**

The City's economy is linked with that of the entire Portland Metropolitan area, but is more insulated from economic downturns because of the high education and skill level of its population. Per capita income is one of the highest of any city in the state of Oregon.

West Linn is primarily a residential community with a low ratio of heavy industry and retailbased commercial activity. The largest non-manufacturing employers are West Linn Wilsonville School District and Safeway Inc. The largest manufacturing employer is the West Linn Paper Company.

# Long-term Financial Planning

Long-term financial planning is performed on an ongoing basis. The controlling document is the City's five year financial forecasting plan which includes reserves by fund that fall within the policy guidelines set by Council and reviewed by the Citizens' Budget Committee during the budget process. Reserve policy guidelines are measured as a percentage of annual operating expenses and generally range between 15 and 20 percent depending on the fund.

Along with the adoption of the 2016-2017 biennial budget, certain utility rate fee increases were approved by City Council with the support of the Citizens' Budget Committee and the Utility Advisory Board. Effective January 1, 2016, a five percent rate increase for water, sewer, and surface water management fees was approved. Effective July 1, 2016, a five percent rate increase was approved for the parks and residential street fees. Effective January 1, 2017, a five percent rate increase was approved for water, sewer, and surface water management.

In regards to the City's long-term debt obligations, the City had \$10.7 million outstanding in three general obligation bond issues and \$7.0 million outstanding in two full faith and credit obligations, for a total of \$17.7 million in long-term debt outstanding as of June 30, 2016.

# **City's Credit Ratings**

On November 23, 2015, Standard & Poor's Ratings Services raised its long-term rating to 'AA+' from 'AA' on the City's general obligation bonds and full faith and credit obligations outstanding due to the city's improved budgetary performance. The rating agency cited very strong economic characteristics, budgetary flexibility and strong management with "good" financial policies.

# Full Faith and Credit Obligations Issued

On December 16, 2015, the City issued \$2,000,000 of full faith and credit obligations bonds in a competitive bond sale raising additional resources to complete the funding of the Bolton Reservoir project. In addition, the Series 2009 FFCOs were "advance refunded" and the Series 2000 Water Revenue bonds were "current refunded". In total, this bond sale received an all-time low interest rate of 2.23% saving the City in future interest costs.

## **Advance Refunding**

On December 16, 2015, the City issued \$2,625,000 of full faith and credit obligations bonds to provide resources to purchase U.S. Government State and Local Government Series securities that were placed in an irrevocable trust for the purpose of advance refunding future debt service payments of \$2,804,218 of the Series 2009B full faith and credit bonds. As a result, these refunded bonds are considered to be defeased and the liability has been removed from the governmental activities column of the Statement of Net Position. The reacquisition price exceeded the net carrying amount of the old debt by \$50,367. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. This advance refunding was undertaken to reduce total debt service payments over the next 13 years by \$245,651 and resulted in an economic gain of \$211,763.

# **Current Refunding**

On December 16, 2015, the City issued \$640,000 of full faith and credit obligation bonds for a current refunding of \$671,440 of the Series 2000 water revenue bonds. The refunding was undertaken to reduce total future debt service payments. The reacquisition price exceeded the net carrying amount of the old debt by \$8,234. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. The transaction also resulted in a reduction of \$68,358 in future debt service payments and an economic gain of \$75,421.

#### History of City's Low Permanent Property Tax Rate

Two serial levies were in place for the City of West Linn in fiscal years 1994-95, 1995-96 and 1996-97. Both of these serial levies expired before the Measure 50 permanent property tax rates were established. Hence, neither of these two serial levies rolled into the permanent rate for the City of West Linn. In March 1997, West Linn voters approved two local option levies which replaced the two serial levies; however, this election was too late for the permanent rate calculation which occurred in late 1996. Today, the permanent property tax rate for the City of West Linn is at \$2.12 per thousand of assessed value, the lowest property tax rate for cities in the surrounding area.

## **Major Initiatives**

The City has continued to establish and work toward clearly defined goals and objectives. During the budget review process, goals and objectives are developed and prioritized by the City Council and staff. The process is a continuing cycle of setting goals and objectives, reviewing short- and long-term goals, evaluating results, and reassessing the goals and their priority.

In preparing the budget for the 2016-2017 biennium, the City Council adopted various goals that were then incorporated into budgeted operations. The City Council updated their previous goal list and established guidelines for achievement in the following major areas: hiring a new city manager, refining the Arch Bridge Area master planning process, researching the feasibility of a West Linn fiber network, becoming an active regional partner on transportation issues, addressing community development code and comprehensive plan changes, resolving the best uses for underutilized city properties and prioritizing community outreach.

The Citizens' Budget Committee continued with biennial budgeting and approved the City's fourth biennial budget allowing better alignment of the City's budget with the State's and an increased focus on a longer term. With this financial report for the fiscal year ended June 30, 2016, the actual results reflect the first year of the biennium. Additionally, the City's Audit Committee, consisting of Councilors Brenda Perry and Jenni Tan, partnering with Nathan Reagan who is a West Linn resident and certified public accountant, continue their focus on audit oversight and improving all finance processes.

## Awards

**Comprehensive Annual Financial Reporting Award**. The Government Finance Officers Association of the United States and Canada (GFOA) awarded a *Certificate of Achievement for Excellence in Financial Reporting* to the City for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2015. This was the seventh consecutive year that the City has achieved this prestigious award. In order to be awarded a *Certificate of Achievement*, a government must publish an easily readable and efficiently organized CAFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A *Certificate of Achievement* is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

**Popular Annual Financial Reporting Award**. The GFOA has given an *Award for Outstanding Achievement in Popular Annual Financial Reporting* to the City for its Popular Annual Financial Report (PAFR) for the fiscal year ended June 30, 2015. The *Award for Outstanding Achievement in Popular Annual Financial Reporting* is a prestigious national award that recognizes conformance with the highest standards for preparation of state and local government popular reports.

In order to receive an *Award for Outstanding Achievement in Popular Annual Financial Reporting*, a government unit must publish a PAFR, whose contents conform to program standards of creativity, presentation, understandability and reader appeal.

An *Award for Outstanding Achievement in Popular Annual Financial Reporting* is valid for a period of one year only. The City has received a Popular Award for the last seven consecutive

years. We believe that our current PAFR continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to the GFOA.

**Distinguished Budget Presentation Award.** The GFOA presented a Distinguished Budget Presentation Award to the City for its biennial budget for the biennium beginning July 1, 2015. In order to receive this award, a government unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communication device.

This award is valid for a period of two years only. We believe that our current budget continues to conform to program requirements, and have submitted it to GFOA to determine its eligibility for another award.

#### Acknowledgements

The preparation of this Comprehensive Annual Financial Report was a combined effort of the dedicated Finance staff. We wish to express our appreciation to everyone who contributed to the preparation of this report. Credit is also given to the Mayor, the Councilors and the Audit Committee for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

1 11-1.0

Richard W. Seals, CPA CMA CFM CFE CGMA Chief Financial Officer

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of West Linn, Oregon

For its Comprehensive Annual **Financial Report** for the Fiscal Year Ended June 30, 2015

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Cancy L. Zielke President

huy R. Enger

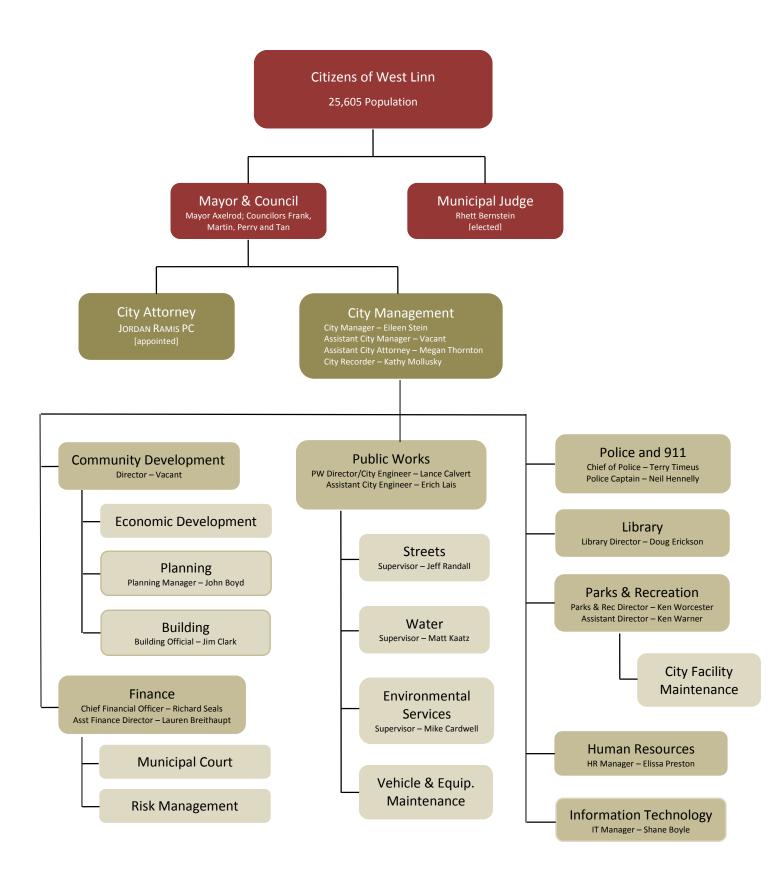
**Executive Director** 

Elected Officials	Term Expires
Russ Axelrod, Mayor	December 31, 2016
Thomas Frank, Councilor	December 31, 2016
Bob Martin, Councilor	December 31, 2018
Brenda Perry, Council President	December 31, 2018
Jenni Tan, Councilor	December 31, 2016
Rhett Bernstein, Municipal Court Judge	December 31, 2018

Appointed Officials	Position
Eileen Stein	City Manager
Jordan Ramis PC	Legal Counsel/City Attorney
Management Team:	
John Boyd, AICP CFM	Interim Comm. Dev. Director
Shane Boyle	Information Tech. Manager

Shane Boyle Lauren Breithaupt, CPA CMA Lance Calvert, PE Doug Erickson Kathy Mollusky, CMC Elissa Preston Richard Seals, CPA CMA CFM CFE Megan Thornton Terry Timeus Ken Worcester

Information Tech. Manager Assistant Finance Director Public Works Director Library Director City Recorder Human Resources Manager Chief Financial Officer Assistant City Attorney Chief of Police Parks and Recreation Director



Resolution 06-33 adopted in July 2006 established an Audit Committee to ensure that audits are completed annually in accordance with Oregon state law, provide oversight of the independent auditors, assist in the review and selection of audit firms, and ensure transparent communication back to the Council and citizens of West Linn.

Resolution 09-11 adopted in June 2009 added one citizen member to the Audit Committee for a four-year term with an interest and experience in City government financial operations, preferably a Certified Public Accountant residing within City limits.

Audit Committee Members	Term Expires
Council Members:	
Brenda Perry, Councilor	December 31, 2018
Jenni Tan, Councilor	December 31, 2016
Citizen Member: Nathan Reagan, CPA	December 31, 2017

This page intentionally left blank

# CITY OF WEST LINN, OREGON Comprehensive Annual Financial Report

SECTION II

**FINANCIAL SECTION** 



PARTNERS KAMALA K. AUSTIN, CPA • TONYA M. MOFFITT, CPA

# **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and City Council City of West Linn, Oregon

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of West Linn, Oregon (City), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to management's discussion and analysis, the schedule of funding progress, schedule of the city's proportionate share of the net pension (asset)/liability, and schedule of city pension plan contributions, as listed in the table of contents under the required supplementary information, in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison schedules, as listed in the table of contents under required supplementary information, are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United

States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, supplementary information, other financial schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information and other financial schedules, as listed in the table of contents, is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

# **Report on Other Legal and Regulatory Requirements**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated November 14, 2016, on our consideration of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Merine + Company

Merina & Company, LLP West Linn, Oregon November 14, 2016

# Management's Discussion and Analysis

For the fiscal year ended June 30, 2016

Management's Discussion and Analysis (MD&A) is presented to facilitate financial analysis and provide an overview of the financial activities of the City of West Linn (the City) for the fiscal year ended June 30, 2016. Information in the MD&A is based on currently known facts, decisions and conditions. Please read it in conjunction with the basic financial statements and the accompanying notes to those financial statements.

# FINANCIAL HIGHLIGHTS

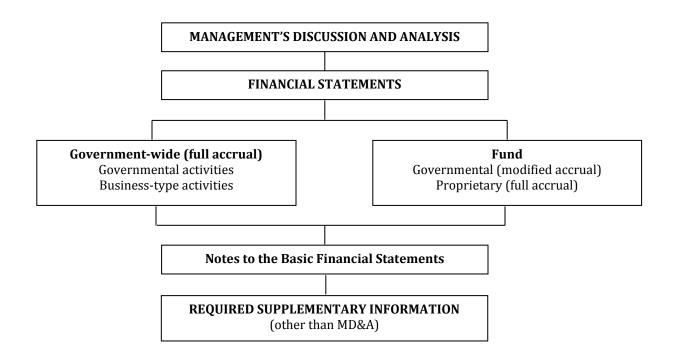
- The City's assets and deferred outflows of resources totaled \$309.9 million at June 30, 2016, consisting of \$276.0 million in capital assets, \$12.5 million in unrestricted cash and investments, \$7.9 million in restricted cash and investments, and \$13.5 million in investment in joint venture, other assets and deferred outflows of resources. Total assets and deferred outflows of resources increased by \$2.1 million from the previous fiscal year.
- The City's liabilities and deferred inflows of resources totaled \$32.3 million at June 30, 2016 consisting of \$24.3 million in long-term liabilities and \$6.0 million in accounts payable and other liabilities, and \$2.0 million in deferred inflows related to pensions.
- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources by \$277.6 million at the close of fiscal year 2015-16. Unrestricted net position totaled \$12.2 million with the remainder of the City's net position invested in capital assets (\$257.8 million) and restricted for endowment, capital projects and debt service (\$7.6 million).
- For its governmental activities, the City generated \$14.2 million in charges for services and received \$4.3 million in operating and capital grants and contributions. Direct expenses, including interest on long-term debt for governmental activities were \$32.6 million for the year, resulting in a net direct expense of \$14.1 million. \$10.5 million of general revenues received resulted in a change in net position of \$3.6 million.
- For its business-type activities, the City generated \$8.9 million in charges for services and capital grants and contributions to fund direct expenses of \$7.4 million.
- Fund balance in the City's governmental funds was \$10.1 million at June 30, 2016, a decrease of \$1.2 million from June 30, 2015.

# **OVERVIEW OF THE FINANCIAL STATEMENTS**

In addition to this discussion and analysis, the financial section of this annual report contains the *basic financial statements, required supplementary information,* and *other supplementary information,* including the *combining statements and schedules* of the nonmajor funds.

The basic financial statements also include *notes* that explain the information in the financial statements and provide additional details. The following chart illustrates how the various sections of this annual report are arranged relative to one another.

## Chart 1 - Required Elements of the Comprehensive Annual Financial Report



# **Government-wide Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The *Statement of Net Position* includes *all* of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the *Statement of Activities* regardless of when cash is received or paid.

The two government-wide statements report the City's *net position* and how they have changed. Net position—the net difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources—is one way to measure the City's *financial health* or *position*.

- Over time, increases or decreases in the City's net position are indicators of whether its *financial health* is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as changes in the City's property tax base and the condition of the City's roads.

The government-wide financial statements of the City are divided into two categories:

- Governmental activities—Most of the City's basic services are included here, such as police, parks and recreation, library, public works, and general administration. Property taxes, charges for services, and operating and capital grants and contributions fund most of these activities.
- Business-type activities—The City charges fees to customers to help cover the costs of certain services it provides. The City's water and environmental services, including sanitary sewer and surface water management systems, are included here.

#### **Statement of Net Position**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$277.6 million at June 30, 2016.

By far, the largest portion of the City's net position (93 percent) reflects its investment in capital assets (e.g., land, buildings, vehicles, equipment, and infrastructure), less any related debt outstanding used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves either cannot or are not expected to be used or liquidated to repay these liabilities.

	Governmer	tal Activities	Business-ty	pe Activities	Total				
	2016	2015	2016	2015	2016	2015			
Current and other assets Capital assets	\$ 12.8 238.0	\$ 16.2 237.6	\$ 19.6 38.0	\$ 18.9 34.2	\$ 32.4 276.0	\$ 35.1 271.8			
Total assets	250.8	253.8	57.6	53.1	308.4	306.9			
Deferred ouflows of resources	1.3	0.8	0.2	0.1	1.5	0.9			
Long-term liabilities Other liabilities	20.9 4.0	16.9 3.7	3.4 2.0	0.9 1.0	24.3 6.0	17.8 4.7			
Total liabilities	24.9	20.6	5.4	1.9	30.3	22.5			
Deferred inflows of resources	1.8	5.0	0.2	0.6	2.0	5.6			
Net position: Net investment in capital assets Restricted for:	222.4	220.7	35.4	33.4	257.8	254.1			
Library endownment	0.2	0.2	-	-	0.2	0.2			
Debt service	0.2	0.2	-	0.1	0.2	0.3			
Capital projects	4.4	4.9	2.8	4.0	7.2	8.9			
Unrestricted	(1.8)	3.0	14.0	13.2	12.2	16.2			
Total net position	\$ 225.4	\$ 229.0	\$ 52.2	\$ 50.7	\$ 277.6	\$ 279.7			

#### Table 1 - Net Position as of June 30<sup>th</sup> (in millions)

A portion of the City's net position (\$7.6 million or about three percent) represents resources that are subject to external restrictions on how they may be used. The balance of *unrestricted net position* (\$12.2 million or about four percent) may be used to meet the City's ongoing obligations to citizens and creditors.

As of June 30, 2016, the City had positive balances in all three categories of net position, both for the City as a whole, as well as for its separate business-type activities. For its governmental activities, the City has a negative balance in the unrestricted category of net position.

Total net position increased by \$11.6 million during the fiscal year. The implementation of GASB Statement 68 accounts for \$9.0 million of this increase, as the City recorded net pension liability of \$6.2 million at June 30, 2014 and net pension asset of \$2.8 million at June 30, 2015; the remainder represents the degree to which ongoing revenues have exceeded increases in ongoing expenses.

#### **Statement of Activities**

As with the *Statement of Net Position*, the City reports governmental activities on a consolidated basis. A summary of the *Statement of Activities* follows:

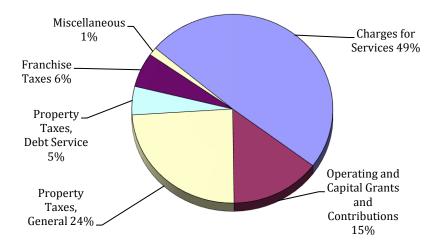
	Governmen	tal Activities	Business-ty	pe Activities	Тс	otal	
	FY 2016	FY 2015	FY 2016	FY 2015	FY 2016	FY 2015	
Revenues							
Program revenues							
Charges for services	\$ 14.2	\$ 12.7	\$ 7.7	\$ 7.6	\$ 21.9	\$ 20.3	
Operating grants and contributions	4.2	4.0	-	-	4.2	4.0	
Capital grants and contributions	0.1	0.5	1.2	0.5	1.3	1.0	
General revenues							
Property taxes	8.4	8.1	-	-	8.4	8.1	
Franchise taxes	1.7	1.7	-	-	1.7	1.7	
Grants and contributions not							
restricted to specific programs	0.4	0.3	-	-	0.4	0.3	
Intergovernmental	-	-	-	5.0	-	5.0	
Miscellaneous				0.2		0.2	
Total revenues	29.0	27.3	8.9	13.3	37.9	40.6	
Expenses							
Governmental activities							
General government	10.3	6.8	-	-	10.3	6.8	
Culture and recreation	7.1	5.8	-	-	7.1	5.8	
Public safety	10.3	6.2	-	-	10.3	6.2	
Highways and streets	4.3	3.7	-	-	4.3	3.7	
Interest on long-term debt	0.6	0.5	-	-	0.6	0.5	
Business-type activities							
Water	-	-	4.2	3.2	4.2	3.2	
Environmental services			3.2	2.8	3.2	2.8	
Total expenses	32.6	23.0	7.4	6.0	40.0	29.0	
Change in net position before transfers	(3.6)	4.3	1.5	7.3	(2.1)	11.6	
Transfers		(1.5)		1.5	-		
Change in net position	(3.6)	2.8	1.5	8.8	(2.1)	11.6	
Net position - beginning	229.0	226.2	50.7	41.9	279.7	268.1	
Net position - ending	\$ 225.4	\$ 229.0	\$ 52.2	\$ 50.7	\$ 277.6	\$ 279.7	

## Table 2 - Changes in Net Position (in millions)

# **Governmental Activities**

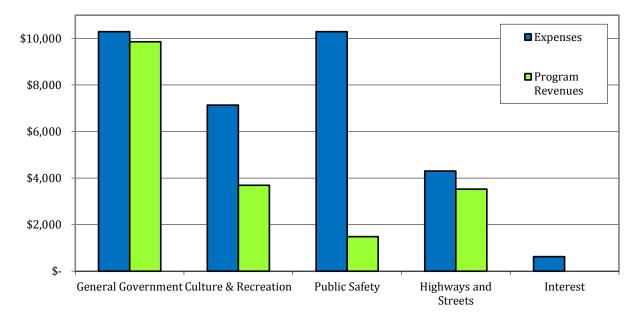
Governmental activities decreased the City's net position by \$3.6 million in fiscal year 2015-16, as compared to an increase of \$2.8 million in the prior fiscal year. Revenue increased by \$1.7 million and expenses, excluding transfers, increased by \$9.6 million. Key elements of this change, as illustrated in Table 2 above, are primarily the result of the change in the net pension liability due to the implementation of GASB Statement 68.

The revenues charted in the following pie chart include all program and general revenues for governmental activities such as property taxes, franchise taxes, charges for services, operating and capital grants and contributions, and miscellaneous revenues. Property taxes continue to be the major source of revenue for the City's governmental activities, once interfund service payments are factored out of charges for services.



# **Revenues by Source - Governmental Activities**

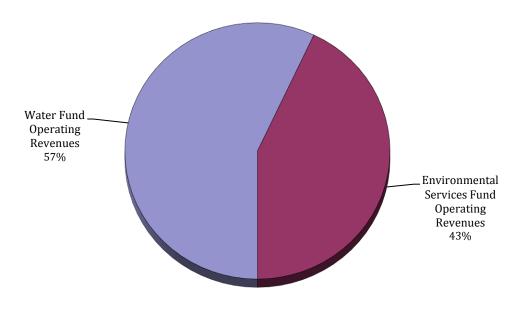
Expenses and Program Revenues - Governmental Activities (in thousands)



#### **Business-type Activities**

Water fund revenues represent approximately 57 percent of all utility revenues for the City. The City continues to contribute capital investment to the water system while maintaining a consistent level of service.

Environmental services fund revenues represent approximately 43 percent of all utility revenues for the City. The fund provides sewer collection services and surface water management services. Overall, the fund continues to realize improved operating results. Both sewer and surface water management operations realized positive margins.



**Utility Revenues - Business-type Activities** 

#### FINANCIAL ANALYSIS OF THE GOVERNMENTAL FUNDS

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2016, the City's governmental funds reported a combined ending fund balance of \$10.2 million, a decrease of \$1.2 million when compared to the prior year. Unassigned fund balance combined with committed fund balance as of June 30, 2016, was \$5.2 million and is available for spending at the City's discretion.

# **General Fund**

The general fund is the chief operating fund of the City. At June 30, 2016, total fund balance was \$2.2 million, reflecting an increase of \$0.6 million from the prior year. Within the general fund ending balance, \$2.0 million is considered unassigned. The City's general fund continues to be funded with charges for services from other funds, including the three special revenue funds receiving property tax revenues: public safety, parks and recreation, and library. General fund decreased by \$0.3 million from \$7.6 million in the prior year. Expenditures in the general fund decreased by \$0.3 million from \$7.6 million in the prior year to \$7.3 million in the current year. Key components of this decrease include prior year expenditures related to the successful implementation of the City's new accounting software package, professional services related to economic development initiatives and vacant positions going unfilled.

## **Public Safety Fund**

This special revenue fund accounts for police, 911 dispatch, and overall safety activities within city limits. Revenues increased to \$7.1 million from \$6.7 million in the prior year attributed to an increase in property taxes. Expenditures in the public safety fund decreased to \$7.5 million as spending for the new police station capital construction project were finalized during the prior year. Funding for the new police station came from \$8.5 million in general obligation bonds issued in January 2012.

## Parks and Recreation Fund

This special revenue fund is used to account for funding parks and recreation programs throughout the City. Overall revenues decreased to \$3.4 million in the current year. Overall expenditures increased to \$3.9 million resulting in an overall fund balance decrease of \$0.5 million. Debt service payments continued for the full faith and credit obligations issued in 2009 for the Parker Road property.

#### **Library Fund**

This special revenue fund is used to account for funding the City's library operations. Overall revenues were the same at \$2.2 million as compared to prior year. Overall expenditures increased slightly to \$2.5 million. Overall fund balance decreased slightly to \$0.5 million.

#### **Street Fund**

This special revenue fund accounts for the operation and maintenance of the City's street and sidewalk systems, including medians. Revenue increased to \$3.7 million attributable to increases in the intergovernmental revenue. Overall street expenditures increased to \$4.0 million from \$3.8 million in the 2014-15 fiscal year as the City continued with planned capital improvements. The street fund had an overall decrease in fund balance of \$0.3 million for the fiscal year ended June 30, 2016.

#### Systems Development Charges Fund

This capital projects fund accounts for systems development charges and improvements including those for the street, water, surface water, sewer, park, and bike/pedestrian systems. Revenues increased from \$0.6 million in the 2014-15 fiscal year to \$1.4 million in the 2015-16 fiscal year due to more new development in the City. Expenditures in the systems development charges fund decreased to \$1.8 million from \$2.6 million in the 2014-15 fiscal year. Major projects included street improvements and the start of the Bolton Reservoir project.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

*Original budget compared to final budget.* During the first year of the budget biennium, there was no need for any amendments to increase either the original estimated revenues or original budgeted appropriations. Hence, there is no difference between the original and final appropriated budget of the general fund, which amounts to \$16.5 million including \$0.7 million for contingencies.

General Fund Appropriated Budget	 Original Budget		Final Budget	Dif	ference
Expenditures	\$ 15,273,000	\$	15,273,000	\$	-
Transfers to other funds	623,000		623,000		-
Contingency	 650,000		650,000		-
	\$ 16,546,000	\$	16,546,000	\$	-

*Final budgeted revenues compared to actual revenues.* The most significant differences between estimated revenues that were budgeted in the first year of the biennium and actual revenues in the first year of the biennium were as follows:

	В	iennium	Less FY 2017		FY 2016		FY 2016			
General Fund	E	stimated	Estimated		Estimated		Actual			
Estimated Revenues	R	evenues	Revenues		Revenues		Revenues		D	oifference
Muni Court Fines	\$	861,000	\$	(437,000)	\$	424,000	\$	550,017	\$	126,017
Proceeds from bonds		-		-		-		1,070,469		1,070,469

Revenues from muni court fines have exceeded our first year estimates by \$126,000 or about 30 percent. This is due to a large increase in the volume of tickets processed through our court system as well as an increased focus in collection efforts on past due tickets. Proceeds from bonds relates to the advance refunding of full faith and credit obligations completed in December 2015. This refunding was not expected or budgeted when the budget was adopted, but due to a favorable bond market, this bond refunding was pursued to save future interest costs.

*Final budgeted expenditures compared to actual expenditures.* The most significant differences between estimated revenues that were budgeted in the first year of the biennium and actual revenues in the first year of the biennium were as follows:

	Biennium	Less FY 2017	FY 2016	FY 2016	
General Fund	Estimated	Estimated	Estimated	Actual	
Estimated Expenditures	Expenditures	Expenditures	Expenditures	Expenditures	Difference
Information Technology Bond refunding payment	\$ 2,493,000 -	\$ (1,347,000) -	\$ 1,146,000 -	\$    1,211,852 1,051,582	\$ (65,852) (1,051,582)

Expenditures in the information technology function of the general fund exceeded our first year estimates by \$65,000 or about 6 percent. This is due to an acceleration of information technology capital spending originally budgeted to occur in the second year of the biennium. The bond refunding payment relates to the advance refunding of full faith and credit obligations completed in December 2015. This refunding was not expected or budgeted when the budget was adopted, but due to a favorable bond market, this bond refunding was pursued to save future interest costs.

As FY 2016 completes the first year of the biennium, there are no other notable differences between the actual revenues or expenditures in the first year of the biennium against estimated revenues or expenditures.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

As of June 30, 2016, the City had invested \$276.0 million in capital assets, net of depreciation as reflected in the following table. This represents a net increase (additions, deductions and depreciation) of \$4.2 million in fiscal year 2015-16. Governmental capital assets totaled \$238.0 million while business-type capital assets totaled \$38.0 million.

# Table 3Capital Assets as of June 30th(net of depreciation, in millions)

	Governmental Activities					Busine Activ	ess-typ vities	e	Total			
		2016	2015		2016		2015		2016		2015	
Land and easements	\$	192.1	\$	192.1	\$	0.5	\$	0.5	\$	192.6	\$	192.6
Buildings and improvements		22.4		22.6		0.5		0.6		22.9		23.2
Vehicles and equipment		1.9		1.7		0.8		0.9		2.7		2.6
Infrastructure		21.0		21.0		29.9		29.5		50.9		50.5
Construction in progress		0.6		0.2		6.3		2.7		6.9		2.9
Capital assets, net	\$	238.0	\$	237.6	\$	38.0	\$	34.2	\$	276.0	\$	271.8

The following table reconciles the change in capital assets for the fiscal year. Expenditures for construction projects in progress at fiscal year-end are included in additions. Reductions are for capital asset dispositions and transfers of construction projects in progress that were completed during the fiscal year. Additions include capital contributions from outside developers with the revenue from these contributions reflected in program revenues on the *Statement of Activities*.

# Table 4Change in Capital Assets(in millions)

	Governmental Activities				Business-type Activities					Total				
	FY 2016		F	FY 2015		FY 2016		FY 2015		F	FY 2016		FY 2015	
Beginning balance	\$	237.6	\$	235.2		\$	34.2	\$	30.0	\$	271.8	\$	265.2	
Additions Reductions and adjustments		4.0 (0.1)		5.8 (0.1)			5.3 -		5.6 -		9.3 (0.1)		11.4 (0.1)	
Depreciation		(3.5)		(3.3)	-		(1.5)		(1.4)		(5.0)		(4.7)	
Ending balance	\$	238.0	\$	237.6	=	\$	38.0	\$	34.2	\$	276.0	\$	271.8	

Assets utilized in governmental activities increased by a net \$0.4 million. This change includes increases in land, building, machinery and equipment, and sidewalk improvements, offset by depreciation. Capital asset additions include completion of various projects throughout the community. Additional detail on the City's capital assets can be found in the capital assets note on page 45 of this report.

## **Debt Outstanding**

As of the end of the fiscal year, the City had \$17.7 million in long-term bonded debt obligations outstanding – an increase of two percent from the prior year – as shown in Table 5. Additional detail on the City's long-term debt obligations can be found in the long-term debt obligations note on page 47 of this report.

# Table 5Outstanding Long-term Debt Obligations as of June 30th(in millions)

	2	2016	2	2015		
Governmental Activities:						
General obligation bonds	\$	10.7	\$	11.8		
Full faith and credit obligations		4.4		4.8		
Sub-total		15.1		16.6		
Business-type Activities: Water revenue bonds		-		0.8		
Full faith and credit obligations		2.6		-		
Total	\$	17.7	\$	17.4		

During fiscal year 2015-16, \$5.3 million of full faith and credit obligation bonds were issued to refund a prior issue and raise an additional \$2 million to complete the funding of the Bolton Reservoir project. With this bond issue which closed in December 2015, both Standard and Poor's increased the City's bond rating from AA to AA+.

Under Oregon Revised Statutes, general obligation debt issues are limited to three percent of the real market value of all taxable property within the City's boundaries. The \$10.7 million in general obligation debt applicable to this limit is well below the City's \$116.3 million maximum limitation.

# **Economic Factors**

The City of West Linn is predominantly residential in nature, with commercial property representing less than five percent of the City's taxable assessed value. Therefore, the City receives a significant share of its revenue directly from local residents in the form of property taxes and charges for services.

The State of Oregon does not have a sales tax, making property taxes a primary funding source for general government, public safety, and culture and recreation services provided by the City. The underlying taxable assessed values continue to be below real market values, and are currently about 80 percent; therefore, real market values would have to decrease by approximately 20 percent before the City's property tax revenues would be negatively impacted.

The largest resource used for governmental activities, at 46 percent, consisted of charges for service, including permits, licenses, recreation charges, and system development charges. Property tax revenue, the next largest revenue sources, provided 30 percent of the resources used for governmental activities. A special tax levy of approximately \$1.8 million that provided public safety funding expired as of June 30, 2007. To maintain service levels and reduce the reliance on a local option levy requiring a vote every five years, the City implemented fees for parks and street maintenance to offset the foregone property tax revenue. Property taxes for general operations

increased slightly over the last year and investment earnings were down due to the decline in interest rates.

The business-type activities are funded with utility fees and charges. Utility rate increases are restricted by a Charter provision limiting annual utility rate increases to no more than five percent without a vote of the citizens. These annual five percent rate increases are consistent with financial proformas are necessary to maintain a revenue coverage ratios. Similar rate increases are anticipated over the next several years to generate sufficient revenue to fund operations and provide adequate funds for anticipated capital replacement projects.

## **Requests for Information**

This City's financial statements are designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability of the resources it receives and expends. If you have questions about this report, or need additional financial information, contact the Chief Financial Officer at City of West Linn, 22500 Salamo Road, West Linn, Oregon 97068 or e-mail <u>rseals@westlinnoregon.gov.</u>

This page intentionally left blank

# **BASIC FINANCIAL STATEMENTS**

Statement of Net Position Statement of Activities Fund Financial Statements Notes to Basic Financial Statements

#### STATEMENT OF NET POSITION

#### JUNE 30, 2016

	Governmental Activities	Business-type Activities	Total
ASSETS:	* = 0.1= 0.01	<b>* * * * * * * * * *</b>	* 10 5 11 100
Cash and investments	\$ 5,847,021	\$ 6,694,167	\$ 12,541,188
Restricted cash and investments	5,050,146	2,823,184	7,873,330
Property taxes receivable	526,090	-	526,090
Accounts receivable, net of allowance	1,287,228	1,334,310	2,621,538
Prepaid expenses Capital assets not being depreciated:	134,755	-	134,755
Land and easements	192,113,825	482,625	192,596,450
Construction in progress	559,023	6,315,532	6,874,555
Capital assets net of accumulated depreciation:	559,025	0,313,332	0,074,333
Buildings and improvements	22,409,659	535,770	22,945,429
Vehicles and equipment	1,888,955	764,978	2,653,933
Infrastructure	20,990,518	29,901,549	50,892,067
Investment in joint venture	-	8,796,979	8,796,979
TOTAL ASSETS	250,807,220	57,649,094	308,456,314
DEFERRED OUTFLOWS OF RESOURCES:			
Deferred charge on refunding	46,769	6,862	53,631
Deferred outflows of resources - pension	1,296,545	157,632	1,454,177
TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,343,314	164,494	1,507,808
LIABILITIES:			
Accounts payable	881,245	1,697,526	2,578,771
Accrued salaries and payroll taxes payable	605,741	56,447	662,188
Accrued interest payable	34,365	6,683	41,048
Deposits and other liabilities	499,175	-	499,175
Noncurrent liabilities:			
Due within one year	2,005,816	249,353	2,255,169
Due in more than one year	20,953,304	3,437,953	24,391,257
TOTAL LIABILITIES	24,979,646	5,447,962	30,427,608
DEFERRED INFLOWS OF RESOURCES:			
Deferred inflows of resources - pension	1,775,485	215,862	1,991,347
TOTAL DEFERRED INFLOWS OF RESOURCES	1,775,485	215,862	1,991,347
NET POSITION:			
Net investment in capital assets	222,408,539	35,360,454	257,768,993
Restricted for:			
Library endowment, nonexpendable	157,300	-	157,300
Debt service	167,745	-	167,745
Capital projects	4,448,483	2,823,184	7,271,667
Unrestricted	(1,786,664)	13,966,126	12,179,462
TOTAL NET POSITION	\$ 225,395,403	\$ 52,149,764	\$ 277,545,167

#### STATEMENT OF ACTIVITIES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2016

			Program Revenues				(Expense) Revenue aanges in Net Posit	
FUNCTION / PROGRAM		Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
GOVERNMENTAL ACTIVITIES:								
General government	\$	10,290,721	\$ 9,517,405	\$ 340,615	\$ -	\$ (432,701)	\$-	\$ (432,701)
Culture and recreation		7,138,648	2,213,730	1,481,034	-	(3,443,884)	-	(3,443,884)
Public safety		10,287,219	849,911	635,041	-	(8,802,267)	-	(8,802,267)
Highways and streets		4,303,318	1,659,419	1,735,130	100,793	(807,976)	-	(807,976)
Interest on long-term debt		625,038		-		(625,038)		(625,038)
TOTAL GOVERNMENTAL ACTIVITIES		32,644,944	14,240,465	4,191,820	100,793	(14,111,866)		(14,111,866)
BUSINESS-TYPE ACTIVITIES:								
Water		4,233,123	4,426,705	-	1,077,543	-	1,271,125	1,271,125
Environmental services		3,232,203	3,243,746	-	140,750	-	152,293	152,293
TOTAL BUSINESS-TYPE ACTIVITIES	_	7,465,326	7,670,451		1,218,293		1,423,418	1,423,418
TOTAL ACTIVITIES	\$	40,110,270	\$ 21,910,916	\$ 4,191,820	\$ 1,319,086	(14,111,866)	1,423,418	(12,688,448)
		GENERAL REVE	NUES					
			axes, levied for gei	neral purposes		7,019,685	-	7,019,685
			axes, levied for del			1,371,866	-	1,371,866
		Franchise				1,692,432	-	1,692,432
		Grants and	d contributions not	t restricted to spea	cific programs	428,137	-	428,137
			ed investment ear			16,322		16,322
		TOTAL GE	NERAL REVENUES	5		10,528,442		10,528,442
	CHANGE IN NET POSITION			(3,583,424)	1,423,418	(2,160,006)		
		NET POSITION -	beginning			228,978,827	50,726,346	279,705,173
		NET POSITION -	ending			\$ 225,395,403	\$ 52,149,764	\$ 277,545,167

#### **GOVERNMENTAL FUNDS**

#### BALANCE SHEET

#### JUNE 30, 2016

	General Fund	Public Safety Fund	Parks and Recreation Fund	Library Fund	Street Fund	Systems Development Charges Fund	Total Nonmajor Funds	Total Governmental Funds
ASSETS:	¢ 2 720 025	¢ (44.24(	¢ 440.005	¢ 412.002	¢ 1 257 224	¢	¢ 242.027	¢ 5.047.001
Cash and investments Restricted cash and investments	\$ 2,739,925	\$ 644,246	\$ 448,895	\$ 413,682 157,300	\$ 1,357,336	\$- 4,735,423	\$ 242,937 157,423	\$ 5,847,021 5,050,146
Property taxes receivable	-	302,526	- 79,612	58,382	-	4,755,425	85,570	526,090
Accounts receivable	303,350	106,758	196,006	-	460,228	-	160,886	1,227,228
Prepaid expenditures	134,755	-	-	-	-	-	-	134,755
r ropaia enponantares	10 1,1 00					·		101,100
TOTAL ASSETS	\$ 3,178,030	\$ 1,053,530	\$ 724,513	\$ 629,364	\$ 1,817,564	\$ 4,735,423	\$ 646,816	\$ 12,785,240
LIABILITIES:								
Accounts payable	\$ 214,862	\$ 92,635	\$ 93,069	\$ 9,985	\$ 59,310	\$ 286,940	\$ 64,444	\$ 821,245
Accrued salaries and payroll taxes	178,027	216,330	85,887	62,141	23,389	-	39,967	605,741
Deposits and other liabilities	357,002	-	-		87,895	-	54,278	499,175
TOTAL LIABILITIES	749,891	308,965	178,956	72,126	170,594	286,940	158,689	1,926,161
DEFERRED INFLOWS OF RESOURCES:								
Unavailable revenue - court fines	244,227	-	-	-	-	-	-	244,227
Unavailable revenue - property taxes	-	266,036	70,009	51,340	-	-	75,248	462,633
			·	·				
TOTAL DEFERRED INFLOWS	244,227	266,036	70,009	51,340	-	-	75,248	706,860
FUND BALANCES:								
Non-spendable	134,755	-	-	157,300	-	-	-	292,055
Restricted	-	-	-	-	-	4,448,483	167,745	4,616,228
Committed	-	478,529	475,548	348,598	1,646,970	-	321,538	3,271,183
Unassigned	2,049,157	-	-	-	-		(76,404)	1,972,753
TOTAL FUND BALANCES	2,183,912	478,529	475,548	505,898	1,646,970	4,448,483	412,879	10,152,219
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES	\$ 3,178,030	\$ 1,053,530	\$ 724,513	\$ 629,364	\$ 1,817,564	\$ 4,735,423	\$ 646,816	

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in funds.		237,961,98
Other assets are not available to pay for current-period expenditures and,		
therefore, are deferred in the funds:		
Deferred charge on refunding	\$ 46,769	
Deferred outflows of resources - pension	1,296,545	1,343,3
Liabilities and deferred inflows of resources, including accrued liabilities		
and bonds payable are not due and payable in the current period and,		
therefore, are not reported in funds:		
Unavailable revenue - court fines	244,227	
Unavailable revenue - property taxes	462,633	
Accrued compensated absences	(845,449)	
Accrued interest	(34,365)	
Net pension liability	(5,454,943)	
Long-term bonded debt obligations	(15,100,000)	
Bond premium	(453,441)	
Deferred inflows of resources nonsion	(1,775,485)	
Deferred inflows of resources - pension		(24,062,12

Net position of governmental activities

\$ 225,395,403

#### **GOVERNMENTAL FUNDS**

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2016

	General Fund	Public Safety Fund	Parks and Recreation Fund	Library Fund	Street Fund	Systems Development Charges Fund	Total Nonmajor Funds	Total Governmental Funds
REVENUES:								
Property taxes	\$-	\$ 5,022,532	\$ 1,254,614	\$ 720,051	\$ -	\$-	\$ 1,367,066	\$ 8,364,263
Intergovernmental	88,600	575,041	-	1,481,034	1,735,130	-	252,015	4,131,820
Franchise taxes	-	1,373,782	-	-	113,143	-	205,507	1,692,432
Fines and forfeitures	550,017	20,441	-	57,118	-	-	-	627,576
Licenses and permits	266,052	23,825	-	-	-	-	903,634	1,193,511
Charges for services	6,880,000	-	2,156,612	-	1,659,419	-	257,896	10,953,927
Systems development charges	-	-	-	-	-	1,415,956	-	1,415,956
Investment earnings	15,618	-	-	-	-	704	-	16,322
Miscellaneous	145,241	34,443	3,375	9,573	228,340	-	7,165	428,137
TOTAL REVENUES	7,945,528	7,050,064	3,414,601	2,267,776	3,736,032	1,416,660	2,993,283	28,823,944
EXPENDITURES:								
Current:								
General government	6,658,713	-	-	-	-	134,940	851,618	7,645,271
Cultural and recreation	-	-	3,280,087	2,372,236	-	-	-	5,652,323
Public safety	-	7,384,805	-	-	-	-	707,524	8,092,329
Highways and streets	-	-	-	-	1,819,750	-	-	1,819,750
Debt service:								
Principal	104,114	-	58,333	-	58,333	-	1,105,000	1,325,780
Interest	292,205	-	15,562	-	53,857	-	298,512	660,136
Capital outlay	267,038	123,303	561,258	89,355	2,126,407	1,648,187	91,287	4,906,835
TOTAL EXPENDITURES	7,322,070	7,508,108	3,915,240	2,461,591	4,058,347	1,783,127	3,053,941	30,102,424
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES	623,458	(458,044)	(500,639)	(193,815)	(322,315)	(366,467)	(60,658)	(1,278,480)
OTHER FINANCING SOURCES (USES):								
Refunding bonds issued	984,375	-	328,125	-	1,312,500	-	-	2,625,000
Bond premium on issuance of debt	86,094	-	28,698	-	114,793	-	-	229,585
Payment to refunded bond escrow agent	(1,051,582)	-	(350,528)	-	(1,402,110)	-	-	(2,804,220)
TOTAL OTHER FINANCING								
SOURCES (USES)	18,887	-	6,295	-	25,183	-	-	50,365
NET CHANGE IN FUND BALANCES	642,345	(458,044)	(494,344)	(193,815)	(297,132)	(366,467)	(60,658)	(1,228,115)
FUND BALANCES - beginning	1,541,567	936,573	969,892	699,713	1,944,102	4,814,950	473,537	11,380,334
FUND BALANCES - ending	\$ 2,183,912	\$ 478,529	\$ 475,548	\$ 505,898	\$ 1,646,970	\$ 4,448,483	\$ 412,879	\$ 10,152,219

#### RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2016

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds (page 31)		\$ (1,228,115)
Governmental funds report capital outlay as expenditures. Howe Statement of Activities the cost of those assets is allocated ove useful lives and reported as depreciation expense. This is the capital outlay exceeded depreciation expense.	er their estimated amount by which	
Capital outlay Depreciation expense	\$ 4,906,835 (3,537,217)	1,369,618
The net effect of transactions involving capital assets		
(i.e., sales, trade-ins, donations, and transfers) is to decrease n	et position.	(1,007,616)
Revenues in the Statement of Activities that do not provide curren	nt	
financial resources are not reported as revenues in the funds.		76,784
The issuance of long-term debt (e.g., bonds, leases) provides currer resources to governmental funds, while the repayment of the p debt consumes the current financial resources of governmenta transaction, however, has any effect on net position. Also, gov report the effect of bond premiums, discounts, and similar iter debt is first issued, whereas these amounts are deferred and a Statement of Activities. This amount is the net effect of these of treatment of long-term debt and related items. Proceeds from bonds issued Plus bond premium Deferred charge on refunding Payments to refunded bond escrow agent Principal repayments on capital lease Principal repayments on long-term bonded debt	principal of long-term al funds. Neither ernmental funds ns when mortized in the	1,338,892
Some expenses reported in the Statement of Activities do not requ current financial resources and therefore are not reported as a governmental funds. Accrued compensated absences payable Accrued interest payable Net other postemployment benefit obligations Net pension liability Amortization of deferred charge on refunding	expenditures in 26,275 35,098 (64,217) (4,201,195) (3,598)	(4.122.007)
Amortization of bond premium	74,650	 (4,132,987)
Change in net position of governmental activities (page 29)		\$ (3,583,424)

#### **PROPRIETARY FUNDS**

#### STATEMENT OF NET POSITION

#### JUNE 30, 2016

	Business-type Activities - Enterprise Funds			
	Water	Environmental		
	Fund	Services Fund	Total	
ASSETS:				
Current assets: Cash and investments	\$ 3,243,582	\$ 3,450,585	\$ 6,694,167	
Restricted cash and investments	\$ 3,243,582 2,823,184	¢ 3,450,585	\$ 6,694,167 2,823,184	
Accounts receivable, net of	2,023,104		2,023,104	
allowance for doubtful accounts	609,344	724,966	1,334,310	
Total current assets	6,676,110	4,175,551	10,851,661	
Noncurrent assets:	0,07 0,110	1,17,0,001	10,001,001	
Capital assets not being depreciated	6,238,915	559,242	6,798,157	
Capital assets, net of accumulated depreciation	11,996,713	19,205,584	31,202,297	
Investment in joint venture	8,796,979	-	8,796,979	
Total noncurrent assets	27,032,607	19,764,826	46,797,433	
TOTAL ASSETS	33,708,717	23,940,377	57,649,094	
DEFERRED OUTFLOWS OF RESOURCES:				
Deferred charge on refunding	6,862	-	6,862	
Deferred outflows of resources - pension	99,321	58,311	157,632	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	106,183	58,311	164,494	
LIABILITIES:				
Current liabilities:				
Accounts payable	888,671	808,855	1,697,526	
Accrued salaries and payroll taxes payable	26,183	30,264	56,447	
Accrued compensated absences payable	31,076	18,277	49,353	
Accrued interest payable	6,683	-	6,683	
Bonds payable - due within one year	200,000	-	200,000	
Total current liabilities	1,152,613	857,396	2,010,009	
Noncurrent liabilities:				
Bonds payable	2,586,899	-	2,586,899	
Net pension liability	417,870	245,338	663,208	
Accrued compensated absences payable	33,665	19,801	53,466	
Net other postemployment benefit obligations	84,669	49,711	134,380	
Total noncurrent liabilities	3,123,103	314,850	3,437,953	
TOTAL LIABILITIES	4,275,716	1,172,246	5,447,962	
DEFERRED INFLOWS OF RESOURCES:				
Deferred inflows of resources - pension	136,008	79,854	215,862	
NET POSITION:				
Net investment in capital assets	15,595,628	19,764,826	35,360,454	
Restricted for capital projects	2,823,184	-	2,823,184	
Unrestricted	10,984,364	2,981,762	13,966,126	
TOTAL NET POSITION	\$ 29,403,176	\$ 22,746,588	\$ 52,149,764	

#### **PROPRIETARY FUNDS**

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2016

	Business-type Activities - Enterprise Funds			
	Water	Environmental		
	Fund	Services Fund	Total	
OPERATING REVENUES:				
Charges for services	\$ 4,113,907	\$ 3,104,742	\$ 7,218,649	
Systems development charges	31,358	61,647	93,005	
Other operating revenues	108,525	77,357	185,882	
TOTAL OPERATING REVENUES	4,253,790	3,243,746	7,497,536	
OPERATING EXPENSES:				
Salaries and wages	917,257	865,762	1,783,019	
Materials and supplies	2,753,694	1,416,776	4,170,470	
Depreciation	502,670	949,665	1,452,335	
TOTAL OPERATING EXPENSES	4,173,621	3,232,203	7,405,824	
OPERATING INCOME	80,169	11,543	91,712	
NONOPERATING INCOME (EXPENSE):				
Net gain on investment in joint venture	172,915	-	172,915	
Interest expense	(59,502)		(59,502)	
TOTAL NONOPERATING INCOME (EXPENSE)	113,413		113,413	
INCOME BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	193,582	11,543	205,125	
CAPITAL CONTRIBUTIONS	1,077,543	140,750	1,218,293	
CHANGE IN NET POSITION	1,271,125	152,293	1,423,418	
NET POSITION - beginning	28,132,051	22,594,295	50,726,346	
NET POSITION - ending	\$ 29,403,176	\$ 22,746,588	\$ 52,149,764	

#### **PROPRIETARY FUNDS**

#### STATEMENT OF CASH FLOWS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2016

		Business-ty	pe Ao	ctivities - Enter	prise	Funds
		Water		vironmental		
		Fund	Se	rvices Fund		Total
CASH FLOWS FROM OPERATING ACTIVITIES: Receipts from customers and users of services	\$	4,344,797	\$	3,262,869	\$	7,607,666
Payments to suppliers for goods and services		(2,271,061)		(1,061,265)	·	(3,332,326)
Payments to employees for services		(586,549)		(670,303)		(1,256,852)
NET CASH FROM OPERATING ACTIVITIES		1,487,187		1,531,301		3,018,488
CASH FLOWS FROM (USED FOR) CAPITAL AND RELATED FINANCING ACTIVITIES:						
Principal paid on capital debt		(770,000)		-		(770,000)
Interest paid on capital debt		(71,161)		-		(71,161)
Proceeds from bonds issued		2,640,000		-		2,640,000
Proceeds from bond premium		154,631		-		154,631
Acquisition and construction of capital assets		(3,200,447)		(845,285)		(4,045,732)
NET CASH FROM (USED FOR) CAPITAL AND RELATED FINANCING ACTIVITIES		(1,246,977)		(845,285)		(2,092,262)
NET INCREASE IN CASH AND INVESTMENTS		240,210		686,016		926,226
CASH AND INVESTMENTS - beginning		5,826,556		2,764,569		8,591,125
CASH AND INVESTMENTS - ending (including \$2,823,184 for the						
water fund reported in a restricted account)	\$	6,066,766	\$	3,450,585	\$	9,517,351
RECONCILIATION OF OPERATING INCOME TO NET						
CASH FROM OPERATING ACTIVITIES:	¢	00.1(0	¢	11 5 40	<i>•</i>	04 540
Operating income Adjustments to reconcile operating income to net cash	\$	80,169	\$	11,543	\$	91,712
from operating activities:						
Depreciation expense		502,670		949,665		1,452,335
Amortization of bond premium		(7,732)		-		(7,732)
Pension expense (income)		321,827		188,951		510,778
Decrease (increase) in accounts receivable		91,007		19,123		110,130
Increase (decrease) in accounts payable		490,364		355,513		845,877
Increase (decrease) in accrued salaries and payroll taxes payable		5,975		4,800		10,775
Increase (decrease) in accrued compensated absences payable		(2,012)		(1,183)		(3,195)
Increase (decrease) in net other postemployment benefit obligations		4,919		2,889		7,808
NET CASH FROM OPERATING ACTIVITIES	\$	1,487,187	\$	1,531,301	\$	3,018,488
NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:						
Contributions of capital assets	\$	1,077,543	\$	140,750	\$	1,218,293

# **Notes to Basic Financial Statements**

June 30, 2016

## 1. Summary of Significant Accounting Policies

The financial statements of the City of West Linn, Oregon (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). GAAP statements require the application of all relevant Governmental Accounting Standards Board (GASB) pronouncements.

# **Reporting Entity**

The City is a municipal corporation, incorporated in 1913. It operates under its own charter with a Council/City Manager form of government. The Councilors, composed of the Mayor and four council members, comprise the legislative branch of the government. Individual departments are under the direction of the City Manager who is appointed by the Council.

The City provides a full range of municipal services to the community, which includes police protection and municipal court services, traffic control and improvement, street maintenance and improvement, water, sewer and surface water management services, planning and zoning regulation, building inspection and regulation, parks and recreation services, and community library services.

### **Basis of Presentation - Government-wide Financial Statements**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

*Government-wide financial statements* display information about the City as a whole. The effect of interfund activity has been removed from these statements except for interfund services provided and used and reimbursements between funds which if eliminated would distort the direct costs and program revenues reported for the various functions. These statements focus on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the *Statement of Net Position* and the *Statement of Activities*.

The *Statement of Net Position* presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the net difference reported as net position.

The *Statement of Activities* demonstrates the degree to which the direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not attributable to a specific program are reported as general revenues.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include charges between the City's business-type activities/enterprise funds, as well as some special revenue funds, and the general fund. The City allocates charges as reimbursement for services provided by the general fund in support of those functions based on levels of service provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These charges are included in direct program expenses.

# **Basis of Presentation – Fund Financial Statements**

*Fund financial statements* display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Currently, the City has only governmental and proprietary type funds. Major individual governmental funds and major individual enterprise funds are reported in the fund financial statements and in separate columns in the financial section of the basic financial statements. Nonmajor funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the combining and individual fund statements and schedules, located in the other supplementary information section.

The City reports the following major governmental funds:

• General Fund

Accounts for the City's legislative activities and administration, human resources, finance, information technology, municipal court, facilities, public works support services, vehicle and equipment maintenance, and related debt service. The primary revenue sources are reimbursement charges for services to other funds, fines and forfeitures, licenses and permits, and intergovernmental revenues.

• Public Safety Fund

Accounts for the activities of the City's police department. The primary revenues are an allocation of the City's property tax levy, franchise taxes, and intergovernmental revenue committed to that purpose.

• Parks and Recreation Fund

Accounts for the operation and maintenance of the City's park and recreation programs. The primary sources of revenue include an allocation of the City's property tax levy and charges for services.

• Library Fund

Accounts for the operation of the City's library facility. The primary revenue sources include the County's library district levy, an allocation of the City's property tax levy, intergovernmental revenues, and fines and forfeitures.

• Street Fund

Accounts for the operation and maintenance of the City's street and sidewalk systems including medians. The primary sources of revenue are intergovernmental revenues and charges for services committed to construction and maintenance of these systems.

Systems Development Charges Fund

Accounts for the receipt and expenditures of systems development charges (SDCs) restricted to streets, surface water, water, sewer, parks, and bike/pedestrian.

Additionally, the City reports non-major funds within the governmental fund types:

- *Special Revenue Funds* These funds account for the receipt and expenditures of restricted and committed revenue sources.
- *Debt Service Fund* This fund accounts for the accumulation of resources for the payment of general obligation bond principal and interest.
- *Capital Projects Fund* This fund accounts for bond proceeds used for the acquisition of land and improvements.

The City reports each of its two proprietary funds as major funds:

- *Water Fund* This fund accounts for the operation and maintenance of water service and distribution facilities.
- *Environmental Services Fund* This fund accounts for the operation and maintenance of the sewer and surface water collection and treatment systems.

# Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded. The government-wide financial statements are presented on a full accrual basis of accounting with an economic resource measurement focus, as are the proprietary fund financial statements. An economic resource focus concentrates on an entity or fund's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurements focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. The measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual basis of accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become *measurable* and *available*). *Measurable* means the amount of the transaction can be determined and revenues are considered *available* when they are collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues considered susceptible to accrual are property taxes, state, county and local shared revenues, franchise taxes, intergovernmental revenues, and investment income.

An unavailable revenue deferred inflow arises on the balance sheets of the governmental funds when potential revenue does not meet both the *measurable* and *available* criteria for recognition in the current period. This unavailable revenue consists primarily of uncollected property taxes not deemed available to finance operations of the current period. In the government-wide statement of activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned

regardless of its availability. Thus, the deferred inflow created on the balance sheets of the governmental funds for unavailable revenue, is eliminated.

Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenses affecting the economic resource status of the government are recognized.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the basic financial statements.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of sales and services, administrative overhead, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues, expenses and capital contributions.

# Assets, Liabilities, Deferred Outflows and Deferred Inflows of Resources, and Net Position

### **Cash and Investments**

Cash is considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments consist of funds held in the Oregon State Treasurer's Local Government Investment Pool (LGIP). The individual funds' portion of the LGIP's fair value is presented as "Cash and Investments" in the basic financial statements. Investments in the LGIP are stated at share value, which approximates fair value, and is the value at which the shares can be withdrawn.

The LGIP is administered by the Oregon State Treasury. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision or public corporation of the State who by law is made the custodian of, or has control of, any public funds. The LGIP is commingled with the State's short-term funds. In seeking to best serve local governments of Oregon, the Oregon Legislature established the Oregon Short-Term Fund Board. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP.

The City's investment policy, adopted by the City Council, essentially mirrors the requirements of the Oregon Revised Statutes. Currently, the City's investment portfolio includes primarily investments in the LGIP.

#### **Receivables and Revenues**

Property taxes are levied on and become a lien against property on July 1 of the year in which they are due. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is paid by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

In the fund financial statements, property tax receivables that are collected within 60 days after the end of fiscal year are considered *measurable* and *available*, and therefore, are recognized as revenue. The property taxes receivable portion beyond 60 days is recorded as deferred inflows of resources.

Assessments are recognized as receivables at the time property owners are assessed on property improvements. These receivables are entirely offset by deferred inflows of resources, as assessment revenue is recognized upon collection.

In the government-wide financial statements, property tax receivables and billings for parks and street fees are recognized as revenue when earned net of an allowance for uncollectible amounts.

In the proprietary funds, receivables include services provided but not billed. The enterprise funds' receivables include billings for residential and commercial customers utilizing the City's water, sewer, and storm water services and are reported net of an allowance for uncollectible amounts, which is determined based upon an estimated percentage of the receivable balance.

#### **Prepaid Expenses**

In both government-wide and fund financial statements, certain payments to vendors reflect costs applicable to future City accounting periods and are recorded as prepaid expenses. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

### **Capital Assets**

Purchased or constructed capital assets acquired prior to June 30, 2008 are recorded at estimated historical cost with subsequent additions at cost. Donated capital assets are recorded at their estimated fair value at the time of donation. Infrastructure (bridges, roads, and drainage systems) acquired during the year have been recorded at cost or fair value if donated by developers. The City defines capital assets as assets with an initial cost of more than \$10,000 and an estimated useful life of more than one year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' useful lives are not capitalized.

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

	Useful Lives
	<u>(in years)</u>
Buildings and structures	25 – 50
Improvements other than buildings	10 - 20
Machinery and equipment	5 - 30
Vehicles	5 – 10
Infrastructure	20 - 50

#### **Investment in Joint Venture**

Investment in joint venture with other governments is reported at cost plus or minus the City's share of operating income or loss utilizing the equity method of accounting for investments.

#### Accrued Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability reported for unpaid accumulated sick leave since the City, by policy, does not pay out sick leave banks when employees separate from service with the City. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental and proprietary funds only if they have matured, for example, as a result of termination or retirement.

# **Pension Obligations**

In accordance with GASB Statement 68, *Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27*, the City's net pension (asset)/liability, deferred inflows and outflows related to pensions, and pension expense have been determined on the basis reported by Oregon Public Employees Retirement System (OPERS).

## **Other Postemployment Benefit Obligations**

In accordance with GASB Statement 45, *Accounting and Financial Reporting by Employers for the Postemployment Benefits Other Than Pensions* (OPEB), the City's net OPEB obligation is recognized as a long-term liability in the government-wide financial statements, the amount of which is actuarially determined. The annual required contribution is recognized on an accrual basis in accordance with actuarial standards.

### Long-term Debt Obligations

In the government-wide financial statements, and in the proprietary fund financial statements, longterm obligations are reported as liabilities in the applicable governmental activities, business-type activities, and proprietary fund type statement of net position. When significant, bond premiums, discounts, and amounts deferred on refunding are deferred and amortized over the applicable bond term. Issuance costs are reported as period costs in the year of issue. In the fund financial statements, governmental fund types recognize bond premiums, discounts, and issuance costs, as period costs in the year of issue. The face amount of debt issued and any related premium is reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# **Deferred Outflows and Deferred Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City has two types of deferred outflows that qualifies for reporting in this category. They relate to deferred charge on refundings and the City's pension plan consisting of employer contributions to OPERS after the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has two type of deferred inflows, one of which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the deferred inflow, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and court fines. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In the statement of net position, a deferred inflow of resources related to the City's pension plan is recognized. This consists of differences between projected and actual investment earnings and changes in employer proportion and differences between employer contributions and the City's proportionate share of contributions.

# **Fund Balance**

The City reports fund balance in the governmental funds within categories according to the relative constraints placed on these balances. These fund balance categories are:

- *Non-spendable* Includes items that are not in a spendable form because they are either legally or contractually required to be maintained intact.
- *Restricted* Includes items that are restricted by external creditors, grantors or contributors, or restricted by legal constitutional provisions.
- *Committed* Includes items committed by resolution of the City Council. Commitments may be modified or rescinded by similar resolution.
- *Assigned* Includes items assigned by specific uses, authorized by the City Manager and/or Finance Director/Chief Financial Officer.
- *Unassigned* This is the residual classification used for those balances not assigned to another category in the General Fund. Deficit fund balance in other governmental funds are also presented as unassigned.

GASB Statement 54 requires the highest legal authority to approve authorized commitments of fund balance and to approve who can authorize making assignments of fund balance. These requirements, to include designating the City Manager and/or Finance Director/Chief Financial Officer to make assignments of fund balance, were approved by the City Council on June 14, 2010, utilizing the highest relevant means appropriate for such action with Resolution No. 2010-23.

# **Net Position Flow Assumptions**

The City may fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which resources are considered to have been applied. It is the City's policy to deplete restricted net position first before unrestricted net position is depleted.

# **Fund Balance Flow Assumptions**

The City may fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which resources are considered to have been applied. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed. When components of restricted fund balance can be used for the same purpose, committed fund balance is depleted second, followed by assigned fund balance. Unassigned fund balance is applied last.

# **Library Endowment**

In 1981 the Wallace B. Caufield Trust endowed funds to the City where the principal is to be legally preserved and the interest can be used only to purchase books for the library. This Trust called for an initial distribution followed by the splitting of the proceeds from the sale of a building with the City of Oregon City. The final distribution of this Trust occurred in 1982 after the Trust completed the sale of the building. As the amount of this endowment is immaterial to the financial statements as a whole, a separate permanent fund is not utilized. The City properly accounts for the legally restricted principal in the net position section of the *Statement of Net Position* and restricted cash and non-spendable fund balance on the library fund's *Balance Sheet*.

### **Use of Estimates**

The preparation of the financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and deferred inflows, the disclosure of contingent assets, liabilities and deferred inflows at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual amounts could differ from those estimates.

### 2. Detailed Notes on All Funds

#### **Deposits and Investments**

The City maintains a common cash and investment pool for all City funds. The types of investments in which the City may invest are restricted by State of Oregon statutes and a Council adopted investment policy. Authorized investments consist of U.S. Treasury obligations including treasury notes, bonds and strips; Federal instrumentality securities from specific Federal Agencies; commercial paper rated at least A-1 or an equivalent rating; corporate bonds rated at least Aa or an equivalent rating; bankers acceptances rated at least Aa or an equivalent rating; Oregon State Treasurer's Local Government Investment Pool limited by state statute; certificates of deposits; repurchase agreements and obligations of the states of Oregon, California, Idaho and Washington rated AA or better.

As of June 30, 2016, the City's cash and investments were comprised of the following:

Cash on hand Deposits with financial institution Oregon State Treasurer's Local Go	\$		
Total cash and investments	\$ 20,414,518		
	Governmental Activities	Business-type Activities	Total
Cash and investments Restricted cash and investments	\$ 5,847,021 5,050,146	\$ 6,694,167 2,823,184	\$ 12,541,188 7,873,330
Total cash and investments	\$ 10,897,167	\$ 9,517,351	\$ 20,414,518

*Deposits.* Deposits with financial institutions are comprised of bank demand deposits. To provide additional security required and authorized by Oregon Revised Statutes, Chapter 295, deposits above insurance limits are covered by collateral held in a multiple financial institution collateral pool administered by the State of Oregon. At the fiscal year end, bank balances of \$10,136,543 were covered by federal depository insurance (FDIC) or by collateral held by one or more of the State's authorized collateral pool managers. Cash on hand balances representing petty cash accounts are uninsured and uncollateralized.

*Interest rate risk.* In accordance with its investment policy, the City manages its exposure to declines in fair value by limiting the individual maturities in its investment portfolio to eighteen months or less.

*Credit risk.* State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations (NRSROs). It is the City's policy to limit its use of these investment types to the top two ratings issued by NRSROs, where applicable. The Oregon State Treasurer's Local Government Investment Pool (LGIP) is not rated by NRSROs.

*Concentration of credit risk.* The City's investment policy, as it relates to investing outside of the LGIP, does not allow for an investment in any one issuer that is in excess of five percent of the City's total investments (ORS 294.035).

*Custodial credit risk.* Custodial risk is the risk that, in the event of failure of the counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. As of June 30, 2016, all City deposits are insured and are therefore not subject to custodial credit risk.

The City participates in an external investment pool, the LGIP. The LGIP is not registered with the U.S. Securities and Exchange Commission as an investment company. The State's investment policies are governed by the Oregon Revised Statutes (ORS) and the Oregon Investment Council (Council). The State Treasurer is the investment officer for the Council and is responsible for all funds in the State Treasury.

These investments are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which establishes diversification percentages and specifies investment types and maturities. The portion of the external investment pool belonging to local government participants is reported in an Investment Trust Fund in the State's Comprehensive Annual Financial Report. A copy of the State's Comprehensive Annual Financial Report may be obtained online at www.ost.state.or.us or by mail at the Oregon State Treasury, 350 Winter St. NE, Salem, Oregon 97310-0840.

### Receivables

As of June 30, 2016, accounts receivable are reflected in the basic financial statements net of an allowance for uncollectible accounts. The allowance for uncollectible accounts pertains to utility billing collections for parks, streets, water, sewer and surface water management fees.

Accounts, contracts and grants Allowance for uncollectible accounts	\$ 2,731,538 (110,000)
Total accounts receivable	\$ 2,621,538
Accounts receivable - governmental activities Accounts receivable - business-type activities	\$ 1,287,228 1,334,310
Total accounts receivable	\$ 2,621,538

#### **Investment in Joint Venture**

South Fork Water Board (SFWB) operates a water distribution system jointly with the City of West Linn and the City of Oregon City, each party owning 50 percent. Revenues earned by SFWB are expended for the continued operation and maintenance of facilities within the municipal boundaries of these two cities. Upon dissolution of the SFWB, the net position will be shared 50 percent to each city. The SFWB is governed by a six-member board composed of three appointees from the City of West Linn and three from the City of Oregon City. The City's net investment and its share of the operating results of the SFWB are reported in the City's water fund. Net position of the City's water fund increased \$172,915 from a net gain in fiscal year 2015-16. Complete financial statements for the SFWB can be obtained from the City of Oregon City Finance Department, 625 Center Street, Oregon City, Oregon 97045. The City's \$8.8 million investment in South Fork Water Board is accounted for using the equity method.

# **Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2016, was as follows:

	Beginning balance as of June 30, 2015		Additions		Reductions and adjustments		Ending balance as of June 30, 2016	
Governmental activities:								
Capital assets not being depreciated:								
Land and easements	\$	192,113,825	\$	-	\$	-	\$	192,113,825
Construction in progress		212,954		410,158		(64,089)		559,023
Total capital assets not being depreciated		192,326,779		410,158		(64,089)		192,672,848
Capital assets being depreciated: Buildings and improvements Vehicles and equipment Infrastructure Total capital assets being depreciated		36,278,582 3,062,459 63,904,072 103,245,113		778,846 545,513 2,201,918 3,526,277		64,089 (135,196) - (71,107)		37,121,517 3,472,776 66,105,990 106,700,283
Less accumulated depreciation for: Buildings and improvements Vehicles and equipment Infrastructure		(13,594,775) (1,428,983) (42,948,157)		(1,117,083) (252,819) (2,167,315)		- 97,981 -		(14,711,858) (1,583,821) (45,115,472)
Total accumulated depreciation		(57,971,915)		(3,537,217)		97,981		(61,411,151)
Total capital assets being depreciated, net		45,273,198		(10,940)		26,874		45,289,132
Total capital assets, net	\$	237,599,977	\$	399,218	\$	(37,215)	\$	237,961,980

Business-type activities:	Beginning palance as of une 30, 2015	 Additions	Reductions l adjustments	Ending palance as of une 30, 2016
Capital assets not being depreciated: Land Construction in progress	\$ 482,625 2,695,110	\$ - 4,627,989	\$ - (1,007,567)	\$ 482,625 6,315,532
Total capital assets not being depreciated	 3,177,735	 4,627,989	 (1,007,567)	 6,798,157
Capital assets being depreciated: Buildings and improvements Vehicles and equipment Infrastructure	1,605,673 1,889,911 64,393,466	- - 636,035	- (9,500) 1,007,567	 1,605,673 1,880,411 66,037,068
Total capital assets being depreciated	 67,889,050	 636,035	 998,067	 69,523,152
Less accumulated depreciation for: Buildings and improvements Vehicles and equipment Infrastructure	 (1,037,790) (994,031) (34,846,199)	(32,113) (130,902) (1,289,320)	- 9,500 -	 (1,069,903) (1,115,433) (36,135,519)
Total accumulated depreciation	 (36,878,020)	 (1,452,335)	 9,500	 (38,320,855)
Total capital assets being depreciated, net	 31,011,030	 (816,300)	 1,007,567	 31,202,297
Total capital assets, net	\$ 34,188,765	\$ 3,811,689	\$ -	\$ 38,000,454

Depreciation expense for governmental activities in the amount of \$3,537,217 and for business-type activities the amount of \$1,452,335 was charged to functions/programs as follows:

		ernmental ctivities	Business-type Activities		Total
General government	\$	99,236	\$ -	\$	99,236
Culture and recreation		917,014	-		917,014
Public safety		302,581	-		302,581
Highways and streets	2	2,218,386	-		2,218,386
Water		-	502,670		502,670
Environmental services		-	 949,665		949,665
Depreciation expense	\$ 3	537,217	\$ 1,452,335	\$	4,989,552

# **Interfund Transfers**

Transfers between funds provide support for various City programs in accordance with budgetary authorizations and are utilized to cover administrative services, provide for additional funding for reserve purposes, contribute towards the cost of capital projects, and to provide for other operational resources. For the fiscal year ended June 30, 2016, all City cash transfers are properly classified as charges for services for financial reporting purposes. Transfers of capital assets are also made between funds to ensure full utilization of useable assets and are classified as transfers for financial statement purposes.

### Long-term Debt Obligations

In the following sections, long-term debt information is presented separately with respect to governmental and business-type activities. Any liability for claims, judgements, compensated absences, net pension obligations or net other postemployment benefit obligations are generally liquidated by the general fund.

The following table presents current year changes in all long-term debt obligations and the current portions due for each issue. The revenue bonds were refunded in fiscal year ended June 30, 2016, by full faith and credit obligations, hence there are no pledged enterprise fund water revenues and no debt covenant requirement.

# Long-term Debt Obligations (continued):

	Beginning balance as of June 30, 2015	Additions	Reductions	Ending balance as of June 30, 2016	Due within one year
Governmental activities:	,,			,,	
General Obligation bonds					
Series 2009-A Park Refundings, interest at 3.0-4.0%,					
original issue of \$4,915,000, due 2019	\$ 1,995,000	\$-	\$ (555,000)	\$ 1,440,000	\$ 570,000
Series 2010-A Library Refundings, interest at 2.0-					
3.0%, original issue of \$3,900,000, due 2021	1,945,000	-	(275,000)	1,670,000	290,000
Series 2012 Police Station, interest at 1.0-2.75%,					
original issue of \$8,500,000, due 2032	7,900,000	-	(275,000)	7,625,000	295,000
Full Faith and Credit obligations					
Series 2009-B Streets/Parks, interest at 3.0-4.35%,					
original issue of \$4,035,000, due 2029	3,145,000	-	(2,780,000)	365,000	180,000
Series 2010-B City Hall Refunding, interest at 3.0-					
4.0%, original issue of \$4,300,000, due 2021	1,620,000	-	(245,000)	1,375,000	255,000
Series 2015 Streets/Parks Refunding, interest at 2.0-					
4.0%, original issue of \$2,625,000, due 2035	-	2,625,000	-	2,625,000	10,000
Plus: bond issuance premium	298,506	229,585	(74,650)	453,441	-
Long-term bonded debt obligations	16,903,506	2,854,585	(4,204,650)	15,553,441	1,600,000
Capital lease for park maintenance equipment	13,110	-	(13,110)	-	-
Compensated absences	871,724	992,613	(1,018,888)	845,449	405,816
Net pension liability	-	5,454,943	-	5,454,943	-
Net other postemployment benefit obligations	1,041,070	64,217		1,105,287	
Total governmental activities	18,829,410	9,366,358	(5,236,648)	22,959,120	2,005,816
Business-type activities: Revenue bonds Series 2000 Water Revenue, interest at 5.75-6.0%, original issue of \$1,800,000, due 2021 Full Faith and Credit obligations	770,000	-	(770,000)	-	-
Series 2015 Water Refunding, interest at 2.0-4.0%, original issue of \$2,640,000, due 2035		2,640,000		2,640,000	200,000
Plus: bond issuance premium	-	2,840,000 154,631	- (7,732)	2,840,000	200,000
Long-term bonded debt obligations	770,000	2,794,631	(777,732)	2,786,899	200,000
Compensated absences	106,014	120,716	(123,911)	102,819	49,353
Net pension liability	-	663,208	-	663,208	-
Net other postemployment benefit obligations	126,572	7,808	-	134,380	
Total business-type activities	1,002,586	3,586,363	(901,643)	3,687,306	249,353
Total long-term debt obligations					
General Obligation bonds	11,840,000	-	(1,105,000)	10,735,000	1,155,000
Full Faith and Credit obligations	4,765,000	5,265,000	(3,025,000)	7,005,000	645,000
Revenue bonds	770,000	-	(770,000)	-	-
Plus: bond issuance premium	298,506	384,216	(82,382)	600,340	-
Long-term bonded debt obligations	17,673,506	5,649,216	(4,982,382)	18,340,340	1,800,000
Capital lease for park maintenance equipment	13,110	-	(13,110)	-	-
Compensated absences	977,738	1,113,329	(1,142,799)	948,268	455,169
Net pension liability	-	6,118,151	-	6,118,151	-
Net other postemployment benefit obligations	1,167,642	72,025		1,239,667	
Total long-term debt obligations	\$ 19,831,996	\$ 12,952,721	\$ (6,138,291)	\$ 26,646,426	\$ 2,255,169

ure us tonov	-	tal Activities	Business-typ	oe Activities	Tot	al
Year	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$ 1,600,000	\$ 407,275	\$ 200,000	\$ 80,200	\$ 1,800,000	\$ 487,475
2018	1,670,000	357,901	205,000	74,200	1,875,000	432,101
2019	1,420,000	300,575	210,000	68,050	1,630,000	368,625
2020	1,205,000	265,626	215,000	61,750	1,420,000	327,376
2021	1,270,000	233,025	230,000	55,300	1,500,000	288,325
2022-2026	3,435,000	860,363	485,000	214,650	3,920,000	1,075,013
2027-2031	3,785,000	383,787	575,000	129,000	4,360,000	512,787
2032-2035	715,000	9,831	520,000	39,450	1,235,000	49,281
	\$ 15,100,000	\$ 2,818,383	\$ 2,640,000	\$ 722,600	\$ 17,740,000	\$ 3,540,983

**Future Principal and Interest.** Future maturities of bond principal and interest at June 30, 2016, are as follows:

Credit Rating Upgraded. On November 23, 2015, Standard & Poor's Ratings Services raised its longterm rating to 'AA+' from 'AA' on the City's general obligation bonds and full faith and credit obligations outstanding due to the city's improved budgetary performance. The rating agency cited very strong economic characteristics, budgetary flexibility and strong management with "good" financial policies.

Full Faith and Credit Obligations Issued. On December 16, 2015, the City issued \$2,000,000 of full faith and credit obligations bonds in a competitive bond sale raising additional resources to complete the funding of the Bolton Reservoir project.

Advance Refunding. On December 16, 2015, the City issued \$2,625,000 of full faith and credit obligations bonds to provide resources to purchase U.S. Government State and Local Government Series securities that were placed in an irrevocable trust for the purpose of advance refunding future debt service payments of \$2,804,218 of the Series 2009B full faith and credit bonds. As a result, these refunded bonds are considered to be defeased and the liability has been removed from the governmental activities column of the *Statement of Net Position*. The reacquisition price exceeded the net carrying amount of the old debt by \$50,367. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. This advance refunding was undertaken to reduce total debt service payments over the next 13 years by \$245,651 and resulted in an economic gain of \$211,763.

Current Refunding. On December 16, 2015, the City issued \$640,000 of full faith and credit obligation bonds for a current refunding of \$671,440 of the Series 2000 water revenue bonds. The refunding was undertaken to reduce total future debt service payments. The reacquisition price exceeded the net carrying amount of the old debt by \$8,234. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. The transaction also resulted in a reduction of \$68,358 in future debt service payments and an economic gain of \$75,421.

# **Employee Retirement Pension Plan**

**Plan Description.** The City is a participating employer in the Oregon Public Employees Retirement System (OPERS), a cost-sharing multiple-employer public employee retirement system established under Oregon Revised Statutes 238.600 that acts as a common investment and administrative agent for public employers in the State of Oregon.

**ORS 238 Defined Benefit Plan Benefits.** OPERS is a defined benefit pension plan that provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to members and their beneficiaries. Benefits are established by state statute. This defined benefit pension plan portion of OPERS is closed to new members hired on or after August 29, 2003.  $\frac{48}{48}$ 

Benefits under the defined benefit pension plan program include a retirement allowance payable monthly for life. It may be selected from thirteen retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2 percent for police and fire employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55. Police and fire members are eligible after reaching age 50. Tier one general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of eligible service. Police and fire member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier two general service members are eligible for full benefits at age 60.

**Death Benefits.** Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met: (1) member was employed by a OPERS employer at the time of death; (2) member died within 120 days after termination of OPERS-covered employment; (3) member died as a result of injury sustained while employed in a OPERS-covered job; or (4) member was on an official leave of absence from a OPERS-covered job at the time of death.

**Disability Benefits.** A member with ten or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including OPERS judge members) for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police and fire members) when determining the monthly benefit.

**Benefit Changes after Retirement.** Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes. Under current law the cap on the cost-of-living changes in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

**ORS 238A OPSRP Defined Benefit Plan Benefits.** This portion of the defined benefit pension plan of OPERS provides benefits to members hired on or after August 29, 2003. Benefits under this portion of OPSRP provide a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age.

For police and fire members, 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

For general service members, 1.5 percent is multiplied by the number of years of service and the final

average salary. Normal retirement age for general service members is age 65 or age 58 with 30 years of retirement credit.

Members become vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

**Death Benefits.** Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

**Disability Benefits.** A member who has accrued ten or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

**Benefit Changes after Retirement.** Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2016 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

**Contributions.** OPERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the OPERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates during the period were based on the December 31, 2013 actuarial valuation. The state of Oregon and certain schools, community colleges, and political subdivisions have made unfunded actuarial liability payments, and their rates have been reduced. The City's rates for the year ended June 30, 2016 were 15.64 percent for OPERS and 8.61 percent for OPSRP – general employees, and 12.72 percent for OPSRP – police employees, of salary covered under the plan. These rates are reported inclusive of the retiree healthcare rates disclosed in a separate note disclosure. The contribution requirements for plan members and the City are established by ORS Chapter 238 and may be amended by an act of the Oregon Legislature.

Employer contributions for the year ended June 30, 2016, were approximately \$1,124,000. The City does not have a specific employer liability related to pensions.

A ten-year schedule of the City's pension plan contributions can be found on page 70 this report.

**Plan Audited Financial Report.** Both OPERS and OPSRP are administered by the Oregon Public Employees Retirement Board (OPERB). The comprehensive annual financial report of the funds administered by the OPERB may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, OR 97281-3700, by calling (503) 598-7377, or by accessing the OPERS web site at <u>www.pers.state.or.us</u>.

### Pension Assets, Pension Liabilities, Pension Expense, and Deferred Inflows and Deferred Outflows of Resources related to Pensions

At June 30, 2016 and 2015, the City reported a pension liability of \$6,118,151 and a pension asset of \$2,794,551, respectively for its proportionate share of the plan pension liability/asset. The net pension liability was measured as of June 30, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2013 and rolled forward to June 30, 2015. The City's proportionate share was based on a projection of the City's long

term share of contributions to the pension plan relative to the projected contributions of all participating members of the cost sharing pool, actuarially determined. At June 30, 2016 and 2015, the City's proportion was 0.10656086 and 0.12328639 percent respectively.

For the year ended June 30, 2016 and 2015, the City recognized pension expense of \$4,711,973 and pension income of \$2,617,133, respectively. At June 30, 2016 and 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Balance as of J	une 30, 2016	Balance as of J	une 30, 2015
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 329,922	\$ -	\$ -	\$-
Change of assumptions	-	-	-	-
Net difference between projected and actual earnings				
on pension plan investments	-	1,282,503	-	5,392,351
Changes in proportion and differences between City				
contributions and proportionate share of contributions	-	708,844	-	238,328
City contributions subsequent to the measurement date	1,124,255		892,780	-
Net Deferred Outflows/Inflows of Resources	\$1,454,177	\$1,991,347	\$ 892,780	\$5,630,679

Amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred Outflows of Resources			Ι	Deferred nflows of Resources
Year ended June 30:			_		
2016	\$	1,199,238		\$	782,448
2017		74,983			782,448
2018		74,983			782,448
2019		74,983			(403,480)
2020		29,990	_		47,483
	\$	1,454,177	_	\$	1,991,347

**Actuarial Valuations.** The employer contribution rates effective July 1, 2013, through June 30, 2016, were set using the entry age normal cost method.

For the ORS 238 Tier One/Tier Two component of the OPERS defined benefit plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), and (2) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over twenty years.

For the ORS 238A OPSRP Pension Program component of the OPERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an actuarially determined amount for funding a disability benefit component, and (3) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over sixteen years.

#### **Actuarial Methods and Assumptions.**

- Valuation Date
- Experience Study Report
- Actuarial cost method
- Amortization method
- Asset valuation method
  - Actuarial assumptions
    - Inflation rate
      - Investment rate of return
      - Projected salary increases
      - Cost of Living Adjustments
- Mortality

December 31, 2013 rolled forward to June 30, 2015 2014, published September 2015 Entry Age Normal Amortized as a level percentage of payroll; Tier One/Tier Two UAL (20 year) and OPSRP pension UAL (16 year); Amortization periods are closed Market value of assets

2.75 percent

- 7.75 percent
- 3.75 percent

Blend of 2.00% COLA and graded COLA

(1.25%/.15%) in accordance with Moro decision; blend based on service

Healthy retirees and beneficiaries:

RP-2000 Sex-distinct, generational per Scale AA with collar adjustments and set-backs as described in the valuation.

Active members:

Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation.

Disabled retirees:

Mortality rates are a percentage (65% for males, 90% for females) of the RP-2000 static combined disability mortality sex-distinct table.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2012 Experience Study which reviewed experience for the four year period ending on December 31, 2014.

**Discount Rate.** The discount rate used to measure the total pension liability was 7.75 percent for the defined benefit pension plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the defined benefit pension plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Depletion Date Projection.** GASB Statement 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB Statement 68 will often require that the actuary perform complex projections of future

benefit payments and asset values. GASB Statement 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumptions.
- GASB Statement 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is OPERS Board's independent actuary's opinion that the detailed depletion date projections outlined in GASB Statement 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the City's share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease	Discount Rate	1% Increase
	(6.75%)	(7.75%)	(8.75%)
City's proportionate share of net pension liability (asset)	\$14,765,929	\$ 6,118,151	\$ (1,169,655)

At the July 31, 2015 board meeting, the PERS board lowered the assumed rate to 7.5%, effective January 1, 2016.

**Long-Term Expected Rate of Return.** The long term expected rate of return is based on a consistent set of underlying assumptions for each asset class and includes adjustment for the inflation assumption. These assumptions are not based on historical return, but instead are based on a forward-looking capital market economic model. To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2013 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following tables:

	Target Allocation						
Asset Class	Low Range	High Range	Target				
Cash	0.0 %	3.0 %	0.0 %				
Debt Securities	15.0	25.0	20.0				
Public equity	32.5	42.5	37.5				
Private Equity	16.0	24.0	20.0				
Real Estate	9.5	15.6	12.5				
Alternative Equity	0.0	10.0	10.0				
Opportunity Portfolio	0.0	3.0	0.0				
			100.0 %				

	Target	Compound Annual
Asset Class	Allocation	Return (Geometric)
Core Fixed Income	7.20 %	4.50 %
Short-Term Bonds	8.00	3.70
Intermediate-Term Bonds	3.00	4.10
High Yield Bonds	1.80	6.66
Large Cap US Equities	11.65	7.20
Mid Cap US Equities	3.88	7.30
Small Cap US Equities	2.27	7.45
Developed Foreign Equities	14.21	6.90
Emerging Foreign Equities	5.49	7.40
Private Equity	20.00	8.26
Opportunity Funds/Absolute Return	5.00	6.01
Real Estate (Property)	13.75	6.51
Real Estate (REITS)	2.50	6.76
Commodities	1.25	6.07
Assumed Inflation - Mean		2.75

**Payable to OPERS**. At June 30, 2016, the City had no payable due to OPERS for defined benefit contributions. This amount represents legally required contributions to the plan for services incurred in the current fiscal year.

**Changes in Plan Provisions During the Measurement Period.** On April 30, 2015, the Oregon Supreme Court ruled the provisions of Senate Bills 822 and 861 unconstitutional in so far as they affect retirement benefits earned before May 6, 2013.

Senate Bill 822 was enacted during the 2013 Oregon regular legislative session to lower the cap on the cost-of living adjustment (COLA) from 2 percent to 1.5 percent, and eliminate the tax remedy benefit for recipients who do not pay Oregon state income tax because they do not reside in Oregon. The tax remedy benefit portion of Senate Bill 822 was upheld by the Oregon Supreme Court. Senate Bill 861 was enacted during a special legislative session in September, 2013 and modified subsequent yearly COLAs for all OPERS benefit recipients.

The decision reduced OPERS' funded status and negated a large portion of the cost savings for OPERS employers that were factored into 2016-2017 biennium contribution rates. The potential financial impact of this decision increases the present value of future benefits by \$5.1 billion.

**Changes Subsequent to the Measurement Date.** There are no changes subsequent to the June 30, 2015 measurement date that require disclosure.

### Individual Account Program.

In the 2003 legislative session, the Oregon Legislative Assembly created a successor plan for OPERS. The Oregon Public Service Retirement Plan (OPSRP) is effective for all new employees hired on or after August 29, 2003, and applies to any inactive OPERS members who return to employment following a six month or greater break in service. The new plan consists of the defined benefit pension plans and a defined contribution pension plan (the Individual Account Program or IAP). Beginning January 1, 2004, all OPERS member contributions go into the IAP portion of OPSRP. OPERS' members retain their existing OPERS accounts, but any future member contributions are deposited into the member's IAP, not the member's OPERS account. Those employees who had established an OPERS membership prior to creation of OPSRP will be members of both the OPERS and OPSRP system as long as they remain in covered employment.

Members of OPERS and OPSRP are required to contribute six percent of their salary covered under the plan which is invested in the IAP. The City makes this contribution on behalf of its employees. The City contributed approximately \$539,000 for the year ended June 30, 2016.

# Postemployment Healthcare Plan (implicit subsidy)

**Plan Description.** The City does not have a formal post-employment benefits plan for employees; however the City is required by Oregon Revised Statutes 243.303 to provide retirees with group health and dental insurance from the date of retirement to age 65 at the same rate provided to current employees. GASB Statement 45 is applicable to the City due to the implicit rate subsidy. This "plan" is a single-employer plan that does not stand-alone and therefore does not issue its own financial statements.

**Funding Policy.** The City collects insurance premiums from all retirees each month and deposits them into a restricted insurance premium account. The City then pays health insurance premiums for all retirees at tiered rates to the insurance company. The required contributions to the plan include the employer's pay-as-you-go amount, an amount paid by retirees, and an additional amount calculated to prefund future benefits as determined by the actuary.

For the fiscal year ended June 30, 2016, City retirees paid 100 percent of their insurance premium costs. The required monthly contributions of the plan members were as follows for the fiscal year ended June 30, 2016.

	Med	lical	Dental			
	HealthNet	Kaiser	CIS-MODA	Kaiser		
Employee	\$ 730	\$ 575	\$ 51	\$ 83		
Employee + child(ren)	1,313	1,035	147	124		
Employee + spouse	1,442	1,150	90	144		
Employee + family	2,022	1,724	169	267		

**Annual OPEB Cost and Net OPEB Obligation.** The City's annual Other Post Employment Benefit (OPEB) cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period of 10 years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's OPEB obligation to the plan.

City's normal cost at year end	\$ 92,785
Amortization of UAAL with interest	169,316
Annual Required Contribution (ARC)	262,101
Interest on prior year net OPEB obligation	40,868
Adjustment to ARC	(140,399)
Annual OPEB cost	162,570
Less contribution (amounts paid during year for OPEB)	-
Less implicit benefit payments	(90,546)
Increase in net OPEB obligation	72,024
OPEB obligation at beginning of fiscal year	1,167,643
OPEB obligation at end of fiscal year	\$ 1,239,667

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the last three fiscal years were as follows:

Fiscal	Annual	Percent of Annual	Net	
Year	OPEB	OPEB Cost	OPEB	
Ended	Cost	Contribution	Obligation	
6/30/2016	\$ 162,570	32%	\$ 1,239,667	
6/30/2015	216,949	36%	1,167,643	
6/30/2014	211,702	37%	1,028,319	

**Funded Status and Funding Progress.** As of August 1, 2014, representing the date of the most recent actuarial valuation, funded status of the plan was as follows:

Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 1,364,421
Unfunded actuarial accrued liability (UAAL)	\$ 1,364,421
Funded ratio (actuarial value of plan assets/AAL) Covered payroll (annual payroll of active members)	\$ 0% 8,275,000
UAAL as a percentage of covered payroll	16%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. These actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress presented immediately following the financial statements as required supplementary information, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the August 1, 2014 actuarial valuation, the projected unit credit cost method was used. The actuarial assumptions included a general inflation rate of 2.75 percent per year, a 3.50 percent investment rate of return (net of administrative expenses) and an annual healthcare cost trend rate

of 5.75 percent, reduced incrementally to an ultimate rate of 4.75 percent. The UAAL is being amortized using the level percentage of payroll over an open period of ten years.

# **Retirement Health Insurance Account (RHIA)**

**Plan Description.** As a member of Oregon Public Employees Retirement System (OPERS), the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants after January 1, 2004. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, OR 97281-3700.

**Funding Policy.** Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the RHIA established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in OPERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in OPERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in a OPERS-sponsored health plan. An eligible surviving spouse or dependent of a deceased OPERS retiree may receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from OPERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

Participating cities are contractually required to contribute to RHIA at a rate assessed each year by OPERS, currently 0.53 percent of annual covered payroll for Tier 1/Tier 2, and 0.45 percent for OPSRP. The OPERS Board of Trustees sets the employer contribution rate based on the annual required contribution (ARC) of the employers, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed thirty years. The City's contributions to RHIA for the fiscal years ended June 30, 2016, 2015 and 2014 were approximately \$54,200, \$48,800, and \$47,700 respectively which equals the required contributions for that year.

# **Deferred Compensation Plan**

The City has a Deferred Compensation Plan (Plan) created in accordance with the Internal Revenue Code Section 457(b). The Plan is managed by independent plan administrators. The Plan is available to all employees of the City. Employees may defer a portion of their salary until future years. Pursuant to a collective bargaining agreement, the City contributes one percent of salaries to the plan for eligible employees. Deferred compensation is not available to employees until termination, retirement, death, or financial hardship. The Plan's assets are held in a custodial account for the exclusive benefit of participants and beneficiaries, and are not subject to the claims of the City's creditors, nor can they be used by the City for any purpose other than the payment of benefits to the Plan participants. Accordingly, these Plan assets and related liability are not recorded in the City's basic financial statements. Employees are immediately vested in all contributions to the plan.

For the year ended June 30, 2016, employees contributed \$423,038 and the City contributed \$43,313.

# 3. Other Information

## Commitments

*Sewage Treatment Arrangement* – The City has an intergovernmental agreement with the Tri-City Service District to treat sewage wastewater. Pertinent terms of this agreement are as follows:

- The City will process and review all permit applications for hookup and inspection thereof; operate and maintain local collections facilities; bill and collect user charges, and bill and collect connection charges.
- Should the District fail to perform services outlined in the agreement, the City can terminate the agreement upon thirty-day written notice.

**Public Safety 911/Communication Services** – The City has an intergovernmental agreement with the City of Lake Oswego to provide public safety dispatch services for West Linn's Police Department. Pertinent terms of this agreement are as follows:

- An intergovernmental agreement was entered into in May 2016 for dispatch of public safety services and has been renewed through fiscal year 2020-21.
- Dispatch services include, but are not limited to 24-hour-per-day answering of emergency telephone lines (including 911 calls) for fire, police, and emergency medical service requests; radio communications with police personnel regarding emergency and routine police matters; and other dispatching services for law enforcement purposes.
- As part of this agreement, the State redirects the City's state-allocated 911 monies directly to the City of Lake Oswego to help offset the annual contract costs summarized below. These annual monies from the State average approximately \$120,000 per fiscal year.
- Following is a summary of the annual contract costs going forward:

Fiscal Year	Annual _Contract Amt		
2016-17	\$ 487,0	00	
2017-18	501,0	00	
2018-19	515,6	23	
2019-20	530,5	81	
2020-21	547,9	88	

# Contingencies

The City is a defendant in various litigation proceedings. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

#### **Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. Except for unemployment compensation, the City purchases commercial insurance to minimize its exposure to these risks. There has been no reduction in commercial insurance coverage from the previous fiscal year. Workers compensation claims are insured through incurred loss retrospective policies and the City is self-insured for unemployment compensation claims.

Settled claims have not exceeded coverage for any of the past three fiscal years. Claim liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been Incurred But Not Reported (IBNR). The result of the process to estimate the claims liability is not exact as it depends on many complex factors, such as, inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims. Estimated recoveries, for example from salvage or subrogation, are another component of the claims liability estimate.

Changes in the balance of claims liabilities during the past two years are as follows:

	General and		
	Property Damage		
Liability - June 30, 2014 Claims incurred Claims payments Changes to prior year estimates	\$	49,973 65,586 (11,986) (24,949)	
Liability - June 30, 2015 Claims incurred Claims payments Changes to prior year estimates		78,624 72,420 (60,530) (51,638)	
Liability - June 30, 2016	\$	38,876	

# **Property Tax Limitation**

The citizens of the State of Oregon approved the first property tax limitation in 1990 – Measure 5. This limitation divides property taxes into an education category and a non-education category. The tax rate in the education category was limited to \$5 per thousand of real market value for fiscal year 1995-96 and thereafter. The non-education category was limited to \$10 per thousand of real market value. Although all non-education taxes to the City currently do not exceed the \$10 per thousand of property real market value limitation; this limitation may affect the availability of future tax revenues for the City.

A second property tax limitation was approved in November 1996 and later modified in May 1997 – Measures 47 and 50, respectively. This limitation set a maximum permanent tax rate for the City exclusive of bonded debt at \$2.12 per thousand of assessed value. Assessed values can only grow by a maximum of 3 percent per year, exclusive of new construction and annexations.

# Fund Balance Classification

In accordance with the requirements of GASB Statement 54, below are schedules of ending fund balances as of June 30, 2016:

	General Fund	Public Safety Fund	Parks and Recreation Fund	Library Fund	Street Fund	Systems Development Charges Fund	Total Nonmajor Funds	Total Governmental Funds
Non-spendable								
Prepaid expenditures	\$ 134,755	\$ -	\$-	\$ -	\$ -	\$-	\$ -	\$ 134,755
Library endowment	-		-	157,300	-	-	-	157,300
	134,755		-	157,300	-	-	-	292,055
Restricted								
Systems development	-	-	-	-	-	4,448,483	-	4,448,483
Debt service	-	-	-	-	-	-	167,745	167,745
	-	-	-	-	-	4,448,483	167,745	4,616,228
Committed								
Police services	-	478,529	-	-	-	-	-	478,529
<b>Recreation services</b>	-	-	475,548	-	-	-	-	475,548
Library services	-	-	-	348,598	-	-	-	348,598
Street services	-	-	-	-	1,646,970	-	-	1,646,970
<b>Planning services</b>	-	-	-	-	-	-	321,538	321,538
	-	478,529	475,548	348,598	1,646,970	-	321,538	3,271,183
Assigned	-			-			-	
Unassigned	2,049,157					-	(76,404)	1,972,753
	\$ 2,183,912	\$ 478,529	\$ 475,548	\$ 505,898	\$ 1,646,970	\$ 4,448,483	\$ 412,879	\$10,152,219

# **REQUIRED SUPPLEMENTARY INFORMATION**

Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual Schedule of Funding Progress Schedule of the City's Proportionate Share of the Net Pension (Asset)/Liability Schedule of City Pension Plan Contributions Notes to Required Supplementary Information

# Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual

(required supplementary information)

# **General Fund**

#### **Special Revenue Funds**

Public Safety Fund Parks and Recreation Fund Library Fund Street Fund

#### **GENERAL FUND**

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget 2016-2017		Actual		
	Original	Final	1st Year FY 2015-16	Variance with Final Budget	
<b>REVENUES:</b>					
Intergovernmental	\$ 278,000	\$ 278,000	\$ 88,600	\$ (189,400)	
Fines and forfeitures	861,000	861,000	550,017	(310,983)	
Licenses and permits	516,000	516,000	266,052	(249,948)	
Investment earnings	10,000	10,000	15,618	5,618	
Miscellaneous	214,000	214,000	145,241	(68,759)	
TOTAL REVENUES	1,879,000	1,879,000	1,065,528	(813,472)	
EXPENDITURES:					
City council	413,000	413,000	199,410	213,590	
City management	2,572,000	2,572,000	1,238,157	1,333,843	
Economic development	506,000	506,000	240,360	265,640	
Human resources	962,000	962,000	456,184	505,816	
Finance	1,955,000	1,955,000	920,677	1,034,323	
Information technology	2,493,000	2,493,000	1,211,852	1,281,148	
Facility services	1,115,000	1,115,000	511,194	603,806	
Municipal court	829,000	829,000	343,921	485,079	
Public works support services	2,373,000	2,373,000	1,045,463	1,327,537	
Vehicle and equipment maintenance	757,000	757,000	306,638	450,362	
Nondepartmental	1,298,000	1,298,000	615,214	682,786	
Contingency	650,000	650,000		650,000	
TOTAL EXPENDITURES	15,923,000	15,923,000	7,089,070	8,833,930	
DEFICIENCY OF REVENUES UNDER EXPENDITURES	(14,044,000)	(14,044,000)	(6,023,542)	8,020,458	
<b>OTHER FINANCING SOURCES (USES):</b>					
Transfers from other funds	13,980,000	13,980,000	6,880,000	(7,100,000)	
Transfers to other funds	(623,000)	(623,000)	(233,000)	390,000	
Refunding bonds issued	-	-	984,375	984,375	
Bond premium on issuance of debt	-	-	86,094	86,094	
Payment to refunded bond escrow agent	-	-	(1,051,582)	(1,051,582)	
TOTAL OTHER FINANCING					
SOURCES (USES)	13,357,000	13,357,000	6,665,887	(6,691,113)	
NET CHANGE IN FUND BALANCES	(687,000)	(687,000)	642,345	1,329,345	
FUND BALANCES - beginning	1,663,000	1,663,000	1,541,567	(121,433)	
FUND BALANCES - ending	\$ 976,000	\$ 976,000	\$ 2,183,912	\$ 1,207,912	

## PUBLIC SAFETY FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget	for the		
	2016-2017	Biennium	Actual	
	Original	Final	1st Year FY 2015-16	Variance with Final Budget
REVENUES:				
Property taxes	\$ 9,966,000	\$ 9,966,000	\$ 5,022,532	\$ (4,943,468)
Intergovernmental	1,330,000	1,330,000	575,041	(754,959)
Franchise taxes	3,035,000	3,035,000	1,373,782	(1,661,218)
Fines and forfeitures	87,000	87,000	20,441	(66,559)
Licenses and permits	77,000	77,000	23,825	(53,175)
Miscellaneous	117,000	117,000	34,443	(82,557)
TOTAL REVENUES	14,612,000	14,612,000	7,050,064	(7,561,936)
EXPENDITURES:				
Personnel services	9,261,000	9,261,000	4,969,411	4,291,589
Materials and services	1,693,000	1,693,000	741,394	951,606
Capital outlay	300,000	300,000	123,303	176,697
Contingency	850,000	850,000	-	850,000
TOTAL EXPENDITURES	12,104,000	12,104,000	5,834,108	6,269,892
EXCESS OF REVENUES				
OVER EXPENDITURES	2,508,000	2,508,000	1,215,956	(1,292,044)
OTHER FINANCING SOURCES (USES):				
Transfers from other funds	75,000	75,000	-	(75,000)
Transfers to other funds	(3,356,000)	(3,356,000)	(1,674,000)	1,682,000
TOTAL OTHER FINANCING				
SOURCES (USES)	(3,281,000)	(3,281,000)	(1,674,000)	1,607,000
NET CHANGE IN FUND BALANCES	(773,000)	(773,000)	(458,044)	314,956
FUND BALANCES - beginning	1,239,000	1,239,000	936,573	(302,427)
FUND BALANCES - ending	\$ 466,000	\$ 466,000	\$ 478,529	\$ 12,529

## PARKS AND RECREATION FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget for the							
	2016-2017	Biennium	Actual					
	Original	Final	1st Year FY 2015-16	Variance with Final Budget				
REVENUES:								
Property taxes	\$ 2,352,000	\$ 2,352,000	\$ 1,254,614	\$ (1,097,386)				
Intergovernmental	2,801,000	2,801,000	-	(2,801,000)				
Charges for services	4,243,000	4,243,000	2,156,612	(2,086,388)				
Miscellaneous	61,000	61,000	3,375	(57,625)				
TOTAL REVENUES	9,457,000	9,457,000	3,414,601	(6,042,399)				
EXPENDITURES:								
Personnel services	3,405,000	3,405,000	1,572,456	1,832,544				
Materials and services	1,715,000	1,715,000	854,631	860,369				
Debt service	76,000	76,000	73,895	2,105				
Capital outlay	2,771,000	2,771,000	561,258	2,209,742				
Contingency	415,000	415,000		415,000				
TOTAL EXPENDITURES	8,382,000	8,382,000	3,062,240	5,319,760				
EXCESS OF REVENUES								
OVER EXPENDITURES	1,075,000	1,075,000	352,361	(722,639)				
OTHER FINANCING SOURCES (USES):								
Transfers to other funds	(1,777,000)	(1,777,000)	(853,000)	924,000				
Refunding bonds issued	-	-	328,125	328,125				
Bond premium on issuance of debt	-	-	28,698	28,698				
Payment to refunded bond escrow agent			(350,528)	(350,528)				
TOTAL OTHER FINANCING								
SOURCES (USES)	(1,777,000)	(1,777,000)	(846,705)	930,295				
NET CHANGE IN FUND BALANCES	(702,000)	(702,000)	(494,344)	207,656				
FUND BALANCES - beginning	1,004,000	1,004,000	969,892	(34,108)				
FUND BALANCES - ending	\$ 302,000	\$ 302,000	\$ 475,548	\$ 173,548				

## LIBRARY FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget 2016-2017		Actual	
	Original	Final	1st Year FY 2015-16	Variance with Final Budget
REVENUES:				
Property taxes	\$ 1,880,000	\$ 1,880,000	\$ 720,051	\$ (1,159,949)
Intergovernmental	2,984,000	2,984,000	1,481,034	(1,502,966)
Fines and forfeitures	138,000	138,000	57,118	(80,882)
Miscellaneous	32,000	32,000	9,573	(22,427)
TOTAL REVENUES	5,034,000	5,034,000	2,267,776	(2,766,224)
EXPENDITURES:				
Personnel services	2,935,000	2,935,000	1,331,073	1,603,927
Materials and services	464,000	464,000	225,163	238,837
Capital outlay	258,000	258,000	89,355	168,645
Contingency	307,000	307,000	-	307,000
TOTAL EXPENDITURES	3,964,000	3,964,000	1,645,591	2,318,409
EXCESS OF REVENUES OVER EXPENDITURES	1,070,000	1,070,000	622,185	(447,815)
<b>OTHER FINANCING USES:</b> Transfers to other funds	(1,712,000)	(1,712,000)	(816,000)	896,000
NET CHANGE IN FUND BALANCES	(642,000)	(642,000)	(193,815)	448,185
FUND BALANCES - beginning	703,000	703,000	699,713	(3,287)
FUND BALANCES - ending	\$ 61,000	\$ 61,000	\$ 505,898	\$ 444,898

## STREET FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget 2016-2017		Actual		
	Original	Final	1st Year FY 2015-16	Variance with Final Budget	
REVENUES:					
Intergovernmental	\$ 2,982,000	\$ 2,982,000	\$ 1,735,130	\$(1,246,870)	
Franchise taxes	258,000	258,000	113,143	(144,857)	
Charges for services	3,175,000	4,075,000	1,659,419	(2,415,581)	
Miscellaneous	329,000	329,000	228,340	(100,660)	
TOTAL REVENUES	6,744,000	7,644,000	3,736,032	(3,907,968)	
EXPENDITURES:					
Personnel services	1,229,000	1,229,000	553,510	675,490	
Materials and services	1,117,000	1,117,000	494,240	622,760	
Debt service	304,000	304,000	112,190	191,810	
Capital outlay	3,700,000	4,600,000	2,126,407	2,473,593	
Contingency	600,000	600,000		600,000	
TOTAL EXPENDITURES	6,950,000	7,850,000	3,286,347	4,563,653	
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	(206,000)	(206,000)	449,685	655,685	
OTHER FINANCING SOURCES (USES):					
Transfers to other funds	(1,617,000)	(1,617,000)	(772,000)	845,000	
Refunding bonds issued	-	-	1,312,500	1,312,500	
Bond premium on issuance of debt	-	-	114,793	114,793	
Payment to refunded bond escrow agent	-	-	(1,402,110)	(1,402,110)	
TOTAL OTHER FINANCING					
SOURCES (USES)	(1,617,000)	(1,617,000)	(746,817)	870,183	
NET CHANGE IN FUND BALANCES	(1,823,000)	(1,823,000)	(297,132)	1,525,868	
FUND BALANCES - beginning	2,059,000	2,059,000	1,944,102	(114,898)	
FUND BALANCES - ending	\$ 236,000	\$ 236,000	\$ 1,646,970	\$ 1,410,970	

## **Schedule of Funding Progress**

## for the last ten fiscal years

Actuarial valuation date <sup>1</sup>	Actuarial value of assets	Actuarial accrued liability	Unfunded actuarial accrued liability	Funded ratio	Covered payroll	Unfunded actuarial accrued liability as a percent of covered payroll
8/1/2006 2	\$-	\$ 1,449,903	\$ 1,449,903	- %	\$ 6,684,000	22 %
8/1/2007	-	-	-	-	-	-
8/1/2008 <sup>3</sup>	-	1,422,086	1,422,086	-	7,622,000	19
8/1/2009	-	-	-	-	-	-
$8/1/2010^{-4}$	-	1,535,710	1,535,710	-	8,092,000	19
8/1/2011	-	-	-	-	-	-
8/1/2012 5	-	1,444,381	1,444,381	-	8,652,000	17
8/1/2013	-	-	-	-	-	-
8/1/2014 <sup>6</sup>	-	1,364,421	1,364,421	-	8,085,000	17
8/1/2015	-	-	-	-	-	-

## **Other Postemployment Benefits Plan (OPEB)**

<sup>1</sup> Actuarial valuations are performed every two years, and therefore, results are unavailable for odd-numbered years.

<sup>2</sup> Effective with 8/1/2006 valuation, the trend in health care costs was changed to 10% and declining thereafter.

<sup>3</sup> Effective with 8/1/2008 valuation, the trend in health care costs was changed to 8% and declining thereafter, and the future retiree coverage was decreased to 70%.

<sup>4</sup> Effective with 8/1/2010 valuation, the trend in health care costs was changed to 8.50% and declining thereafter, and the lapse rate assumption changed to 4% probability and future retiree coverage was decreased to 65%.

<sup>5</sup> Effective with 8/1/2012 valuation, the trend in health care costs was changed to 7.25% and declining thereafter, and the discount rate was decreased to 3.50% and future retiree coverage was decreased to 55%.

<sup>6</sup> Effective with 8/1/2014 valuation, the trend in health care costs was changed to 5.75% and declining thereafter, and the lapse rate assumption changed to 5% probability of dropping coverage per year.

## Schedule of the City's Proportionate Share of the Net Pension (Asset)/Liability

for the last ten fiscal years

Fiscal year ended	City's proportion of the net pension (asset)/liability	City's proportionate share of the net pension (asset)/liability	City's covered employee payroll	City's proportionate share of the net pension (asset)/liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension (asset)/liability
2007 <sup>1</sup>	- %	\$ -	\$ 6,684,000	- %	- %
2008 <sup>1</sup>	-	-	7,153,000	-	-
2009 <sup>1</sup>	-	-	7,622,000	-	-
2010 <sup>1</sup>	-	-	7,897,000	-	-
2011 1	-	-	8,092,000	-	-
2012 <sup>1</sup>	-	-	8,240,000	-	-
2013 <sup>1</sup>	-	-	8,652,000	-	-
2014 <sup>2</sup>	0.12328639	6,291,000	8,085,000	77.81	n/a
2015 <sup>2</sup>	0.12328639	(2,794,000)	8,275,000	(33.76)	103.590
2016 <sup>2</sup>	0.10656086	6,118,000	9,189,000	66.58	91.875

## **Oregon Public Employee Retirement Pension Plan (OPERS)**

<sup>1</sup> Actuarial information for these earlier fiscal years is not available.

 $^{2}\,$  Actuarial information for these fiscal years was provided by the actuary for OPERS.

## **CITY OF WEST LINN, OREGON** Schedule of City Pension Plan Contributions

for the last ten fiscal years

# Oregon Public Employee Retirement Pension Plan (OPERS)

Fiscal year ended	Contractually required contributions	re C	ntributions in elation to the ontractually required ontributions	Contribution deficiency/ (excess)	City's covered employee payroll	Contributions as a percentage of of covered employee payroll
2007 1	\$ 1,108,000	\$	(1,108,000)	\$ -	\$ 6,684,000	16.58 %
2008 1	947,000		(947,000)	-	7,153,000	13.24
2009 <sup>1</sup>	1,085,000		(1,085,000)	-	7,622,000	14.24
2010 <sup>1</sup>	816,000		(816,000)	-	7,897,000	10.33
2011 <sup>1</sup>	846,000		(846,000)	-	8,092,000	10.45
2012 <sup>1</sup>	991,000		(991,000)	-	8,240,000	12.03
2013 <sup>1</sup>	1,049,000		(1,049,000)	-	8,652,000	12.12
2014 <sup>2</sup>	838,224		(838,224)	-	8,085,000	10.37
2015 <sup>2</sup>	892,780		(892,780)	-	8,275,000	10.79
2016 <sup>2</sup>	1,124,255		(1,124,255)	-	9,189,000	12.23

<sup>1</sup> Actuarial information for these fiscal years was determined by the City.

 $^{2}\,$  Actuarial information for these fiscal years was provided by the actuary for OPERS.

## Notes to Required Supplementary Information

June 30, 2016

Required Supplementary Information includes budgetary comparisons for the general fund, public safety fund, parks and recreation fund, library fund, and street fund. The budgetary comparison information for all other funds can be found in Supplementary Information which follows this section.

## **1. Budgetary Information**

Municipal budgets are adopted on a basis consistent with Oregon Revised Statutes (ORS 294 – Local Budget Law). The City Manager is responsible for submitting a proposed budget to the Citizens' Budget Committee comprised of the City Council and an equal number of citizens of the City. The City is required to prepare a budget for each fund that is balanced in accordance with Oregon Revised Statutes. Each fund is budgeted on the modified accrual basis of accounting.

The Citizens' Budget Committee conducts public hearings for the purpose of obtaining citizens' comments, and then approves a budget and submits it to the City Council for final adoption. The approved expenditures for each fund may not be increased by more than 10 percent by Council without returning to the Citizens' Budget Committee for a second approval. After the Council adopts the budget and certifies the total ad valorem taxes to be levied, no additional tax levy may be made for that budget period.

The City Council legally adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and sets the level by which expenditures cannot legally exceed appropriations. In the general fund, the levels of budgetary control established by resolution are set at the department level. For all other funds, the levels of budgetary control are personnel services, materials and services, debt service, transfers, capital outlay and contingency. Appropriations lapse at the end of the biennium for goods or services not yet received.

The City Council may modify the budget by transferring appropriations between levels of control and by adopting supplemental budgets. Unexpected additional resources may be added to the budget through the use of a supplemental budget. Some supplemental budgets require hearings before the public, publications in newspapers and approval by the City Council. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the City Council. For the 2016-2017 biennium, there have been no supplemental budget adjustment revising appropriations through June 30, 2016.

## **Change of Benefit Terms – Pension.**

Senate Bill 822, signed into law in May 2013, eliminated the SB 656/HB 3349 tax remedy payments for benefit recipients who are not subject to Oregon income tax, because they do not reside in Oregon, and limited the 2013 post-retirement COLA to 1.5% of annual benefit.

Senate Bill 861, signed into law in October 2013, limited the post-retirement COLA for years beyond 2013 to 1.25% on the first \$60,000 of annual benefit and 0.15% on annual benefits above \$60,000.

Senate Bill 862, signed into law in October 2013, makes targeted changes such as allowing garnishment of PERS benefits for convicted felons. These changes do not significantly affect system liabilities and were not reflected in the valuation.

Pursuant to GASB Statement 67 and 68, the total pension asset or liability must be calculated based on the benefit terms legally in effect as of the relevant fiscal year-end for the plan. Due to the timing of the benefit changes, this means only Senate Bill 822 is reflected in the June 30, 2013 total pension liability, but that the combined effects of Senate Bills 822 and 861 are reflected in the June 30, 2014 total pension asset. The decrease in the total pension liability resulting from Senate Bill 861, measured as of June 30, 2014, created a (\$2,423.6) million reduction in OPERS overall pension liabilities.

In April 2015, the Oregon Supreme Court overturned certain pieces of the 2013 Senate Bills summarized above relating to the Public Employees Retirement System. The exact effect of which cannot be estimated at this time, but will be reflected in higher employer contributions rates effective July 1, 2017.

## **Change of Assumptions – Pension.**

Below is a summary of key assumption changes implemented with the December 31, 2012 and 2014 valuations utilized in the pension amounts reported for fiscal year ended June 30, 2016. Additional detail and a comprehensive list of changes in methods and assumptions can be found at: <a href="http://www.oregon.gov/pers/docs/2012%20Exp%20Study%20Updated.pdf">http://www.oregon.gov/pers/docs/2012%20Exp%20Study%20Updated.pdf</a>

Changes in Actuarial Methods and Allocation Procedures

The Actuarial Cost Method was changed from the Projected Unit Credit (PUC) Cost Method to the Entry Age Normal (EAN) Cost Method.

## Tier 1/Tier 2 UAL Amortization

In combination with the change in cost method, the PERS Board chose to re-amortize the outstanding Tier 1/Tier 2 UAL as of December 31, 2013 over a closed period of 20 years as a level percentage of projected payroll. Gains and losses between subsequent rate-setting valuations will be amortized over a closed 20 year period from the valuation in which they are first recognized.

## Contribution Rate Stabilization Method

The "grade-in range" over which the rate collar gradually doubles was modified so that the collar doubles as funded status (excluding side accounts) decreases from 70% to 60% or increases from 130% to 140%. Previously the ranges had been 80% to 70% and 120% to 130%.

## Changes in Economic Assumptions

The assumed investment return and interest crediting to both regular and variable account balances was reduced to 7.75%. Previously, the assumed investment return and interest crediting to regular account balances was 8.00% and the assumed interest crediting to variable account balances was 8.25%.

## **OPSRP** Administrative Expenses

Assumed administrative expenses for the OPSRP System were reduced from \$6.6 million per year to \$5.5 million per year.

## Healthcare Cost Inflation

The healthcare cost inflation for the maximum Retiree Health Insurance Premium Account (RHIPA) subsidy was updated based on analysis performed by healthcare actuaries. This analysis includes the consideration of the excise tax that will be introduced in 2018 by the Patient Protection and Affordable Care Act.

## Changes in Demographic Assumptions

The healthy mortality assumption is based on the RP2000 generational mortality tables with groupspecific class and setback adjustments. The group-specific adjustments have been updated to more closely match recently observed system experience.

## **Disabled Mortality**

The disabled mortality assumption base was changed from the RP2000 healthy tables to the RP2000 disabled tables. Gender-specific adjustments were applied to align the assumption with recently observed system experience.

## Disability, Retirement from Active Status, and Termination

Rates for disability, retirement from active status, and termination were adjusted. Termination rates were changed from being indexed upon age to being indexed upon duration from hire date.

## Changes in Salary Increase Assumptions

Assumed merit increases were lowered for School District members. Unused Sick Leave and Vacation Pay rates were adjusted.

## **Retiree Healthcare Participation**

The Retiree Health Insurance Account (RHIA) participation rate for healthy retirees was reduced from 48% to 45%. The RHIPA participation rate was changed from a uniform rate of 13% to a service-based table of rates.

# **SUPPLEMENTARY INFORMATION**

*Combining and Individual Fund Financial Statements and Schedules* 

## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

For Major and Nonmajor Governmental Funds

## MAJOR

## **Capital Projects Fund**

<u>Systems Development Charges Fund</u> – accounts for the receipt and expenditure of systems development charges (SDCs) dedicated to streets, surface water, water, sewer, parks, and bike/pedestrian.

## NONMAJOR

## **Special Revenue Funds**

These nonmajor funds are used to account for specific revenues that are legally restricted or committed to expenditure of a particular purpose.

<u>Building Inspections Fund</u> – accounts for the City's building inspection activities. The primary revenue source is license and permit fees.

<u>Planning Fund</u> – accounts for the City's planning activities. Primary revenue sources are license and permit fees, intergovernmental revenues, franchise taxes, and charges for services.

## **Debt Service Fund**

<u>Debt Service Fund</u> – accounts for the payment of general obligation bond principal and interest. The principal source of revenue is property taxes, which for general obligation debt is exempt from tax limitation.

## **Capital Projects Fund**

<u>Park Bond Construction Fund</u> – accounts for the voter-approved general obligation bond funds for the acquisition of land and construction of park facilities.

#### MAJOR GOVERNMENTAL FUND - CAPITAL PROJECTS SYSTEMS DEVELOPMENT CHARGES FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2016

	0	t for the 7 Biennium		
	Original	Final		
<b>REVENUES:</b> Systems development charges:	¢ 540.000	¢ 540.000		
Street - systems development charges Surface water - systems development charges	\$ 540,000 22,000	\$ 540,000 22,000		
Water - systems development charges	940,000	940,000		
Sewer - systems development charges	215,000	215,000		
Parks - systems development charges	646,000	646,000		
Bike/Pedestrian - systems development charges	142,000	142,000		
Investment earnings	-	-		
TOTAL REVENUES	2,505,000	2,505,000		
EXPENDITURES:				
Materials and services	348,000	348,000		
Capital outlay	4,805,000	4,805,000		
Contingency	1,500,000	1,500,000		
TOTAL EXPENDITURES	6,653,000	6,653,000		
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(4,148,000)	(4,148,000)		
OTHER FINANCING USES:				
Transfers to other funds	(50,000)	(50,000)		
NET CHANGE IN FUND BALANCES	(4,198,000)	(4,198,000)		
FUND BALANCES - beginning	5,416,000	5,416,000		
FUND BALANCES - ending	\$ 1,218,000	\$ 1,218,000		

Continued on next page

			1st Year Actual FY 2015-16				Actual	
	Surface				Bike/		Total	Variance with
Street	Water	Water	Sewer	Parks	Pedestrian	Total	Biennium	Final Budget
\$ 339,625	\$-	\$-	\$-	\$-	\$-	\$ 339,625	\$ 339,625	\$ (200,375)
-	10,031	-	-	-	-	10,031	10,031	(11,969)
-	-	346,566	-	-	-	346,566	346,566	(593,434)
-	-	-	111,364	-	-	111,364	111,364	(103,636)
-	-	-	-	525,233	-	525,233	525,233	(120,767)
-	-	-	-	-	83,137	83,137	83,137	(58,863)
596			108			704	704	704
340,221	10,031	346,566	111,472	525,233	83,137	1,416,660	1,416,660	(1,088,340)
73,717	2,241	1,947	27,646	3,127	1,366	110,044	110,044	237,956
-	-	1,071,193	-	537,967	39,027	1,648,187	1,648,187	3,156,813
-								1,500,000
73,717	2,241	1,073,140	27,646	541,094	40,393	1,758,231	1,758,231	4,894,769
266,504	7,790	(726,574)	83,826	(15,861)	42,744	(341,571)	(341,571)	3,806,429
(24,896)						(24,896)	(24,896)	25,104
241,608	7,790	(726,574)	83,826	(15,861)	42,744	(366,467)	(366,467)	3,831,533
465,579	778,808	712,134	1,429,239	950,422	478,768	4,814,950	4,814,950	(601,050)
\$ 707,187	\$ 786,598	\$ (14,440)	\$1,513,065	\$ 934,561	\$ 521,512	\$4,448,483	\$ 4,448,483	\$ 3,230,483

Continued from previous page

## NONMAJOR GOVERNMENTAL FUNDS

## COMBINING BALANCE SHEET

## JUNE 30, 2016

	Special Revenue Funds		Debt Service Fund		Capital Projects Fund		Total Nonmajor Governmenta Funds	
ASSETS:								
Cash and investments	\$	242,937	\$	-	\$	-	\$	242,937
Restricted cash and investments		-		157,423		-		157,423
Property taxes receivable		-		85,570		-		85,570
Accounts receivable		160,886		-				160,886
TOTAL ASSETS	\$	403,823	\$	242,993	\$	-	\$	646,816
LIABILITIES:								
Accounts payable	\$	64,444	\$	-	\$	-	\$	64,444
Accrued salaries and payroll taxes		39,967		-		-		39,967
Deposits payable		54,278		-		-		54,278
TOTAL LIABILITIES		158,689				-		158,689
<b>DEFERRED INFLOWS OF RESOURCES:</b>								
Unavailable revenue - property taxes		-		75,248				75,248
FUND BALANCES:								
Restricted		-		167,745		-		167,745
Committed		321,538		-		-		321,538
Unassigned		(76,404)		-				(76,404)
TOTAL FUND BALANCES		245,134		167,745		-		412,879
TOTAL LIABILITIES AND FUND BALANCES	\$	403,823	\$	242,993	\$	-	\$	646,816

## NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

	Special Revenue Funds	Debt Service Fund	Capital Projects Fund	Total Nonmajor Governmental Funds
REVENUES:				
Property taxes	\$-	\$ 1,367,066	\$ -	\$ 1,367,066
Intergovernmental	252,015	-	-	252,015
Franchise taxes	205,507	-	-	205,507
Licenses and permits	903,634	-	-	903,634
Charges for services	257,896	-	-	257,896
Miscellaneous	7,165			7,165
TOTAL REVENUES	1,626,217	1,367,066		2,993,283
EXPENDITURES:				
Current:				
General government	851,618	-	-	851,618
Public safety	707,524	-	-	707,524
Debt service:				
Principal	-	1,105,000	-	1,105,000
Interest	-	298,512	-	298,512
Capital outlay			91,287	91,287
TOTAL EXPENDITURES	1,559,142	1,403,512	91,287	3,053,941
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES AND				
NET CHANGE IN FUND BALANCES	67,075	(36,446)	(91,287)	(60,658)
FUND BALANCES - beginning	178,059	204,191	91,287	473,537
FUND BALANCES - ending	\$ 245,134	\$ 167,745	\$ -	\$ 412,879

## NONMAJOR SPECIAL REVENUE FUNDS

## **COMBINING BALANCE SHEET**

## JUNE 30, 2016

0	Planning Fund			Total
\$ 1,255	\$	241,682	\$	242,937
 -		160,886		160,886
\$ 1,255	\$	402,568	\$	403,823
\$ 60,810	\$	3,634	\$	64,444
15,349		24,618		39,967
 1,500		52,778		54,278
 77,659		81,030		158,689
-		321,538		321,538
 (76,404)		-		(76,404)
 (76,404)		321,538		245,134
\$ 1,255	\$	402,568	\$	403,823
Ins \$ \$ \$	\$ 1,255 <u>-</u> \$ 1,255 \$ 60,810 15,349 1,500 77,659 <u>-</u> (76,404) (76,404)	Inspections       I         Fund       -         \$ 1,255       \$         \$ 1,255       \$         \$ 1,255       \$         \$ 60,810       \$         15,349       1,500         77,659       -         (76,404)       (76,404)	Inspections Fund         Planning Fund           \$ 1,255         \$ 241,682           -         160,886           \$ 1,255         \$ 402,568           \$ 1,255         \$ 402,568           \$ 1,255         \$ 402,568           \$ 1,255         \$ 241,682           \$ 1,255         \$ 402,568           \$ 1,255         \$ 402,568           \$ 1,255         \$ 402,568           \$ 77,659         \$ 3,634           1,500         52,778           77,659         \$ 1,030           -         321,538           (76,404)         -           (76,404)         321,538	Inspections Fund         Planning Fund           \$ 1,255         \$ 241,682         \$ 160,886           \$ 1,255         \$ 402,568         \$           \$ 1,255         \$ 402,568         \$           \$ 60,810         \$ 3,634         \$           \$ 15,349         24,618         \$           77,659         81,030         \$           (76,404)         -         \$           (76,404)         321,538         \$

## NONMAJOR SPECIAL REVENUE FUNDS

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICIT)

		Building				
	Inspections		Planning			I
		Fund		Fund		Total
REVENUES:						
Intergovernmental	\$	-	\$	252,015	\$	252,015
Franchise taxes		-		205,507		205,507
Licenses and permits		672,645		230,989		903,634
Charges for services		133,000		124,896		257,896
Miscellaneous		-		7,165		7,165
TOTAL REVENUES	_	805,645		820,572		1,626,217
EXPENDITURES:						
Current:						
General government		-		851,618		851,618
Public safety		707,524		-		707,524
TOTAL EXPENDITURES	_	707,524		851,618		1,559,142
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES AND						
NET CHANGE IN FUND BALANCES		98,121		(31,046)		67,075
FUND BALANCES (DEFICIT) - beginning		(174,525)		352,584		178,059
FUND BALANCES (DEFICIT) - ending	\$	(76,404)	\$	321,538	\$	245,134
					_	

## **BUILDING INSPECTIONS FUND**

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES (DEFICIT) - BUDGET AND ACTUAL

	Budget	for the		
	2016-2017	Biennium	Actual	
	Original	Final	1st Year FY 2015-16	Variance with Final Budget
REVENUES:				
Licenses and permits	\$ 1,472,000	\$ 1,472,000	\$ 672,645	\$ (799,355)
Miscellaneous	2,000	2,000		(2,000)
TOTAL REVENUES	1,474,000	1,474,000	672,645	(801,355)
EXPENDITURES:				
Personnel services	905,000	905,000	375,481	529,519
Materials and services	65,000	65,000	28,043	36,957
Capital outlay	23,000	23,000	-	23,000
Contingency	50,000	50,000		50,000
TOTAL EXPENDITURES	1,043,000	1,043,000	403,524	639,476
EXCESS OF REVENUES				
OVER EXPENDITURES	431,000	431,000	269,121	(161,879)
OTHER FINANCING SOURCES (USES):				
Transfers from other funds	223,000	223,000	133,000	(90,000)
Transfers to other funds	(626,000)	(626,000)	(304,000)	322,000
TOTAL OTHER FINANCING				
SOURCES (USES)	(403,000)	(403,000)	(171,000)	232,000
NET CHANGE IN FUND BALANCES	28,000	28,000	98,121	70,121
FUND BALANCES (DEFICIT) - beginning	3,000	3,000	(174,525)	(177,525)
FUND BALANCES (DEFICIT) - ending	\$ 31,000	\$ 31,000	\$ (76,404)	\$ (107,404)

#### PLANNING FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget 2016-2017		Actual	
	Original	Final	1st Year FY 2015-16	Variance with Final Budget
REVENUES:				
Intergovernmental	\$ 515,000	\$ 515,000	\$ 252,015	\$ (262,985)
Franchise taxes	404,000	404,000	205,507	(198,493)
Licenses and permits	526,000	526,000	230,989	(295,011)
Miscellaneous	52,000	52,000	7,165	(44,835)
TOTAL REVENUES	1,497,000	1,497,000	695,676	(801,324)
EXPENDITURES:				
Personnel services	1,145,000	1,145,000	457,756	687,244
Material and services	106,000	106,000	35,862	70,138
Contingency	100,000	100,000		100,000
TOTAL EXPENDITURES	1,351,000	1,351,000	493,618	857,382
EXCESS OF REVENUES				
OVER EXPENDITURES	146,000	146,000	202,058	56,058
OTHER FINANCING SOURCES (USES):				
Transfers from other funds	325,000	325,000	124,896	(200,104)
Transfers to other funds	(726,000)	(726,000)	(358,000)	368,000
TOTAL OTHER FINANCING				
SOURCES (USES)	(401,000)	(401,000)	(233,104)	167,896
NET CHANGE IN FUND BALANCES	(255,000)	(255,000)	(31,046)	223,954
FUND BALANCES - beginning	346,000	346,000	352,584	6,584
FUND BALANCES - ending	\$ 91,000	\$ 91,000	\$ 321,538	\$ 230,538

## **DEBT SERVICE FUND**

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget 2016-2017		Actual	
	Original	Final	1st Year FY 2015-16	Variance with Final Budget
REVENUES:				
Property taxes	\$ 2,772,000	\$ 2,772,000	\$ 1,367,066	\$(1,404,934)
EXPENDITURES:				
Debt service:				
Principal	2,260,000	2,260,000	1,105,000	1,155,000
Interest	570,000	570,000	298,512	271,488
TOTAL EXPENDITURES	2,830,000	2,830,000	1,403,512	1,426,488
DEFICIENCY OF REVENUES UNDER EXPENDITURES AND				
NET CHANGE IN FUND BALANCE	(58,000)	(58,000)	(36,446)	21,554
FUND BALANCES - beginning	209,000	209,000	204,191	(4,809)
FUND BALANCES - ending	\$ 151,000	\$ 151,000	\$ 167,745	\$ 16,745

#### PARK BOND CONSTRUCTION FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2016

	Budget for the 2016-2017 Biennium			Actual			
	Original		Final		1st Year FY 2015-16		 iance with al Budget
EXPENDITURES: Capital outlay	\$	66,000	\$	66,000	\$	91,287	\$ (25,287)
DEFICIENCY OF REVENUES UNDER EXPENDITURES AND							
NET CHANGE IN FUND BALANCE		(66,000)		(66,000)		(91,287)	(25,287) 1
FUND BALANCES - beginning		66,000		66,000		91,287	 25,287
FUND BALANCES - ending	\$	-	\$	-	\$		\$ 

<sup>1</sup>This variance is due to the elimination of unnecessary funds and is not considered a budget violation per ORS 294.353.

## **INDIVIDUAL FUND FINANCIAL S**CHEDULES

Proprietary Funds

## **Proprietary Funds**

These funds account for operations of the City's enterprise activities. All proprietary funds are major funds of the City.

Water Fund – accounts for the City's water utility operations including maintenance and operations. All water related revenues and expenditures, including capital replacement, are included in this fund.

<u>Environmental Services Fund</u> – accounts for the City's sewer and surface water operations. It includes the maintenance and operations of sewer and surface water infrastructure.

#### WATER FUND

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

## FOR THE FISCAL YEAR ENDED JUNE 30, 2016

	Budget for the						
	2016-2017	Biennium	Actual				
	Original	Final	1st Year FY 2015-16	Variance with Final Budget			
REVENUES:							
Water charges	\$ 7,927,000	\$ 7,927,000	\$ 4,113,907	\$ (3,813,093)			
Intergovernmental	75,000	75,000	-	(75,000)			
Systems development charges	67,000	67,000	31,358	(35,642)			
Miscellaneous	22,000	22,000	108,525	86,525			
TOTAL REVENUES	8,091,000	8,091,000	4,253,790	(3,837,210)			
EXPENDITURES:							
Personnel services	1,287,000	1,287,000	592,524	694,476			
Materials and services	3,690,000	3,690,000	1,775,426	1,914,574			
Debt service	455,000	455,000	841,161	(386,161) <sup>1</sup>			
Capital outlay	6,261,000	6,261,000	3,200,447	3,060,553			
Contingency	500,000	500,000		500,000			
TOTAL EXPENDITURES	12,193,000	12,193,000	6,409,558	5,783,442			
DEFICIENCY OF REVENUES							
UNDER EXPENDITURES	(4,102,000)	(4,102,000)	(2,155,768)	1,946,232			
OTHER FINANCING SOURCES (USES):							
Proceeds from bonds issued	2,000,000	2,000,000	2,640,000	640,000			
Bond premium on issuance of debt	-	-	154,631	154,631			
Transfers to other funds	(1,855,000)	(1,855,000)	(986,000)	869,000			
TOTAL OTHER FINANCING							
SOURCES (USES)	145,000	145,000	1,808,631	1,663,631			
NET CHANGE IN FUND BALANCES	(3,957,000)	(3,957,000)	(347,137)	3,609,863			
FUND BALANCES - beginning	5,944,000	5,944,000	6,108,393	164,393			
FUND BALANCES - ending	\$ 1,987,000	\$ 1,987,000	5,761,256	\$ 3,774,256			

#### **RECONCILIATION TO NET POSITION - GAAP BASIS:**

Adjustment for deferred charge on refunding	6,862
Adjustment for deferred outflows of resources being accrued	99,321
Adjustment for net pension liability being accrued	(417,870)
Adjustment for compensated absences being accrued	(64,741)
Adjustment for OPEB liability being accrued	(84,669)
Adjustment for deferred inflows of resources being accrued	(136,008)
Adjustment for interest payable being accrued	(6,683)
Adjustment for capital assets not being depreciated	6,238,915
Adjustment for capital assets, net of accumulated depreciation	11,996,713
Adjustment for investment in joint venture	8,796,979
Adjustment for bonds payable - due within one year	(200,000)
Adjustment for long term bonds payable	(2,440,000)
Adjustment for unamortized bond premium	(146,899)
NET POSITION - GAAP BASIS	\$ 29,403,176

<sup>1</sup> This variance is due to a current refunding and is not considered a budget violation per ORS 294.326(5)(c).

## ENVIRONMENTAL SERVICES FUND

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

	Budget	for the		
	2016-2017	' Biennium	Actual	
	Original	Final	1st Year	Variance with
	8		FY 2015-16	Final Budget
REVENUES:	* . =	+ · = · · · · · ·	*	* (2,222,442)
Sewer charges	\$ 4,504,000	\$ 4,504,000	\$ 2,274,587	\$(2,229,413)
Surface water charges	1,642,000	1,642,000	830,155	(811,845)
Systems development charges	172,000	172,000	61,647	(110,353)
Miscellaneous	111,000	111,000	77,357	(33,643)
TOTAL REVENUES	6,429,000	6,429,000	3,243,746	(3,185,254)
EXPENDITURES:				
Personnel services	1,586,000	1,586,000	675,103	910,897
Materials and services	1,097,000	1,097,000	299,776	797,224
Capital outlay	2,670,000	2,670,000	845,285	1,824,715
Contingency	800,000	800,000	-	800,000
TOTAL EXPENDITURES	6,153,000	6,153,000	1,820,164	4,332,836
EXCESS OF REVENUES				
OVER EXPENDITURES	276,000	276,000	1,423,582	1,147,582
OTHER FINANCING USES:				
Transfers to other funds	(2,311,000)	(2,311,000)	(1,117,000)	1,194,000
NET CHANGE IN FUND BALANCES	(2,035,000)	(2,035,000)	306,582	2,341,582
FUND BALANCES - beginning	2,497,000	2,497,000	3,029,851	532,851
FUND BALANCES - ending	\$ 462,000	\$ 462,000	3,336,433	\$ 2,874,433

<b>RECONCILIATION TO NET POSITION - GAAP BASIS:</b>	
Adjustment for deferred outflows of resources being accrued	58,311
Adjustment for net pension liability being accrued	(245,338)
Adjustment for compensated absences being accrued	(38,079)
Adjustment for OPEB liability being accrued	(49,711)
Adjustment for deferred inflows of resources being accrued	(79,854)
Adjustment for capital assets not being depreciated	559,242
Adjustment for capital assets, net of accumulated depreciation	19,205,584
NET POSITION - GAAP BASIS	\$22,746,588

## **OTHER FINANCIAL SCHEDULES**

Schedule of Future Debt Service Requirements Schedule of Property Tax Transactions and Outstanding Balances Schedule of Accountability of Independently Elected Officials

## SCHEDULE OF FUTURE DEBT SERVICE REQUIREMENTS

#### JUNE 30, 2016

## FUTURE BOND PRINCIPAL

					Full Faith and		
		neral Obligation Bon			redit Obligation Bond		
	Series 2009-A	Series 2010-A	Series 2012	Series 2009-B	Series 2010-B	Series 2015	
Fiscal	Refunded Parks	Refunded Library	Police Station	Streets/Parks	Refunded City Hall	Str/Pks/Wtr	
year	Jan. 21, 2009	Sep. 2, 2010	Jan. 25, 2012	Jan. 21, 2009	Sep. 2, 2010	Dec. 16, 2015	Total
2017	\$ 570,000	\$ 290,000	\$ 295,000	\$ 180,000	\$ 255,000	\$ 210,000	\$ 1,800,000
2018	590,000	310,000	310,000	185,000	265,000	215,000	1,875,000
2019	280,000	330,000	335,000	-	275,000	410,000	1,630,000
2020	-	355,000	355,000	-	285,000	425,000	1,420,000
2021	-	385,000	375,000	-	295,000	445,000	1,500,000
2022	-	-	400,000	-	-	310,000	710,000
2023	-	-	425,000	-	-	320,000	745,000
2024	-	-	450,000	-	-	330,000	780,000
2025	-	-	475,000	-	-	345,000	820,000
2026	-	-	505,000	-	-	360,000	865,000
2027	-	-	530,000	-	-	370,000	900,000
2028	-	-	565,000	-	-	375,000	940,000
2029	-	-	595,000	-	-	390,000	985,000
2030	-	-	630,000	-	-	120,000	750,000
2031	-	-	665,000	-	-	120,000	785,000
2032	-	-	715,000	-	-	125,000	840,000
2033	-	-	-	-	-	130,000	130,000
2034	-	-	-	-	-	130,000	130,000
2035	-	-	-	-	-	135,000	135,000
	\$ 1,440,000	\$ 1,670,000	\$ 7,625,000	\$ 365,000	\$ 1,375,000	\$ 5,265,000	\$ 17,740,000

## FUTURE BOND INTEREST

					Full Faith and		
	Ge	neral Obligation Bon	ıds	C	Credit Obligation Bond	ls	
	Series 2009-A	Series 2010-A	Series 2012	Series 2009-B	Series 2010-B	Series 2015	
Fiscal	Refunded Parks	Refunded Library	Police Station	Streets/Parks	Refunded City Hall	Str/Pks/Wtr	
year	Jan. 21, 2009	Sep. 2, 2010	Jan. 25, 2012	Jan. 21, 2009	Sep. 2, 2010	Dec. 16, 2015	Total
2017	\$ 51,800	\$ 43,838	\$ 173,837	\$ 13,700	\$ 42,825	\$ 161,475	\$ 487,475
2018	31,850	37,313	167,938	7,400	32,425	155,175	432,101
2019	5,600	29,563	161,737	-	23,000	148,725	368,625
2020	-	21,313	155,038	-	14,600	136,425	327,376
2021	-	11,550	147,937	-	5,163	123,675	288,325
2022	-	-	140,438	-	-	110,325	250,763
2023	-	-	132,437	-	-	104,125	236,562
2024	-	-	123,938	-	-	94,525	218,463
2025	-	-	114,937	-	-	81,325	196,262
2026	-	-	105,438	-	-	67,525	172,963
2027	-	-	94,706	-	-	53,125	147,831
2028	-	-	82,781	-	-	43,875	126,656
2029	-	-	69,363	-	-	34,500	103,863
2030	-	-	54,487	-	-	22,800	77,287
2031	-	-	37,950	-	-	19,200	57,150
2032	-	-	9,831	-	-	15,600	25,431
2033	-	-	-	-	-	11,850	11,850
2034	-	-	-	-	-	7,950	7,950
2035	-	-		-	-	4,050	4,050
	\$ 89,250	\$ 143,577	\$ 1,772,793	\$ 21,100	\$ 118,013	\$ 1,396,250	\$ 3,540,983

## SCHEDULE OF PROPERTY TAX TRANSACTIONS AND OUTSTANDING BALANCES

Tax Year	Uncollected Property Taxes as of June 30, 2015	Add Tax Levy Extended by Assessor	Deduct Adjustments and Discounts	Deduct Cash Collections	Uncollected Property Taxes as of June 30, 2016
Current fiscal year 2015-16	\$ -	\$ 8,606,218	\$ (209,843)	\$ (8,187,209)	\$ 209,166
Prior fiscal years 2014-15	218,313	-	(3,383)	(109,424)	105,506
2013-14	105,042	-	(593)	(33,243)	71,206
2012-13	73,410	-	(410)	(24,802)	48,198
2011-12	47,799	-	(158)	(16,090)	31,551
2010-11 & prior	64,981	-	(281)	(4,238)	60,462
Sub-total prior	509,545		(4,825)	(187,797)	316,923
Total	\$ 509,545	\$ 8,606,218	\$ (214,668)	\$ (8,375,006)	\$ 526,089

Public Safety Fund	\$ 302,526
Parks and Recreation Fund	79,612
Library Fund	58,382
Debt Service Fund	 85,569
	\$ 526,089

## SCHEDULE OF ACCOUNTABILITY OF INDEPENDENTLY ELECTED OFFICIALS

## FOR THE FISCAL YEAR ENDED JUNE 30, 2016

Oregon Revised Statutes (ORS) Section 297 requires a statement of accountability for each independently elected official collecting or receiving money in the municipal corporation. In compliance with ORS 297, there are no independently elected officials that collect or receive money on behalf of the City of West Linn.

# CITY OF WEST LINN, OREGON Comprehensive Annual Financial Report

Section III

**STATISTICAL SECTION** 

# **STATISTICAL SECTION**

This section provides further details as a context for a better understanding of the financial statements.

Contents	Page
Financial Trends These schedules contain trend information to help the reader understand how financial performance has changed over time.	95
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, property taxes.	98
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	105
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	110
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	112

Sources: The information in these schedules is derived from the comprehensive annual financial reports for the relevant year, unless otherwise noted.

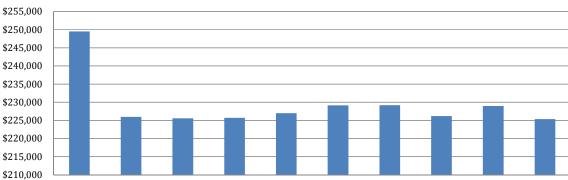
The City implemented the following GASB Statements:

- GASB Statement 34 in fiscal year 2002-03, except for the infrastructure provisions which were implemented in fiscal year 2007-08
- GASB Statement 44 in fiscal year 2007-08
- GASB Statement 54 in fiscal year 2010-11
- GASB Statement 63 in fiscal year 2012-13
- GASB Statement 65 in fiscal year 2013-14
- GASB Statement 68 in fiscal year 2014-15

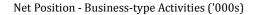
## **Net Position by Component**

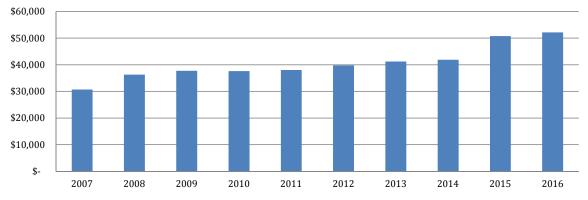
for the last ten fiscal years (accrual basis of accounting) (in thousands)

	Fiscal Year Ended									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
								(restated)		
Governmental activities										
Net investment in capital assets	\$241,987	\$ 218,998	\$219,277	\$ 217,988	\$ 218,578	\$217,951	\$ 217,876	\$ 218,327	\$ 220,683	\$ 222,408
Restricted	3,526	4,479	6,565	6,450	4,930	6,077	6,467	7,236	5,268	4,774
Unrestricted (deficit)	3,995	2,514	(248)	1,279	3,483	5,123	4,854	638	3,028	(1,787)
Total governmental										
activities net position	249,508	225,991	225,594	225,717	226,991	229,151	229,197	226,201	228,979	225,395
Business-type activities										
Net investment in capital assets	20,723	26,201	27,454	27,089	26,945	27,482	28,348	29,136	33,418	35,361
Restricted	-	-	155	155	155	155	155	155	4,154	2,823
Unrestricted	9,939	10,090	10,082	10,354	10,943	12,104	12,666	12,587	13,154	13,966
Total business-type										
activities net position	30,662	36,291	37,691	37,598	38,043	39,741	41,169	41,878	50,726	52,150
Primary government										
Net investment in capital assets	262,710	245,199	246,731	245,077	245,523	245,433	246,224	247,463	254,101	257,769
Restricted	3,526	4,479	6,720	6,605	5,085	6,232	6,622	7,391	9,422	7,597
Unrestricted	13,934	12,604	9,834	11,633	14,426	17,227	17,520	13,225	16,182	12,179
Total primary government										
net position	\$280,170	\$ 262,282	\$ 263,285	\$ 263,315	\$ 265,034	\$ 268,892	\$ 270,366	\$268,079	\$ 279,705	\$ 277,545









## **Changes in Net Position**

for the last ten fiscal years (accrual basis of accounting) (in thousands)

	Fiscal Year Ended									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Expenses										
Governmental activities:										
General government	\$ 4,695	\$ 6,007	\$ 5,970	\$ 6,305	\$ 6,676	\$ 7,110	\$ 7,305	\$ 7,169	\$ 6,775	\$ 10,291
Culture and recreation	2,973	4,279	5,433	5,492	5,788	6,038	6,291	6,060	5,804	7,138
Public safety	4,490	5,658	6,318	6,472	6,368	6,803	7,074	7,095	6,251	10,288
Highways and streets	994	1,235	3,528	3,492	3,492	3,431	3,581	3,664	3,681	4,303
Interest on long-term debt	640	631	599	626	404	507	615	549	508	625
Unallocated depreciation	644	2,395	-	-	-	-	-	-	-	-
Total governmental activities expenses	14,436	20,205	21,848	22,387	22,728	23,889	24,866	24,537	23,019	32,645
Business-type activities:										
Water	2,270	2,914	3,269	3,071	3,061	3,025	3,219	3,243	3,231	4,233
Environmental services	1,409	2,814	2,704	2,560	2,640	2,721	2,756	2,906	2,822	3,232
Total business-type activities expenses	3,679	5,728	5,973	5,631	5,701	5,746	5,975	6,149	6,053	7,465
Total primary government expenses	\$ 18,115	\$ 25,933	\$ 27,821	\$ 28,018	\$ 28,429	\$ 29,635	\$ 30,841	\$ 30,686	\$ 29,072	\$ 40,110
Program Revenues										
Governmental activities:										
Charges for services:										
General government	\$ 3,527	\$ 6,473	\$ 6,364	\$ 6,844	\$ 7,232	\$ 8,228	\$ 8,167	\$ 8,483	\$ 8,217	\$ 9,517
Culture and recreation	-	1,321	1,543	1,590	1,764	1,905	1,911	2,005	2,056	2,214
Public safety	-	753	664	663	693	741	612	664	897	850
Highways and streets	-	243	833	778	792	870	904	1,351	1,522	1,659
Operating grants and contributions	2,374	2,372	2,486	3,045	4,015	3,852	3,974	3,776	4,019	4,192
Capital grants and contributions	-	1,755	727	770	493	1,531	248	354	467	101
Total governmental activities program revenues	5,901	12,917	12,617	13,690	14,989	17,127	15,816	16,633	17,178	18,533
Business-type activities:										
Charges for services:										
Water	3,579	2,903	3,069	2,926	3,071	3,554	4,021	3,968	4,705	4,427
Environmental services	2,244	2,020	2,452	2,362	2,500	2,784	2,813	2,996	2,953	3,243
Capital grants and contributions	-	865	1,635	100	206	936	155	581	469	1,218
Total business-type activities program revenues	5,823	5,788	7,156	5,388	5,777	7,274	6,989	7,545	8,127	8,888
Total primary government program revenues	\$ 11,724	\$ 18,705	\$ 19,773	\$ 19,078	\$ 20,766	\$ 24,401	\$ 22,805	\$ 24,178	\$ 25,305	\$ 27,421

Continued on next page

	Fiscal Year Ended									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Net (Expense) Revenue										
Governmental activities	\$ (8,535)	\$ (7,288)	\$ (9,231)	\$ (8,697)	\$ (7,739)	\$ (6,762)	\$ (9,050)	\$ (7,904)	\$ (5,841)	\$ (14,112)
Business-type activities	2,144	60	1,183	(243)	76	1,528	1,014	1,396	2,074	1,423
Total primary government expenses	\$ (6,391)	\$ (7,228)	\$ (8,048)	\$ (8,940)	\$ (7,663)	\$ (5,234)	\$ (8,036)	\$ (6,508)	\$ (3,767)	\$ (12,689)
General Revenues										
Governmental activities:										
Property taxes, levied for general purposes	\$ 6,675	\$ 5,264	\$ 5,536	\$ 5,785	\$ 5,918	\$ 6,181	\$ 6,197	\$ 6,440	\$ 6,725	\$ 7,020
Property taxes, levied for debt service	931	769	942	828	884	839	1,321	1,406	1,398	1,372
Franchise taxes	2,098	1,686	1,728	1,952	1,662	1,749	1,662	1,683	1,722	1,693
Unrestricted grants and contributions	279	263	604	361	675	303	319	337	297	428
Interest and investment earnings	468	420	51	23	18	19	10	8	15	16
Gain on disposition of capital assets	-	-	-	-	222	-	-	63	-	-
Transfers	1,092	(132)	(27)	(129)	(365)	(170)	(413)	(167)	(1,538)	-
Total governmental activities	11,543	8,270	8,834	8,820	9,014	8,921	9,096	9,770	8,619	10,529
Business-type activities:			-						5,000	
Intergovernmental Investment earnings	- 110	- 109	- 190	- 7	- 3	-	-	-	5,000	-
Gain on disposition of capital assets	110	109	190	14	5 1	-	-	-	- 236	-
Transfers	(1,092)	- 132	- 27	14	365	- 170	413	- 167	1,538	-
Total business-type activities	(982)	241	217	129	365	170	413	167	6,774	
Total primary government	\$ 10,561	\$ 8,511	\$ 9,051	\$ 8,970	\$ 9,383	\$ 9,091	\$ 9,509	\$ 9,937	\$ 15,393	\$ 10,529
i otai pi iniai y government	\$ 10,301	\$ 0,311	\$ 7,031	\$ 0,970	\$ 7,303	\$ 9,091	\$ 7,307	\$ 7,737	\$ 13,373	\$ 10,329
Changes in Net Position										
Governmental activities	\$ 3,008	\$ 982	\$ (397)	\$ 123	\$ 1,275	\$ 2,159	\$ 46	\$ 1,866	\$ 2,778	\$ (3,583)
Business-type activities	1,162	301	1,400	(93)	445	1,698	1,427	1,563	8,848	1,423
Total primary government	\$ 4,170	\$ 1,283	\$ 1,003	\$ 30	\$ 1,720	\$ 3,857	\$ 1,473	\$ 3,429	\$ 11,626	\$ (2,160)

Continued from previous page

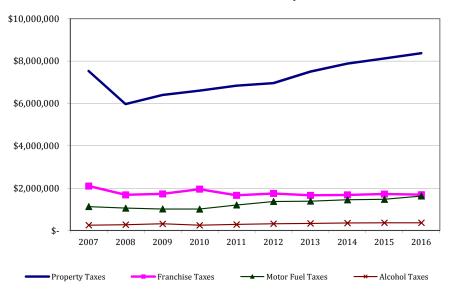
## **Governmental Activities Tax Revenues by Source**

for the last ten fiscal years

(modified accrual basis of accounting)

Fiscal year	Property tax			1		Alcoholic beverage tax <sup>1</sup>	 Total
2007	\$ 7,531,540	\$ 2,098,041	\$ 1,129,618	\$ 252,951	\$ 11,012,150		
2008	5,965,524	1,685,632	1,057,792	275,206	8,984,154		
2009	6,392,688	1,727,918	1,018,039	319,257	9,457,902		
2010	6,603,432	1,952,259	1,012,955	252,198	9,820,844		
2011	6,834,048	1,662,509	1,204,209	289,005	9,989,771		
2012	6,957,799	1,748,619	1,372,076	321,952	10,400,446		
2013	7,497,058	1,661,718	1,384,642	337,394	10,880,812		
2014	7,875,104	1,682,559	1,451,422	355,788	11,364,873		
2015	8,115,994	1,721,760	1,472,249	367,367	11,677,370		
2016	8,364,263	1,692,432	1,629,684	367,528	12,053,907		

<sup>1</sup> Motor fuel and alcoholic beverage taxes are not directly assessed by the City of West Linn, but rather by the State of Oregon, then a portion is allocated to the City based upon population.



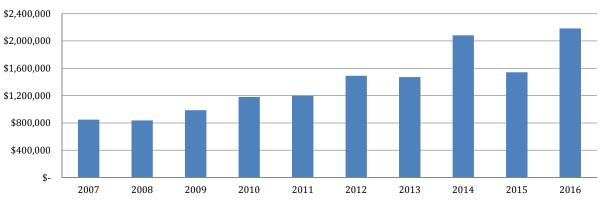
## Trend Lines of Tax Revenues by Source

#### Fund Balances of Governmental Funds

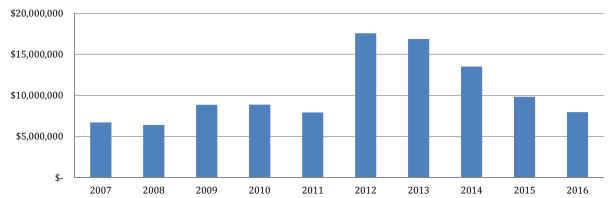
for the last ten fiscal years

(modified accrual basis of accounting)

	Fiscal Year Ended									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
General fund										
Nonspendable	\$ 104,342	\$ 142,264	\$-	\$ 36,838	\$ 150,378	\$ 164,462	\$ 169,275	\$ 150,427	\$ 188,685	\$ 134,755
Restricted	-	-	-	-	-	-	-	-	-	-
Committed	-	-	-	-	-	-	-	-	-	-
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	742,999	695,299	985,405	1,144,698	1,052,484	1,325,884	1,301,083	1,932,734	1,352,882	2,049,157
Total general fund	\$ 847,341	\$ 837,563	\$ 985,405	\$1,181,536	\$1,202,862	\$ 1,490,346	\$ 1,470,358	\$ 2,083,161	\$ 1,541,567	\$ 2,183,912
All other governmental funds	5									
Nonspendable	\$ 157,300	\$ 157,300	\$ 157,300	\$ 157,300	\$ 157,300	\$ 157,300	\$ 157,300	\$ 157,300	\$ 157,300	\$ 157,300
Restricted	3,651,587	4,322,102	6,408,089	6,292,160	4,773,436	12,922,103	12,544,353	8,651,824	5,110,428	4,616,228
Committed	2,481,294	1,683,251	2,138,630	2,331,737	3,000,053	4,482,238	4,166,120	4,705,382	4,745,564	3,271,183
Assigned	-	-	-	-	-	-	-	-	-	-
Unassigned	425,586	240,620	156,522	101,602		-	-	-	(174,525)	(76,404)
Total all other governmental										
funds	\$ 6,715,767	\$ 6,403,273	\$8,860,541	\$8,882,799	\$7,930,789	\$17,561,641	\$16,867,773	\$13,514,506	\$ 9,838,767	\$ 7,968,307



#### Fund Balance - General Fund



#### Fund Balance - All Other Governmental Funds

#### **Changes in Fund Balances of Governmental Funds**

for the last ten fiscal years (modified accrual basis of accounting)

	Fiscal Year Ended									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Revenues:										
Property taxes	\$ 7.531.540	\$ 5.965.524	\$ 6.392.688	\$ 6,603,432	\$ 6.834.048	\$ 6.957.799	\$ 7.497.058	\$ 7,875,104	\$ 8.115.994	\$ 8.364.263
Intergovernmental	2,374,184	2,371,677	2,486,047	3,678,872	4,015,212	4,789,930	3,912,898	3,716,218	3,958,604	4,131,820
Franchise taxes	2,098,041	1,685,632	1,727,918	1,952,259	1,662,509	1,748,619	1,661,718	1,682,559	1,721,760	1,692,432
Fines and forfeitures	567,159	517,662	586,145	565,151	520,087	403,165	432,940	478,194	482,800	627,576
Licenses and fees	1,155,020	1,108,494	1,006,790	1,037,008	1,012,185	1,218,483	1,049,767	1,106,437	826,093	1,193,511
Charges for services	452,744	5,770,614	7,192,160	7,664,216	7,920,641	8,355,873	8,742,651	9,640,378	10,541,120	10,953,927
Systems development charges	1,209,582	963,567	618,819	608,727	1,027,067	1,765,887	1,367,798	1,278,072	647,616	1,415,956
Investment earnings	467,203	419,705	50,420	22,990	17,718	18,944	9,833	7,512	15,270	16,322
Miscellaneous	279,634	263,531	604,187	360,470	674,790	303,350	319,017	337,149	296,534	428,137
Total revenues	16,135,107	19,066,406	20,665,174	22,493,125	23,684,257	25,562,050	24,993,680	26,121,623	26,605,791	28,823,944
Expenditures:										
Current:										
General government	4,464,283	5,334,764	5,944,189	6,194,465	6,520,299	6,704,454	7,209,531	6,758,119	7,785,446	7,645,271
Culture and recreation	2,973,587	4,274,399	4,548,376	4,647,411	4,934,363	5,182,185	5,440,445	5,149,677	5,438,749	5,652,323
Public safety	4,545,133	5,642,339	5,940,429	6,262,603	6,261,541	6,711,910	7,041,384	6,851,540	7,184,749	8,092,329
Highways and streets	1,043,943	1,236,200	1,634,945	1,569,050	1,545,578	1,452,551	1,591,059	1,617,973	1,695,348	1,819,750
Debt service:										
Principal	625,000	670,000	705,000	825,000	1,070,000	1,065,000	1,245,000	1,370,000	1,440,000	1,325,780
Interest	639,505	626,604	472,048	741,544	418,655	427,366	651,831	552,802	513,211	660,136
Current refunding	-	-	4,992,519	-	5,933,478	-	-	-	-	-
Capital outlay	1,363,980	1,611,978	2,944,474	2,034,663	4,353,775	2,793,021	2,578,462	6,752,923	6,780,121	4,906,835
Total expenditures	15,655,431	19,396,284	27,181,980	22,274,736	31,037,689	24,336,487	25,757,712	29,053,034	30,837,624	30,102,424
Excess (deficiency) of revenues										
over (under) expenditures	479,676	(329,878)	(6,516,806)	218,389	(7,353,432)	1,225,563	(764,032)	(2,932,411)	(4,231,833)	(1,278,480)
Other financing sources (uses):										
Transfers from other funds	3,908,392	713,200	322,500	-	-	-	-	-	-	-
Transfers to other funds	(2,937,904)	(705,594)	(322,500)	-			-	-	-	-
Proceeds from sale of capital assets	-	-	-	-	487,887	90,085	-	191,947	14,500	-
Full faith and credit obligation bonds	-	-	4,035,000	-	-	-	-	-	-	-
Refunding bonds issued	-	-	4,915,000	-	5,640,000	-	-	-	-	2,625,000
General obligation bonds issued	-	-	-	-	-	8,500,000	-	-	-	-
Bond premium on issuance of debt	-	-	171,916	-	294,861	102,688	-	-	-	229,585
Payment to refunded bond escrow	-	-	-	-	-	-	-	-	-	(2,804,220)
Capital lease	-	-	-	-	-	-	50,176	-	-	-
Total other financing sources (uses)	970,488	7,606	9,121,916	-	6,422,748	8,692,773	50,176	191,947	14,500	50,365
Net change in fund balances	\$ 1,450,164	\$ (322,272)	\$ 2,605,110	\$ 218,389	\$ (930,684)	\$ 9,918,336	\$ (713,856)	\$ (2,740,464)	\$ (4,217,333)	\$ (1,228,115)
Debt service as a percentage of noncapital	0.007		4.004	5 501	F (0)	<i>c</i> ~~ <i>i</i>	0.007	0.534	0.10	<b>5</b> 607
expenditures	8.8%	7.3%	4.9%	7.7%	5.6%	6.9%	8.2%	8.6%	8.1%	7.9%

#### Assessed Value and Estimated Real Market Value of Taxable Property

for the last ten fiscal years

		As	ssessed Valu			RMV Assessed				
Fiscal year	Real property	Personal property	Manuf'd structure	Public utility	Total assessed value	Total direct tax rate	Estimated real market value (RMV)	Assessed value as a percentage of RMV		
2007	\$ 2,297,035,876	\$ 19,771,894	\$ 1,529,407	\$ 51,125,300	\$ 2,369,462,477	\$ 3.2626	\$ 3,804,091,192	62 %		
2008	2,429,084,775	23,088,571	97,310	64,467,300	2,516,737,956	2.4317	4,464,348,037	56		
2009	2,551,018,947	24,133,819	13,260	80,383,350	2,655,549,376	2.4984	4,507,161,484	59		
2010	2,651,268,406	21,528,027	12,220	95,893,520	2,768,702,173	2.4493	3,960,668,206	70		
2011	2,746,237,479	20,571,834	5,760	98,229,395	2,865,044,468	2.4522	3,650,547,820	78		
2012	2,844,388,454	20,971,094	5,720	100,553,420	2,965,918,688	2.4180	3,487,305,552	85		
2013	2,896,939,017	20,871,017	5,740	93,960,465	3,011,776,239	2.5629	3,305,208,425	91		
2014	3,026,911,233	23,699,155	11,320	92,241,830	3,142,863,538	2.5590	3,460,978,688	91		
2015	3,147,688,253	23,101,337	11,820	94,985,546	3,265,786,956	2.5489	3,885,035,988	84		
2016	3,266,125,238	23,238,532	12,540	100,053,400	3,389,429,710	2.5386	4,232,095,255	80		

Source: Clackamas County Assessor's Office



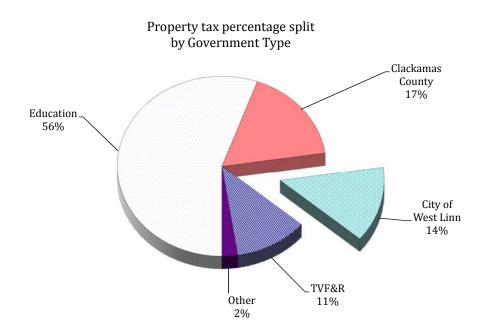
The gap between Assessed Value and Estimated Real Market Value

Property Tax Rates - Direct and Overlapping Governments for the last ten fiscal years

(rate per \$1,000 of assessed value)

		City direc	t rates		Overlapping rates							_						
Fiscal year	manent ax rate	Local option levy rate	Bonded debt tax rate	Total direct	Wils Sc	st Linn sonville chool strict		kamas ounty	Com	kamas munity ollege	Se	cation rvice strict	Va Fir	alain alley e and scue	0	ther	di i	'otal irect and 'lapping
2007	\$ 2.1200	\$ 0.7550	\$ 0.3876	\$ 3.2626	\$	9.31	\$	2.53	\$	0.73	\$	0.36	\$	1.82	\$	0.47	\$	18.48
2008	2.1200	-	0.3117	2.4317		9.24		2.80		0.74		0.36		1.87		0.61		18.05
2009	2.1200	-	0.3784	2.4984		9.05		2.81		0.74		0.36		1.84		0.57		17.88
2010	2.1200	-	0.3293	2.4493		9.18		3.30		0.72		0.36		1.89		0.62		18.52
2011	2.1200	-	0.3322	2.4522		9.34		3.29		0.70		0.36		1.78		0.70		18.62
2012	2.1200	-	0.2980	2.4180		9.36		3.28		0.68		0.36		1.78		0.62		18.50
2013	2.1200	-	0.4429	2.5629		9.38		3.29		0.70		0.36		1.91		0.50		18.71
2014	2.1200	-	0.4390	2.5590		9.32		3.18		0.71		0.37		1.91		0.54		18.58
2015	2.1200	-	0.4289	2.5489		9.25		3.19		0.71		0.37		1.89		0.53		18.48
2016	2.1200	-	0.4186	2.5386		9.24		3.19		0.74		0.37		2.11		0.46		18.64

Source: Clackamas County Assessor's Office



102

#### Principal Property Taxpayers current year and nine years ago

	2016					20	07	
Name		Assessed value	Rank	% of total value		Assessed value	Rank	% of total value
Portland General Electric Co	\$	59,391,000	1	1.8 %	\$	33,010,000	1	1.4 %
Simpson Realty Group LP		28,126,462	2	0.8		21,556,593	2	0.9
West Linn Paper Company		24,116,646	3	0.7		19,682,809	3	0.8
Comcast Corporation		21,899,400	4	0.6				
West Linn Shopping Ctr. Assoc. LLC		21,356,560	5	0.6		5,738,055	9	0.2
Blackhawk Nevada LLC		16,741,115	6	0.5		13,870,156	5	
ROIC Cascade Summit LLC		11,241,831	7	0.3				
NW Natural Gas Company		11,178,000	8	0.3		10,419,600	7	0.4
BHSUM LLC		10,434,337	9	0.3				
ROIC Robinwood LLC		10,003,909	10	0.3				
Cascade Summit Retail LLC						14,452,372	4	0.6
West Linn Senior Living LLC						7,209,645	8	0.3
More William						5,528,319	10	0.2
Summerlinn Apartments LLC			_			11,788,995	6	0.5
Sub-total, top ten		214,489,260		6.3		143,256,544		6.0
All other City taxpayers		3,174,940,450	-	93.7		2,226,205,933	-	94.0
Total City taxpayers	\$	3,389,429,710	=	100.0 %	\$ 2	2,369,462,477		100.0 %

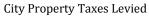
Source: Clackamas County Assessor's Office

#### Property Tax Levies and Collections for the last ten fiscal years

	Taxes levied		within the r of the levy	Collections in subsequent years		Total collections to date			
Fiscal year	for the fiscal year	Amount	Percentage of levy			Amount	Percentage of levy		
2007	\$ 7,759,907	\$ 7,310,877	94 %	\$	248,883	\$ 7,559,760	97 %		
2008	6,123,920	5,725,655	93		233,023	5,958,678	97		
2009	6,639,388	6,163,584	93		306,503	6,470,087	97		
2010	6,783,509	6,337,912	93		244,100	6,582,012	97		
2011	7,032,330	6,567,529	93		239,356	6,806,885	97		
2012	7,174,440	6,799,324	95		213,359	7,012,683	98		
2013	7,724,400	7,283,059	94		196,336	7,479,395	97		
2014	8,044,298	7,628,822	95		153,750	7,782,572	97		
2015	8,327,514	7,911,683	95		109,424	8,021,107	96		
2016	8,606,218	8,187,209	95		-	8,187,209	95		

Source: Annual financial statements of the City of West Linn





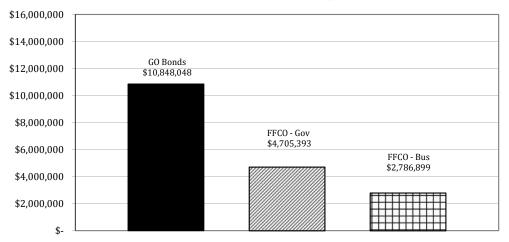
#### **Ratios of Outstanding Debt by Type**

for the last ten fiscal years

	Governmental Activities			Business-type Activities												
Fiscal year	Oblig	General Obligation bonds and Capital Leases		Obligation bonds and Capital		bligation bonds Faith and and Capital Credit		aith and Credit	Full Faith and Credit obligations		Total primary government		Percentage of personal income		_	Per pita
2007	\$	9,130,000	\$	3,410,000	\$	1,450,000	\$	13,990,000	16	.40 %	\$	579				
2008		8,635,000		3,235,000		1,380,000		13,250,000	14	.73		543				
2009		8,105,000		7,246,022		1,305,000		16,656,022	19	.57		683				
2010		7,560,000		6,950,128		1,225,000		15,735,128	17	.89		627				
2011		6,977,330		6,639,959		1,145,000		14,762,289	15	.80		587				
2012		14,871,516		6,230,492		1,060,000		22,162,008	22	.45		878				
2013		13,998,149		5,811,025		970,000		20,779,174	20	.53		819				
2014		13,039,727		5,381,558		875,000		19,296,285	17	.94		759				
2015		11,979,525		4,937,091		770,000		17,686,616		*		693				
2016		10,848,048		4,705,393		2,786,899		18,340,340		*		716				

\* Information unavailable at this time.

Source: Annual financial statements of the City of West Linn



#### Outstanding Debt by Type

# Ratios of General Bonded Debt Outstanding

for the last ten fiscal years

Fiscal year	General obligation bonds	Less: amounts available in debt service fund	Net	Percentage of net over assessed value of property <sup>1</sup>	Per capita <sup>2</sup>
2007	\$ 9,130,000	\$ (251,455)	\$ 8,878,545	0.37 %	\$ 367
2008	8,635,000	(116,773)	8,518,227	0.34	349
2009	8,105,000	(214,386)	7,890,614	0.30	323
2010	7,560,000	(117,054)	7,442,946	0.27	296
2011	6,977,330	(125,395)	6,851,935	0.24	272
2012	14,871,516	(68,681)	14,802,835	0.50	586
2013	13,998,149	(80,690)	13,917,459	0.46	549
2014	13,009,782	(163,541)	12,846,241	0.41	505
2015	11,966,415	(204,191)	11,762,224	0.36	461
2016	10,848,048	(167,745)	10,680,303	0.32	417

<sup>1</sup> Assessed value data of property can be found on page 101.

<sup>2</sup> Population data can be found on page 110.

#### **Direct and Overlapping Governmental Activities Debt**

as of June 30, 2016

<u>Governmental unit</u>	Real market values of overlapping districts	Tax-supported debt outstanding	Percentage overlapping <sup>1</sup>	Overlapping debt applicable to the City of West Linn
Debt repaid with property taxes:				
West Linn Wilsonville School District	\$ 9,010,902,385	\$ 241,545,453	46.56 %	\$ 112,462,597
Clackamas Community College	42,743,413,773	62,061,012	9.82	6,091,537
Clackamas County	58,446,871,966	101,775,136	7.24	7,369,436
Clackamas County ESD	55,513,229,104	22,960,637	7.62	1,750,427
Metro	238,253,176,805	199,855,000	1.78	3,550,024
Tualatin Valley Fire and Rescue	68,383,716,805	52,000,000	6.19	3,218,124
Lake Oswego School District No. 7J	10,127,408,270	96,022,877	0.36	347,507
Port of Portland	259,090,246,916	-	-	-
Portland Community College	190,092,396,391	335,095,000	0.02	64,673
Subtotal, overlapping debt	931,661,362,415	1,111,315,115		134,854,325
Direct debt outstanding:				
City of West Linn	4,232,095,255	18,340,340	100.00	18,340,340
Total direct and overlapping debt outstanding	\$ 935,893,457,670	\$ 1,129,655,455		\$ 153,194,665

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

<sup>1</sup> The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed value that is within the government's boundaries and dividing it by the City's total taxable assessed value.

Source: Oregon State Treasury Department, Debt Management Division

#### **Legal Debt Margin Information**

for the last ten fiscal years

	2007	2008	2009	2010		2011
Debt maximum limitation Debt applicable to maximum limit	\$ 114,122,736 8,857,290	\$ 133,930,441 8,518,227	\$ 135,214,845 7,890,614	\$ 118,820,046 7,442,946	\$	109,516,435 6,769,605
Legal debt margin available	\$ 105,265,446	\$ 125,412,214	\$ 127,324,231	\$ 111,377,100	\$	102,746,830
Debt applicable to the maximum limit as a percentage of debt limitation	7.76%	6.36%	5.84%	6.26%		6.18%
	2012	2013	2014	2015		2016
Debt maximum limitation	+ · · · · · · · · · · · -					
Debt maximum initiation Debt applicable to maximum limit	\$ 104,619,167 14,636,319	\$ 99,156,253 13,764,310	\$ 103,829,361 12,706,459	\$ 116,551,080 11,775,334	\$	126,962,858 10,680,303
	+ = = = = = = = = = = = = = = = = = = =	+,=====		. , ,	\$ \$	

#### Legal debt margin calculation for the fiscal year ended June 30, 2016:

Total property real market value	\$ 4,232,095,255 3%
Debt maximum limitation (3% of total property real market value) $^1$	 126,962,858
Amount of debt applicable to debt limit: Total bonded debt outstanding Less debt excluded from debt limit:	18,340,340
Full faith and credit obligations - governmental activities Full faith and credit obligations - business-type activities Less funds applicable to the payment of principal	(4,705,393) (2,786,899)
in the debt service fund per ORS 287.004	 (167,745)
Net amount of debt applicable to limit	 10,680,303
Legal debt margin - amount available for future indebtedness	\$ 116,282,555
Percentage of City's indebtedness to total allowed	8.41%

<sup>1</sup> Pursuant to Oregon Revised Statutes 287.004, outstanding general obligation debt is limited to three percent of real market value.

Source: Clackamas County Department of Assessment and Taxation

#### **Pledged-Revenue Coverage**

for the last ten fiscal years

			Water Rever	Vater Revenue Bonds									
Fiscal	Utility service	Less: operating	Net available	Debt service	requirements								
year	charges <sup>1</sup>	expenses <sup>2</sup>	revenue	Principal	Interest	Coverage							
2007	\$ 2,977,884	\$ 2,347,364	\$ 630,520	\$ 65,000	\$ 86,103	4.17							
2008	2,640,413	2,396,602	243,811	70,000	82,440	1.60							
2009	3,096,470	2,786,354	310,116	75,000	78,470	2.02							
2010	2,970,082	2,579,204	390,878	80,000	72,866	2.56							
2011	2,996,565	2,563,535	433,030	80,000	68,608	2.91							
2012	3,265,914	2,527,838	738,076	85,000	63,822	4.96							
2013	3,590,818	2,665,637	925,181	90,000	60,013	6.17							
2014	3,690,929	2,660,794	1,030,135	95,000	54,694	6.88							
2015	4,165,137	2,928,563	1,236,574	105,000	48,944	8.03							
2016	-	-	-	-	-	-							

<sup>1</sup> Charges include operating revenue plus interest income on operating earnings.

<sup>2</sup> Expenses include operating expenditures except for depreciation, net income from joint venture, and transfers pursuant to bond covenants coverage requirements.

Note: The Water Revenue Bonds were refunded by Full Faith and Credit Obligations in 2016 with no pledgedrevenue debt service coverage requirments going forward.

Source: Annual financial statements of the City of West Linn

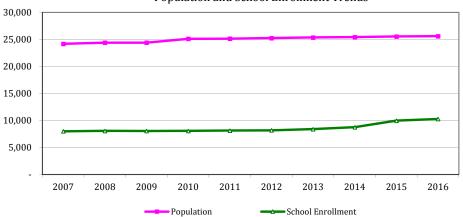
# Demographic and Economic Statistics

for the last ten fiscal years

Fiscal year	Population	iı	ersonal ncome millions)	Per capita personal income		School enrollment	Unemployment rate	
2007	24,180	\$	85,305	\$	39,903	7,990	4.1 %	
2008	24,400		89,977		41,410	8,059	5.3	
2009	24,400		85,103		38,565	8,047	10.7	
2010	25,109		87,940		39,384	8,065	10.1	
2011	25,150		93,449		41,302	8,118	9.6	
2012	25,250		98,698		43,103	8,175	8.7	
2013	25,370		101,210		43,728	8,395	7.8	
2014	25,425		107,537		45,794	8,746	6.9	
2015	25,540		*		*	9,967	5.5	
2016	25,605		*		*	10,280	4.8	

\* Information unavailable at this time.

Sources: Center for Population Research and Census, Portland State University Bureau of Economic Analysis State of Oregon Employment Department Oregon Department of Education



Population and School Enrollment Trends

#### **Principal Employers**

current year and nine years ago

	2016			2007				
Employer	Employees	Rank	Percentage of total City employment	Employees	Rank	Percentage of total City employment		
West Linn Wilsonville SD	753	1	6.61 %	608	1	4.08 %		
West Linn Paper Company	300	2	2.63	*				
City of West Linn	126	3	1.11	139	N/A	1.00		
Safeway Inc.	114	4	1.00	*				
First Transit, Inc.	100	5	0.88	*				
Oregon Golf Club	100	6	0.88	*				
Rose Linn Vintage Place	100	7	0.88	*				
Albertsons	90	8	0.79	*				
Pond Maintenance Services	75	9	0.66	*				
Tanner Springs Assisted Living	63	10	0.55	*				
Total	1,821		15.97 %					

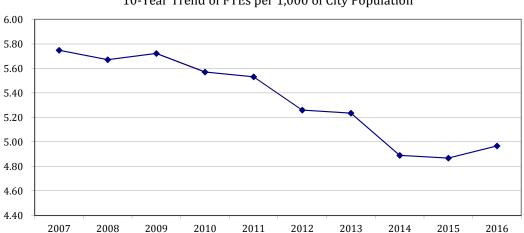
\* Historical number of employees information unavailable for this fiscal year nine years ago.

Sources: Chamber of Commerce, Clackamas County, and ReferenceUSA

#### Full-time Equivalent City Government Employees by Function for the last ten fiscal years

	Fiscal Year Ended									
Function/Program	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
General government	19.00	17.00	16.60	19.60	19.60	17.80	17.80	16.30	16.30	17.40
Public safety	44.60	44.60	45.50	43.25	43.00	42.50	42.50	39.00	39.00	40.50
Culture and recreation	38.80	39.20	40.43	40.43	40.43	39.03	39.03	36.78	36.78	37.28
Community development	5.00	5.50	5.50	6.50	6.50	6.50	6.50	5.75	5.75	5.50
Highways and streets	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	6.50
Water	7.00	6.00	6.00	6.00	6.00	5.00	5.00	5.00	5.00	5.00
Sewer and surface water	7.00	7.00	6.00	5.00	5.00	5.00	5.00	6.50	6.50	6.50
Public works	10.60	12.10	12.60	12.10	11.60	10.00	10.00	8.00	8.00	8.50
Total full-time equivalent (FTE)	139.00	138.40	139.63	139.88	139.13	132.83	132.83	124.33	124.33	127.18
City population	24,180	24,400	24,400	25,109	25,150	25,250	25,370	25,425	25,540	25,605
FTEs per 1,000 of population	5.75	5.67	5.72	5.57	5.53	5.26	5.24	4.89	4.87	4.97

Source: City of West Linn's Finance department



#### 10-Year Trend of FTEs per 1,000 of City Population

#### **Operating Indicators by Function** for the last ten fiscal years

	Fiscal Year Ended									
Function/Program	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Governmental activities:										
Public safety Citations: Traffic Criminal Parking City ordinance/non-traffic	2,109 103 1,029 145	2,153 74 922 189	2,556 157 1,094 100	2,772 248 532 68	2,584 159 541 53	1,735 258 334 69	1,875 261 312 72	2,460 227 455 46	2,451 313 635 81	2,845 458 558 125
Impound hearing	-	1	1	1	1	-	-	-	-	-
Culture and recreation Library volunteer hours Library - average items circulated per capita	4,634 25.01	5,803 25.75	5,896 28.65	6,353 28.58	6,254 30.87	5,588 29.04	5,972 27.02	6,005 25.78	4,580 24.91	5,107 25.47
per capita	23.01	23.75	20.05	20.50	30.07	29.04	27.02	23.70	24.91	23.47
Community development Residential building permits issued Land use applications processed	81	67 -	54 -	52 131	38 101	96 103	56 117	56 108	33 105	45 101
Business-type activities: <sup>1</sup>										
Water Service connections Average daily consumption	8,175	8,322	8,428	8,514	8,592	8,698	8,716	8,773	8,850	8,852
(in thousands of gallons)	2,955	2,445	2,550	2,718	2,665	2,598	2,620	2,635	3,427	3,450
Sanitary sewer Service connections Average daily sewage treatment	5,410	5,412	5,392	5,404	5,502	5,495	5,509	5,525	8,672	8,675
(in thousands of gallons)	5,101	5,200	5,314	4,957	5,012	5,050	5,079	5,085	5,172	5,185

<sup>1</sup> These are estimated statistics based upon best historic information available.

Source: City of West Linn's Finance department

# **Capital Asset Statistics by Function**

current year and nine years ago

Function/Program	2016	2007
Governmental activities:		
General government		
City-owned building facilities	5	4
Public safety		
Police stations	1	1
Patrol units	13	8
Culture and recreation		
Park and open space acreage	547	620
Baseball/softball fields	7	5
Community development Value of new building construction		
(in thousands)	\$20,250	\$40,504 *
Highways and streets		
Miles of streets	215	104
Miles of bikeways	70	
Surface water catch basins	2,824	2,075 *
Miles of sidewalk	120	* 70 *
Business-type activities:		
Water		
Water mains (miles) Maximum daily capacity	119	108 *
(in thousands of gallons)	6,500	6,500 *
Sanitary sewer		
Sanitary sewer (miles) Maximum daily treatment capacity	193	174 *
(in thousands of gallons)	8,500	8,500 *

\* These are estimated statistics based upon best historic information available.

Source: City of West Linn's Finance department

# CITY OF WEST LINN, OREGON Comprehensive Annual Financial Report

Section IV

**COMPLIANCE SECTION** 

# **COMPLIANCE SECTION**

Oregon Administrative Rules 162-10-050 through 162-10-320 incorporated in the Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State in cooperation with the Oregon State Board of Accountancy, enumerate the financial statements, schedules, comments and disclosures required in audit reports. The required statements and schedules are set forth in the preceding sections of this report.

The following report from Merina & Company, LLP is contained in this section:

• Independent Auditor's Report Required by Oregon State Regulations



PARTNERS KAMALA K. AUSTIN, CPA • TONYA M. MOFFITT, CPA

### INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATION

We have audited the basic financial statements of the City of West Linn, Oregon (City), as of and for the year ended June 30, 2016 and have issued our report thereon dated November 14, 2016. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations*, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposits of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions, and repayments.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds. (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, and 279C).
- Accountability for collecting or receiving money by elected officials. The City does not have any elected officials collecting or receiving money.

In connection with our testing, nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and

<sup>5499</sup> AMY STREET ' WEST LINN, OREGON 97068 ' PHONE: (503) 723-0300 ' FAX: (503) 723-9946 WWW.MERINACPAS.COM

grants, including the provisions of Oregon Revised Statutes as specified in the Oregon Administrative Rules 162-10-000 through 162-10-330 of the *Minimum Standards for Audits of Oregon Municipal Corporations except as follows:* 

• Deficit fund balance in the Building Inspection Fund of \$76,404.

#### OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report is intended solely for the information and use of the Honorable Mayor and City Council, Oregon Secretary of State Audits Division, and management, and is not intended to be and should not be used by anyone other than these specified parties.

Merine + Company

Merina & Company, LLP West Linn, Oregon November 14, 2016



This is the <u>second</u> publication in a biennial series of financial communications tools:

Biennial Budget 2016 Comprehensive Annual Financial Report 2016 Popular Annual Financial Report Five Year Financial Forecast Budget Overview 2017 Comprehensive Annual Financial Report 2017 Popular Annual Financial Report Six Year Capital Improvement Plan Five Year Financial Forecast

Richard Seals, CPA CMA CFM CFE CGMA Chief Financial Officer rseals@westlinnoregon.gov Lauren Breithaupt, CPA CGMA Assistant Finance Director Ibreithaupt@westlinnoregon.gov



West Linn Sustainability Printed on recycled paper City of West Linn, Oregon | 22500 Salamo Road, West Linn, Oregon 97068 Phone: 503-657-0331 | Fax: 503-650-9041 | http://westlinnoregon.gov/finance