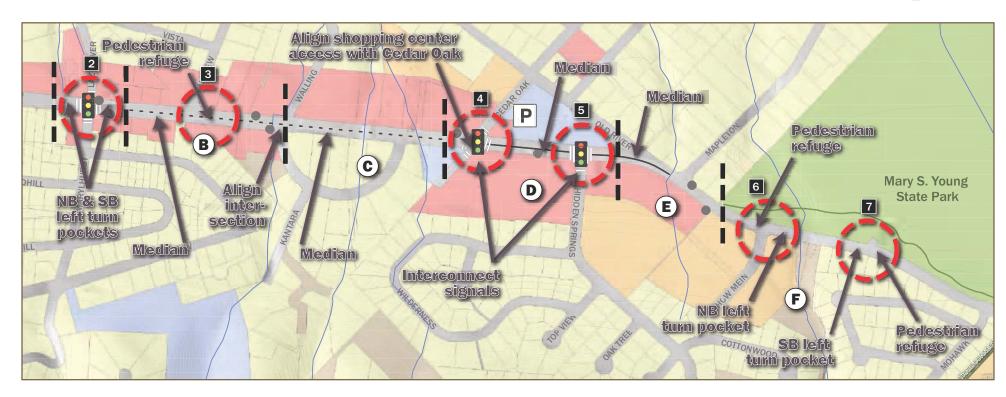
West Linn OR 43 Conceptual Design Plan





Final Report

January 4, 2008









ACKNOWLEDGMENTS

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The contents of this document do not necessarily reflect views or policies of the State of Oregon.

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DKS Associates OR 43 CONCEPTUAL DESIGN PLAN

I. PROJECT PURPOSE AND BACKGROUND

Project Purpose

Oregon Highway 43 (OR 43) is a high-volume, Oregon Department of Transportation (ODOT) - operated district highway which runs through the eastern edge of the City of West Linn. The highway functions as a regional commuter route, carrying a significant volume of traffic from the West Linn and Oregon City into Portland. OR 43 (locally referred to as Willamette Drive) also functions as an important local route within the West Linn. The road is classified as a Major Arterial / Principal Route within the City of West Linn's Transportation System's Plan [TSP].

Significant growth within the region and the increase in automobile traffic associated with that growth has put a strain on the roadway. The public perception within the City of West Linn is that the road's capacity has not kept up with its demand. The roadway consists of mainly two travel lanes, and lacks left turn bays in many locations. Additionally, due in large part to its role as a significant regional commuter route, OR 43 is currently designed to address the needs of automobile traffic, often to the detriment of alternative, non-motorized modes of transportation such as bicycles and pedestrians. As it currently exists, the roadway contains only intermittent or substandard sidewalks and bike facilities, inadequate pedestrian crossings, and a general lack of urban quality streetscape features.

Project Objectives

The purpose of this project was to develop a multi-modal Conceptual Design Plan for OR 43 that adequately accommodates bicycles, pedestrians, automobiles, and trucks. The final conceptual design strikes a balance between enhancing multi-modal opportunities, accommodating regional needs, providing an arterial street function, and supporting adjacent land uses within the City of West Linn. To meet these charges, the project considered roadway features such as pedestrian crossings, street trees, landscaping, transit stops, and lighting to better support the needs of all roadway users (as well as adjacent land uses). The stated objectives of the project were to:

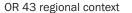
- Develop conceptual plans for a design treatment along OR 43 in the project area to better accommodate multi-modal circulation along and across the street and to support adjacent land use and redevelopment.
- Include designs for bicycle and pedestrian facilities on local arterial and collector streets (to the depth of one parcel on either side of OR 43) that provide safe, adequate connections to bicycle and pedestrian facilities on the highway.
- Involve the public in designing the OR 43 streetscape.
- Create a corridor that will encourage the use of alternative

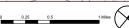
transportation modes and reduce reliance on the automobile.

- Improve the aesthetic environment, the pedestrian environment, pedestrian crossing opportunities, and pedestrian-transit connections along OR 43.
- Manage vehicular access to properties abutting OR 43 while promoting bicycle and pedestrian access.
- Incorporate stormwater management practices in the streetscape design.
- Ensure consistency with adopted plans, policies and standards, including the *Oregon Highway Plan*, the *Oregon Highway Design Manual*, the *Regional Transportation Plan*, and the *West Linn Comprehensive Plan*.
- Identify planning-level cost estimates and likely funding sources to construct the Final Conceptual Streetscape Design.

The plan responds to project objectives and community input to strike a balance between addressing traffic congestion and the needs of alternative modes with the desire to minimize the need for additional right-of-way. All design elements are conceptual and all dimensions and locations are approximate, based on available map data. Future survey work, and analysis as well as final detail









Existing conditions along OR 43



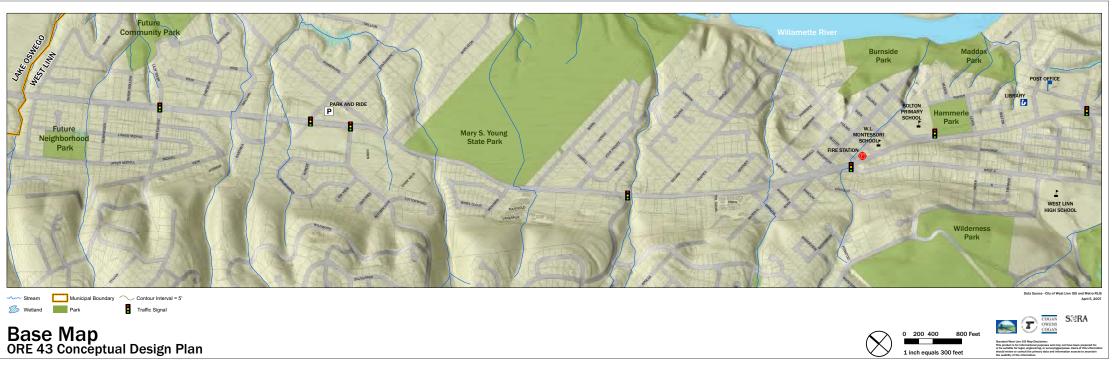




drawings and engineering will be necessary to determine the final roadway and right-of-way alignment. This conceptual plan has identified, within each of the proposed improvements for each segment of roadway, the potential need for additional right-of-way. Public input and effects on private property, particularly with respect to right-of-way, has and will continue to be a critical element of the design process

The Study Area

The project study area spans approximately 2.8 miles along the OR 43 corridor within the City of West Linn, from the Lake Oswego / West Linn municipal boundary at the northern end, to the OR 43 / Hood Street intersection to the south. For much of its route, the highway passes through lower-density, single-family residential areas. However, it also traverses two major commercial nodes: the Robinwood Neighborhood commercial area to the north, and the Bolton Neighborhood commercial node to the south. Additionally, OR 43 borders Mary S. Young State Park, a large regional park which holds recreational and sporting events, and serves as a significant destination point throughout the week. It also passes by Hammerle Park and Bolton Primary School, two significant community facilities.





The Planning Process

The project began with the planning team identifying, describing, and documenting existing conditions along the corridor. This included identifying plans and policies that affect the OR 43 corridor, analyzing transportation and adjacent land uses, and photographing and mapping existing physical and design features along the roadway. Basemaps were compiled describing existing land use, zoning, comprehensive plan designations, transit facilities, nearby historic structures, and environmental conditions such as slope, streams, and wetlands. Additionally, the planning team inventoried existing right-of-way dimensions along the corridor, examined intersection configurations (including crosswalks, bike lane width, sidewalk width), and catalogued missing sidewalk and bike lane segments.

The initial background and research phase of the project also included extensive research on multi-modal street examples across the state and the country. The planning team compiled educational materials illustrating multi-modal street designs and features pertinent to OR 43 to explain how those features affect both transportation and land use, and how they might be applied to OR 43 in particular. Additionally, the planning team also collected examples of "green street" design, and examined green streets as a tool for addressing stormwater management concerns along the corridor. The results of this research can be found in the Appendix.

The consultants prepared three technical memoranda as part of the planning process. The first analyzed existing traffic mobility conditions, gathering base traffic volume data for the project area, and calculating projected 20-year traffic conditions. Specific level-of-service deficiencies were identified in both current and future conditions. Technical Memo #2 identified the various opportunities and constraints within the corridor, based on the existing conditions analysis and base mapping. It also discussed the City's community development guidelines in terms of their implications on future streetscape design. The final technical memo analyzed current and future traffic conditions along the corridor in terms of the final proposed conceptual design, evaluating its impact on traffic mobility over the next 20 years. Copies of Tech Memo's 1 & 2 can be found in the Appendix. Tech Memo #3 is contained within section IV of this report.

In order to ensure that the project was adequately coordinated with agency stakeholders and affected local jurisdictions, a Technical Advisory Committee (TAC) was formed. The TAC reviewed draft

materials prior to public presentation, ensuring that products were consistent with applicable policies and standards. The TAC also provided suggestions and recommendations to enhance products and meet project objectives. The TAC included representatives from the City of West Linn, ODOT, Metro, and TriMet. Representatives from the Robinwood and Bolton Neighborhood Associations also participated in these meetings.

In order to ensure that the planning process was responsive to the opinions and concerns of stakeholders and community members to the greatest extent possible, two pubic workshops were held. During the first public workshop, the planning team presented the existing conditions analysis and multi-modal and green street examples to the public and solicited their opinions regarding needed improvements along OR 43. Small groups convened around maps of the corridor, identifying and prioritizing desired improvements. The final result of the workshop were descriptions of the public's priorities for the corridor, which the design team used to develop the final conceptual design.

The project team then used this information to develop a draft proposed conceptual design, and after deliberation and comment from the Technical Advisory Committee, presented it to the public in a second workshop for public and feedback. Community members were encouraged to interact directly with the proposed design, identifying issues directly on plan maps. The planning team then consolidated these comments, and amended the proposed conceptual design based on this feedback. The final proposed conceptual design presented in this report is the result of this process.

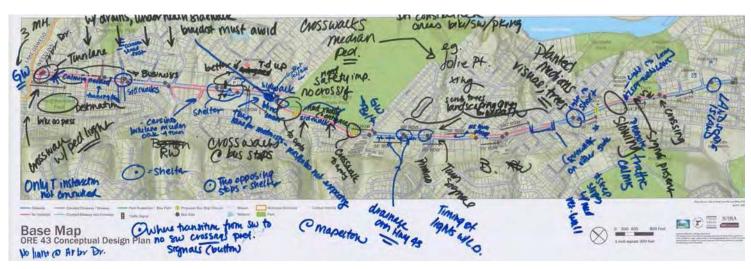












Community members participated in two public workshops

Existing Conditions

As previously discussed, the initial phase of the project involved identifying and analyzing existing conditions along the corridor, assembling photographs, and constructing base maps illustrating those conditions. What follows is a discussion of those existing conditions along OR 43 that informed and shaped the final conceptual design.

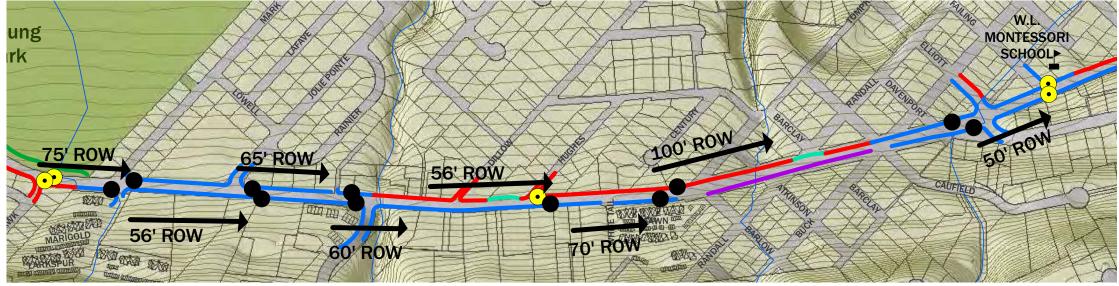
Varying Right-of-Way

The amount of right-of-way available along the OR 43 corridor varies significantly within the study area. At its widest, the right-ofway measures approximately 100 feet across, but is only 50 feet at its most narrow. This tremendous variation in available right-of-way widths necessarily meant that several site-specific streetscape design cross sections had to be devised; no one, consistent cross section could readily be applied to the entire corridor. The variation in right-of-way also constrained streetscape design options in certain areas, as limited right-of-way within certain segments required close examination of the various trade-offs implicit in allocating right-of-way (ROW). For example, while on-street parking facilities are often provided along commercial nodes, doing so necessarily precludes allocating that limited right-of-way to other, perhaps more pressing needs, such as sidewalks.

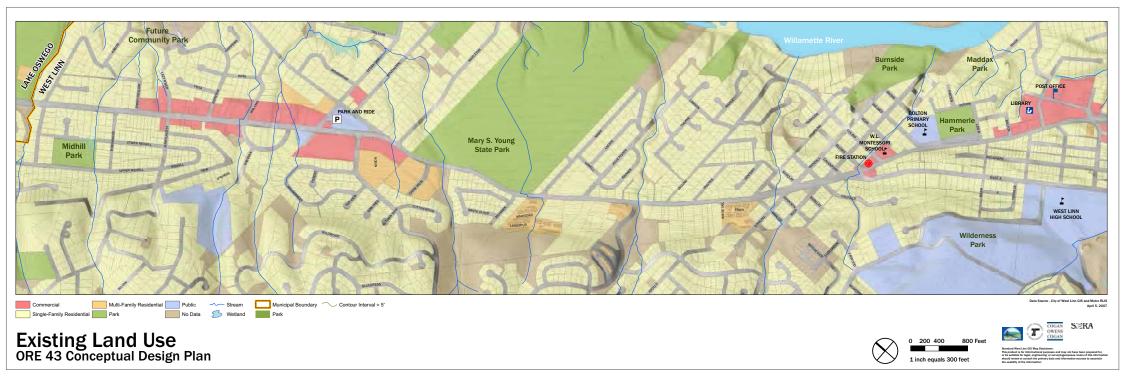
Varying Land Use

The OR 43 corridor passes through areas with distinctly different land uses. The northernmost section of the corridor is lessintensely developed, with residential homes (primarily single family). There are two higher-density, commercial nodes along the corridor - one within the Robinwood neighborhood, and the other within the Bolton neighborhood. Between these two commercial areas lies Mary S. Young State Park - a significant community and regional asset - as well as a mix of single-family and multi-family residential uses.

This continuous shift in land uses and character along the corridor suggests a need to customize the streetscape in differing ways to meet the unique demands of various uses and densities. For example, higher-density commercial nodes suggest a need for wider sidewalks and access management features. There is also an opportunity to better connect these commercial areas to nearby residences, many of which are not served by sidewalks currently. Less foot traffic in predominantly residential areas may allow for narrower sidewalks.



Varying right-of-way widths along the corridor



Varying land use conditions along the corridor









I. PROJECT PURPOSE AND BACKGROUND

Inadequate Pedestrian Environment

As the map at right illustrates, sidewalks along OR 43 are sporadic in many areas, and are altogether absent in others. Sidewalks may exist on one side of the street but not the other, and in the residential areas to the north, they are lacking on both sides of the street. The Robinwood commercial area provides sidewalks on both sides of the street, but these sidewalks are fragmented, often leaving a pedestrian with no option but to walk on the roadway.

Where sidewalks do exist, they are often narrow (sometimes only 3' to 4' wide), making it difficult for two people to walk side by side. Sidewalks occasionally contain obstacles such as telephone or light poles, rendering them impassable to citizens in wheelchairs, people on crutches, or children on bicycles who may not feel safe riding on the roadway. More common are frequent driveways which bring pedestrians into direct conflict with motor vehicles.

Sidewalks throughout the study area are "curb-tight," meaning that in most instances there is no buffering between pedestrians and the roadway. Planting strips and/or furnishing zones in commercial areas located between the pedestrian way and the street could help not only to visually enhance the streetscape, but also to shield the pedestrian from fast-moving traffic - thereby improving the perceived safety of the sidewalk.

The existing conditions analysis also identified opportunities to improve existing pedestrian crossings by installing pedestrian refuge islands where crossing distances are excessively wide.













Inadequate Bike Facilities

Bicycle travel facilities are currently provided on both sides of the highway throughout the corridor - either as striped bike lanes, shoulders, or shared bike / parking lanes. While basic facilities are provided, there are several opportunities to improve conditions for cyclists along OR 43. For example, there is an opportunity to attract more cyclists, especially those that might be intimidated by riding on a state highway that carries an average of 21,000 vehicles per

Where parallel on-street parking is provided, the parking zone and the bike zone intermingle, and autos often infringe upon the bike lane. In fact, in some areas, a shoulder is only wide enough for a parked car, which forces bikes out into the travel lane. Providing adequate width for bikes and, where necessary, parked cars, and laying down additional striping to further define the bike lane from the parking area, may help to limit confusion and conflict. It is also important to prevent bike lanes from being too wide. Bike lanes wider than six feet are often confused for narrow travel lanes or turn lanes, and drivers may take advantage of wide bike lanes for passing or making right turns.

Bike lanes / shoulders are often littered with debris - mostly sand and gravel - that is uncomfortable for cyclists and potentially hazardous. Regular sweeping could help improve this condition. Where bikes use the road shoulder, and where sidewalks are not present, they are forced to dodge trash and recycling containers, which are left out in this zone.

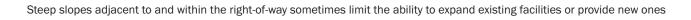
Environmental Conditions

The highway lies at the foot of a significant slope to the northeast, and the resulting variations in topographic conditions along the length of the corridor presents significant constraints in the middle and southern portions of the study area. Where steep slopes are present immediately adjacent to one or both sides of the highway, choices for right-of-way allocation will be quite limited.

According to Metro GIS data, OR 43 crosses nine streams within the study area. It will be of great importance that these water courses be protected from polluting run-off with any modifications that are made within the highway right-of-way. In more developed areas of the corridor, stormwater run-off is currently channeled with curbs to storm drains. In less intense residential areas at the northernmost portion of the study length, stormwater is allowed









BOLTON

PRIMARY SCHOOL

Hammerle

Park





Bicycles and parked cars compete for the same shoulder









to collect in ditches at the side of the roadway, a situation which the Proposed Robinwood Neighborhood Plan calls for correcting. Given the steep slopes in portions of the study area, run-off during the rainiest times can be quite heavy. There are significant opportunities to introduce sustainable stormwater practices along OR 43, which could help to protect water quality and provide visual (green) amenities along the corridor.

Bus Stops

TriMet operates the #35 bus line through West Linn along OR 43, with 37 bus stops. As reported in Tech Memo #1, TriMet is considering abandoning eight of these stops due to a lack of ridership. While the OR 43 corridor through West Linn contains a healthy number of residences and general commercial uses, overall density is relatively low and there are no major employment centers. Therefore transit functions primarily as a commuting option, and as a transportation option for those for whom other options are not available or desirable.

However, it must be noted that transit stops - and the connections to them - could be greatly improved along the highway. Benches are curently lacking at many bus stops, and providing such ammentities could hep to increase the appeal of transit. It is important to note, however, that the City of West Linn currently does not permit advertising at TriMet bus stops. Because the revenue earned from bench advertising is often used to pay for the provision of the bench itself, this policy may limit the number of benches that TriMet is able to provide within West Linn. The City should consider working with TriMet, adjacent businesses, and/or local business associations to provide and maintain benches.

Improvements to pedestrian connections to and from bus stops may also help to bolster transit ridership. Several stops have sidewalk approaches from only a single direction, while others lack sidewalks entirely. Completing sidewalk connections to transit stops will be crucial to ensure that transit riders can make their connections safely and comfortably. Improving pedestrian connections throughout the corridor also may help to increase ridership, which may in turn introduce the possibility of reinstating closed bus stops in the future.

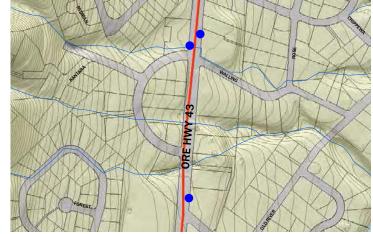
Aesthetic Concerns

While pedestrian safety and access are of primary importance, aesthetic conditions also greatly influence a street's pedestrian appeal. Trees are a defining feature of the OR 43 corridor, and the City currently maintains an ordinance aimed at preserving and protecting trees on private property. This ordinance is enforced during site development through design review. However, there may be opportunities to introduce street trees and landscaping to the streetscape itself to enhance the visual appeal of the roadway. Incorporating a planting strip between

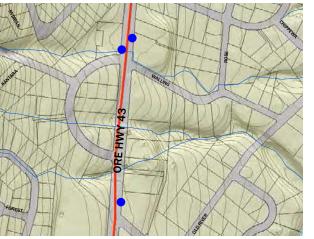
the sidewalk and the roadway, and bringing vegetation to the streetscape could help to soften the visual impacts of the corridor. Additionally, two concrete medians currently exist within the study area. Introducing vegetation these medians could do much to improve the visual appeal of the streetscape.







Stormwater is currently directed into traditional sewer systems or drainage ditches; instituting green / sustainable stormwater management practices can help protect the various waterways that cross beneath OR 43 in West Linn



Benches are absent at many bus stops



Although West Linn is in many ways defined through its number of large trees, vegetation is often lacking within the streetscape.



Some stops have no sidewalks connecting to them whatsoever

Traffic Mobility

Comments gathered at both public workshops revealed that the community places great priority on improving traffic safety and mobility along the corridor. Traffic analysis conducted by the planning team revealed several traffic circulation issues that needed to be addressed throughout the course of the project. Those issues are as follows:

- Two intersections have moderate congestion during commute hours today: HWY 43 at Cedar Oak, and HWY 43 at Hidden Springs.
- Access to Bolton Primary School is constrained, with backups occurring before and after school sessions
- Many cross-streets have long waits for adequate "gaps" to make turns onto the highway
- Opportunities to cross HWY 43 on foot or by bike are currently very limited, especially south of Hidden Springs to West A.

The Public's Priorities

As previously discussed, one of the first steps within the project was to organize a public workshop in order to garner input from the community and regular users of OR 43. The goal was to gather comments regarding the current failures and needed improvements along the highway, and to encourage citizens to prioritize those improvements and overall project goals in order to help guide the project team in their final design.

One result of the workshop was a list of the public's topmost priorities for the corridor as a whole. Those priorities include:

- Work within existing right-of-way
- Maintain a single travel lane in each direction, with turn lanes where necessary
- Build continuous sidewalks & safe crossings
- Provide continuous bike facilities for all skill levels
- Improve access to transit (and improve transit stops)
- Create an inviting streetscape and unique identity for the corridor
- Use medians to beautify and facilitate traffic flow
- Maintain / improve left-turn access to/from OR 43
- Utilize innovative / green stormwater management techniques

Table 3: Existing (2007) Weekday Peak Hour Intersection Level of Service

		AM Peak H	lour	PM Peak Hour		
Intersection	LOS	Average Delay (Sec)	Volume/ Capacity (v/c)	LOS	Average Delay (Sec)	Volume/ Capacity (v/c)
Signalized Intersections						
Hwy 43 / Marylbrook Dr	Α	6.3	0.39	Α	9.7	0.46
Hwy 43 / Marylhurst Dr- Lazy River Way	В	16.5	0.79	В	16.3	0.80
Hwy 43 / Cedaroak Dr	С	22.9	0.90	В	10.4	0.65
Hwy 43 / Hidden Springs Rd	В	18.7	0.73	С	25.0	0.83
Hwy 43 / West A St	В	14.5	0.67	В	12.5	0.74
Hwy 43 / Hood St-McKillican St	С	21.6	0.72	С	23.6	0.76
Unsignalized Intersections				•		
Hwy 43 / Arbor Dr	A/E	44.3	0.00/0.35	B/ F	> 50	0.03/0.37
Hwy 43 / Pimlico Dr	A/F	> 50	0.08/ >1	B/ F	> 50	0.16/ >1
Hwy 43 / Holmes St	A/E	45.5	0.03/0.12	B/ F	> 50	0.02/0.65
Hwy 43 / Lewis St	B/E	43.4	0.01/0.18	B/E	40.0	0.01/0.15
Notes: IOS = Level of Service						

Notes: $LOS = Level \ of \ Service$

Delay = Average vehicle delay in the peak hour for entire intersection in seconds. Unsignalized Intersection Operations:

A/A = Major street turn LOS / Minor street turn LOS

#/# = Major street turn V/c / Minor street turn V/c

Table 10: 2030 Future Base Weekday Peak Hour Intersection Level of Service

PM Peak Hour		
Average Delay (Sec)	Volume/ Capacity (v/c)	
10.8	0.59	
44.7	>1	
14.8	0.88	
57.2	>1	
25.4	0.95	
48.8	>1	
> 50	0.05/ >1	
> 50	0.27/ >1	
> 50	0.04/ >1	
> 50	0.02/0.47	
_	57.2 25.4 48.8 > 50 > 50 > 50	

Notes: $LOS = Level \ of \ Service$

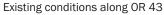
Delay = Average vehicle delay in the peak hour for entire intersection in seconds.

Unsignalized Intersection Operations:

A/A = Major street turn LOS / Minor street turn LOS

#/# = Major street turn v/c / Minor street turn v/c

















DKS Associates

OR 43 CONCEPTUAL DESIGN PLAN

II. THE PLAN: GENERAL CONCEPTS

After base conditions were analyzed and the community's priorities for the corridor established, the project team incorporated these findings into a draft, and eventually, a Final Proposed Conceptual Design for the OR 43 corridor. The final plan as presented in this document responds directly to the initial background research and opportunities and constraints identified by the project team, as well as the issues and concerns identified by the community during the public process. The following is an introduction to the general design concepts for the entire corridor. As these general plan characterstics are discussed, it is important to note that this is a conceptual plan that requires more detailed analysis and refinement, which usually happens in the process of preliminary engineering prior to a construction process. Elements proposed that affect ODOT facilities will require review and approval by the State Traffic/Roadway Engineer. This conceptual plan appears feasible to construct, however, issues that become apparant in a more detailed refinement process may lead to plan modifications, which may include changing or eliminating some design elements. Specific design issues raised by an ODOT reviewer, and the project consultant's response, are contained the Appendix.

General Plan Characteristics

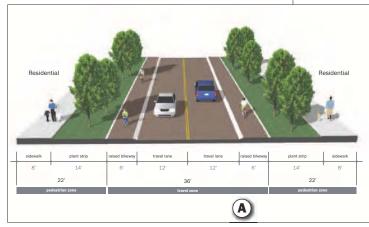
One of the community's top priorities was to avoid widening the roadway. Members of the public value the local character of OR 43 as it runs through West Linn, and many felt that increasing the roadway width and/or the overall number of travel lanes would detrimentally alter the character of the roadway and the physical environment around it. Furthermore, maintaining the highway at two lanes is consistent with ODOT's facility plan for the highway

and the regional transportation plan (RTP), which recognized these community concerns as well as physical constraints against widening. For these reasons, the final design maintains the highway's current lane configuration, with one travel lane in each direction along most of the corridor and turn lanes provided at strategic locations. Issues and constraints beyond the scope of this conceptual plan may require modifications to the plan, such as shifting the centerline or modest widening of the cross-section. This will be determined at a more specific design level, such as during preliminary engineering.

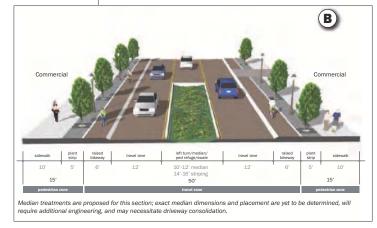
The project team also designed the final concept within the highway's existing right-of-way. Public comments clearly articulated the community's desire to avoid "taking" additional right-of-way to the greatest extent possible. Accordingly, the project team set about designing roadway cross-sections that would fit within the available right-of-way throughout the study area. Because of the great variation of right-of-way widths along the corridor discussed above, this meant that several unique cross-sections had to be devised in order to respond to variable conditions. In all, the final design includes 15 different cross-sections over the approximate 2.8 mile span of the study area.

Another influence on cross-section design was the variation in land use along the corridor. It is important that streetscape designs respond adequately to the land use characteristics around them. As previously discussed, streetscapes in commercial areas typically provide wider sidewalks and may need to provide a greater number of pedestrian crossings to accommodate larger volumes of pedestrian traffic. Landscaping and lighting may also vary between commercial and residential segments. The cross-sections





A typical cross-section designed for residential areas



A typical cross-section designed for commercial areas



The final concept plan







in the Final Proposed Concept Design for OR 43 were designed to respond to adjacent commercial and residential land uses within the corridor as well as public uses such as parks and schools. Attributes of the Final Proposed Conceptual Design follow.

Pedestrian Improvements

OR 43 is currently designed to address the needs of automobile drivers, often to the detriment of other users. One of the primary charges of the project was to re-design OR 43 into a truly multimodal corridor. Accordingly, the Final Proposed Concept Design significantly improves the pedestrian environment. Pedestrian improvements along the study area are as follows.

Continuous, High-Quality Sidewalks

One of the foremost priorities for the project and the public was to provide continuous, high-quality sidewalks throughout the entire length of the corridor, and the final design accomplishes this. Furthermore, existing sidewalks have been widened where possible, especially within commercial nodes.

In addition to providing continuous pedestrian facilities, the overall quality and safety of those facilities has been improved. Where right-of-way allows, existing curb-tight sidewalks have been replaced with sidewalks that are set back from the roadway, separated by planting strips between the sidewalk and the road itself. These planting strips effectively separate the pedestrian from moving traffic and provide a physical buffer, increasing actual and perceived safety along the sidewalk in addition to beatifying the streetscape.

Improved Pedestrian Crossings

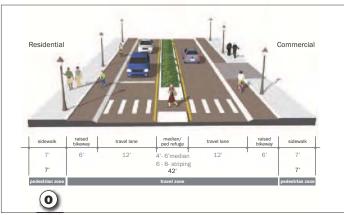
The final concept design both improves existing pedestrian crossings, and introduces new opportunities for safe crossings along the corridor.

Existing crossings are maintained within the plan. To ensure that safety is maintained and improved, marked pedestrian crosswalks will continue to be provided at all signalized intersections. In addition to clear striping, the possibility of "count-down" pedestrian timers at intersections has been discussed during the planning process. These timers visually display and count down the amount of time a pedestrian has to safely cross the street before the signal changes. Although not formally included as part of the Final Proposed Conceptual Design, these timers can be a real amenity

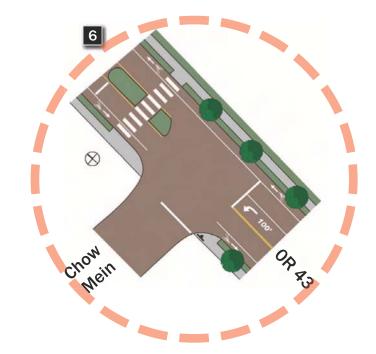
to pedestrians and may significantly increase real and/or perceived safety. For these reasons, the City may consider installing these in the future.

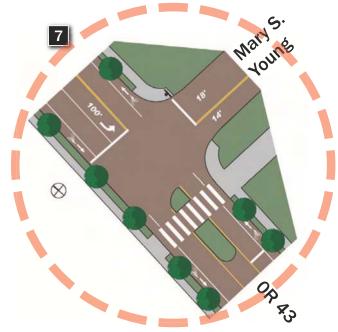
In addition to improvements to existing intersection crossings, the concpet plan recommends several new pedestrian crossings. These crossings typically are proposed at unsignalized "T" intersections, and are strategically located near activity centers, commercial areas, and high-density residential developments. These new crossings include pedestrian refuge islands, which allow the pedestrian to cross safely at unsignalized intersections by providing a safe stopping point in the middle of the roadway, thereby permitting the pedestrian to cross one direction of traffic at a time. In addition to increasing the overall number of opportunities to safely cross the street, pedestrian refuge islands also create opportunities to introduce vegetation to the streetscape, provided that vegetation is kept low enough to ensure that motorists can see pedestrians within it.

ODOT requires a crosswalk study, approved by the state traffic engineer, for all marked crosswalks at unsignalized locations, to ensure that the new crossing would provide real safety benefits rather than a false sense of security. The criteria for establishing marked crosswalks on State highways such as OR 43 can be found in Section 6.6 of the ODOT Traffic Manual available on ODOT's website.



Cross-section employing a pedestrian refuge

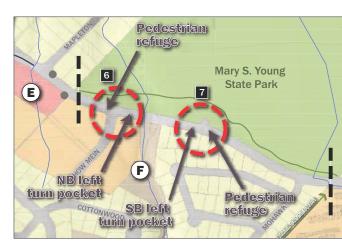








Pedestrian refuge and median crossing examples



Examples of recommended new pedestrian crossings

Bike Improvements

Bicycle facilities as they currently exist along OR 43 often create dangerous conditions for bicyclists. Although bike lanes are provided throughout, they often share space with the emergency shoulder and/or on-street parking, creating a confusing, ambiguous space which often causes conflict between parking and turning cars and bikes. Furthermore, bike lanes along OR 43 are often cluttered with debris, including trash receptacles, which can create dangerous obstacles for bicyclists.

During the public process, many community members voiced their support for separating bicycle facilities from vehicular traffic in order to increase bicycle safety along the corridor. Community members initially supported designing a bike facility that was set behind a planting strip, and aligned directly adjacent to the sidewalk. However, the large number of residential and commercial driveways and intersections precluded this type of design, as right-turning vehicles would be unable to make visual contact with bicyclists that are set back from the roadway.

Despite these difficulties, the planning team sought to integrate this preference for a safer bike facility within the final design, and has done so by introducing a grade-separated bike facility to the final concept plan. Rather than separating modes with a striping or landscaping, the raised bike path separates the bike lane vertically, raising it approximately six inches above the roadway. Users therefore feel a greater sense of separation from traffic than in conventional, painted bike lanes. These facilties may include a mountable, rolled curb, which allows cars to make right turns into driveways while increasing driver awareness of bicyclists. As the raised bike lane approaches intersections, it is dropped and becomes level with the roadway.

Although these facilities may improve overall safety for bicyclists, there are some complications that need to be considered. There are typically greater construction costs associated with raised bike lanes, as travel lanes and bike lanes must be paved separately, and a narrow paving machine may be required for paving the bike lane. Additionally, although raising the bike lane does help to keep dirt and debris out of the bike lane, street sweepers may have difficulty cleaning the facility. However, these additional costs may be largely mitigated through maintenance savings, as raised bike facilities typically receive less wear and tear, accumulate less debris overall, and require less frequent re-striping.

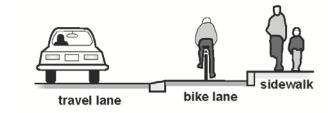
Another complication to consider, however, is that raising the bikeway effectively eliminates the dual functionality of the existing bike lane, as its ability to serve as both a bike lane and emergency shoulder is diminished. However, although the emergency shoulder is lost with the introduction of the raised bike lane, the rolled curb allows cars to mount the bike lane to clear the roadway during emergencies.

Raised bike lanes will also in most cases prevent cars from veering into the bike lane in order to pass stopped, left-turning cars. Because the shoulder along OR 43 is currently a marked bicycle lane, cars are currently not legally permitted to pass other cars within the bike lane (though this practice is common). The curbed facility will increase bicycle safety by preventing these maneuvers.

It must be noted that, while raised bike lane facilities are described in the 1995 Oregon Bicycle and Pedestrian Plan, they are not yet a standard facility on state highways. During engineering, they will require further examination and ODOT approval. This process may reveal that the raised bike lanes may not be appropriate for the corridor, or that they may only be appropriate in certain segments

of the corridor. Although raised bike lanes will be considered where feasible, the standard, default design is a standard striped bike

It should also be noted that TriMet has no experience with raised bike lanes and consideration would need to be given to the design of transit stops in relation to these bikeways.



A grade separated bike lane Source: 1995 Oregon Bicycle and Pedestrian Plan



Example of a raised bike path in Eugene, OR



Example of proposed raised bike facility



Example of raised bike lane Source: 1995 Oregon Bicycle and Pedestrian Plan









Transit

As previously noted, TriMet is planning to abandon eight bus stops along OR 43 in West Linn. However, as the concept plan is implemented and pedestrian access throughout the corridor improves, bus stops may be re-evaluated and/or reinstated.

The preferred method for loading and unloading bus passengers is to do so while remaining within the travel lane, as this is most efficient. However, there may be a need to provide one or two bus pullouts over the length of the corridor. These pullouts would allow buses to pullout of the roadway as they load and unload passengers, and give the bus a place to idle when dwell time is needed. Pullouts also permit cars to pass stopped, loading buses. Although they can allow for greater automobile mobility, transit operators often disfavor them, as they can find it difficult to pull back into traffic after loading.

Although it is not within the bounds of this project to identify locations for and design bus pullouts, TriMet may be open to evaluating the need for pullouts along the corridor in the future. It must be noted, however, that OR 43 is not currently a frequent bus route, and vehicular delays caused by in-flow loading are therefore not extreme in nature. Other improvements associated with this conceptual design plan may help to alleviate delays. TriMet does intend to convert this line into a frequent bus route in the next five years, however. It is anticipated that this extra service will tie in with the pedestrian and streetscape improvements proposed within this plan.

Aesthetic Improvements

Several opportunities to introduce vegetation to the streetscape are illustrated within the final concept design. Notably, planting strips have been introduced to separate the sidewalk from the bike path and roadway. These planting strips improve perceived safety conditions for pedestrians, and the landscaping serves to visually soften the streetscape. Additionally, planting strips may help to manage stormwater by receiving downhill runoff.

It must be noted, however, that as an ODOT facility, streetscape design elements along the corridor are subject to ODOT design standards. Tree placement within the planting strip are subject to ODOT review. Current ODOT standards stipulate that trees should be a minimum of 6' from the curb (this standard applies to the tree at its maturity). Tree placement will also be reviewed in order

to ensure that visual clearance is maintained at driveways and intersections.

In addition to vegetated planting strips, street tree wells have been recommended along commercial areas to separate the sidewalk from the bikeway, and to aesthetically enhance the streetscape. These tree placements will be subject to the same ODOT review process discussed above.

Vegetated medians have also been proposed within the final concept plan, and existing medians have been enhanced with landscaping. Landscaping elements within central medians and pedestrian refuge islands will likely require ODOT review in order to ensure that chosen plant materials maintain visual clearance for drivers.

In addition to their aesthetic functions, strategically placed medians also serve to channelize traffic, thereby improving overall vehicular mobility. Managing and consolidating access, especially in commercial nodes, minimizes stopped, left-turning cars where these maneuvers can be dangerous and/or cause traffic delays. Within the final proposed design, medians are shown where they currently exist, and have been introduced where they are most needed for access management and safety purposes. In other locations (primarily within the Robinwood commercial area), medians are depicted, but their exact locations are intentionally left open. Exact median placement in this area should be determined with the participation of area business and property owners during preliminary engineering. Driveway consolidation in this area is highly encouraged.

Medians may also serve a stormwater management function. When designed as swales and constructed with slotted curbs, they allow street runoff to flow into the planters and infiltrate into the soil, rather than being channelized into storm drains. In order to serve in this capacity, however, the street would have to be redesigned, eliminating the crown which currently directs water away from the street and into gutters and ditches. Inverting the crown would permit water to flow freely into the median. It should be noted that stormwater swales, whether in the median or along the side of the roadway, are not a standard ODOT design, and would be subject to ODOT review to consider cost, safety, and maintenence issues before implementing these features.

With the introduction of landscaped medians into the streetscape comes the responsibility for maintaining them. ODOT will not be responsible for any maintenence costs associated with landscaped medians. Median installation will therefore be contigent on reaching an enforceable agreement between ODOT and the City of West Linn, local business associations, neighborhood groups, and/or any other parties regarding maintenance responsibilities.

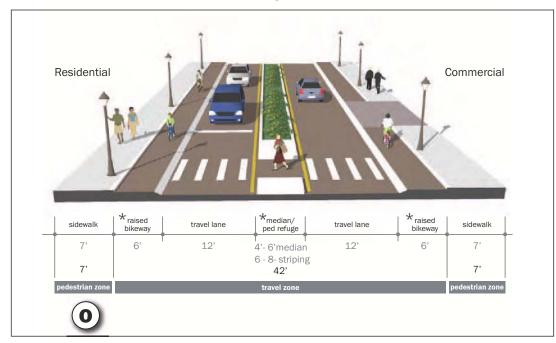


Current conditions





Examples of vegetated medians



Vegetated median proposed for OR 43

Traffic Mobility Improvements

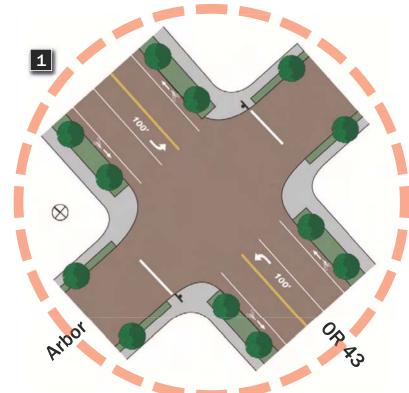
Several improvements have been made within the final plan to improve overall vehicular mobility. Notably, left turn bays have been provided at key intersections, thereby eliminating unnecessary backups where cars may stop in the roadway while waiting for "gaps" to make a left turn. New left turn bays have been provided on OR 43 at Arbor, Lazy River, Chow Mein, Mary S. Young State Park, White Tail, and Lewis.

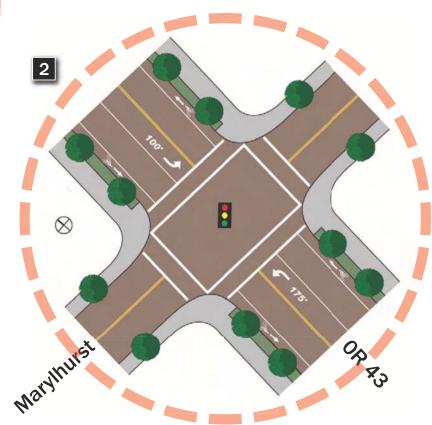
Another major mobility improvement is recommended for the highway along the Robinwood Shopping Center. The plan includes integrating the traffic lights at Cedar Oak and Hidden Springs in order to maximize traffic flow. Additionally, the plan recommends relocating the driveway access from OR 43 into the Robinwood Shopping Center, and aligning it with Cedar Oak. This will create a true, 4-leg intersection and improve traffic flow in and out of the shopping center.

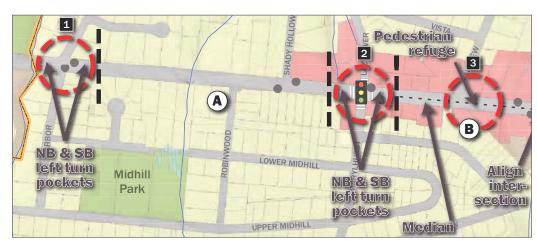
Some issues associated with this realignment will need to be addressed during preliminary engineering, however. These issues include examining the effect of the "skew" angle of Cedar Oak on the proposed improvement, as well as examining any right-of-way takes which may be associated with the improvement. Signage issues associated with proposed new right turn and right through lanes on OR 43 at Cedar Oak will also requie ODOT examination.

If these issues cannot be satisfactorily resolved, status quo conditions will prevail.

Two other major mobility improvements include introducing a signal at the OR 43 / Pimlico intersection, and creating a formalized circulation plan at Bolton Primary School and Hammerle Park, in order to minimize delays during school drop-off and pick-up hours.







Proposed new turn pockets at key intersections







III. THE PLAN: A DETAILED LOOK

The following section discusses in greater detail the design features and recommendations contained within the Final Proposed Conceptual Design Plan for OR 43. It is organized geographically, and will examine the corridor segment by segment, from north to south.

Segment A / Intersection 1

Segment A is an 80' cross-section surrounded by residential uses. An 8' sidewalk has been provided behind a large, 14' planting strip. Trees within the large planting strip will help to maintain the area's more residential character.

Intersection improvements include the addition of both northbound and southbound turn pockets from OR 43 onto Arbor. Wider lanes have been provided along Arbor as it approaches the intersection with OR 43. This improvement will allow right-turning cars to edge around stopped cars waiting to make a left turn movement onto OR 43.

The removal of the center turn lane on OR 43 eliminates the possibility of making a "two-phased" left turn from Arbor onto OR 43. However, safety concerns dictate that the project's priorities must lie with improving safety and mobility along the OR 43 corridor itself, rather than increasing convenience along side streets. Providing a continuous center turn lane on OR 43 to allow for left turn movements from Arbor is mutually exclusive with the much needed left turn lane from OR 43 onto Arbor. For this reason, motorists turning left from Arbor onto OR 43 are encouraged to do



so at the nearest signalized intersection, in this case Marylhurst / Lazy River.

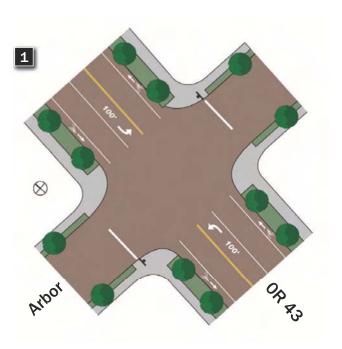
Although there was significant community demand for a marked crosswalk at Arbor, the project team determined that because Arbor is not a signalized intersection, it may not be an entirely safe place to encourage pedestrian crossings. However, planning work is currently underway to link Robinwood Park and Midhill Park with an official trail. Accordingly, a pedestrian crossing may be placed somewhere between Arbor and Marylhurst at some point in the future as the trail plan is determined and refined. If this future crossing does not occur at a signalized intersection, it should ideally be located midblock, at a "T" intersection (at the south leg of Shady Hollow, for example).

The summary of impacts related to these intersection improvements are as follows:

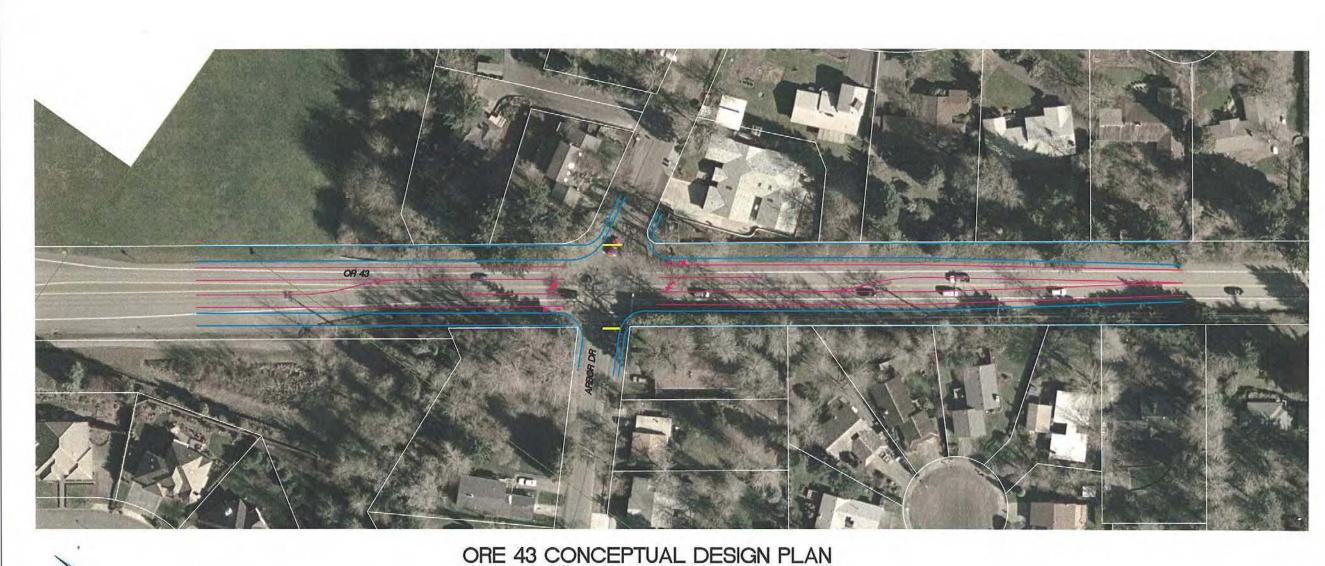
Arbor Drive:

- In order to accommodate northbound and southbound left turn lanes within the existing 80-foot ROW on Highway 43, the proposed cross section with 22-foot planter/sidewalk on each side would be narrowed by approximately 7 feet on each side.
- New curb returns on Arbor Drive may require some additional ROW at the corners or along Arbor Drive if final design includes new sidewalks or widening for the side street.
- No driveways on OR 43 are adjacent to the proposed turn lanes.
- Moving the northbound bus stop to the north side of Arbor Drive would also help facilitate northbound right turns onto Arbor.





* Raised bikeway subject to 0DOT review and approval





Scale: 1"=80'

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NOTE:

ALL PROPOSED DESIGN ELEMENTS ARE CONCEPTUAL, AND ALL DIMENSIONS AND LOCATIONS ARE APPROXIMATE. FUTURE SURVEY WORK, ANALYSIS AND ENGINEERING WILL BE NECESSARY TO DETERMINE FINAL ROADWAY DESIGN.

HIGHWAY 43/ARBOR DRIVE JUNE 1, 2007

1/8







Segment B / Intersections 2 & 3

Segment B is an 80' right-of-way with commercial uses on both sides of the street. Consequently, wide (10') sidewalks have been provided to account for greater pedestrian traffic. A 5' planting strip with street tree wells has also been included.

The plan illustrates that medians are desired within this segment in order to channelize traffic and manage access within the commercial node. The exact location and lengths of these medians yet to be determined, however. These median placements will be determined (at a future date, during final engineering), with the participation of local business and property owners. That decision-making process should concurrently address driveway and access consolidation. Minimizing the overall number of driveways can dramatically improve the pedestrian and bike environment as it minimizes conflict with automobiles.

Intersection improvements include the provision of northbound and southbound left turn pockets from OR 43 to Marylhurst / Lazy River.

Pedestrian

refuge

Align

intersection

pockets

Median

M

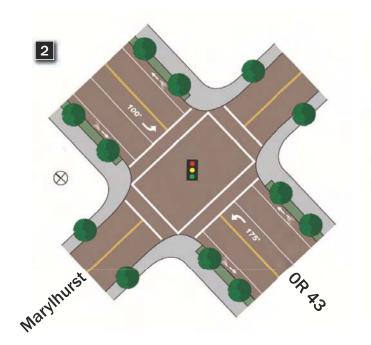
A pedestrian refuge has been provided at the southern leg of the Fairview intersection. This crossing will improve pedestrian circulation and access within the commercial node.

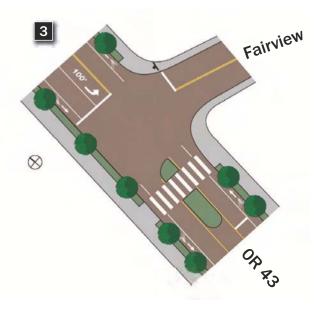
The summary of impacts related to the intersection improvements at Marylhurst Drive/Lazy River Way and Fairview Way are as follows:

- The proposed cross section fits within the existing 80-foot ROW.
- Driveways are adjacent to the proposed turn lanes, which
 is the same as the existing condition. One or two locations
 may have the opportunity to combine driveways, but some
 conflicts will remain as many buildings are close to the
 street with one row of parking in front.

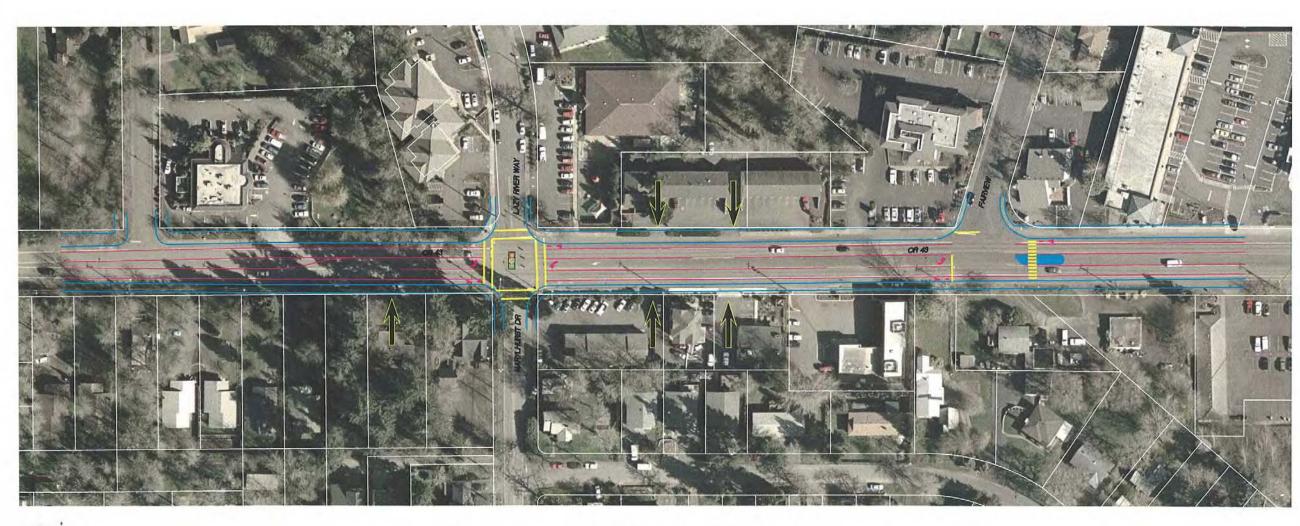


Median treatments are proposed for this section; exact median dimensions and placement are yet to be determined, will require additional engineering, and may necessitate driveway consolidation.





* Raised bikeway subject to ODOT review and approval * Landscaping/swales subject to ODOT approval and maintenence agreement





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LEGEND:



TRAFFIC SIGNAL



DRIVEWAY IN CONFLICT WITH SIGNALIZED LEFT TURN POCKET

NOTE:

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ORE 43 CONCEPTUAL DESIGN PLAN

HIGHWAY 43/MARYLHURST DRIVE HIGHWAY 43/FAIRVIEW JUNE 1, 2007 2/8

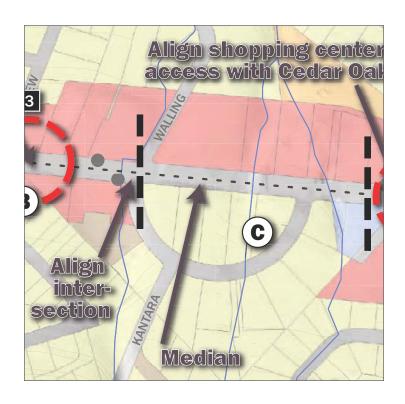




Segment C

Segment C is an 80' right-of-way with commercial uses on one side of the roadway and residential uses on the other. A wide (10') sidewalk and street tree wells have been provided on the commercial side of the street, while a smaller (8') sidewalk and a wide landscaped planting strip is shown on the residential side. As in Segment B, medians are shown as a tool for beautifying the streetscape and managing access, though exact locations and lengths are to be determined during final engineering with the participation of local business and property owners.

The plan recommends aligning the Walling intersection in order to improve functionality and safety.





 (\mathbf{C})

Segment D / Intersections 4 & 5

Segment D is generally an 80' right-of-way, with the Robinwood Shopping Center on one side, and the TriMet shared use park & ride on the other. The cross section responds to the greater amount of pedestrian traffic associated with these land uses, and provides 10' sidewalks on both sides of the street, separated from the bike path and roadway by a planting strip with tree wells. A median is planned for the entire length of Segment D. This median is not expected to negatively impact access along the segment, as the Park & Ride and the commercial use at the northwest corner of OR 43 and Cedar Oak both maintain access drives to side streets.

Furthermore, the plan recommends shifting the existing access drive to the Robinwood Shopping Center from its current midblock location to more closely align with Cedar Oak. This alignment will create a true, 4-leg intersection, and is expected to dramatically improve functionality and safety. It should be noted that the shopping center's parking lot configuration would have to change in order to accommodate this new access drive at the northern boundary of the property. Final determinations regarding specific designs for the new driveway, and the effect of driveway queuing on the existing parking lot's functionality are to be studied and determined during preliminary engineering.

As stated in the previous section, some issues associated with this realignment will need to be addressed during preliminary engineering, however. These issues include examining the effect of the "skew" angle of Cedar Oak on the proposed improvement, as well as examining any right-of-way takes which may be associated with the improvement. Signage issues associated with proposed new right turn and right through lanes on OR 43 at Cedar Oak will also requie ODOT examination. If these issues cannot be satisfactorily resolved, status quo conditions will prevail.

The current property owner has expressed a wish to maintain the existing entrance along HWY 43 as a "right-in / right-out" access drive. However, the recommended driveway realignment is recommended as a safety improvement. Therefore, any decision to keep the current driveway open will depend upon future studies analyzing the safety of maintaining this driveway. It should be noted that the current driveway location and its width negatively impact the pedestrian environment. Furthermore, TriMet has voiced a preference for closing the driveway, based on rider input, as it creates conflicts between automobiles and pedestrians, and endangers transit riders walking to and from nearby bus stops and the park and ride. These moves may also allow TriMet to adjust the current bus stops to better meet the needs of transit riders.

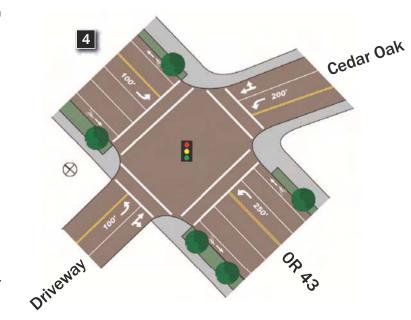
In addition to this realignment, the plan recommends installing a central median along Hidden Springs at the approach to OR 43. This median is designed to prevent left turn maneuvers from the shopping center onto Hidden Springs, and from Hidden Springs into the shopping center. The driveway's proximity to the signal

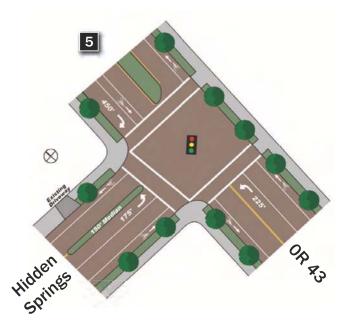
and the volume of traffic flowing through the Hidden Springs intersection makes this maneuver unsafe. The driveway will remain open as a "right-in / right-out" access point. Drivers wishing to make left turns into and out of the shopping center would be encouraged to do so at the access drive located at the rear side of the site (at the property's southern edge).

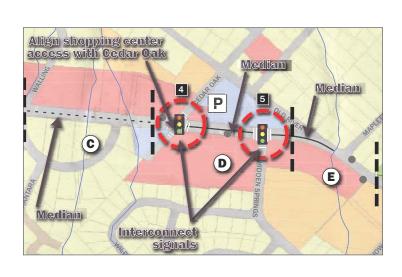
To further maximize vehicular mobility in this area, the plan recommends interconnecting the traffic signals at Cedar Oak and Hidden Springs.

The summary of impacts related to this intersection improvement at Cedar Oak Drive and Hidden Springs Road are as follows:

- Existing ROW on Highway 43 is approximately 75 to 78 feet. To accommodate turn lanes and minimize ROW takes, the proposed cross section with 15-foot planter/sidewalk on each side would be narrowed by approximately 9 feet on the west side, requiring additional ROW of 5 to 8 feet total width.
- Relocation of the existing commercial driveway between Cedar Oak and Hidden Springs will eliminate one driveway conflict. One driveway north of Cedar Oak Drive will conflict with the proposed left turn lane on Highway 43, but it is already a shared driveway and other access alternatives do not exist. One driveway south of Hidden Springs Road conflicts with the proposed turn lanes, but may be closed because it is one of three driveways that access a single parking lot. It is currently channelized as right-in, right-out.



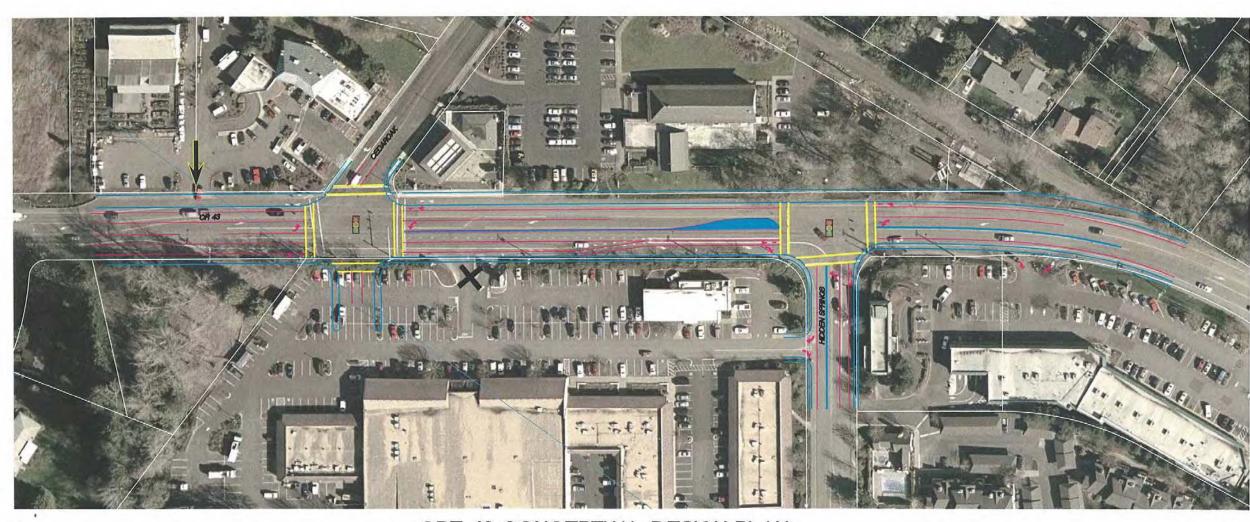












ORE 43 CONCEPTUAL DESIGN PLAN



LEGEND:



TRAFFIC SIGNAL



DRIVEWAY IN CONFLICT WITH SIGNALIZED LEFT TURN POCKET



CLOSE DRIVEWAY



NOTE:

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> HIGHWAY 43/CEDAROAK HIGHWAY 43/HIDDEN SPRINGS JUNE 1, 2007 3/8

Segments E & F / Intersections 6 & 7

Segment E is a 60' right-of-way with commercial and residential uses. A curbed median currently exists to prevent left turn maneuvers where the highway curves, and the plan maintains this structure, widening it to 4'.

It has been noted that an automobile/bike conflict currently exists at Mapleton and Old River as bicyclists attempt to access the Mary S. Young trail. They must temporarily travel on the "wrong" side of the road, flowing against traffic. Right-turning motorists often fail to look for bicyclists approaching from the right. Although this issue is beyond the reach of the current project, it is a safety concern, and warrants further examination.

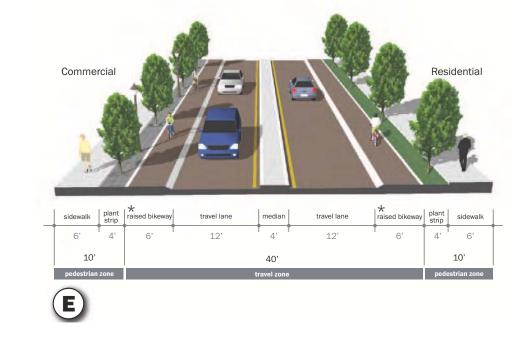
Segment F is also a 60' right-of-way, and borders Mary S. Young State Park. Residential uses, both high and low density, are located on the opposite side of the street.

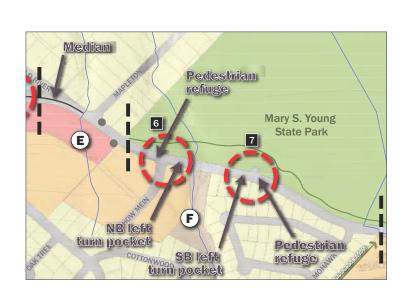
Intersection improvements include turn pockets at Chow Mein and at Mary. S. Young. Additionally, the approach from Mary S. Young to OR 43 has been widened so as to allow right-turning cars to maneuver around stopped, left-turning vehicles. In addition to these mobility improvements, two pedestrian refuge islands have been added to the streetscape. The first is at the northern leg of the OR 43 / Chow Mein intersection. This crossing improves

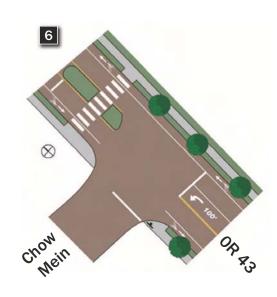
pedestrian circulation between the high-density residential development and the park. The second pedestrian crossing is located at the entrance to Mary S. Young, providing safe passage to the park. The sidewalks and crossing improvements may warrant a re-examination of the bus stop facilities in this area.

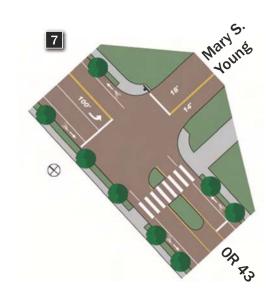
The summary of impacts related to the intersection improvements at Chow Mein Lane and the Mary S. Young entrance are as follows:

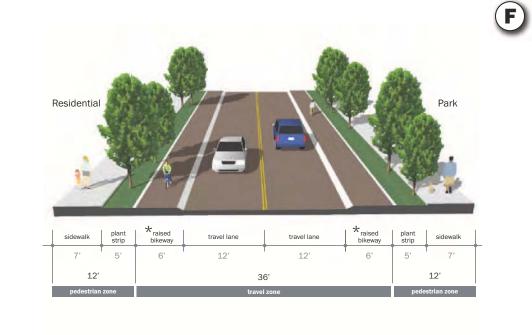
- Existing ROW on Highway 43 is approximately 60 feet. The proposed cross section with a 12-foot planter/sidewalk on the west side and a 7-foot planter/sidewalk on the east side would require additional ROW of up to 9 feet total width. To mitigate for this, planting strips will be eliminated, and sidewalks may narrow a bit at intersections to accommodate for the needed right-of-way. It should be noted that though it is highly preferred, sidewalks along the park side of the street may be removed (only if needed) without great detriment to accommodate for intersections, as a multi-use pathway currently exists just within the park boundaries.
- There are no existing driveway conflicts with the proposed left turn lanes. However there are several undeveloped residential lots on the west side of Highway 43 that will require access when developed.



















OR 43 CONCEPTUAL DESIGN PLAN



Scale: 1"=80'

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HIGHWAY 43/CHOW MEIN HIGHWAY 43/MARY S. YOUNG JUNE 1, 2007

4/8

Segments G, H & I / Intersection 8

Segment G is a 75' right-of-way, with a high-density residential use on one side of the street, and single-family residential on the other. The cross-section includes 8' sidewalks tucked behind an 11.5' planting strip.

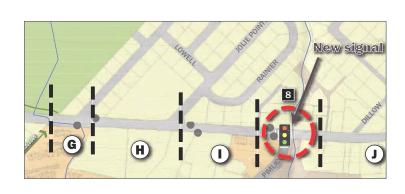
Segment H is a 56' right-of-way. Its limited width necessarily dictates that trade-offs be made during the design process. A center turn lane has been provided to ensure safe turning maneuvers from OR 43 onto Jolie Pointe and into the multi-family development. In order to accommodate for this turn lane, both the sidewalks and the bike lane have been narrowed to 5', and the planting strip has been eliminated.

Segment I is a 65' right-of-way surrounded by single-familly uses. Because the roadway widens back out, the planting strip has been re-introduced, and the sidewalks and bike lanes widened.

Intersection improvements include a new signal at OR 43 and Pimlico Drive. This new signal is in response to both community input and to the intersection mobility analysis conducted for the project's first technical memo, which showed the intersection's current level-of-service to be deficient. It should be noted that this new signal is subject to ODOT approval.

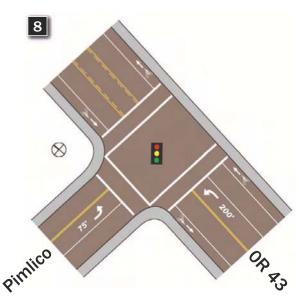
The summary of impacts related to the intersection improvements at Pimlico are as follows:

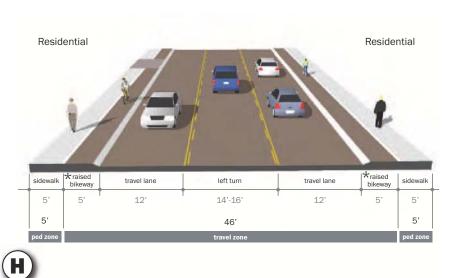
• Existing ROW on Highway 43 is approximately 56 to 58 feet. The proposed cross section with 6-foot planter/sidewalk

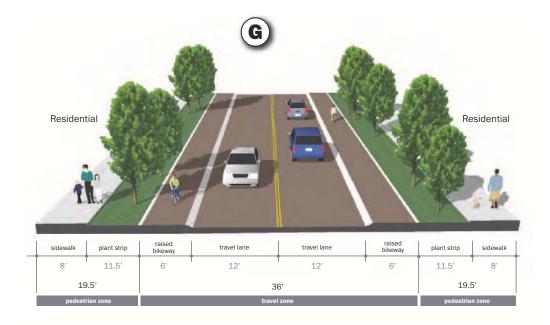


on each side would require additional ROW of up to 6 feet total width. In order to accommodate intersection right-ofway needs, the planting strip would be narrowed and/or eliminated as it approaches the intersection.

• Three existing driveways south of Pimlico conflict with the proposed left turn lane. A driveway at the intersection conflicts with a proposed crosswalk location.







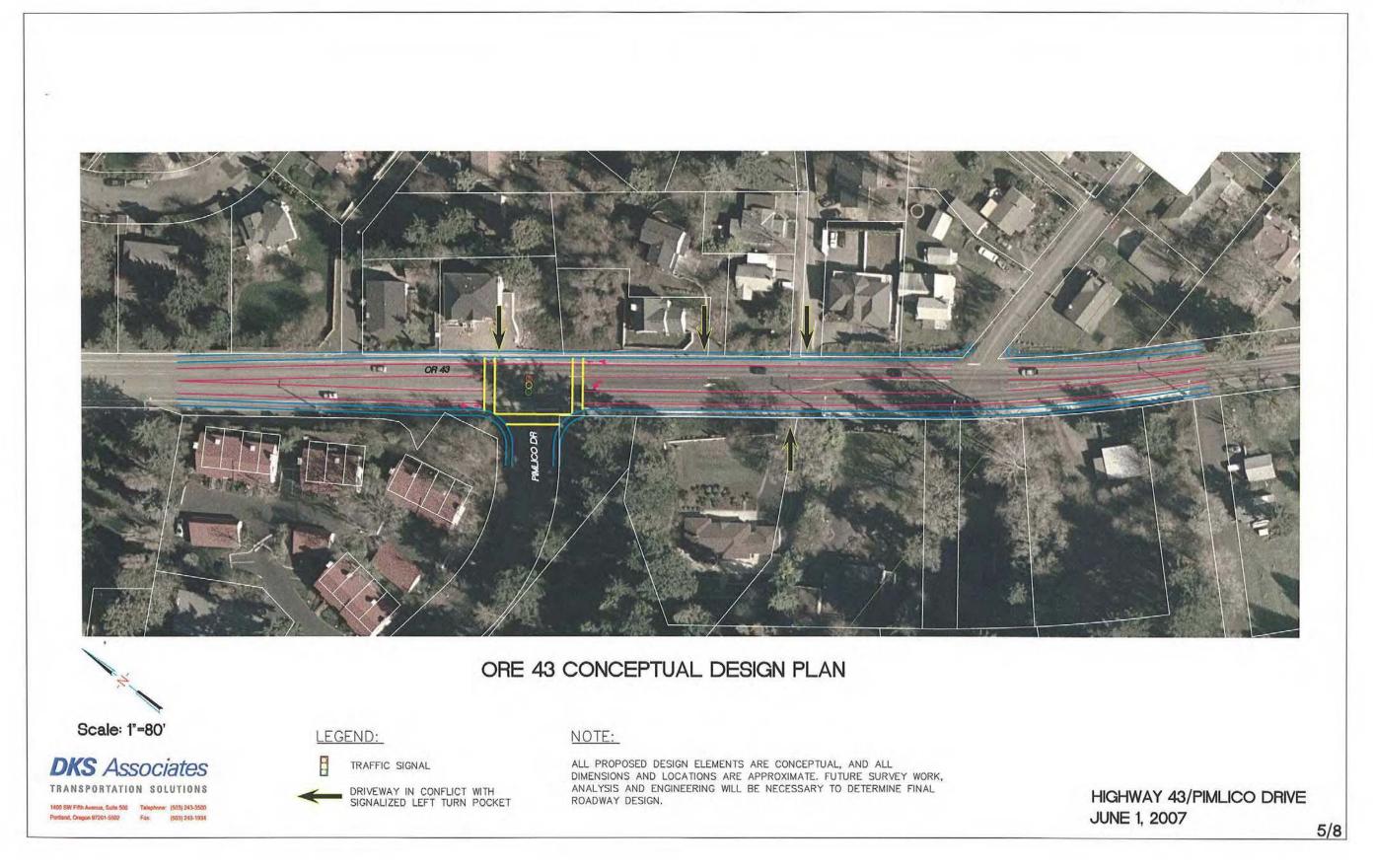












Segments J & K / Intersection 9

Segment J is a 56' right-of-way surrounded by single-family uses. It includes a 6' sidewalk tucked behind a 4' planting strip. The planting strip may be tapered and/or removed as it approaches the Pimlico intersection, in order to allow for greater intersection right-of-way needs.

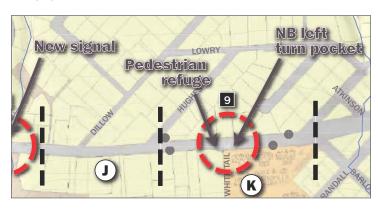
Segment K is a 70' right-of-way, with high-density residential uses on one side of the street, and single-family residential on the other. It includes an 8' sidewalk behind a 9' planting strip.

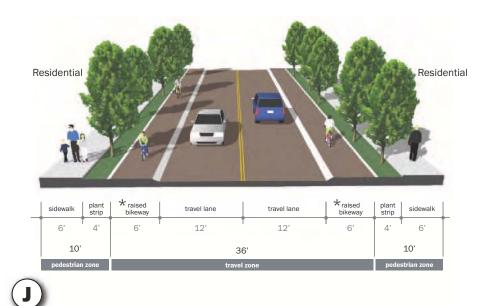
Intersection improvements include providing a northbound left turn pocket from OR 43 to White Tail Drive. This will facilitate access to the multi-family development.

The left turn pocket allows for a pedestrian refuge island at the northern leg of the White Tail intersection. The crossing will improve pedestrian circulation to and from the multi-family development and to nearby TriMet bus stops, which may warrant adjustment as a result of these improvements.

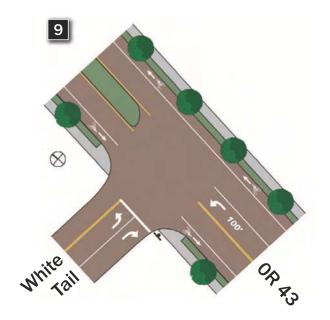
The summary of impacts related to the intersection improvements at Pimlico are as follows:

- Existing ROW on Highway 43 is approximately 57 (north of White Tail) to 69.5 (south of White Tail) feet. By narrowing the proposed planter/sidewalk zone to 6 feet on each side of the proposed cross section, ROW takes of 5 feet in total width would be required north of White Tail. No ROW acquisition would be required south of White Tail.
- There are no existing driveways conflicting with the left turn lane.





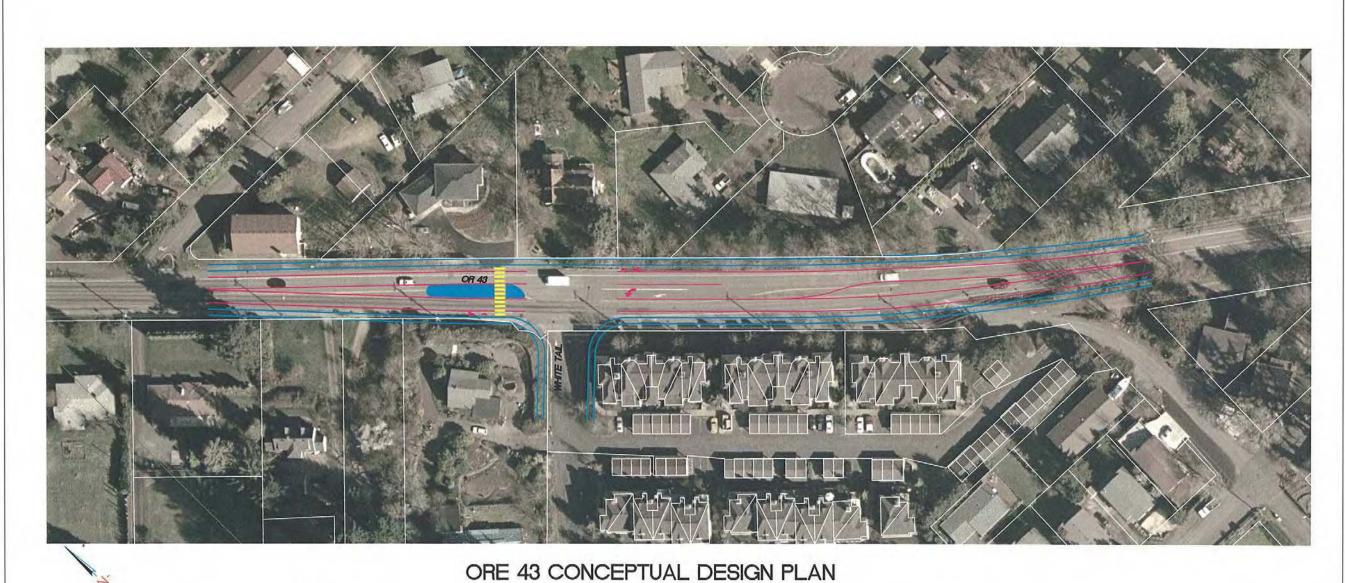












NOTE:

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Scale: 1"=80'

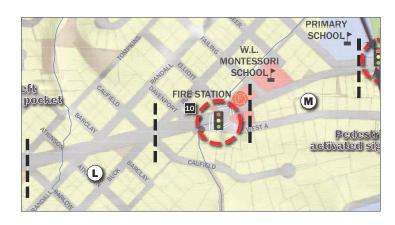
ALL PROPOSED DESIGN ELEMENTS ARE CONCEPTUAL, AND ALL DIMENSIONS AND LOCATIONS ARE APPROXIMATE. FUTURE SURVEY WORK, ANALYSIS AND ENGINEERING WILL BE NECESSARY TO DETERMINE FINAL ROADWAY DESIGN.

HIGHWAY 43/WHITE TAIL JUNE 1, 2007

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Segments L & M / Intersection 10

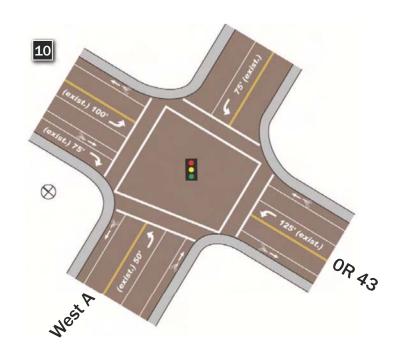
Segment L is a 65' right-of-way running through single-family residential land uses. Because the western, southbound side of the segment runs parallel to a sloped bank where driveways and intersections are absent, the segment presents a unique opportunity to temporarily place the bike lane behind the planting strip. This accomplishes two primary objectives: It further separates the bicyclist from vehicular traffic, providing a greater sense of safety, and it permits the planting strip to serve in a stormwater management capacity. Because planting strips are required to be placed behind the bike lane throughout most of the corridor, their ability to collect street run-off is diminished. However, because Segment L's lack of driveway and intersection conflicts permit the bike lane to be located behind the landscape feature, and allows the planting strip to be located immediately adjacent to the roadway, it is possible to design the planting strip so as to allow stormwater to flow into the planter bed, thereby minimizing stormwater impacts to streams and rivers. As the sloped bank disappears, however, and driveways and intersections once again become an issue, the bike lane and planting strip would once again "switch," and the bike lane would be realigned to be immediately adjacent to the roadway. It should be noted, however, that stormwater swales are not a standard ODOT design, and would be subject to ODOT review to consider cost, safety, and maintenence issues before implementing these features.



Segment M is a 56' right-of-way, and runs through single-family residential uses. Notably, it also passes the West Linn Montessori School. Due to the segment's limited right-of-way, the planting strip is eliminated in order to ensure that adequate sidewalks and bike lanes are provided.

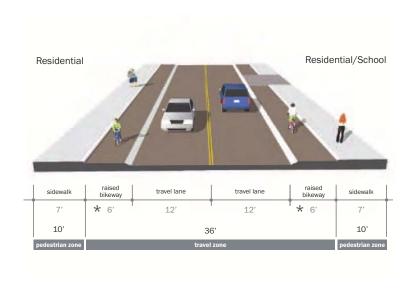
The Tualatin Valley Fire and Rescue District is currently planning to replace the Bolton Fire Station located at 6050 Failing Street. The District would like to restore access to OR 43 from Failing Street in order to improve emergency response time. Having this access could allow for a more context sensitive fire station design, which would be consistent with the Bolton Neighborhood Plan. Opportunities to re-open Failing Street at OR 43 should be considered during project engineering.

No intersection improvements are proposed for the OR 43 / West A Street intersection.















Segment N / Intersections 11 & 12

Segment N is a 64' right-of-way, and passes Bolton Primary School and Hammerle Park. Consequently, providing a safe, high-quality pedestrian network is crucial in this segment; thus 6' sidewalks set behind 8' planting strips have been provided on both sides of the street.

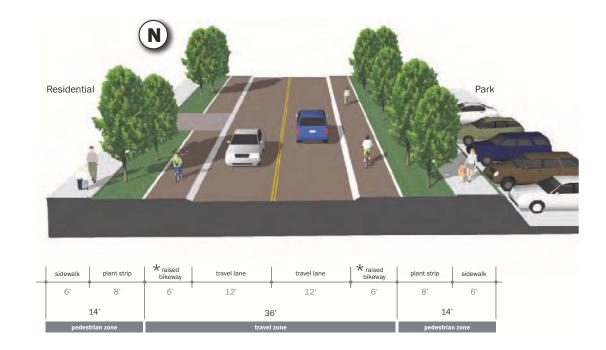
A pedestrian activated signal currently exists at OR 43 and Holmes Street. The plan maintains this signal. Additionally, the community has voiced a preference for a pedestrian crossing / refuge island at OR 43 and Lewis Street as well. However, because a left turn pocket has been introduced on OR 43 to allow for left turn movements from the highway into Lewis, the crossing / refuge island would have to be located at the south leg of the OR 43 / Lewis intersection. This placement may present a conflict between pedestrians and left-turning vehicles from Lewis. The final determination regarding the placement of a pedestrian crossing at this location will have to rely upon future safety studies. It should be noted that providing a safe pedestrian crossing at Lewis may result in TriMet removing their nearby stops at Holmes, as these somewhat redundant stops were initially included because of pedestrian safety concerns.

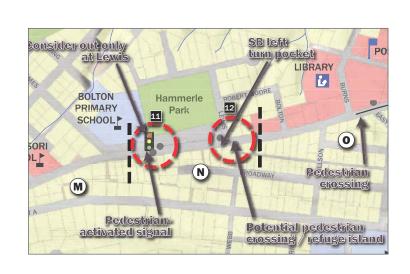
Significant intersection mobility improvements are recommended for Holmes and Lewis. In order to address backups which regularly occur during school drop-off and pick-up hours, the plan recommends a circulation plan, whereby a left turn lane is provided at Lewis, allowing vehicles trying to access the school to

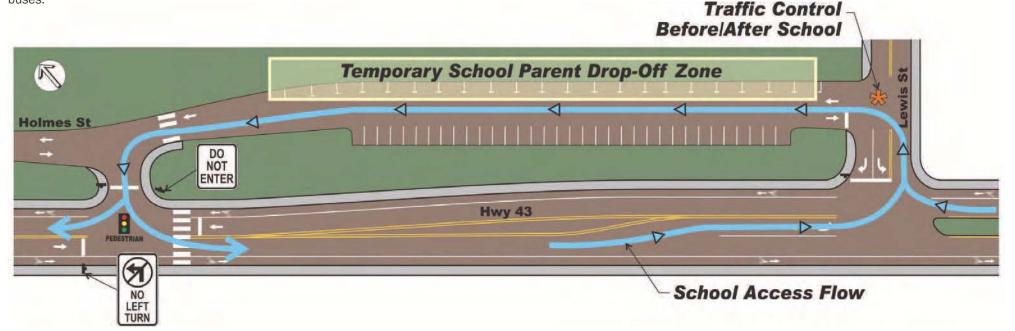
enter here. Students may be dropped off at the Hammerle Park parking area. Vehicles can then proceed through to Holmes, which is converted into an exit-only drive. The proposed circulation plan works largely because of the alternating peak demand hours of the school and the park. During early mornings and afternoons, the park is likely to be in less demand, whereas on weekends and early evenings when park use is likely to be higher, the school is closed.

The summary of impacts related to the intersection improvements at Holmes Street and Lewis Street are as follows:

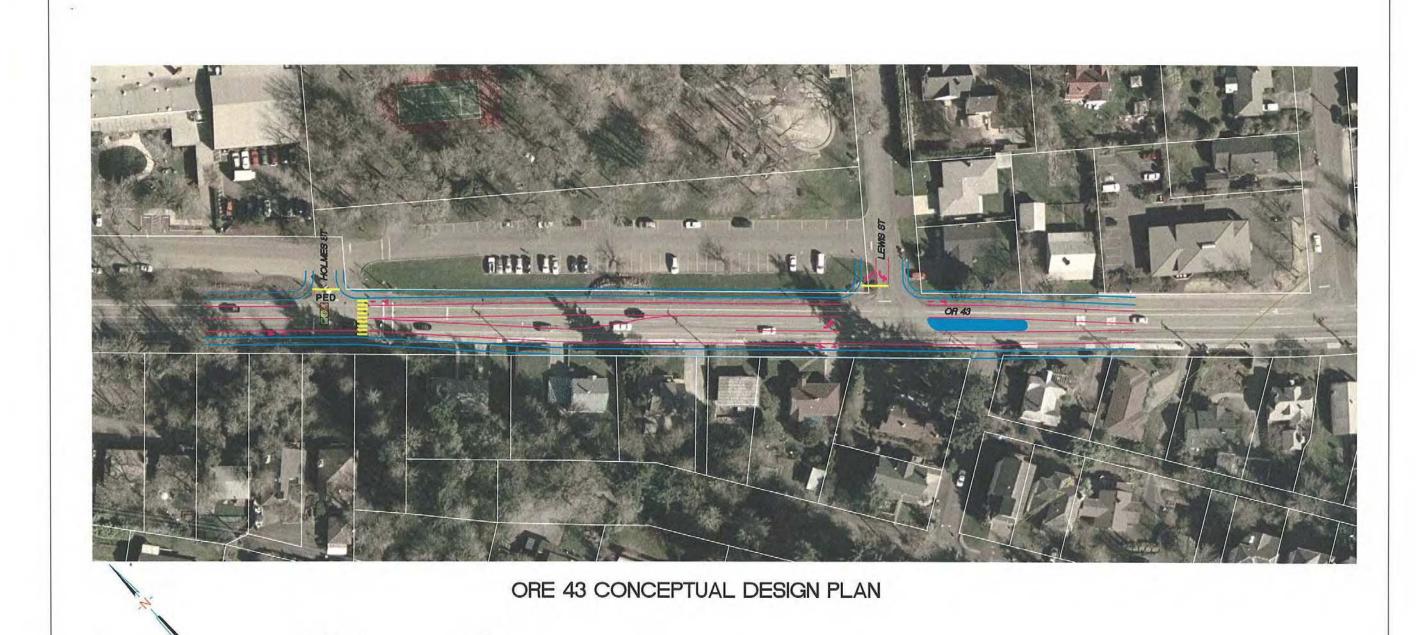
- The existing ROW on Highway 43 is about 63 feet from Holmes Street to Lewis Street and 112 feet north of Holmes for the segment that includes the combined ROW of Highway 43 and Holmes Street where it doubles back parallel to Highway 43. The proposed cross section at Lewis Street would require 64 feet of ROW, just slightly more than is available, requiring only a small amount of additional ROW.
- The greatest challenge for this segment will be grades as the approach grades to Highway 43 are already somewhat steep and widening of the roadway will make them steeper.
- School bus access is essential, but may be challenging due to grades and geometry at Holmes Street. This will require more in-depth investigation at the preliminary engineering level to determine if the proposed layout is feasible for buses.







* Raised bikeway subject to ODOT review and approval



ALL PROPOSED DESIGN ELEMENTS ARE CONCEPTUAL, AND ALL DIMENSIONS AND LOCATIONS ARE APPROXIMATE. FUTURE SURVEY WORK,

ANALYSIS AND ENGINEERING WILL BE NECESSARY TO DETERMINE FINAL







Scale: 1"=80'

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LEGEND:

TRAFFIC SIGNAL

NOTE:

ROADWAY DESIGN.

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HIGHWAY 43/HOLMES STREET

HIGHWAY 43/LEWIS STREET

JUNE 1, 2007

Segment 0 / Intersection 13

Segment O is a 56' right-of-way, and traverses the Bolton commercial node at the southern limits of the study area. Its limited right-of-way dictates that streetscape elements be prioritized. Accordingly, the cross-section eliminates the planting strip in order to maintain the 6' bike lane and provide sidewalks wide enough to accommodate the needs of a commercial area.

A median currently exists, extending from Hood / McKillican to Easy. The plan recommends extending this median to Burns. Doing so creates an opportunity for a pedestrian crossing at the southern leg of the OR 43 / Burns intersection, thereby maximizing pedestrian circulation and access within the commercial node. The update of the City's Transportation System Plan (TSP) currently underway will examine the need for a new signal at OR 43 and Burns.

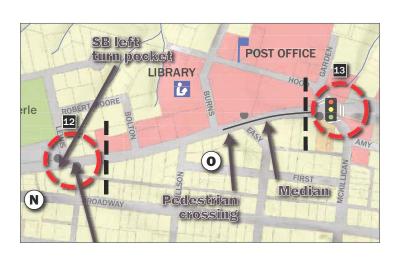
Additionally, the plan recommends installing landscaping within the existing, concrete median as a means of beautifying the streetscape.

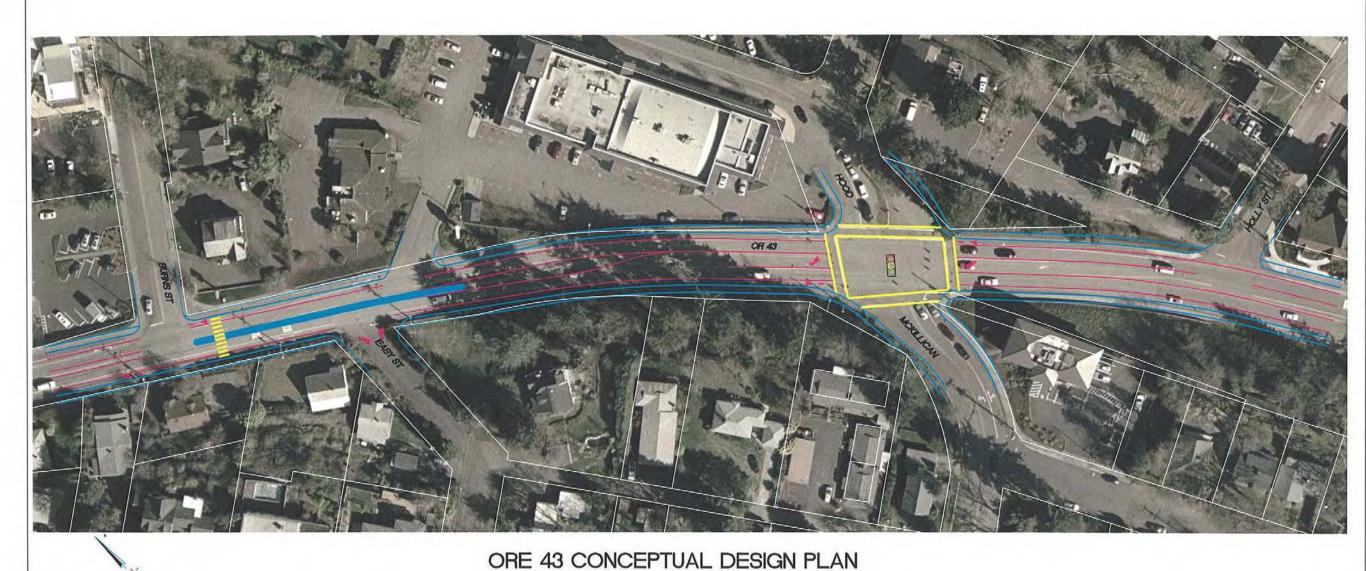
The summary of impacts related to the intersection improvements at Hood Street / McKillican Street are as follows:

- The proposed cross section with left turn lanes would require 64 feet of ROW. At the narrowest point, the existing ROW on Highway 43 is 60 feet, but is generally in the range of 62 to 66 feet so some small slivers of private property acquisition would be required.
- There are no existing driveways that conflict with the proposed left turn lanes on Highway 43.









Scale: 1"=80'

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LEGEND:



RIGHT-IN/RIGHT-OUT DRIVEWAY

NOTE:

ALL PROPOSED DESIGN ELEMENTS ARE CONCEPTUAL, AND ALL DIMENSIONS AND LOCATIONS ARE APPROXIMATE. FUTURE SURVEY WORK, ANALYSIS AND ENGINEERING WILL BE NECESSARY TO DETERMINE FINAL ROADWAY DESIGN.

HIGHWAY 43/MCKILLICAN JUNE 1, 2007

8/8







IV. ANALYSIS OF FUTURE TRAFFIC CONDITIONS

This section discusses the effect of the Final Proposed Conceptual Design Plan on 2030 peak hour traffic volumes. The proposed Conceptual Design addresses many of the connectivity and operational issues identified by the public and detailed analysis as deficient throughout the course of the project. However, some issues will require further refinements and, potentially require design exceptions to fully implement this design.

Review of Traffic Analysis

The following are highlights of the traffic analysis work conducted at the beginning stages of the project, information which was used during the conceptual design process. These findings should help in evaluating how well the proposal meets the needs identified in the corridor. Those key findings are as follows:

- Peak hour conditions at unsignalized locations have significant delay for the minor street approaches to the highway. However, only the Pimlico Drive intersection meets warrants for traffic signal controls.
- Peak hour conditions at the study intersections that are controlled by traffic signals operate with moderate congestion, and all comply with the minimum acceptable standards for a state facility.
- The Pimlico Drive intersection with Highway 43 meets preliminary warrants for installing a traffic signal, based on current peak hour volumes. However, further study is needed to fully justify a traffic signal at this location.
- The two locations that are approaching the minimum acceptable limit are the two adjoining intersections at Cedar Oak Drive and at Hidden Springs Drive. The Cedar Oak Drive intersection operates at 90 percent of capacity in the AM peak hour, and the Hidden Springs Road intersection operations at 83 percent of capacity in the PM peak hour.
- The Bolton School access onto Highway 43 provides for a pedestrian activated signal crossing. Vehicle access at this location can create significant queues on the highway, since there is no enough room for a southbound left-turn lane on the highway. It was also noted that the pedestrian push button can be activated by vehicle occupants to create a 'gap' in traffic for egress onto the highway.
- Most of the segments of the Highway 43 do not meet ODOT access spacing standards today. The most significant

- exceptions are those that have a higher frequency of activity, notably those that serve commercial areas.
- Pedestrian volumes recorded during the AM and PM peak hours at the study intersections showed minimal levels at all locations. The exception is at Cedar Oak Drive, where the park and ride lot for transit access is located.
- Similarly, the observed bicycle volumes and transit usage during peak hours is relatively low. It was noted that bicycle volumes generally are higher during midday and on weekends than the levels observed during weekday commute hours.

2030 Conditions without Proposed Improvements

The table at right illustrates future (2030) intersection performance assuming no roadway capacity or operational improvements are made to OR 43. The table shows that four of the intersections controlled by traffic signals will exceed the minimum operational standards during one or both of the peak hours by 2030 without improvements either to the traffic signal or to the approaches provided at those locations. Locations without traffic signals will continue to have long delays for traffic turning onto the highway.

Table 1: 2030 Future Base Weekday Peak Hour Intersection Level of Service

-		AM Peak	Hour	PM Peak Hour		
Intersection	LOS	Average Delay (Sec)	Volume/ Capacity (v/c)	LOS	Average Delay (Sec)	Volume/ Capacity (v/c)
Signalized Intersections	•			•		"
Hwy 43 / Marylbrook Dr	Α	6.8	0.51	В	10.8	0.59
Hwy 43 / Marylhurst Dr- Lazy River Way	D	41.9	>1	D	44.7	>1
Hwy 43 / Cedaroak Dr	F	95.3	>1	В	14.8	0.88
Hwy 43 / Hidden Springs Rd	С	21.7	0.78	Е	57.2	>1
Hwy 43 / West A St	С	23.8	0.88	С	25.4	0.95
Hwy 43 / Hood St-McKillican St	D	36.0	0.93	D	48.8	>1
Unsignalized Intersections	•					
Hwy 43 / Arbor Dr	A/F	> 50	0.00/0.98	B/ F	> 50	0.05/ >1
Hwy 43 / Pimlico Dr	B/ F	> 50	0.12/ >1	B/ F	> 50	0.27/ >1
Hwy 43 / Holmes St	B/ F	> 50	0.06/ >1	B/ F	> 50	0.04/ >1
Hwy 43 / Lewis St	B/ F	> 50	0.02/0.49	B/ F	> 50	0.02/0.47

LOS = Level of Service

Delay = Average vehicle delay in the peak hour for entire intersection in seconds.

Unsignalized Intersection Operations:

A/A = Major street turn LOS / Minor street turn LOS

#/# = Major street turn v/c / Minor street turn v/c

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2030 Conditions with Proposed Concept Design

The Final Proposed Conceptual Design Plan addresses some, but not all of the identified operational problems, primarily because of issues with terrain and right-of-way constraints along the study corridor. In addition, the City of West Linn and many residents expressed their preference to retain the narrow, three-lane configuration of OR 43 in order to protect the character of their city. This desire is consistent with ODOT's facility plan for the highway, as well as the Regional Transportation Plan.

At the study intersections, additional turn lanes have been added where they improve overall intersection operations. In several cases, additional northbound and/or southbound through lanes would be required for intersection performance to be within ODOT operational standards. Those intersections will require design exceptions from ODOT.

Storage lengths for turn pockets will generally accommodate the forecasted 2030 95th percentile queue or meet minimum ODOT standards, whichever is greater. Exceptions are those locations where storage is limited by geometry (Lewis Street and Hood Street) or where congestion causes longer queues than can be cleared during a single traffic signal cycle. The proposed lane configurations and storage lengths are shown in the Appendix.

2030 intersection performance according to the improvements suggested as part of the Final Proposed Conceptual Design Plan are illustrated in the table at right.

Findings and Recommendations

- According to local residents, many through vehicles pass left-turning vehicles by using the shoulder on the right at the intersection of Highway 43/Arbor Drive, creating conflicts with cyclists who use the shoulder. Left turn lanes should be added on Highway 43 at Arbor Drive to remove left-turning vehicles from the through traffic stream to improve both safety and queuing on Highway 43. However, the added lanes will not improve delay for vehicles turning onto the highway and the intersection will continue to operate at LOS F on Arbor Drive.
- The intersection of Highway 43/Marylhurst Drive cannot be mitigated to meet operational standards without the addition of additional through lanes on Highway 43, which are not included in the proposed conceptual design.

- A private driveway south of the intersection of Highway 43/Cedar Oak Drive should be relocated farther north to become the west leg of the intersection. Traffic counts were not performed at this driveway but an approximation of the trips at this driveway was made based on trip generation for similar land use. This information was used to determine intersection performance and queue lengths for 2030.
- Circulation at the school and park at Holmes Street and Lewis Street should be modified to allow left turns in at Lewis Street only and exit only traffic at Holmes Street. This would re-direct inbound vehicle traffic to the school through the parking lot that adjoins the park area. It is expected that the peak school activity (before and after school session) would not occur at the same times at peak park activity, and so the conflicts between parked vehicles and entering school traffic would be minimal. There is sufficient rightof-way at Lewis Street to provide a southbound left-turn pocket that cannot be accommodated at Holmes Street. Although this modification would not improve operations for the side streets, left turning vehicles would be removed from the through traffic stream. Lewis Street would not meet the PM peak hour traffic signal warrant in 2030 with this modification.
- The intersection of Highway 43/Hood Street McKillican Street could be mitigated to a v/c of 0.89 with the addition of an eastbound right turn lane. However the eastbound approach is severely constrained by grade and by a newer building and retaining walls at the southwest corner, so this additional lane would probably not be feasible. With an adjustment to signal cycle length, but without the additional lane, the intersection would barely meet operational standards as shown in Table 2. Property owners east of this intersection have raised concerns about existing queuing on Hood Street during the PM peak hour. A study supporting protected left turn phasing for Hood Street and McKillican Street was presented to the City. Intersection operations would meet operating standards under existing conditions with the modification of left turn phasing from permitted to protected, but would be deficient in 2030 with a v/c greater than 1.0 and an increase in average delay per vehicle for southbound through traffic, the heaviest movement in the PM peak hour. Some of the westbound left-turning vehicles could be diverted to a new traffic signal at Highway 43/ Burns Street to ease queuing at Hood Street. It should be noted that the two signals would be less than 700 feet apart

Table 2: 2030 Future Weekday Peak Hour Intersection Level of Service for Proposed **Conceptual Design Plan**

		AM Peak H	lour	PM Peak Hour			
Intersection	LOS	Average Delay (Sec)	Volume/ Capacity (v/c)	LOS	Average Delay (Sec)	Volume/ Capacity (v/c)	
Signalized Intersections							
Hwy 43 / Marylbrook Dr	Α	6.8	0.51	В	10.8	0.59	
Hwy 43 / Marylhurst Dr- Lazy River Way	D	41.9	>1	D	44.7	>1	
Hwy 43 / Cedaroak Dr	F	> 80	>1	D	36.6	0.93	
Hwy 43 / Hidden Springs Rd	С	28.8	0.75	D	50.1	>1	
Hwy 43 / Pimlico Dr	С	23.8	0.88	С	31.5	0.99	
Hwy 43 / West A St	С	23.8	0.88	С	25.4	0.95	
Hwy 43 / Hood St-McKillican St	D	36.0	0.93	D	51.0	0.99	
Unsignalized Intersections							
Hwy 43 / Arbor Dr	A/F	> 50	0.00/0.98	B/ F	> 50	0.05/ >1	
Hwy 43 / Holmes St	A/F	> 50	n/a /> 1	A/F	> 50	n/a / >1	
Hwy 43 / Lewis St	B/ F	> 50	0.07/0.27	B/ F	> 50	0.07/0.45	

LOS = Level of Service

Delay = Average vehicle delay in the peak hour for entire intersection in seconds.

Unsignalized Intersection Operations:

A/A = Major street turn LOS / Minor street turn LOS

#/# = Major street turn v/c / Minor street turn v/c





COGAN OWENS OWENS OR 43 CONCEPTUAL DESIGN PLAN

Traffic Signal Warrants

PM peak hour traffic signal warrants were evaluated for the unsignalized study intersections. The intersection of Highway 43/Pimlico Drive does meet this warrant for the existing traffic volumes and the 2030 future base conditions; however, the intersection would require additional mitigation with the installation of a traffic signal to meet operational standards. It should also be noted that meeting the PM peak hour traffic signal warrant alone is not sufficient justification for installation of new signal and additional study would be required. The remaining unsignalized intersections would not meet the PM peak hour warrant for 2030 future conditions.

alternative modes of transit. West Linn has but one park and ride lot and this lot at the Emanuel United Presbyterian Church should be maintained and its usage should continue to be promoted by the City. The City should actively pursue and encourage additional park-and-ride lots within the Highway 43 corridor. In the future, all park-and-ride lots should be equipped with a transit bus shelter as well as bicycle parking and convenient pedestrian access. The location, design, and amenities of all future park-and-ride lots must be coordinated with Tri-Met and ODOT as necessary.

the City's Transportation System Management (TSM) strategy to

effectively reduce automobile traffic and to encourage the use of

Outstanding Issues

The recommended Conceptual Design Plan fails to meet the ODOT operating standards during the AM and PM peak hours. The deficient locations include:

- Highway 43 / Marylhurst Dr.-Lazy River Way: AM and PM peak hours
- Highway 43 / Cedar Oak Drive: AM peak hour
- Highway 43 / Hidden Springs Road: PM peak hour

In addition, all locations without traffic signals will have major delays for side street approaching traffic during peak hours. This is consistent with the current findings under existing volumes.

While this Conceptual Plan does not include designs for the expansion of OR 43 beyond three lanes, nothing in this Plan shall prohibit the City from considering, at a later date, other options to increase roadway capacity, including additional vehicular lanes and transit accommodations, however other options must be consistent with state and regional plans, policies and standards.

Park-and-Ride Opportunities

Although it is not within the scope of this document to make recommendations regarding the future land uses along the study area, it is important to note that the City's Transportation System Plan (TSP) specifically identifies the need for additional parkand-ride lots in areas along transit routes. Due to West Linn's topography, lack of transit, and relatively low population density, most citizens must drive to a park-and-ride in order to utilize public transportation and park-and-ride lots are a key provision of



V. COST ESTIMATES AND FUNDING SOURCES

Project Cost Estimates

Estimated costs for implementing the OR 43 Conceptual Design Plan are outlined in the chart at right. The estimates assume that conventional storm drainage systems will be constructed with the roadway.

Possible Funding Sources

Several options exist for obtaining the funding needed to implement the Final Conceptual Design Plan. One such option is to increase the City's transportation system development charge (SDC) rate, using the increase to fund improvements along the corridor. However, this option may not have the capacity to produce a significant level of funding if there is in fact little development occurring along the corridor due to existing buildout.

An additional funding option is to create a city-wide major street improvement program, such as Washington County's Major Street Improvement Progarm (MSTIP), which identified a fixed list of popular projects and funded these projects through property tax increments for a fixed term.

Another option is to compete for Metropolitan Transportation Improvement Program (MTIP) funding. The MTIP is a list of transporation improvment projects compiled by Metro that are funded using federally allocated monies. However, this process is very competitive, and the project would need to be divided into phases in order to compete for funding. The chance of receiving MTIP funding could be improved if the City and/or County is able to have OR 43 designated as a frequent bus route. (Additionally, the pedestrian and bike improvements could be used as opportunities to improve transit accessibility along the corridor.)

Highway 43 Conceptual Design Plan North West Linn City Limit to south of McKillican Street

	o j	mic to south of moralinour of our	Assumed L	Init Cost per SF		
Roadway			\$15	\$7		
Segment	Total Length [ft]	Limits	Paved W idth	Landscape / Sidewalk	Cost / Linear Foot	Estimated Cost
A	1900	North City Limit to Marylhurst	50	30	\$960	\$1,824,000
В	1080	Marylhurst to W alling Circle (N)	50	30	\$960	\$1,036,800
С	950	Walling Circle (N) to Cedaroak	50	30	\$960	\$912,000
D	700	Cedaroak to Hidden Springs	50	30	\$960	\$672,000
Ε	750	Hidden Springs to N/o Chow Mein	50	12	\$834	\$625,500
F	1780	N/o Chow Mein to Mohawk W ay	50	12	\$834	\$1,484,520
G	270	Mohawk W ay to Mark Lane	50	25	\$925	\$249,750
Н	590	Mark Lane to Joile Pointe	48	10	\$790	\$466,100
1	630	Jolie Pointe to Pimlico	50	15	\$855	\$538,650
J	850	Pimlico to Hughes	36	20	\$680	\$578,000
K	900	Hughes to Tompkins	50	20	\$890	\$801,000
L	950	Tompkins to Buck	36	29	\$743	\$705,850
M	850	West A Street to Holmes	36	20	\$680	\$578,000
N	840	Holmes to W ebb	50	14	\$848	\$712,320
0	1640	W ebb to Hood-McKillican	42	14	\$728	\$1,193,920
		A. Total Estimated Roadway Cost				\$1 2 ,378 ,4 10

Other Improvements

	Number	Unit Cost			
Traffic Signal / New	1	\$250,000	\$250,000		
Traffic Signal / Modified (adding 4th leg)	1	\$100,000	\$100,000		
Traffic Signal / Modified (Protected - Permissive Side Streets)	1	\$50,000	\$50,000		
Ped Refuge Island	5	\$20,000	\$100,000		
New bridge north of Arbor Drive to replace culvert (assumes fish present)*	1	\$500,000	\$500,000		
B. Total Estimated Other Improvements			\$1,000,000		
Subtotal for Street Impro	Subtotal for Street Improvements (A + B)				
Contingency 25% *	*		\$3,344,603		
Design / Permits 20%			\$2,675,682		
Administration 15%			\$2,006,762		
C. Implementation Costs			\$8,0 2 7,0 4 6		
Grand Total Cost Estin	nate (A + B + C)		\$21,405,456		

^{*} Without fish, construction costs for a new culvert would be approximately \$16,000 (\$26,000 with implementation costs).

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^{**} It is expected that there will be considerable variability in paving costs per section of the highway depending on existing roadway conditions at the time of construction.